

# VALE of GLAMORGAN COUNTY BOROUGH COUNCIL

# STATEMENT OF ACCOUNTS 2017/18

# Year Ended 31 March 2018



Published Subject to Audit

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Unaudited Statement of Accounts 2017/18 Year Ended 31st March 2018

## **Narrative Report**

#### Introduction

This document presents the Statement of Accounts for The Vale of Glamorgan County Borough Council for 2017/18 and is prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2017/18.

The Vale of Glamorgan Council is a Welsh Unitary Authority and was created on 1<sup>st</sup> April 1996 by virtue of the Local Government (Wales) Act 1994.

The Council serves one of Wales' most diverse local authority areas, covering rural and coastal communities and busy market towns. It has a population of around 128,000, making it the 12<sup>th</sup> largest authority by population size of the 22 local authorities in Wales.

It provides a wide range of services including Education, Social Services, Highways, Waste collection and Council Housing.

The narrative report provides insight into the Council's funding and expenditure during the year, the key financial issues and pressures and a look to future years.

#### **Governance Structure**

The Vale of Glamorgan Council has 47 elected members, representing 23 wards. The current political make up of the Council is 23 Conservative, 14 Labour, 4 Plaid Cymru, 4 Llantwit First Independent and 2 Independent. The Council is led by the Leader and Cabinet, a body of 7 Councillors that makes key decisions about policy and budget. The Council also has a number of committees that fulfill various scrutiny, statutory oversight and regulatory functions.

The Council's Chief Officers are divided into Directors, Heads of Service and Operational Managers. As service managers they make recommendations to and are held accountable by the Cabinet.

#### Summary of Financial Performance – Revenue

The financial position for the Council is regularly reported to Cabinet and Scrutiny Committees during the year. The Closure of Accounts report for 2017/18 is to be reported to Cabinet on 2<sup>nd</sup> July 2018 and the report can be accessed on the Council website.

The 2017/18 financial settlement from Welsh Government was again financially challenging for the Council. The Council received Revenue Support Grant of £108.578M and National Non Domestic Rate of £40.976M from Welsh Government. This represented a reduction in funding of £1.331M (0.88%) from the previous year. Based on this funding level, the Council was ranked 21<sup>st</sup> out of 22 councils in Wales on a funding per head of population, which is £153 per head below the Welsh average. As a consequence, a savings target of £4.017M was set for the year and services were able to find actual savings to the value of £3M. The Reshaping Services savings target of £525k for Visible Services was not achieved as there was a delay in the implementation of the new service operating model, however, the new

structure was fully operational from April 2018. Transport savings in the Waste Management section of £244k were not achieved and will not be made in the short term. These shortfalls were funded by the use of reserves. ICT savings achieved were £200k less than target however the shortfall was funded by underspends elsewhere in the directorate.

The level of funding to be received from Council Tax in 2017/18 was £66.166M. This was based on a Band D rate of £1,142.37, excluding Police and town and community council precepts. This is ranked 13<sup>th</sup> highest in Wales and is £19 below the Welsh average.

The Council's revenue budget outturn for 2017/18 is shown in the table below.

	Amended Revenue Budget	Total Provisional Actual	Variance +Favourable () Adverse	Net Transfer to /(From) Reserve
	£'000	£'000	£'000	£'000
Learning & Skills	100,437	100,437	0	+72
Social Services	58,602	58,592	+10	+1,697
Environment and Housing	28,752	28,745	+7	(503)
Managing Director and Resources	16,113	16,095	+18	+1,381
General Policy	12,516	12,526	(10)	+3,193
Council Tax Surplus	0	0	0	+1,545
Use of Reserves	(700)	(675)	(25)	(675)
TOTAL	215,720	215,720	0	+6,710

A number of the Council's budgets continue to be under considerable pressure.

- In Learning and Skills, the Additional Learning Needs budget was under pressure as a
  result of the reduction in recoupment income at Ysgol Y Deri resulting from a
  demographic increase in the number of Vale pupils presenting with complex needs
  which resulted in less placements being available for other authorities to purchase and
  other authorities developing their own provision. The cost of placing children with
  complex needs in more expensive placements outside the Vale of Glamorgan
  boundary also contributed to additional costs.
- Environment and Housing were not able to implement large scale changes required to meet savings targets in the year however they have now been in operation since April 2018.

Elsewhere, there were underspends relating to capital charges and the effective collection of Council Tax and £2m was transferred into the School Investment Fund reserve and £2m was transferred into the Council Fund.

After transfers to and from reserves the Council was £25k underspent at year end. The opening balance on the Council Fund as at 1<sup>st</sup> April 2017 was £9.309M and it was intended that £0.7M of the Council Fund would be used in 2017/18. However £0.675M was actually used to fund expenditure in the year and therefore the fund stands at £9.6354M as at 31<sup>st</sup> March 2018. Whilst there is no set requirement for the minimum level for the Council Fund, some commentators use 5% of the net budget as a guide. For the Vale this is about £10.9m.

However, in view of the prudent approach the Council takes with regard to earmarked reserves, the Section 151 Officer currently believes that the minimum balance on the Council Fund Reserve should be no less than £7m. The Council also holds earmarked reserves which were used in 2017/18 and stood at £69.678M as at 31<sup>st</sup> March 2018 and had increased by £1.7M in year. These reserves are allocated for both capital and revenue purposes.

## Summary of Financial Performance – Capital

The General Capital Funding received from Welsh Government in 2017/18 was £5.405M which was a £14K (0.26%) reduction in funding from 2016/17. This funding is partly through grant and partly an allocation for borrowing, the financing costs of which are supported by Welsh Government funding. The allocation is 15<sup>th</sup> highest in Wales. It is therefore necessary for the Council to fund its capital programme through a variety of sources however it continued to fund most of its capital programme from 'cash' resources as opposed to new borrowing.

In 2017/18 the Council spent £44M on capital as shown by service area in the table below:

Expenditure Incurred on Services	£'000	£'000
Education & Schools	5,892	
Libraries	20	
Catering	101	
Total Learning & Skills		6,013
Children and Youth Services	98	
Adult Services	124	
Total Social Services		222
Visible Services and Transport	13,287	
Public Sector Housing	14,358	
Total Environment and Housing Services		27,645
Resources	2,393	
Regeneration and Planning	4,412	
Private Sector Housing	1,624	
Total Managing Director and Resources		8,429
City Deal		2,052
Total Capital Expenditure 2017/18		44,361

Of the capital expenditure incurred in the year on School assets, the largest scheme was the final works to complete the Llantwit Major Learning Community (£2.5M). The Council undertook flood alleviation works at Coldbrook (£4.8M) and Boverton (£1.3M) which were mainly supported by Welsh Government funding. A large highways scheme at Five Mile Lane (£2.4M) commenced which is wholly funded by Welsh Government grant. The Council undertook further Highways Improvements during the year (£1.1M). The Council achieved Welsh Housing Quality Standard (WHQS) by the end of March 2018 with further capital investment as part of the Housing Improvement Programme (£14.4M).

The following table shows the resources used in 2017/18 to fund the capital programme:

Capital Expenditure Financed By :	£'000
General Capital Funding Grant – Welsh Government	2,045
General Capital Funding Loan – Welsh Government	3,360
Local Government Borrowing Initiative (LGBI)	1,500
Unsupported Loans	4,252
Specific Grants – Welsh Government	10,133
Major Repairs Allowance – Welsh Government	2,779
Other Grants/Contributions	3,613
Capital Receipts	3,225
Revenue/Reserves	13,454
Total Capital Expenditure 2017/18	44,361

As at 31<sup>st</sup> March 2018 the Council held general capital receipts with a value of £8.6M, with a further £1.3M being ringfenced for Education and £1.3M being ringfenced for Social Services.

The Council's assets at the 31 March 2018 have a book value of £626M. The Council Dwellings and Other Land and Buildings etc. are revalued on a rolling 5 year programme normally by a MRICS external valuer, however, no group of assets was revalued during 2017/18 financial year.

#### Housing Revenue Account (HRA)

The Council still retains its stock of Council Houses and as at 31st March 2018 had 3,890 dwellings. The HRA used £183K from its reserve in 2017/18 to finance the deficit on its income and expenditure account, leaving a balance on the HRA reserve of £775K as at 31<sup>st</sup> March 2018. This is in line with the Council's latest Housing Business Plan. The Housing Business Plan, which incorporates a detailed financial forecast in the form of a 30 year financial model, was approved by Council on 28<sup>th</sup> February 2018. The Council has invested large sums in its housing stock over recent years and all its dwellings reached Welsh Housing Quality Standard by March 2018.

## Levels of Borrowing/Funding Arrangements

The Local Government Act 2003 requires a local authority to set its authorised borrowing limit for the following year. The limit set for this Authority for 2017/18 was £214.7M. The actual external borrowing as at 31 March 2018 was £155.365M as shown below.

The external debt was made up of the following:

	31 March 2017	31 March 2018
Source of Loan	£'000	£'000
Public Works Loan Board	152,465	147,165
Long Term Loans	6,133	8,100
Other	2,210	100
Total	160,808	155,365

The figure of £156.960M borrowing shown on the balance sheet also includes £1.423M accrued interest, -£0.363M adjustments made under accounting regulations and £0.535M borrowing associated with the Glamorgan Archives Joint Committee.

Before the commencement of the 2017/18 financial year the Authority approved the Treasury Management Strategy /Policy Statement which deals with the treasury functions of the Authority. The report was approved by Council on 1<sup>st</sup> March 2017 and can be accessed on the Council Website; Treasury Management Strategy Reported to Council

### Joint Committees and Joint Arrangements

Since the 2015/16 financial year the Council has been Host Authority for two Joint Committees - the Shared Regulatory Service commencing on 1<sup>st</sup> May 2015 and the Vale, Valleys & Cardiff Adoption Collaborative Service which commenced on 1<sup>st</sup> June 2015. The Authority is also party to a number of other Joint Committees such as Prosiect Gwyrdd, Central South Consortium and the Glamorgan Archives. The Council's share of these transactions and balances are incorporated in these financial statements. Separate financial statements are also available. In addition the Council participates in a number of shared services.

## City Deal

The Vale of Glamorgan Council is a participant in the Cardiff Capital Region City Deal which has been established between the UK Government, the Welsh Government and 10 local authorities in South East Wales. The agreement with the UK and Welsh Governments' provides £1.2 billion of which £734m is allocated to the Metro, with the balance of £495m being made available as the Wider Investment Fund. The Regional Cabinet has stated that the high level aims of the Wider Investment Fund are the creation of 25,000 new jobs and £4 billion of private sector investment. The Deal will cover a 20 year period and the first investment has been made in the Compound Semi Conductor project providing a loan of £38.5 million.

#### Impact of the Current Economic Climate

The financial pressures on the Authority, including low investment income rates, continued during 2017/18. There was also an increase in the level of inflation. The outcome of the European Union Referendum will also have an impact on the economic climate. The Authority considers that it has sufficient balances and reserves, however they will be put under pressure from continued austerity measures.

#### Reshaping Services Strategy

The strategy aims to reshape the Council to enable it to meet the future needs of citizens of the Vale of Glamorgan in the context of unprecedented financial challenges. An update on the programme was presented to Cabinet on 18th December 2017 which can be accessed on the Council Website Reshaping Services Programme Update on Implementation.

# Vale of Glamorgan County Borough Council The Pension Liability

Pensions for non-teaching staff are provided under the Local Government Pension scheme and the Council is a member of the Cardiff and Vale Pension Fund, administered by Cardiff County Council. Employees and employers contribute into the fund, along with investment income and growth generated. The value of the pension liability in 2017/18 is £215.523M. This value is based on a number of actuarial assumptions and will fluctuate between years.

The Teachers Pension scheme is administered by the Department for Education. This is an unfunded scheme, meaning that there are no investment assets accumulated to meet pension costs before they arise and therefore no fund assets or liabilities appear in the Council's Balance Sheet.

## Corporate Aims and Objectives

The Council's Performance Management Framework is the mechanism through which key priorities and targets are monitored and realised in order to secure continuous improvement. The Council has adopted a new Corporate Plan (2016-2020) which reflect the requirements of the Well-being of Future Generations (Wales) Act 2015 and identifies 4 Well-being Outcomes and 8 Objectives for the Council. The Corporate Plan is being monitored by Cabinet and Scrutiny Committees on a quarterly basis.

The 4 Well-being Outcomes with the associated 8 Objectives are :-

- An Inclusive and Safe Vale Citizens of the Vale of Glamorgan have a good quality of life and feel part of the local community
  - o Reducing poverty and social exclusion
  - o Providing decent homes and safe communities
- An Environmentally Responsible and Prosperous Vale The Vale of Glamorgan has a strong and sustainable economy and the local environment is safeguarded for present and future generations.
  - o Promoting regeneration, economic growth and employment
  - o Promoting sustainable development and protecting our environment
- An Aspirational and Culturally Vibrant Vale All Vale of Glamorgan citizens have opportunities to achieve their full potential.
  - o Raising overall standards of achievement
  - Valuing culture and diversity
- An Active and Healthy Vale Citizens of the Vale of Glamorgan have a good quality of life and feel part of the local community.
  - Encouraging and promoting active and healthy lifestyles
  - Safeguarding those who are vulnerable and promoting independent living

Progress is monitored using a RAG status with Green being on or above target, Amber being within 10% of target and Red missing target by 10%. Good progress has been made up to quarter 3 towards delivering the key outcomes giving an overall RAG status of Amber. The latest report was Quarter 3 and was reported to Cabinet on 16<sup>th</sup> April 2018. This report provides full details and can be accessed on the Council website at Quarter 3 (2017-18) Corporate Plan Performance Report.

# Vale of Glamorgan County Borough Council Looking Forward

The budget for 2018/19 is again challenging. The 2018/19 revenue allocation from Welsh Government was £152.48M which is a reduction of £634k (0.41%). There was also a reduction in the value of several revenue grant provided by Welsh Government between years. The Council Tax was therefore increased by 3.9% from 1<sup>st</sup> April 2018 with a budget of £69.573M being set for Council Tax during 2018/19. A budget of £222.053M was approved by Council on 28<sup>th</sup> February 2018 and a savings target of £6.3M was set for 2018/19.

The full Cabinet report can be accessed on the Council website; <u>Final Proposals for the Revenue Budget 2018/19</u>.

It is anticipated that future year's settlements from Welsh Government will continue to decrease and additional savings will need to be identified. An indicative reduction of 1% has been advised by Welsh Government for 2019/20. As part of the 2018/19 budget setting process, it was considered that the shortfall in funding between 2019/20 and 2020/21 could be around £11.4M. This will be further assessed as part of the Medium Term Financial Plan which will be updated during the coming year. The Reshaping Services Programme will continue to implement the further savings required.

The Council will remain committed to the Well-being of Future Generations Act which aims to improve the social, economic, environmental and cultural well-being of Wales and ensures that the needs of the present are met without compromising the ability of future generations to meet their own need.

The General Capital Funding received from Welsh Government for 2018/9 is £5.5M which is an increase of £100k (1.85%) from the previous year. The 2018/19 Capital Programme was approved by Council on 28<sup>th</sup> February 2018 and amounted to £60.866M gross of external grants and is briefly summarised below;

	2018/19	2018/19
	Net	Gross
	£'000	£'000
Learning and Skills	4,835	6,454
Social Services	470	470
Environment and Housing	27,479	31,749
Managing Director and Resources	3,230	20,692
City Deal	1,501	1,501
<b>Total Capital Programme</b>	37,515	60,866

There will be investment in the Council's Fleet (£2.3M), its Highways (£2.4M) and in its Leisure Centres (£2.8M). Construction on the Five Mile Lane scheme will continue in year with grant funding from Welsh Government (£16.5M). Even though the Housing stock meets WHQS, further work is being undertaken which will include Environmental Works and the construction and acquisition of new houses.

The full report can be accessed on the Council Website; <u>Final Capital Proposals 2018/19 to 2022/23</u>.

Over the coming years the next major capital investment by the Council will be the Band B 21<sup>st</sup> Century Schools programme which will require capital investment between 2019/20 and 2023/24. The currently approved funding envelope is £142.4M with a contribution of £83.823M from Welsh Government.

#### **Further Information**

Further information about the accounts is available from the Resources Service, Civic Offices, Holton Road, Barry, CF63 4RU. This is part of the Council's policy of providing full information about the Council's affairs.

#### Introduction to the Financial Statements

## Statement of Accounting Policies

The purpose of this statement is to explain the basis of the figures in the accounts. It outlines the accounting policies adopted.

#### Statement of Responsibilities for the Statement of Accounts

This sets out the responsibilities of the Council and the Head of Finance (Section 151 Officer) for the preparation of the Statement of Accounts. The Statement has to be signed and dated by the Mayor as Chairman of the Council at the meeting at which the accounts are approved.

## **Expenditure and Funding Analysis**

The objective of the Expenditure and Funding Analysis is to demonstrate to council tax and rent payers how the funding available to the authority (i.e. government grants, rents, council tax and business rates) for the year has been used in providing services in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. The Expenditure and Funding Analysis also shows how this expenditure is allocated for decision making purposes between the Council's directorates. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

#### Movement in Reserves Statement

This statement shows the movement in the year on the different reserves held by the Authority, analysed into "usable reserves" (i.e. those that can be applied to fund expenditure or reduce local taxation) and "unusable reserves". The Surplus or Deficit on the Provision of Services line shows the true economic cost of providing the Authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the Council Fund Balance and the Housing Revenue Account for Council Tax setting and dwelling rents setting purposes. The Net Increase/Decrease before transfers to Earmarked Reserves line shows the statutory Council Fund balance and the Housing Revenue Account Balance before any discretionary transfers to or from earmarked reserves undertaken by the Council.

## Comprehensive Income and Expenditure Statement (CIES)

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this

may be different from the accounting cost. The taxation position is shown in both the Expenditure and Funding Analysis and Movement in Reserves Statement.

#### **Balance Sheet**

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Authority. The net assets of the Authority (Assets less Liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories. The first category of reserves are usable reserves i.e. those reserves that the Authority may use to provide services, subject to the need to maintain a prudent level of reserve and any statutory limitations on their use (for example the Capital Receipts may only be used to fund Capital expenditure or repay debt). The second category of reserves are those that the Authority is not able to use to provide services called Unusable Reserves. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold and also reserves that hold timing differences shown in the Movement in Reserves Statement line "Adjustments between accounting basis and funding basis and regulations".

#### Cash Flow Statement

The Cash Flow Statement shows the change in cash and cash equivalents of the Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows into operating and investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income or from the recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

#### **Annual Governance Statement**

The statement sets out the framework within which the Vale of Glamorgan Council manages and reviews internal control. It outlines the components of the framework, including the arrangements for Internal Audit and how the Authority has complied with the various elements of the framework.

## Statement of Responsibilities for the Statement of Accounts

#### The Council's Responsibilities

The Council is required:

- To make arrangements for the proper administration of its financial affairs and secure that one of its officers has the responsibility for the administration of those affairs. In this Council, that officer is the Head of Finance (Section 151 Officer).
- To manage its affairs to ensure economic, efficient and effective use of resources and safeguard its assets.
- To approve the Statement of Accounts.

Sig	na	tur	e:

Date:

Mayor as Chairman of the Council

#### Responsibilities of the Head of Finance (Section 151 Officer).

The Head of Finance is responsible for the preparation of the Statement of Accounts. In terms of the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom, the Statement of Accounts is required to give a true and fair view of the financial position of the organisation at the accounting date and its income and expenditure for the period ended 31<sup>st</sup> March 2018.

## In preparing the Statement of Accounts, the Head of Finance has:

- Selected suitable accounting policies and then applied them consistently.
- Made judgements and estimates that were reasonable and prudent.
- Complied with the Code.

#### The Head of Finance has also throughout the financial year:

- Maintained proper accounting records that were kept up to date.
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

## **Certificate of the Head of Finance (Section 151 Officer)**

I certify the statement of accounts give a true and fair view of the financial position of The Vale of Glamorgan County Borough Council as at 31st March 2018 and its income and expenditure for the period then ended.

Signature: Carys Lord

Date: 15<sup>th</sup> June 2018

Head of Finance/Section 151 Officer

## **Expenditure and Funding Analysis**

The objective of the Expenditure and Funding Analysis is to demonstrate to council tax and rent payers how the funding available to the authority (i.e. government grants, rents, council tax and business rates) for the year has been used in providing services in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. Further information on this note is shown on page 8.

2016/17	Net Expenditure Chargeable to the General Fund and HRA Balances	Adjustments between Funding and Accounting Basis (Note 8)	Net Expenditure in the Comprehensive Income and Expenditure Statement
	£'000	£'000	£'000
Learning and Skills	102,159	538	102,697
Social Services	55,870	(227)	55,643
Visible and Housing Services	31,316	(2,920)	28,396
Housing Revenue Account (HRA)	510	4,949	5,459
Managing Director and Resources	28,142	(4,707)	23,435
Net Cost of Services	217,997	(2,367)	215,630
Other Income and Expenditure	(215,623)	6,207	(209,416)
(Surplus) or Deficit	2,374	3,840	6,214
Opening General Fund and HRA Balance at 31 March 2016	(80,035)		
Less Deficit on General Fund and HRA Balance in Year	2,374		
Closing General Fund and HRA Balance 31 March 2017	(77,661)		

2017/18	Net Expenditure Chargeable to the General Fund and HRA Balances	Adjustments between Funding and Accounting Basis (Note 8)	Net Expenditure in the Comprehensive Income and Expenditure Statement
	£'000	£'000	£'000
Learning and Skills	100,884	(1,716)	99,168
Social Services	56,925	(6)	56,919
Visible and Housing Services	31,641	(1,140)	30,501
Housing Revenue Account (HRA)	183	(5,196)	(5,013)
Managing Director and Resources	25,658	(950)	24,708
Net Cost of Services	215,291	(9,008)	206,283
Other Income and Expenditure	(217,267)	(7,107)	(224,374)
(Surplus) or Deficit	(1,976)	(16,115)	(18,091)
Opening General Fund and HRA Balance at 31 March 2017	(77,661)		
Less Surplus on General Fund and HRA	(1,976)		
Balance in Year			
Closing General Fund and HRA Balance 31 March 2018	(79,637)		

## **Movement in Reserves Statement 2016-17**

This statement shows the movement in the year on the different reserves held by the Authority, analysed into "usable reserves" (i.e. those that can be applied to fund expenditure or reduce local taxation) and "unusable reserves". Further information on this statement is shown on page 8.

Movement in Reserves Statement	Council Fund /Earmarked Reserves	Housing Revenue Account	Capital Receipts Reserve	Capital Grants Unapplied Account	Total Usable Reserves	Unusable Reserves	Total Authority Reserves
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Balance as at 31 <sup>st</sup> March 2016	78,567	1,468	16,892	179	97,106	225,786	322,892
Total Comprehensive Income and Expenditure	16	(6,230)	0	0	(6,214)	(12,901)	(19,115)
Adjustments between accounting basis and funding basis under regulations (Note 10)	(1,880)	5,720	(7,069)	558	(2,671)	2,671	0
Increase/(Decrease) in 2016/17	(1,864)	(510)	(7,069)	558	(8,885)	(10,230)	(19,115)
Balance as at 31 <sup>st</sup> March 2017	76,703	958	9,823	737	88,221	215,556	303,777

## **Movement in Reserves Statement 2017-18**

Movement in Reserves Statement	Council Fund /Earmarked Reserves	Housing Revenue Account	Capital Receipts Reserve	Capital Grants Unapplied Account	Total Usable Reserves	Unusable Reserves	Total Authority Reserves
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Balance as at 31 <sup>st</sup> March 2017	76,703	958	9,823	737	88,221	215,556	303,777
Total Comprehensive Income and Expenditure	10,532	7,559	0	0	18,091	(10,951)	7,140
Adjustments between accounting basis and funding basis under regulations (Note 10)	(8,373)	(7,742)	1,476	1,114	(13,525)	13,525	0
Increase/(Decrease) in 2017/18	2,159	(183)	1,476	1,114	4,566	2,574	7,140
Balance as at 31 <sup>st</sup> March 2018	78,862	775	11,299	1,851	92,787	218,130	310,917

## **Comprehensive Income and Expenditure Statement**

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices rather than the amount to be funded from taxation. Further information is shown on page 8.

	2016/17					2017/18	
Gross Expt.	Income	Net Expt.		0	Gross Expt.	Income	Net Expt.
£'000	£'000	£'000	Expenditure on Services	Note	£'000	£'000	£'000
130,956	28,259	102,697	Learning and Skills		129,726	30,558	99,168
68,211	12,568	55,643	Social Services		72,762	15,843	56,919
44,619	16,223	28,396	Visible and Housing Services		46,932	16,431	30,501
24,135	18,676	5,459	Housing Revenue Account (HRA)		14,236	19,249	(5,013)
71,457	48,022	23,435	Managing Director and Resources		69,568	44,860	24,708
339,378	123,748	215,630	Cost of Services		333,224	126,941	206,283
22,846	0	22,846	Other operating expenditure	12	21,188	3,578	17,610
13,638	221	13,417	Financing and investment income and expenditure	13	12,430	259	12,171
0	245,679	(245,679)	Taxation and non-specific grant income	14	0	254,155	(254,155)
375,862	369,648	6,214	(Surplus) or Deficit on the Provision of Services		366,842	384,933	(18,091)
		(7,604)	(Surplus)/Deficit on revaluation of non current assets	18			1,397
		163	Impairment losses on non- current assets charged to the Revaluation Reserve	18			9,565
		18,292	Remeasurements of the net defined benefit liability/(asset)	43			(11)
		2,050	Transfer of the net defined benefit liability/(asset)	43			0
		12,901	Other Comprehensive Income and Expenditure				10,951
		19,115	Total Comprehensive Income and Expenditure				(7,140)

## Balance Sheet as at 31<sup>st</sup> March 2018

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Authority. The net assets of the Authority (Assets less Liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories: Usable and Unusable Reserves. Further information is shown on page 9 of this report.

31 March 2017		Notes	31 March 2018
£'000			£'000
614,805	Property, Plant and Equipment	17	626,047
610	Intangible Assets	22	788
2	Long Term Investments	23	2
226	5	23	607
	Long Term Assets		627,444
65,526		23	66,313
7,257		20	8,310
<u></u>	Inventories		393
27,144	Short Term Debtors	24	34,161
	Cash and Cash Equivalents	25	6,159
105,366	Current Assets		115,336
0	Cash and Cash Equivalents		0
	(Overdraft)		
3,237	Short Term Borrowing	23	2,243
33,130	Short Term Creditors	26	32,950
2,887	Provisions (Short Term)	27	2,408
	Grants Receipts in Advance – Capital	37	2,752
	Current Liabilities		40,353
	Provisions (Long Term)	27	557
	Long Term Borrowing	23	154,716
	Other Long Term Liabilities	28	5,297
208,012		43	215,523
8,921	Grants Receipts in Advance - Capital	37	15,417
	(Long Term)		
	Long Term Liabilities		391,510
	Net Assets		310,917
	Usable Reserves	29	92,787
	Unusable Reserves	30	218,130
303,777	Total Reserves		310,917

## **Cash Flow Statement**

The Cash Flow Statement shows the change in cash and cash equivalents of the Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows into operating and investing and financing activities. Further information is included on page 9 of this report.

31 March 2017		Notes	31 March 2018
£'000			£'000
(6,214)	Net surplus or (deficit) on the provision of services		18,091
43,925	Adjustments to net surplus or deficit on the provision of services for non-cash movements	31	27,534
(16,279)	Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities	31	(26,426)
21,432	Net cash flows from Operating Activities		19,199
(10,470)	Investing Activities	32	(16,845)
(12,540)	Financing Activities	33	(1,304)
(1,578)	Net increase or decrease in cash and cash equivalents		1,050
6,687	Cash and cash equivalents at the beginning of the reporting period		5,109
5,109	Cash and cash equivalents at the end of the reporting period	25	6,159

#### **Notes to the Financial Statements**

## 1. Statement of Accounting Policies

## a. Accounting Policies

The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit (Wales) Regulations 2014 (as amended) which require them to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2017/18 supported by International Financial Reporting Standards (IFRS) and statutory guidance. The accounts are prepared on a going concern basis.

#### b. Revenue / Expenditure

The transactions of the Council are accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.
- Revenue from the provision of services is recognised when the Authority can
  measure reliably the percentage of completion of the transaction and it is
  probable that economic benefits or service potential associated with the
  transaction will flow to the Authority.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

There are certain exceptions to this principle. The main items are:-

- (a) Electricity charges, telephone expenses, leasing and similar periodic payments are included in the Accounts on a payments basis and not accrued to 31st March each year. Payments in respect of a full twelve months are included.
- (b) The amount included in the accounts for Government Revenue Support Grant for 2017/18 is on the basis of cash received. Where final figures are not available e.g. Subsidy Entitlement, the amounts included are based on the latest available information.

The difference between the amounts charged annually to the Revenue Accounts in respect of items (a) and (b) and the amounts that would be charged if they were accrued to 31st March each year is not significant.

#### c. Cash and Cash Equivalents

Cash and cash equivalents is represented by cash in hand, current account balances, deposits that have been invested over night on the last working day in March and any instant access investment accounts.

# d. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

A change in accounting policies or to correct a material error can result in a prior period adjustment. Changes in accounting estimates do not give rise to a prior period adjustment but are accounted for prospectively.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions of the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

#### e. Charges to Revenue for Non- Current Assets

The following amounts are charged to revenue to record the cost of holding fixed assets during the year:

- Depreciation attributable to the assets used by the relevant service.
- Revaluation and impairment losses on assets chargeable to the service.
- Amortisation of intangible non-current assets attributable to the service.

Council Tax is not required to be raised to fund depreciation, revaluation, impairment losses or amortisations. However, an annual contribution is required from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the Authority in accordance with statutory guidance.

#### f. Employee Benefits

## **Benefits Payable during Employment**

Short term employee benefits are those due to be settled within 12 months of the year end. An accrual is made for the cost of holiday entitlements (or any form of leave) earned by employees but not taken before the year end which employees can carry forward into the next financial year. Holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

#### **Termination Benefits**

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy in exchange for those benefits. These costs are charged on an accruals basis to the appropriate service or where applicable to Non Distributed costs.

#### **Post Employment Benefits**

Employees of the Authority are members of two separate pension schemes:

- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE).
- The Local Government Pensions Scheme, administered by Cardiff County Council Pension Authority.

Both schemes provided defined benefits to members (retirement lump sums and pensions), earned as employees who worked for the Authority.

The arrangements for the teachers' scheme means that liabilities for these benefits cannot ordinarily be identified specifically to the Authority. The scheme is therefore accounted for as if it were a defined contribution scheme and no liability for future payments of benefits is recognised in the Balance Sheet.

#### The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme:

- The liabilities of the Cardiff and Vale Pension Fund attributable to the Authority
  are included in the Balance Sheet on an actuarial basis using the projected unit
  method i.e. an assessment of the future payments that will be made in relation to
  retirement benefits earned to date by employees, based on assumptions about
  mortality rates, employee turnover rates, etc. and projections of projected
  earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate.
- The assets of the Cardiff and Vale Pension Fund attributable to the Authority are included in the Balance Sheet at their fair value.
- The actuarial valuation carried out at 31<sup>st</sup> March 2016 excludes staff working for the Shared Regulatory Service and Vale and Valleys Adoption Service.

The change in the net pension's liability is analysed into the following components:

#### Service cost comprising

- Current service cost the increase in liabilities as a result of years of service earned this year which is allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked.
- Past service cost the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years.
   Debited to the surplus or deficit of services in the Comprehensive Income and Expenditure as part of Non Distributed costs.
- Net interest on the net defined benefit liability (asset), i.e. net interest expense for the Authority the change during the period in the net defined benefit liability (asset) that arises from the passage of time charged to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement. This is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability (asset) at the beginning of the period, taking into account any changes in the net defined benefit (asset) during the period as a result of contribution and benefit payments.

#### Remeasurements comprising:

- The return on plan assets excluding amounts included in net interest on the net defined liability (asset). This is charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
- Actuarial gains and losses changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions, charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.

Statutory provisions require the Council Fund balance be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year in relation to retirement benefits.

## **Discretionary Benefits**

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements.

#### g. Events after the Balance Sheet Date

These are events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Such events could result in the Statement of Accounts being adjusted. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period the Statement of Accounts is adjusted to reflect such events.
- Those that are indicative of conditions that arose after the reporting period the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

#### h. Cash and Cash Equivalents

Cash includes any cash in hand, overnight deposits and bank overdrafts. Cash equivalents must be readily convertible to known amounts of cash with insignificant risk of change in value and include investments held overnight on 31<sup>st</sup> March 2018. Any other short term investment deposits are excluded from cash and cash equivalents and are included in current assets. In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts.

#### i. Financial Instruments

#### **Financial Liabilities**

Financial liabilities are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument.

#### **Financial Assets**

Financial assets are classified into two types:

- Loans and receivables assets that have fixed or determinable payments but are not quoted in an active market.
- Available-for-sale assets assets that have a quoted market price and / or do not have fixed or determinable payments.

#### **Loans and Receivables**

Loans and receivables are initially measured at fair value and carried at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable plus accrued interest and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

When a soft loan is made, a loss is recorded in the Comprehensive Income and Expenditure Statement for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal. Interest is credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement at a marginally higher effective rate of interest than the rate receivable, with the difference serving to increase the amortised cost of the loan in the Balance Sheet. The reconciliation of amounts debited and credited to the Comprehensive Income and Expenditure Statement to the net gain required against the Council Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

## i. Available for Sale Assets

Available for Sale Assets are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Financing and Investment Income and Expenditure Income line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Council.

Assets are maintained in the Balance Sheet at fair value.

Changes in fair value are balanced by an entry in the Available for Sale Reserve and the gain /loss is recognised in the Surplus or Deficit on Revaluation of Available for Sale Financial Assets. The exception is where impairment losses have been

incurred. These are debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement along with any net gain / loss for the asset accumulated in the reserve.

#### k. Government Grants and Contributions

Government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- The Authority will comply with the conditions attached to the payments, and
- The grants or contributions will be received.

Grants and contributions advanced for which conditions have not been satisfied are carried in the Balance Sheet as creditors. Once conditions are satisfied, the grants or contributions are credited to the Comprehensive Income and Expenditure Statement.

Capital grants are credited to the Comprehensive Income and Expenditure Statement and are reversed out of the Council Fund Balance in the Movement in Reserves Statement. Grants not yet used to finance capital expenditure, are posted to the Capital Grants Unapplied reserve. Once applied, it is posted to the Capital Adjustment Account.

#### I. Intangible Assets

Expenditure on non monetary assets that do not have physical substance but are controlled by the Authority is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority.

The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

#### m. Inventories

Inventories should be included in the Balance Sheet at the lower of cost and net realisable value. However, some stock is valued at the latest price paid, with an allowance made for obsolete and slow-moving items. The effect of the different treatment is considered to be immaterial.

## n. Jointly Controlled Operations

Joint operations are arrangements undertaken by the Council in conjunction with other ventures that make use of its assets and resources. Joint Committees are examples of Jointly Controlled Operations.

The relevant proportion of the transactions and balances for Joint Committees are included within the Council's Financial Statements. These reflect the transactions and balances as per the draft accounts prepared for each Joint Committee. To date there has been no audit opinion issued in respect of any of these Joint Committees.

#### o. Leases

The Council currently has no Finance Leases. The land and buildings elements of a lease are considered separately for classification.

## The Authority as Lessee

## **Operating Leases**

Rentals paid under operating leases are charged to the services in the Comprehensive Income and Expenditure Statement that benefit from the use of the leased property, plant or equipment.

## The Authority as Lessor

## **Operating Leases**

Rental income under an operating lease is credited to the Comprehensive Income and Expenditure Statement; the property, plant or equipment is retained in the Balance Sheet.

## p. Overheads and Support Services

The full cost of overheads and support services are charged in the Comprehensive Income and Expenditure Statement as part of net expenditure.

## q. Property, Plant and Equipment

Revaluation of the assets of the Authority will be undertaken on a rolling basis over a five year cycle by an external valuer. An annual desk top review will also be undertaken for those assets not externally valued in the year.

Council Dwellings are regarded by the Authority as operational and valued using the Beacon approach (adjusted vacant possession value).

Land and Property regarded by the Authority as operational was valued on the basis of constructing modern equivalent buildings, or where this could not be assessed because there was no market for the subject asset (i.e. specialised property) the depreciated replacement cost.

Land and Property regarded by the Authority as non-operational have been valued on the basis of cost, fair value, or depreciated replacement cost as appropriate.

Infrastructure, Vehicles, Plant and Equipment and Community Assets are included at cost (less depreciation where required).

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably.

A de-minimis rule for capital has been applied – generally no capital expenditure valued at under £10,000 is included within capital spend.

Assets are initially measured at cost, comprising:

• the purchase price.

- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.
- The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of an impairment loss previously charged to a service revenue account.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Where decreases in value for individual assets are identified, they are accounted for either by setting it off against gains for the asset in the Revaluation Reserve or against the relevant service lines in the Comprehensive Income and Expenditure Statement.

## **Component accounting**

Assets with a net book value in excess of £3 million will be reviewed to determine if there are any significant components that require a separate depreciation calculation and whether it is material. No adjustment for component accounting was made in the accounts.

#### **Impairment**

Assets are assessed at each year end as to whether there is an indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount is estimated and if this is less than the carrying amount an impairment loss is recognised for the shortfall. This is either set against the balance of the Revaluation Reserve if there have been previous valuation gains for the asset or it is written down against the relevant service line in the Comprehensive Income and Expenditure Statement.

#### **Depreciation**

Depreciation is provided for on all Property, Plant and Equipment assets over their useful lives. An exception is where assets are without a determinable finite useful life (i.e. Freehold Land and Community Assets) and assets that are not available for use (i.e. assets under construction).

Depreciation is calculated on the following bases:

- Dwellings and other buildings straight line allocation over the useful life of the property as estimated by the valuer.
- Vehicles, plant, furniture and equipment over the life of the asset.
- Infrastructure straight line allocation over 40 years.

No depreciation is charged in the year of acquisition with a full year charge applied in the disposal year, except for Vehicles which is charged in the month following acquisition.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

## **Disposals and Non Current Assets Held for Sale**

An asset is reclassified as Held for Sale when it is probable that the carrying amount will be recovered principally through a sale transaction. The asset is revalued immediately before reclassification and carried at the lower of this amount and the fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Depreciation is not charged on Assets Held for Sale.

Where assets no longer meet the criteria to be classified as Assets Held for Sale they are reclassified back to non-current assets.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals are credited to the same line of the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal. Any revaluation gains that are accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts.

The written off value on disposals is not a charge to Council tax as the cost for non current assets is separately provided for under separate arrangements for capital financing.

#### r. Fair Value Measurement

The authority measures some of its assets held for sale and some of its financial instruments at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either;

- In the principal market for the asset or liability, or
- In the absence of a principal market, in the most advantageous market for the asset or liability.

The authority measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability assuming that market participants act in their best economic interest by using the asset in its highest and best use, or selling the asset to another participant.

The authority uses valuation techniques that are appropriate in the circumstances maximising the use of observable inputs. Inputs to the valuation techniques in respect of assets and liabilities for which fair value is measured or disclosed are categorized within the fair value hierarchy, as follows;

- Level 1 quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date.
- Level 2 inputs rather than quoted prices included within Level 1 that are observable for the asset or liability either directly or indirectly.
- Level 3 unobservable inputs for the asset or liability.

## s. Provisions, Contingent Liabilities and Contingent Assets

#### **Provisions**

Provisions are made when an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefit or service potential, and a reliable estimate can be made of the amount of the obligation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Authority becomes aware of the obligation and are measured at the best estimate at the Balance Sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service. See note 27 to the accounts.

#### **Contingent Liabilities**

A contingent liability arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise

be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

## **Contingent Assets**

A contingent asset arises where an event has taken place that gives the Authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

#### t. Specific Reserves

These reserves represent sums of money that are voluntarily set aside for specific purposes. The purpose of these reserves is explained in Note 29 to the accounts.

## u. Revenue Expenditure Funded from Capital under Statute

Expenditure that may be capitalised under statutory provisions but does not result in the creation of non-current assets has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. The total gross expenditure is £5.167 million. Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the Council Fund balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of Council Tax.

## v. Local Authority Schools

The Council does not include a school's property, plant and equipment in its Balance Sheet where it does not own or have significant control over the economic benefit of these assets. This means that the buildings used by voluntary aided, Roman Catholic aided and voluntary controlled schools are excluded from property, plant and equipment where they are not owned by the Council. However, land owned by the Council and used by these schools is recognised in property, plant and equipment. The property, plant and equipment of community and foundation schools are recognised on the Authority's Balance Sheet. The income and expenditure for all schools is included within the CI&ES and any unspent resources held by schools are included within earmarked reserves in the Council's Balance Sheet.

#### w. Value Added Tax

Income and expenditure excludes any amounts related to Value Added Tax (VAT), as all VAT collected is payable to HM Revenue and Customs and all VAT paid is recoverable from them.

## 2. Accounting Standards that have been issued but have yet to be adopted

The Code requires the disclosure of information relating to the expected impact of an accounting change that will be required by a new standard that has been issued but not yet adopted. The main new or amended standards within the 2018/19 Code are IFRS 9 and IFRS 15 but they are not expected to have a material impact on the information provided in the 2017/18 and 2018/19 financial statements and transitional reporting arrangements mean that the restatement of the 2017/18 accounts will not be required.

- IFRS 9 Financial Instruments IFRS 9 replaces IAS 39 Financial Instruments: Recognition and Measurement. IFRS 9 includes a single classification approach for financial assets and a forward looking 'expected loss' model for impairment rather than the 'incurred loss' model under IAS 39.
- IFRS 15 Revenue from Contracts with Customers IFRS 15 establishes a new
  comprehensive framework for revenue recognition and replaces IAS 18 Revenue
  and IAS 11 Construction Contracts. IFRS 15 changes the basis for deciding
  whether revenue is recognised at a point in time or over a period of time and
  introduces five steps for revenue recognition, but as the Council has relatively
  predictable income streams the impact will be minimal.

## 3. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out above, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

 There is a high degree of uncertainty about future levels of funding for local government. However, the Authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Authority might be impaired as a result of a need to close facilities and reduce levels of service provision.

# 4. Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates. The items in the Authority's Balance Sheet at 31 March 2018 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

#### Property, Plant and Equipment

Property Plant and Equipment (excluding infrastructure, community assets, assets under construction and vehicles, plant and equipment) are revalued annually for indicators of impairment. Judgements are required to make an assessment as to whether there has been an assessment of impairment.

Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. Useful asset lives will impact on depreciation calculations. For assets such as Infrastructure (40 years) Vehicles (6 years) and Equipment (5 years) standard asset lives are used unless evidence is available to the contrary. The Useful Economic Lives of operational buildings is estimated by a RICs qualified valuer as part of the valuation process.

#### **Provisions**

Provisions are included in the accounts for Equal Pay and Municipal Mutual Insurance (MMI) liability using current information.

The MMI liability has been calculated based on the Vale of Glamorgan's share of outstanding claims from South Glamorgan, Mid Glamorgan and Vale of Glamorgan Borough. The scheme administrator regularly reviews the scheme and any significant changes in the financial position may lead to a further clawback.

#### **Debtors**

Sundry and council tax debtors were examined which resulted in a provision for doubtful debts. If the provision is too low, the Authority's finances would be affected.

#### **Pensions Liability**

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of actuaries is engaged to provide the Cardiff and Vale Pension Fund with expert advice about the assumptions to be applied.

#### Provision for Bad and Doubtful Debts

The Provision for Bad and Doubtful Debts is set based on the rates of collection for old debt in the previous financial year.

#### Fair Value

Where the fair values of financial assets and financial liabilities cannot be measured based on quoted prices in active markets their fair value is measured using valuation techniques. Where possible the inputs to these valuations are based on observable data but where this is not possible judgement is required in establishing fair values.

Fair Values as at 31<sup>st</sup> March 2018 for the Council's financial assets and liabilities have been provided by the Council's Treasury Management advisor Arlingclose Itd. Disclosure notes set out the fair values for the Authority's financial assets and liabilities as at 31<sup>st</sup> March 2018.

## 5. Material Items of Income and Expenditure

The Council does not have any material items of income and expenditure to report that require any further explanation.

#### 6. Events after the Balance Sheet Date

The unaudited statement of accounts was authorised for issue by the Head of Finance (Section 151 Officer) on 15<sup>th</sup> June 2018. Events taking place after this date are not reflected in the financial statement or notes. There have been no post balance sheet events prior to this date that have been reflected in the statement of accounts.

## 7. Prior Period Adjustment

There are no prior period adjustments.

## 8. Note to the Expenditure and Funding Analysis

2016/17 Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement Amounts	Category Transfer	Adjustments for Capital Purposes	Net Change for Pensions Adjustment	Other Difference s	Total Adjustment
	£'000	£'000	£'000	£'000	£'000
Learning and Skills	(331)	(111)	41	939	538
Social Services	(3)	(227)	3	0	(227)
Visible and Housing Services	(289)	(2,721)	81	9	(2,920)
Housing Revenue Account (HRA)	(3,096)	7,915	130	0	4,949
Managing Director and Resources	(15,692)	5,023	5,908	54	(4,707)
Net Cost of Services	(19,411)	9,879	6,163	1,002	(2,367)
Other Income and Expenditure	19,411	(13,204)	0	0	6,207
Difference between the General Fund surplus or deficit and	0	(3,325)	6,163	1,002	3,840
Comprehensive Income and Expenditure statement surplus or deficit					

2017/18 Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement Amounts	Category Transfer	Adjustments for Capital Purposes (Note i)	Net Change for Pensions Adjustment (Note ii)	Other Difference s (Note iii)	Total Adjustment
	£'000	£'000	£'000	£'000	£'000
Learning and Skills	(372)	(1,326)	79	(97)	(1,716)
Social Services	(5)	(13)	14	(2)	(6)
Visible and Housing Services	(237)	(1,040)	127	10	(1,140)
Housing Revenue Account (HRA)	(3,021)	(2,350)	175	0	(5,196)
Managing Director and Resources	(14,569)	6,436	7,125	58	(950)
Net Cost of Services	(18,204)	1,707	7,520	(31)	(9,008)
Other Income and Expenditure	18,204	(25,311)	0	0	(7,107)
Difference between the General Fund surplus or deficit and Comprehensive Income and Expenditure statement surplus or deficit	0	(23,604)	7,520	(31)	(16,115)

## Note (i) Adjustments for Capital Purposes

- Depreciation/impairment and revaluation gains and losses are added in.
- Adjustment for disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
- Statutory Capital Financing charges are deducted (Minimum Revenue Provision).
- Capital Grants and Donations are adjusted for.

## Note (ii) Net Change for the Pensions Adjustments

This adjustment relates to the removal of pension contributions and the addition of IAS19 Employee Benefits pension related expenditure and income which means:

- The replacement of the employer pension contributions with current service costs and past service costs.
- The net interest on the defined benefit liability is charged to the Other Income and Expenditure line.

#### Note (iii) Other Differences

• Adjustments are made for accumulated absences.

## 9. Expenditure and Funding Analysis by Nature

31 March 2017		31 March 2018
£'000		£'000
144,061	Employee Expenses	144,411
9,633	Employee Expenses (Aided Schools)	8,598
152,454	Other Service Expenses	158,724
33,176	Depreciation, Amortisation and Impairment	21,434
54	Soft Loan	57
7,601	Interest Payments	7,405
20,190	Precepts & Levies	21,188
2,656	Loss on Disposal of Non-Current Assets	0
6,006		5,025
31	Deficit on trading not included in net cost of service	0
375,862	Total Expenditure	366,842
(41,316)	Fees Charges & Other Service Income	(40,938)
(221)	Interest and Investment Income	(236)
(79,371)	Income from Council Tax	(82,867)
(248,740)	Government Grants and Contributions	(257,291)
0	Surplus on trading not included in net cost of service	(23)
0	Gains Disposal of Non-Current Assets	(3,578)
(369,648)	Total Income	(384,933)
6,214	(Surplus) or Deficit on the Provision of Services	(18,091)

# 10. Adjustments between Accounting Basis and Funding Basis under Regulations

Adjustments between Accounting Basis and Funding	Council	Housing	Capital	Capital	Mvmt in
Basis under Regulations 2016/17	Fund	Revenue	Receipts	Grants	Unusable
	Balance	Account	Reserve	Unapp	Reserves
Adjustments to Revenue Resources	£'000	£'000	£'000	£'000	£'000
Amounts by which the income and expenditure included in the CIES are different from revenue for the year calculated in accordance with statutory requirements					
Reversal of items relating to retirement benefits debited or credited to the CIES	18,173	390	0	0	(18,563)
Employers pension contributions and direct payments to pensions payable in the year	(12,141)	(259)	0	0	12,400
Financial Instruments (transferred to the Financial Instruments Adjustment Account)	54	0	0	0	(54)
Holiday pay (transfers to the Accumulated Absences Reserve)	948	0	0	0	(948)
Charges for Depreciation/Impairment of non-current assets	10,569	1,231	0	0	(11,800)
Revaluation (surplus)/deficit on Property Plant and Equipment	1,529	15,126	0	0	(16,655)
Amortisation of intangible assets	146	0	0	0	(146)
Amounts of non-current assets written off on disposal to CIES	2,412	663	0	0	(3,075)
Revenue Expenditure funded from capital under statute	4,630	0	0	0	(4,630)
Total Adjustments to Revenue Resources	26,320	17,151	0	0	(43,471)
Adjustments between Revenue and Capital Resources					
Transfer of non-current asset sale proceeds from revenue to the Capital Receipts Reserve	(369)	(273)	642	0	0
Administrative costs of the non-current asset disposals (funded by Capital Receipts Reserve)	169	55	(224)	0	0
Statutory provision for the repayment of debt (transfer from the Capital Adjustment Account)	(4,787)	(1,426)	0	0	6,213
Capital Expenditure financed from revenue balances (transferred to the Capital Adjustment Acc.)	(10,123)	(7,017)	0	0	17,140
Total Adjustments between Revenue and Capital Resources	(15,110)	(8,661)	418	0	23,353
Adjustments to Capital Resources					
Use of Capital Receipts Reserve to finance capital expenditure	0	0	(7,497)	0	7,497
Application of capital grants to finance capital expenditure	(13,090)	(2,770)	0	558	15,302
Cash payments in relation to deferred capital receipts	0	0	10	0	(10)
Total Adjustments to Capital Resources	(13,090)	(2,770)	(7,487)	558	22,789
Total Adjustments	(1,880)	5,720	(7,069)	558	2,671

Adjustments between Associating Dasis and Funding	Council	Ценејва	Conital	Capital	Mumtin
Adjustments between Accounting Basis and Funding Basis under Regulations 2017/18	Council Fund	Housing Revenue	Capital Receipts	Capital Grants	Mvmt in Unusable
Basis under Negulations 2017/10	Balance	Account	Reserve	Unapp	Reserves
Adjustments to Revenue Resources	£'000	£'000	£'000	£'000	£'000
Amounts by which the income and expenditure	2 000	2 000	2 000	2 000	2 000
included in the CIES are different from revenue for					
the year calculated in accordance with statutory					
requirements					
Reversal of items relating to retirement benefits debited or credited to the CIES	20,074	454	0	0	(20,528)
Employers pension contributions and direct payments to pensions payable in the year	(12,726)	(280)	0	0	13,006
Financial Instruments (transferred to the Financial Instruments Adjustment Account)	57	0	0	0	(57)
Holiday pay (transfers to the Accumulated Absences Reserve)	(89)	0	0	0	89
Charges for depreciation/impairment of non-current assets	10,743	5,845	0	0	(16,588)
Revaluation (surplus)/deficit on Property Plant and Equipment	(970)	532	0	0	438
Amortisation of intangible assets	172	0	0	0	(172)
Amounts of non-current assets written off on disposal to CIES	161	317	0	0	(478)
Revenue Expenditure funded from capital under statute	5,167	0	0	0	(5,167)
Total Adjustments to Revenue Resources	22,589	6,868	0	0	(29,457)
Adjustments between Revenue and Capital Resources					
Transfer of non-current asset sale proceeds from revenue to the Capital Receipts Reserve	(1,490)	(3,201)	4,691	0	0
Administrative costs of the non-current asset disposals (funded by Capital Receipts Reserve)	520	114	(634)	0	0
Statutory provision for the repayment of debt (transfer from the Capital Adjustment Account)	(4,816)	(1,506)	0	0	6,322
Capital Expenditure financed from revenue balances (transferred to the Capital Adjustment Acc.)	(6,240)	(7,218)	0	0	13,458
Total Adjustments between Revenue and Capital Resources	(12,026)	(11,811)	4,057	0	19,780
Adjustments to Capital Resources					
Use of Capital Receipts Reserve to finance capital expenditure	0	0	(2,591)	0	2,591
Application of capital grants to finance capital expenditure	(18,936)	(2,799)	0	1,114	20,621
Cash payments in relation to deferred capital receipts	0	0	10	0	(10)
Total Adjustments to Capital Resources	(18,936)	(2,799)	(2,581)	1,114	23,202
Total Adjustments	(8,373)	(7,742)	1,476	1,114	13,525

## 11. Transfers To/From Earmarked Reserves

This sets out the amounts set aside from the Council Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet Council Fund and HRA expenditure in 2017/18.

	31 March	Tfr In	Tfr Out	31 March	Tfr In	Tfr Out	31 March
	2016			2017			2018
Council Fund	£'000	£'000	£'000	£'000	£'000	£'000	£'000
School Reserves- Under Local Government Management of Schools, schools are able to carry forward surpluses and deficits. These are ringfenced for schools.	2,946	438	1,062	2,322	997	696	2,623
Capital Reserves							
Computer Renewal - This is a fund set aside to	4,829	183	849	4,163	826	1,037	3,952
meet computer renewals required by the Authority.							
School Investment Strategy - The fund is	11,096	267	1,629	9,734	2,069	432	11,371
available in respect of improvements to Schools as							
part of the 21 <sup>st</sup> Century schools capital programme.							
Disabled Facilities Grant Capital – To fund	850	0	400	450	0	450	0
additional expenditure in the Capital Programme for							
Disabled Facilities Grants.							
Project Fund- This fund is to finance capital	4,861	0	1,270	3,591	0	411	3,180
projects.							
Vehicle Repairs and Renewals - For the	1,997	737	459	2,275	802	663	2,414
replacement of plant and vehicles.							
Visible Services Reserve – To fund Visible	8,789	2,930	4,174	7,545	2,677	3,022	7,200
Services improvements.							
Waste Transfer Station – Establishment of a	0	1,500	0	1,500	0	0	1,500
Waste Transfer Station. Reserve was previously							
shown as part of the Visible Services Reserve.							
Council Building Fund – To maintain Council	7,258	1,000	949	7,309	103	830	6,582
buildings.							
Social Services Buildings - To fund the update of	500	0	0	500	0	0	500
Social Services premises to meet the future							
demands of the Service.							
Gypsy Traveller Study and Site Provision	60	1,000	0	1,060	0	1	1,059
Funding for Gypsy Traveller Site scheme.							
Jenner Park – To provide funds for improvements	597	0	262	335	0	335	0
at Jenner Park Stadium and for Colcot pitches.							
Capital Scheme Commitments – Set aside to top	549	0	515	34	139	81	92
up Barry Regeneration schemes.							
Capital Fund – To fund Capital Commitments.	288	0	0	288	0	285	3
<b>Telecare</b> – Replacement fund for Telecare.	300	99	0	399	166	0	565
Energy Management Fund – Energy management	317	105	130	292	178	152	318
schemes initially funded from the reserve and							
services make repayments to the fund once savings							
are achieved.							
Coastal Works - To fund the ongoing liabilities of	790	0	110	680	0	110	570
coastal developments.							

	31	Tfr In	Tfr Out	31	Tfr In	Tfr Out	31
	March			March			March
	2016			2017			2018
Council Fund	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Capital Reserves Continued							
City Deal – To provide funds for the Cardiff Capital	0	1,250	0	1,250	800	0	2,050
Region City Deal.							
Revenue Reserves							
<b>Events -</b> To provide funds to promote events in the	491	50	173	368	200	228	340
Vale of Glamorgan.							
Early Retirement Fund - This is set aside to meet	973	0	0	973	0	0	973
future costs of the early retirement scheme.							
Corporate Governance - This reserve has been	338	0	0	338	0	0	338
set aside in respect of the Modernising Local							
Government Agenda.							
Election Expenses –Set aside for Council	260	108	0	368	49	201	216
Elections.							
Library - To provide funds to implement the	377	0	74	303	0	152	151
Libraries Review.							
Catering - To provide funds to make improvements	74	180	0	254	0	67	187
to the Catering function.							
Grant Exit Strategy – To pay potential redundancy	460	0	0	460	170	0	630
costs if Welsh Government grants are discontinued							
and costs cannot be grant funded.							
Trainee Appointments – To fund the appointment	749	0	28	721	0	41	680
of trainees and interns to support services and the							
Reshaping Service Programme.							
Legal Services – To provide for external and	679	48	0	727	0	70	657
additional legal capacity required for one off							
schemes and major projects.							
Performance and Development - To fund	525	0	122	403	0	60	343
temporary posts, the purchase of hardware,							
software and equipment.	000	40	40	004	4.4		0.40
Building Services Improvement – Monies set	280	40	16	304	44	99	249
aside for improvements to the Building Services .	4 740	000		0.545	007		0.450
<b>Insurance Fund -</b> This reserve covers an estimate of potential claims (those estimated to have	1,743	802	0	2,545	907	0	3,452
occurred but not reported as at 31 March 2018).							
These would include claims for public and							
employers liability, motor vehicle, buildings							
insurance costs.							
Schools Detianglication This recome will reserve	500	205		700	044	404	700
<b>Schools Rationalisation</b> - This reserve will meet the costs of school restructuring and reorganisation	528	205	0	733	211	181	763
and support schools in the improvement of their							
teaching and learning facilities.							
Schools Placement – Fund set aside to be used	500	200	500	200	0	200	0
for any overspend in the Schools Placement							
budget.  School Deferred Pensions – To initially fund	0	0	0	0	252	0	252
pension costs for schools staff which will be					202		202
reimbursed by schools over a number of years.							

	31	Tfr In	Tfr Out	31	Tfr In	Tfr Out	31
	March			March			March
	2016	01000	010.00	2017	01000	01000	2018
Council Fund	£'000	£'000	£'000	£'000	£'000	£'000	£'000
<b>Regeneration Fund -</b> To fund regeneration projects.	956	0	106	850	60	597	313
Reshaping Services - To fund one off costs that	730	0	61	669	0	100	569
will be incurred during the implementation of the							
Council's Reshaping Services Programme.							
Bad Weather- To fund costs due to bad weather.	431	0	0	431	295	302	424
Social Services Legislative Changes- To cover	2,026	1,450	0	3,476	1,355	0	4,831
additional burdens on the authority due to changes							
in legislation.							
Welfare Reforms - To fund pressures resulting	746	10	0	756	0	0	756
from Welfare Reforms.							
Legal Claims - Funds have been set aside to cover	1,870	50	0	1,920	0	0	1,920
potential legal cases.							
Social Services Plan - These monies support the	1,950	0	970	980	0	0	980
agreed Social Services plan to achieve a balanced							
budget.							
Social Services Pressures - To cover potential	1,913	0	0	1,913	0	0	1,913
expenditure on high cost children placements.							
Social Services Development – To cover costs of	200	150	0	350	0	0	350
implementing service development and contingency							
for premises maintenance.							
Homelessness and Housing Staffing - Funding	509	21	29	501	85	64	522
for temporary housing roles.							
Regeneration and Planning – Monies set aside to	302	114	8	408	473	85	796
cover various commitments in the service.							
Private Sector Housing – Previously held as part	0	284	0	284	0	0	284
of Regulatory Improvements reserve.							
Building Stronger Communities –Promotes	0	126	0	126	106	0	232
initiatives consistent with the Council's vision of							
"Strong communities with a bright future".							
Regulatory Services - For Regulatory Services	738	282	738	282	0	0	282
issues and to be used for any future issues arising							
from the shared services collaboration.							
Other - Various amounts set aside for education,	1,739	398	521	1,616	237	335	1,518
election and community service issues.							
Joint Committees - This is the Council's proportion	381	43	16	408	39	119	328
of reserves held by the Joint Committees. The use of these reserves are agreed by the Joint							
Committee in line with governance arrangements.							
Total	68,495	14,070	15,171	67,394	13,240	11,406	69,228
	31	Tfr In	Tfr Out	31	Tfr In	Tfr Out	31
	March	///	• • • •	March		ວີດເ	March
	2016			2017			2018
Housing Revenue Account (HRA)							
Housing Revenue Account - The Authority	1,468	0	510	958	0	183	775
maintains a Housing Revenue Account. This	.,						
reserve is ringfenced by statute for use by the HRA.							
Total HRA	1,468	0	510	958	0	183	775

12. Other Operating Expenditure

2016/17		2017/18
£'000		£'000
2,442	Town and Community Council Precepts	2,514
11,754	South Wales Police Authority	12,641
5,898	South Wales Fire Authority	5,939
95	Other Levies and Contributions	94
2,657	(Gains)/losses on the disposal of non-current assets	(3,578)
0	Revaluations recognised against Other Operating Expenditure	0
22,846	Total Other Operating Expenditure	17,610

13. Financing and Investment Income and Expenditure

2016/17		2017/18
£'000		£'000
7,697	Interest payable and similar charges	7,405
6,006	Interest on net defined benefit liability/ (asset)	5,025
(317)	Interest receivable and similar income	(236)
31	Other income	(23)
13,417	Total Financing and Investment Income and Expt.	12,171

14. Taxation and Non Specific Grant Income

2016/17			2017/18
£'000		Notes	£'000
(79,371)	Council Tax income	16	(82,867)
(37,942)	Non domestic rates	17	(40,976)
(112,506)	Revenue Support grants		(108,577)
(15,860)	Capital grants and contributions		(21,735)
(245,679)	Total Taxation and Non Specific Grant Income		(254,155)

### 15. Revenue Support Grant

The amount of Revenue Support Grant recorded as income is based on the Council's latest available information. No material adjustment is likely to arise on the final settlement for 2017/18 entitlements.

## 16. Council Tax

Council Tax income derives from charges raised according to the value of residential properties, which have been classified into 9 valuation bands estimating 1 April 2003 values for this specific purpose. Charges are calculated by taking the amount of income required for The Vale of Glamorgan Council and the Police and Crime Commissioner for South Wales (£12.641M) and Town and Community Councils (£2.514M) for the forthcoming year and dividing this amount by the council tax base. The Council Tax base is the number of properties in each band adjusted by a proportion to convert the number to a band D equivalent, totalled across all bands for 2017/18.

This basic amount for a band D property (£1,142.37 in 2017/18) is multiplied by the proportion specified for the particular band to give the individual amount due.

Council Tax bills were based on the following proportions for Bands A to I:

Council Toy Dond	Droportion	No of Droportics
Council Tax Band	Proportion	No. of Properties
Band A	0.67	1,362
Band B	0.78	6,183
Band C	0.89	13,521
Band D	1.00	11,106
Band E	1.22	10,050
Band F	1.44	7,053
Band G	1.67	5,501
Band H	2.00	2,191
Band I	2.33	1,022
		57,989

Council Tax collectable in 2017/18 can be calculated as:

	2016/17	2017/18
	£'000	£'000
Council Tax Collectable	79,436	82,791
Provision for non payment of Council Tax	(65)	76
Amount Due From Taxpayers Before Rebates	79,371	82,867
Allocated to:		
South Wales Police Precept	11,754	12,641
Vale of Glamorgan County Council	65,175	67,712
Town and Community Councils Precepts	2,442	2,514
Total	79,371	82,867

### 17. National Non-Domestic Rates

The National Non Domestic Rate Contributions (NNDR) is accounted for on a cash basis. NNDR is organised on a national basis. The Government specifies an amount (48.6p in 2016/17 and 49.9p in 2017/18); local businesses pay rates calculated by multiplying their rateable value by that amount.

The Council collects rates due from the ratepayers in its area but pays the proceeds into an NNDR pool administered by the Welsh Government. The sums paid into the pool are redistributed back to local authorities' Council Funds on the basis of a fixed amount per head of population.

The NNDR income raised, after reliefs etc. was £30,071,028 for 2017/18 (£34,462,874 in 2016/17) and was based on Year end rateable value for both 2017/18 at 31/03/18 being £83,261,831 and 2016/17 at 31/03/17 being £92,418,863.

# 18. Property, Plant and Equipment

Movement on Balance in								
2016/17	Council	Land & Buildings	Vehicle Plant & Equipment	Infrastructure	Community Asset	Assets under	Surplus Assets	Total
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Cost or Valuation as at 1 April 2016	165,881	341,107	19,268	100,529	3,860	6,673	3,650	640,968
Additions	15,369	4,215	1,420	10,698	0	13,317	0	45,019
Additions Joint Committee	0	0	7	0	0	0	0	7
Accumulated depreciation & impairment WO to GCA	(5,808)	(826)	0	0	0	0	(56)	(6,690)
Revaluation increases recognised in Revaluation Reserve	8,071	(20)	0	0	0	0	(448)	7,603
Revaluation (decreases) recognised in surplus/deficit on the Provision of Services	(15,125)	(613)	0	0	0	0	(917)	(16,655)
Disposals	(691)	(1,863)	(578)	(523)	0	0	0	(3,655)
Transfers between asset classes	49	(1,663)	0	0	0	(427)	2,041	0
Assets reclassified (to) held for sale	0	(1,910)	0	0	0	0	(250)	(2,160)
Cost or Valuation as at 31 March 2017	167,746	338,427	20,117	110,704	3,860	19,563	4,020	664,437
Accumulated depreciation & impairment as at 1 April 2016	(4,609)	(3,910)	(14,267)	(22,329)	0	0	0	(45,115)
Depreciation charge	(1,227)	(4,865)	(1,455)	(2,404)	0	0	0	(9,951)
Accumulated Depreciation written out to GCA	5,808	826	0	0	0	0	56	6,690
Impairment Losses recognised in the Revaluation Reserve	0	(163)	0	0	0	0	0	(163)
Impairment Losses recognised in the surplus/deficit on the Provision of Services	0	(1,837)	0	0	0	0	0	(1,837)
Transfers between asset classes	0	56	0	0	0	0	(56)	0
Disposals	28	102	552	62	0	0	0	744
Accumulated Depreciation & Impairment as at 31 March 2017	0	(9,791)	(15,170)	(24,671)	0	0	0	(49,632)
Net Book Value 2016/17	Council	Land & Buildings	Vehicle Plant & Equipment	Infrastructure	Community Asset	Assets under Construction	Surplus Assets	Total
			» ×	Inf		ďΰ		
At 31 March 2016 At 31 March 2017	161,272 167,746	337,197 328,636	5,001 4,947	78,200 86,033	3,860 3,860	6,673 19,563	3,650 4,020	595,853 614,805

Movement on Balance in 2017/18	Council	Land & Buildings	Vehicle Plant & Equipment	Infrastructure	Community	Assets under Construction	Surplus Assets	Total
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Cost or Valuation as at 1 April 2017	167,746	338,427	20,117	110,704	3,860	19,563	4,020	664,437
Additions	14,139	8,162	2,424	10,758	0	2,727	0	38,210
Additions Joint Committee	0	0	5	0	0	1,672	0	1,677
Accumulated depreciation & impairment WO to GCA	0	(529)	(17)	0	0	0	0	(546)
Revaluation (decreases) recognised in Revaluation Reserve	(97)	(1,300)	0	0	0	0	0	(1,397)
Revaluation increase recognised in surplus/deficit on the Provision of Services	(532)	895	0	0	0	0	150	513
Disposals	(320)	(123)	(5,534)	0	0	0	0	(5,977)
Transfers between asset classes	99	19,571	0	246	0	(19,496)	(420)	0
Assets reclassified (to) held for sale	0	0	0	0	0	0	(1,150)	(1,150)
Cost or Valuation as at 31 March 2018	181,035	365,103	16,995	121,708	3,860	4,466	2,600	695,767
Accumulated depreciation and impairment as at 1 April 2017	0	(9,791)	(15,170)	(24,671)	0	0	0	(49,632)
Depreciation charge	(1,351)	(4,729)	(1,488)	(2,672)	0	0	(5)	(10,245)
Accumulated Depreciation written out to GCA	0	529	17	0	0	0	0	546
Impairment Losses recognised								
in the Revaluation Reserve	(9,089)	(477)	0	0	0	0	0	(9,566)
	(9,089)	(477)	0	0	0	0	0	(9,566)
in the Revaluation Reserve Impairment Losses recognised in the surplus/deficit on the	, ,	, ,						, ,
in the Revaluation Reserve Impairment Losses recognised in the surplus/deficit on the Provision of Services Transfers between asset	(4,490)	(1,855) (5)	0 0 5,502	0	0 0	0	0	(6,345)
in the Revaluation Reserve Impairment Losses recognised in the surplus/deficit on the Provision of Services Transfers between asset classes	(4,490)	(1,855)	0	0	0	0	0	(6,345)
in the Revaluation Reserve Impairment Losses recognised in the surplus/deficit on the Provision of Services Transfers between asset classes Disposals Accumulated Depreciation and Impairment as at 31	(4,490)	(1,855) (5)	0 0 5,502	0 0	0 0	0 0	0 5 0	(6,345)
in the Revaluation Reserve Impairment Losses recognised in the surplus/deficit on the Provision of Services Transfers between asset classes Disposals Accumulated Depreciation and Impairment as at 31 March 2018	(4,490) 0 3 (14,927)	(1,855) (5) 17 (16,311)	0 0 5,502 (11,139)	0 0 0 (27,343)	0 0 0	0 0 0 <b>0</b>	0 5 0 0	(6,345) 0 5,522 (69,720)

### Depreciation

The following useful lives and depreciation rates have been used in the calculation of depreciation:

Indicative asset lives are as follows:

- Council Dwellings 100 years
- Other Land and Buildings 3 years to 125 years
- Vehicles, Plant and Equipment 3 years to 18 years
- Infrastructure 40 years

### **Capital Commitments**

At 31 March 2018, the Authority has entered into a number of contracts for the construction, or enhancement of property, plant and equipment which will continue into 2018/19 and future years. Similar commitments at the 31<sup>st</sup> March 2017 were £5.530M. The major commitments are listed below;

Scheme	£'000
A4226 Five Mile Lane	9,157
Romilly School Extension	1,021
Housing Electrical Inspection and Works	966
21 <sup>st</sup> Century Schools Band B	750
Paget Road Open Space	290
Civic Office Space Project	201
Boverton Flood Alleviation Scheme	137
Llantwit Major Leisure Centre Electrical Works	120
Total	12,642

### Costs of Disposal

Costs of disposing of assets will be set against the capital receipt where it does not exceed 4% of the capital receipt value, or projected capital receipt value where the receipt has not yet been realised.

During the 2017/18 financial year costs were set against capital receipts for the following disposal of assets:

Asset Name	Disposal Costs 17/18
	£'000
St Cyres Lower School Site Marketing and Disposal	10
Former Eagleswell Primary Site Marketing and Disposal	29
Innovation Quarter	17
	56

The St Cyres and Eagleswell disposal process is expected to extend beyond 2017/18 financial year. Demolition costs of £578k were also incurred during 2017/18.

### Revaluations

The Council Dwellings and Other Land and Buildings etc. are revalued on a rolling 5 year programme normally by a MRICS external valuer. In accordance with this programme the Other Land and Buildings portfolio was revalued by a FRICS valuer working for GVA Grimley Limited during 2014/15 (next review 2019/20) and the Schools and Social Services Assets were revalued as part of this process in 2013/14 (next review 2018/19).

The Council Dwellings were revalued during 2016/17 (next review 2021/22) by Bruton Knowles using the Beacon valuation approach as part of the rolling 5 year programme. No group of assets was revalued in 2017/18 financial year, however, Assets transferred from Assets Under Construction were revalued in year. In addition those assets classified as Surplus assets were revalued in accordance with the requirements of IFRS13 during 2017/18.

A desktop review of the valuation of the Authority's Operational assets was undertaken as at 31 March 2018 by a RICS valuer working for GVA Grimley and considered that the value of these assets had not materially increased during 2017/18. A desktop review of the Council dwellings was also undertaken as at 31<sup>st</sup> March 2018 by a RICS valuer working for Bruton Knowles, again these assets had not materially increased during the year.

### **Impairment**

The Council asked key staff to identify any assets that need to be reviewed for impairment, and no assets were identified as part of this process.

When capital expenditure is incurred, a review is carried out by a RICS valuer working for GVA Grimley to determine how much of this expenditure results in either an increase in asset value or an impairment.

### Retentions

As at the 31 March 2018 £1,208k (£1,188k as at 31 March 2017) has been deducted from payments to contractors to protect the Authority from situations such as the contractor going bankrupt during the defects liability period. Normally a proportion of the retention is paid on practical completion; the balance following the defects liability period stipulated in the contract, subject to any defects being made good.

### **Heritage Assets**

The Authority has reviewed its assets and given consideration to the presentation of those assets that would have a heritage connection. The Council considers that it does not hold any material distinct assets that could be classed as heritage assets. In addition the Authority holds a number of items that can be grouped under the heading 'civic regalia'; which are used on ceremonial occasions during the Council's year. There is no known value for 'civic regalia' as at 31 March 2018 (although it is unlikely to be significant). It was felt that any external valuation costs of 'civic regalia' would not be cost effective compared to the benefits to the users of the Authority's

financial statement. Taking account of this 'civic regalia' has not been recognised as a Heritage Asset in the Balance Sheet.

# 19. Fair Value Hierarchy – Surplus Assets

As at 31 <sup>st</sup> March 2017								
Fair Value Measurements Surplus Assets	Quoted prices in active markets for identical assets	Other significant observable inputs (Level 2)	Significant unobservable inputs (Level 3)	Total				
Asset Name	(Level 1) £'000	£'000	£'000	£'000				
Cowbridge Cattle Market	2 000	1,600	2 000	1,600				
•	0	· ·	0	•				
Nells Point	U	1,000	0	1,000				
Southern Innovation Quarter*	0	800	0	800				
Good Shed Hood Road*	0	200	0	200				
WVICC**	0	420	0	420				
Total	0	4,020	0	4,020				

As at 31 <sup>st</sup> March 2018								
Fair Value Measurements	Quoted prices	Other significant	Significant	Total				
Surplus Assets	in active	observable	unobservable					
	markets for	inputs	inputs					
	identical assets	(Level 2)	(Level 3)					
	(Level 1)							
Asset Name	£'000	£'000	£'000	£'000				
Cowbridge Cattle Market	0	1,600	0	1,600				
Nells Point	0	1,000	0	1,000				
Total	0	2,600	0	2,600				

<sup>\*</sup>Assets transferred to Assets Held for Sale during 2017/18

## Transfers between levels of the Fair Value Hierarchy

There were no movements in the valuation hierarchy during 2017/18.

### Valuation Techniques used to Determine Level 2 and 3 Fair Values

The Valuation of Surplus Assets was carried out by a RICS qualified external valuer, GVA Grimley. The Valuation techniques considered comparable resale and new build properties in the area. The Valuer considered Leisure/Retail, Commercial and Residential possibilities in addition to planning considerations.

<sup>\*\*</sup>Western Vale Integrated Children's Centre (WVICC) transferred to operational assets during 2017/18.

## 20. Assets Held for Sale

	Current		Non C	urrent
	31 March 31 March		31 March	31 March
	2017	2018	2017	2018
	£'000	£'000	£'000	£'000
Balance outstanding at start of year	5,261	7,257	0	0
Assets newly classified as held for sale	2,159	1,150	0	0
Revaluation losses	0	(75)	0	0
Disposal	(163)	(22)	0	0
Balance outstanding at year end	7,257	8,310	0	0

# 21. Capital Expenditure and Capital Financing

	2016/17	2017/18
	£'000	£'000
Opening Capital Financing Requirement	191,396	195,111
Plus: Capital Investment		
Council Dwellings	15,369	14,139
Other Land and Buildings	4,215	8,162
Vehicle, Plant and Equipment	1,420	2,424
Infrastructure	10,698	10,758
Assets Under Construction	13,317	2,727
Disposal and Demolition Costs	216	634
Intangible Assets	169	350
Revenue Expenditure Funded from Capital under Statute	4,630	5,167
Less: Sources of Finance		
Capital Receipts	(7,715)	(3,225)
Government Grants and Other Contributions	(15,302)	(18,569)
Less: Sums set aside from revenue		
Direct Revenue Contributions	(17,109)	(13,453)
Minimum Revenue Provision( inc. Voluntary)	(6,193)	(6,289)
Closing Capital Financing Requirement	195,111	197,936
Explanation of movements in year		
Increase in underlying need to borrow (unsupported by	3,715	2,825
Government Financial Assistance)		
Increase /(Decrease) in Capital Financing Requirement	3,715	2,825

The Minimum Revenue Provision (MRP) shown above excludes MRP for the Council's share of Glamorgan Archives Joint Committee £33k.

The Capital Investment figures and Direct Revenue Contributions shown above exclude Vehicles and Equipment of £5k held in the Shared Regulatory Joint Committee.

The Capital Investment figures exclude £1,672k Assets under Construction included in the City Deal Joint Committee accounts and Government Grants and Other Contributions of (£2,052k).

# 22. Intangible Assets

The Authority accounts for its software as intangible assets. Software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Authority. The useful lives assigned to the major software suites used by the Authority are 5 years. The carrying amount of intangible assets is amortised on a straight-line basis. Amortisation of £172k was charged to revenue in 2017/18.

The movement on Intangible Asset balances during the year is as follows

	Purchased Assets	Purchased Assets
	2016/17	2017/18
Balance at start of year	£'000	£'000
Gross carrying amounts	2,320	2,513
Accumulated Amortisation	(1,757)	(1,903)
Net carrying amount at start of year	563	610
Additions	193	350
Amortisation	(146)	(172)
Other Disposals	0	(260)
Amortisation written off on disposal	0	260
Net carrying amount at end of year	610	788

Comprising		
Gross carrying amounts	2,513	2,603
Accumulated Amortisation	(1,903)	(1,815)
Net carrying amount at end of year	610	788

# 23. Financial Instruments

The following categories of financial instrument are carried in the Balance Sheet;

	Long	Term	Curi	ent
	31 March	31 March	31 March	31 March
	2017	2018	2017	2018
	Restated*			
	£'000	£'000	£'000	£'000
Investments				
Loans and receivables	2	2	65,526	66,313
Total Investments	2	2	65,526	66,313
Debtors				
Loans and Receivables	226	607	0	0
Financial Assets carried at contract	0	0	26,248	34,161
amounts				
Total included in Debtors	226	607	26,248	34,161
Cash and Cash Equivalents	0	0	5,109	6,159
Total Financial Assets	228	609	96,883	106,633
Borrowings				
Financial Liabilities at amortised cost	155,413	154,716	3,237	2,243
Total included in Borrowings	155,413	154,716	3,237	2,243
Creditors				
Financial Liabilities at amortised cost	0	0	0	0
Financial Liabilities at contract amount	2,120	5,297	33,279	32,950
Total Creditors	2,120	5,297	33,279	32,950
Total Financial Liabilities	157,533	160,013	36,516	35,193

Restated to provide consistency with the 31<sup>st</sup> March 2017 Balance Sheet.

# Income, Expense, Gains and Losses

2016/17	Financial	Financial	Financial	Total
	Liabilities	Assets:	Assets:	
	measured at	Loans and	Available for	
	amortised cost	receivables	sale assets	
	£'000	£'000	£'000	£'000
Interest Expense	(7,697)	0	0	(7,697)
Total Expense in Deficit on the	(7,697)	0	0	(7,697)
Provision of Services				
Interest Income	0	317	0	317
Total Income in Deficit on the	0	317	0	317
Provision of Services				
Net gains/losses from financial instruments	(7,697)	317	0	(7,380)

2017/18	Financial	Financial	Financial	Total
	Liabilities	Assets:	Assets:	
	measured at	Loans and	Available for	
	amortised cost	receivables	sale assets	
	£'000	£'000	£'000	£'000
Interest Expense	(7,405)	0	0	(7,405)
Total Expense in Surplus on the	(7,405)	0	0	(7,405)
Provision of Services				
Interest Income	0	236	0	236
Total Income in Surplus on the	0	236	0	236
Provision of Services				
Net gains/losses from financial	(7,405)	236	0	(7,169)
instruments				

### Fair Value of Assets and Liabilities

Financial liabilities and financial assets represented by loans and receivables and long term debtors and creditors are carried in the Balance Sheet at amortised cost.

The fair value for financial liabilities and financial assets that are not measured at fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

- Estimated interest rates at 31 March 2018 are the PWLB / market set of rates in force on that date;
- No early repayment or impairment is recognised;
- Where an instrument will mature in the next 12 months, carrying amount is assumed to be approximate to fair value;
- The fair value of trade and other receivables is taken to be invoiced or billed amount.

Short Term Debtors and Creditors are carried at cost as this is a fair approximation of their value. The fair values calculated are as follows:

	Carrying	Fair Value	Carrying	Fair Value
	Amount 31	31 March	Amount 31	31 March
	March 2017	2017	March 2018	2018
	£'000	£'000	£'000	£'000
Financial Liabilities	155,413	214,321	154,716	203,540

The fair values as at 31 March 2017 and 2018 do not include Joint Committee Liabilities.

The fair value is higher than the carrying amount because the Authority's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans at the balance sheet date. This commitment

to pay interest above current market rates increases the amount that the Authority would have to pay if the lender requested or agreed to early repayment of the loans.

Fair Value Hierarchy for Financial Instruments that are not measured at Fair Value

As at 31 <sup>st</sup> March 2017						
Recurring Fair Value	Quoted prices in	Other	Significant	Total		
Measurements using;	active markets	significant	unobservable			
	for identical	observable	inputs			
	assets (Level 1)	inputs	(Level 3)			
		(Level 2)				
	£'000	£'000	£'000	£'000		
Financial Liabilities	0	214,321	0	214,321		
Loans and Borrowings	0	0	0	0		
Long Term Creditors	0	0	0	0		
Total	0	214,321	0	214,321		

The fair value hierarchy for financial instruments was restated to correct the classification of the valuation from level 1 to level 2 in 2016/17.

As at 31 <sup>st</sup> March 2018						
Recurring Fair Value	Quoted prices in	Other	Significant	Total		
Measurements using;	active markets	significant	unobservable			
	for identical	observable	inputs			
	assets (Level 1)	inputs	(Level 3)			
		(Level 2)				
	£'000	£'000	£'000	£'000		
Financial Liabilities	0	203,540	0	203,540		
Loans and Borrowings	0	0	0	0		
Long Term Creditors	0	0	0	0		
Total	0	203,540	0	203,540		

### Valuation Techniques used to Determine Level 2 and 3 Fair Values

Level 2 valuations for LOBOs and Market Loans have been calculated by Arlingclose Limited and incorporate option values from Bloomberg. The Level 2 valuations for PWLB have also been calculated by Arlingclose Limited utilising data available on the PWLB website.

### 24. Debtors

	31 March 2017	31 March 2018
	£'000	£'000
Central government bodies	12,601	18,914
Other local authorities	7,273	6,396
NHS bodies	1,005	3,371
Public corporations and trading funds	19	10
Other entities and individuals	10,266	10,487
Gross Total	31,164	39,178
Less: Provision for Bad Debts	(4,020)	(5,017)
Total	27,144	34,161

# 25. Cash and Cash Equivalents

The balance of Cash and Cash Equivalents is made up of the following elements:

31 March 2017		31 March 2018
£'000		£'000
35	Cash held by the Authority	33
2,603	Cash at Bank	3,368
51	Joint Committee Cash	1,758
4,250	Short-term Investment	1,000
(1,830)	Bank Overdraft	0
5,109	Total Cash and Cash Equivalents	6,159

The cash and cash equivalents note for 2016/17 was restated to separately disclose the Joint Committee cash balances as these were previously included within Cash at Bank.

### 26. Creditors

The broad categories are: -

	31 March 2017	31 March 2018
	£'000	£'000
Central government bodies	6,494	4,086
Other local authorities	7,688	8,990
NHS bodies	99	240
Public corporations and trading funds	148	122
Other entities and individuals	18,701	19,512
Total	33,130	32,950

### 27. Provisions

	Insurance	MMI	Equal Pay	Other	Total
	£'000	£'000	£'000	£'000	£'000
Balance at 1 April 2016	2,740	137	183	534	3,594
Additional provisions made	0	157	0	0	157
Amounts used / Transfer out	(278)	(119)	(60)	(344)	(801)
Balance at 31 March 2017	2,462	175	123	190	2,950
Additional provisions made	0	125	0	410	535
Amounts used / Transfer out	(460)	0	(60)	0	(520)
Balance at 1 April 2018	2,002	300	63	600	2,965

The closing provision balance of £2.965M is made up of £557k considered to be long term and £2.408M expected to fall due within 12 months.

- 1. Insurance This provision covers all known claims as at 31 March 2018. These include provisions for public and employers liability, motor vehicle, buildings plus a number of risks insured internally, which cannot be covered economically by conventional external insurance. The excesses for 2017/18 are £75,000 for all claim types.
- 2. MMI The Scheme administrators may well require the Authority to contribute a further levy. A total of £300k has been set aside to meet this potential liability. Further information is included within note 44 Contingent Liability.
- 3. Equal Pay These monies are in respect of equal pay liabilities at the balance sheet date.
- 4. Other Included within this figure is a sum of £93k for Housing Committed Bonds and £153k in respect of the Vale of Glamorgan Council's share of the City Deal accounts.

# 28. Other Long Term Liabilities

An analysis of Other Liabilities that will not be settled for 12 months is given in the following table:

	31 March 2017	31 March 2018
	£'000	£'000
City Deal Joint Committee	0	1,560
Welsh Government Home Improvement Loans	0	1,627
Welsh Government Town Centre Improvement Loans	1,045	1,045
Long Term Receipts in Advance including commuted sums and S278 contributions	1,075	1,065
Total	2,120	5,297

### 29. Usable Reserves

31 March 2017		31 March 2018
£'000		£'000
9,309	Council Fund	9,634
67,394	Earmarked General Fund Reserves	69,228
958	Housing Revenue Account	775
9,823	Capital Receipts Reserve	11,299
737	Capital Grants Unapplied Account	1,851
88,221	Total Usable Reserves	92,787

An analysis of the Earmarked General Fund Reserves are shown in note 11.

#### 30. Unusable Reserves

31 March 2017		31 March 2018
£'000		£'000
79,946	Revaluation Reserve	68,001
347,086	Capital Adjustment Account	369,094
(278)	Financial Instruments Adjustment Account	(335)
21	Deferred Capital Receipts Reserve	11
(208,012)	Pensions Reserve	(215,523)
(3,207)	Accumulated Absences Account	(3,118)
215,556	Total Unusable Reserves	218,130

### **Revaluation Reserve**

The Revaluation Reserve contains the gains made by the Authority arising from its Property, Plant and Equipment and Intangible Assets.

2016/17	Revaluation Reserve	2017/18
£'000		£'000
73,915	Balance at 1 April	79,946
(17,388)	Downward revaluation of assets and Impairment losses	(12,903)
	not charged to the Provision of Services	
24,826	Upward revaluation of assets	1,941
(660)	Difference between fair value depreciation and historical	(725)
	cost depreciation	
0	Amount adjusted for Correction on Joint Committee	156
(747)	Amount written off to the Capital Adjustment Account	(414)
	following disposal	
79,946	Balance at 31 March	68,001

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

### Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

2016/17	Capital Adjustment Account	2017/18
£'000		£'000
335,830	Balance at 1 April	347,086
	Reversal of items relating to capital expenditure	
	debited or credited to the CIES	
(11,799)	Charges for depreciation and impairment of non current assets	(16,588)
(146)	Amortisation of intangible assets	(172)
(4,630)	Revenue expenditure funded from capital under statute	(5,167)
(3,075)	Amounts of non current assets written off on disposal or	(478)
	sale as part of the gain/loss on disposal to the CIES	,
(15,246)	Other (Adjusting amounts written out of the Revaluation	1,421
	Reserve etc.)	
	Capital financing applied in year:	
7,497	Use of the Capital Receipts Reserve to finance new	2,591
	capital expenditure	
2,770	Use of the Major Repairs Reserve to finance new capital	2,779
	expenditure	
12,532	Capital grants and contributions credited to the CIES that	17,842
	have been applied to capital financing	
0	Application of grants to capital financing from the	0
	Government Grants Unapplied Account	
6,213	Statutory provision for the financing of capital investment	6,322
	charged against the Council Fund and HRA balances	
17,140	Capital Expenditure charged against the Council Fund	13,458
	and HRA balances	
347,086	Balance at 31 March	369,094

# Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions.

2016/17	Financial Instruments Account	2017/18
£'000		£'000
(224)	Balance at 1 April	(278)
(54)	Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	(57)
(278)	Balance at 31 March	(335)

### Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions.

2016/17	The Pensions Reserve	2017/18
£'000		£'000
(181,507)	Balance at 1 April	(208,012)
(18,292)	Remeasurements of the net defined benefit liability /	11
	(asset)	
(2,051)	Transfer out/(in) of the net defined benefit liability/(asset)	0
(18,562)	Reversal of items relating to retirement benefits debited	(20,528)
	or credited to the Surplus or Deficit on the Provision of	
	Services in the CIES	
12,400	Employer's pension contributions and direct payments to	13,006
	pensioners payable in the year	
(208,012)	Balance at 31 March	(215,523)

## Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Authority does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

2016/17	Deferred Capital Receipts Reserve	2017/18
£'000		£'000
31	Balance at 1 April	21
(10)	Transfer to the Capital Receipts Reserve upon receipt of cash	(10)
21	Balance at 31 March	11

### Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the Council Fund Balance from accruing for compensated absences earned but not taken in the year i.e. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the Council Fund Balance is neutralised by transfers to or from the Account.

2016/17	Accumulated Absences Account	2017/18
£'000		£'000
(2,259)	Balance at 1 April	(3,207)
(3,207)	Amounts accrued at the end of the current year	(3,118)
2,259	Amount by which officer remuneration charged to the	3,207
	CIES on an accrual basis is different from remuneration	
	chargeable in the year in accordance with statutory	
	requirements.	
(3,207)	Balance at 31 March	(3,118)

## 31. Cash Flow Statement - Operating Activities

The cash flows for operating activities include the following items:

2016/17		2017/18
£'000		£'000
238	Interest Received	207
(7,514)	Interest Paid	(7,228)

The surplus or deficit on the provision of services has been adjusted for the following non-cash movements:

2016/17		2017/18
£'000		£'000
28,615	Depreciation and Impairment	25,714
146	Amortisation	172
0	Reductions in Fair Value of Concessionary Loans	0
54	Soft Loans (non-subsidiary)	57
(2,304)	Increase / (Decrease) in creditors	(1,787)
8,824	(Increase) / Decrease in debtors	(4,574)
(9)	(Increase) / Decrease in inventories	(63)
6,163	Movement in pension liability	7,522
(639)	Contribution to / from Provisions	15
3,075	Carrying amount of non-current assets and non current	478
	assets held for sale, sold or de-recognised	
43,925	Adjustments to net surplus or deficit on the provision	27,534
	of services for non-cash movements.	

The surplus or deficit on the provision of services has been adjusted for the following items that are investing and financing activities:

(16,279)	Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities	(26,426)
(15,860)	Any other items which the cash effects are investing or financing cash flows	(21,735)
(419)	Proceeds from the sale of property, plant and equipment and intangible assets	(4,691)
£'000		£'000
2016/17		2017/18

# 32. Cash Flow Statement – Investing Activities

(10,470)	Net cash flows from investing activities	(16,845)
34,614	Other receipts from investing activities	28,338
	investment property and intangible assets	
429	Proceeds from sale of property, plant and equipment,	4,701
	property and intangible assets	
(45,513)	Purchase of property, plant and equipment, investment	(49,884)
£'000		£'000
2016/17		2017/18

# 33. Cash Flow Statement – Financing Activities

2016/17		2017/18
£'000		£'000
0	Cash Receipts of Short and Long Term Borrowing	0
(2,190)	Repayments of Short and Long Term Borrowing	(1,811)
(10,350)	Other Payments for Financing Activities	507
(12,540)	Net cash flows from financing activities	(1,304)

## **34. Members Allowances**

The Authority paid the following amounts to members of the Council during the year.

	2016/17	2017/18
	£'000	£'000
Salaries	605	629
Allowances	190	199
Expenses	3	5
Total	798	833

### 35. External Audit Costs

The Authority has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and non-audit services provided by the Authority's external auditors.

	2016/17	2017/18
	£'000	£'000
Fees payable to the Wales Audit Office with regard to external	160	164
audit services carried out by the appointed auditor.		
Fees payable to the Wales Audit Office in respect of statutory	97	97
inspections (Restatement)		
Fees payable to Wales Audit Office for the certification of grant	60	53
claims and returns		
Fees payable in respect of other services provided by Wales	0	0
Audit Office.		
Total	317	314

The 2016/17 figures shown above have been restated to reflect a credit note issued to the Council in 2017/18 by Wales Audit Office in respect of statutory inspections in 2016/17.

## 36. Employees Emoluments

### Remuneration Ratio

The remuneration ratio is arrived at by taking the median amount of remuneration for 2017/18 for all Vale of Glamorgan employees (excluding those employed by a Voluntary Aided School) as at 31<sup>st</sup> March 2018. This Median remuneration is then compared to the annualised remuneration for the Head of Paid Service in the Council which is the Managing Director. In 2017/18 the remuneration ratio is 1:6 and in 2016/17 the remuneration was 1:6.

### Officers remunerated in excess of £60,000

The Returning Officer's remuneration is not included in the table below (£48,713 in 2017/18 and £17,564 in 2016/17 including pension contributions) and has been paid in accordance with the WG Guidance on remuneration.

Senior Officers whose remuneration is included in the senior officers emoluments disclosure are also included in the bandings table. Staff employed by a voluntary aided or Roman Catholic aided schools are excluded from the remuneration bandings calculation.

The number of employees whose remuneration excluding employer's pension contributions was £60,000 or more in bands of £5,000 are shown in the following table:

Remuneration Band	2016/17	2017/18
	Number of Employees	Number of Employees
£60,000-£64,999	16	17
£65,000-£69,999	14	16
£70,000-£74,999	8	12
£75,000-£79,999	3	0
£80,000-£84,999	8	7
£85,000-£89,999	4	2
£90,000-£94,999	1	3
£95,000-£99,999	2	3
£100,000-£104,999	1	0
£105,000-£109,999	1	1
£110,000-£114,999	1	1
£115,000-£119,999	0	0
£120,000-£124,999	0	0
£125,000-£129,999	1	2

The number of employees above excludes Teaching positions employed by their Governing Body.

The remuneration bands include expenses chargeable to United Kingdom income tax.

2016/17 Senior Officers Emoluments

Post Holder Information	Salary	Expense	Pension	Total
		Allowances	Contribution	Remuneration
	£	£	£	£
Managing Director	128,405	0	29,148	157,553
Director of Social Services	108,934	0	0	108,934
Director of Environment and	97,869	0	22,216	120,085
Housing Services				
Director of Learning and Skills	50,698	0	11,508	62,206
(From September 2016)				
Director of Learning and Skills	35,885	0	8,146	44,031
(To August 2016)				
Head of Finance	82,106	0	18,638	100,744
Head of Legal Services	83,962	0	19,059	103,021
(Monitoring Officer)				
Head of Human Resources	82,106	0	18,638	100,744
Head of Regeneration and	68,640	0	15,581	84,221
Planning				

2017/18 Senior Officers Emoluments

Post Holder Information	Salary	Expense	Pension	Total
		Allowances	Contribution	Remuneration
	£	£	£	£
Managing Director	129,690	0	29,958	159,648
Director of Social Services (To	27,179	0	0	27,179
31 <sup>st</sup> May 2017)				
Director of Social Services	74,344	0	17,173	91,517
(From 1 <sup>st</sup> June 2017)				
Director of Environment and	98,848	0	22,834	121,682
Housing Services				
Director of Learning and Skills	89,442	0	20,661	110,103
Head of Finance	84,803	0	19,590	104,393
Head of Legal Services	84,803	0	19,590	104,393
(Monitoring Officer)				
Head of Human Resources	84,803	0	19,590	104,393
Head of Regeneration and	71,203	0	16,448	87,651
Planning				

The Pension Contribution shown above includes the deficit recovery element of the contributions made to Cardiff and Vale Pension Fund.

## **Exit Packages**

The number of exit packages with total cost per band and total cost of the compulsory and other departures are set out in the tables below.

Teachers are included even where appointed by the Governing body, as the liability for redundancy costs is with the Authority rather than the school.

2017/18			
Exit Package cost	Number of other	Total number of exit	Total cost of exit
band (including	departures agreed	packages by cost	packages in each
special payments)		band	band
£			£
0-20,000	30	30	209,457
20,001-40,000	9	9	245,683
40,001-60,000	2	2	102,122
60,001-80,000	2	2	135,891
80,001-110,000	0	0	0
110,000-150,000	0	0	0
			693,153

2016/17			
Exit Package cost	Number of other	Total number of exit	Total cost of exit
band (including	departures agreed	packages by cost	packages in each
special payments)		band	band
£			£
0-20,000	51	51	326,738
20,001-40,000	9	9	263,438
40,001-60,000	3	3	145,198
60,001-80,000	4	4	281,881
80,001-110,000	0	0	1
110,000-150,000	1	1	147,442
			1,164,697

The 2016/17 Exit Packages disclosure note has been restated to reflect two pension payments phased over a number of years.

### 37. Grant Income

The Authority credited the following grants, contributions and donations to services.

Restated	2016/17	2017/18
Credited to Services	£'000	£'000
Department for Works and Pensions	38,602	38,370
Welsh Government	21,988	24,219
Youth Justice Board	144	162
Police & Crime Commissioner	59	57
Sports Wales/Disability Sports Wales	261	298
Public Health Wales	129	129
Arts Council	26	54
European Rural Development Programme	276	247
Rural Payments Agency	224	194
Social Care Wales	0	273
Education Workforce Council	250	208
Cabinet Office	394	257
Lottery	86	8
Other	66	22
Total	62,505	64,498

### Capital Grants Received in Advance

	2016/17	2017/18
	£'000	£'000
Section 106 agreements – unapplied	11,672	17,471
WG Capital Grants	698	698
Total Capital Grants Received in Advance	12,370	18,169
The amount has been apportioned as follows:		
To be applied within one year	3,449	2,752
To be applied after one year	8,921	15,417
Total	12,370	18,169

### 38. Joint Committees

The Council is a member of a number of Joint Committees and the unaudited accounts have been consolidated into the Council's Financial Statements on a line by line basis calculated using a reasonable apportionment methodology e.g. population, Education Indicator Based Assessment Share. The Joint Committees consolidated are;

### 1. Shared Regulatory Service

The Shared Regulatory Service was created on 1<sup>st</sup> May 2015 to provide a range of regulatory services across Cardiff, Bridgend and the Vale of Glamorgan. The Council is the host authority for the service.

Shared Regulatory Service 2016/17	Vale of Glamorgan Council Share 2016/17	Income and Expenditure Statement	Shared Regulatory Service 2017/18	Vale of Glamorgan Council Share 2017/18
£'000	£'000		£'000	£'000
9,541	1,868	Operating Expenditure	9,641	1,967
(9,282)	(1,906)	Operating Income	(9,359)	(1,810)
259	(38)	Net Cost of Services	282	157
331	63	Finance and Investment Income and Expenditure	270	50
590	25	(Surplus) / Deficit on Provision of Services	552	207
730	139	Other Comprehensive Income and Expenditure	(860)	(160)
1,320	164	Total Comprehensive Income & Expenditure	(308)	47

Shared	Vale of	Balance Sheet	Shared	Vale of
Regulatory	Glamorgan		Regulatory	Glamorga
Service	Council		Service	n Council
2016/17	Share		2017/18	Share
	2016/17			2017/18
£'000	£'000		£'000	£'000
95	7	Property, Plant and Equipment	96	9
99	20	Intangible Assets	76	15
17	0	Long Term Debtors	0	0
211	27	Total Long Term Assets	172	24
329	8	Short Term Debtors	288	8
456	276	Cash Owed from Host Authority	847	227
785	284	Current Assets	1,135	235
(413)	(82)	Short Term Creditors	(365)	(63)
(413)	(82)	Total Current Liabilities	(365)	(63)
(11,160)	(2,164)	Long Term Pension Liability	(10,990)	(2,132)
0	0	Revenue Grants Received in Advance	(222)	(45)
(11,160)	(2,164)	Total Long Term Liabilities	(11,212)	(2,177)
(10,577)	(1,935)	Net Assets	(10,270)	(1,981)
530	230	Usable Reserves	739	164
(11,107)	(2,165)	Unusable Reserves	(11,009)	(2,145)
(10,577)	(1,935)	Total Reserves	(10,270)	(1,981)

# 2. Vale, Valleys & Cardiff (VVC) Adoption Collaborative Service

The VVC Adoption Services was created on 1<sup>st</sup> June 2015 to provide an adoption service across Cardiff, Rhondda Cynon Taf, Merthyr Tydfil and the Vale of Glamorgan. The Council is the host authority for the service.

Regional Adoption Service 2016/17	Vale of Glamorgan Council Share 2016/17	Income and Expenditure Statement	Regional Adoption Service 2017/18	Vale of Glamorgan Council Share 2017/18
£'000	£'000		£'000	£'000
	16.4%			16.4%
1,319	216	Operating Expenditure	1,449	238
(1,259)	(207)	Operating Income	(1,336)	(219)
60	9	Net Cost of Services	113	19
20	3	Finance and Investment Income and Expenditure	30	5
80	12	(Surplus) / Deficit on Provision of Services	143	24
390	64	Other Comprehensive Income and Expenditure	(90)	(15)
470	76	Total Comprehensive Income & Expenditure	53	9

Regional	Vale of	Balance Sheet	Regional	Vale of
Adoption	Glamorgan		Adoption	Glamorgan
Service	Council		Service	Council
2016/17	Share		2017/18	Share
	2016/17			2017/18
£'000	£'000		£'000	£'000
	16.4%			16.4%
150	24	Short Term Debtors	30	5
150	24	Current Assets	30	5
(100)	(16)	Short Term Creditors	(43)	(7)
(100)	(16)	Total Current Liabilities	(43)	(7)
(1,050)	(172)	Long Term Pension Liability	(1,040)	(171)
(1,000)	(164)	Net Assets	(1,053)	(173)
75	12	Usable Reserves	0	0
(1,075)	(176)	Unusable Reserves	(1,053)	(173)
(1,000)	(164)	Total Reserves	(1,053)	(173)

# 3. Glamorgan Archives

The Glamorgan Archive Joint Committee provides a Joint Archive facility for Cardiff, Bridgend, Rhondda Cynon Taf, Merthyr Tydfil and the Vale of Glamorgan Councils.

Glamorgan Archives 2016/17	Vale of Glamorgan Council Share 2016/17	Income and Expenditure Statement	Glamorgan Archives 2017/18	Vale of Glamorgan Council Share 2017/18
	12%			12%
£'000	£'000		£'000	£'000
958	115	Operating Expenditure	1,020	122
(1,346)	(162)	Operating Income	(1,410)	(169)
(388)	(47)	Net Cost of Services	(390)	(47)
258	31	Finance and Investment Income and Expenditure	243	29
(130)	(16)	(Surplus) / Deficit on Provision of Services	(147)	(18)
0	0	Other Comprehensive Income and Expenditure	0	0
(130)	(16)	Total Comprehensive Income & Expenditure	(147)	(18)

Glamorgan	Vale of	Balance Sheet	Glamorgan	Vale of
Archives	Glamorgan		Archives	Glamorgan
2016/17	Council		2017/18	Council
	Share			Share
	2016/17			2017/18
	12%			12%
£'000	£'000		£'000	£'000
9,505	1,141	Land and Buildings	9,406	1,128
7	1	Vehicle, Plant, Furniture and	5	1
		Equipment		
9,512	1,142	Long Term Assets	9,411	1,129
18	2	Inventories	18	2
163	20	Short Term Debtors	55	7
90	10	Cash and Cash Equivalents	181	21
271	32	Current Assets	254	30
(9)	(1)	Short Term Creditors	(23)	(3)
(9)	(1)	Total Current Liabilities	(23)	(3)
(4,732)	(568)	Long Term Borrowing	(4,454)	(534)
5,042	605	Net Assets	5,188	622
263	32	Usable Reserves	234	27
4,779	573	Unusable Reserves	4,954	595
5,042	605	Total Reserves	5,188	622

# 4. Prosiect Gwyrdd

The Prosiect Gwyrdd is a Joint Working Arrangement between Cardiff, Caerphilly, Monmouthshire, Newport and the Vale of Glamorgan Councils to manage the contract with Viridor which provides a long term sustainable treatment solution to the residual waste that is remaining in each authority after recycling has been maximised.

Prosiect Gwyrdd 2016/17	Vale of Glamorgan Council Share 2016/17	Income and Expenditure Statement	Prosiect Gwyrdd 2017/18	Vale of Glamorgan Council Share 2017/18
	20%			20%
£'000	£'000		£'000	£'000
169	34	Operating Expenditure	172	34
(193)	(39)	Operating Income	(187)	(37)
(24)	(5)	Net Cost of Services	(15)	(3)
				-
24	5	Transfer to Joint Committee Reserve	15	3
0	0	Total	0	0

Prosiect Gwyrdd 2016/17	Vale of Glamorgan Council Share 2016/17	Balance Sheet	Prosiect Gwyrdd 2017/18	Vale of Glamorgan Council Share 2017/18
	20%			20%
£'000	£'000		£'000	£'000
161	32	Short Term Debtors	32	6
173	35	Cash and Cash Equivalents	314	63
334	67	Current Assets	346	69
(6)	(1)	Short Term Creditors	(3)	(1)
(6)	(1)	Total Current Liabilities	(3)	(1)
328	66	Net Assets	343	68
329	66	Usable Reserves	344	68
(1)	0	Unusable Reserves	(1)	0
328	66	Total Reserves	343	68

## 5. Central South Consortium

The Central South Consortium was created on 1<sup>st</sup> September 2012 to provide a range of School Improvement services within the local authority areas of Bridgend, Cardiff, Merthyr Tydfil, Rhondda Cynon Taf and the Vale of Glamorgan. Rhondda Cynon Taf is the host authority for the service.

Central South Consortium 2016/17	Vale of Glamorgan Council Share 2016/17	Income and Expenditure Statement	Central South Consortium 2017/18	Vale of Glamorgan Council Share 2017/18
	14.67%			14.71%
£'000	£'000		£'000	£'000
85,912	12,603	Operating Expenditure	84,042	12,363
(85,637)	(12,563)	Operating Income	(83,720)	(12,315)
275	40	Net Cost of Services	322	48
4	1	Finance and Investment Income and Expenditure	(6)	(1)
279	41	(Surplus) / Deficit on Provision of Services	316	47
(347)	(51)	Other Comprehensive Income and Expenditure	(651)	(96)
(68)	(10)	Total Comprehensive Income & Expenditure	(335)	(49)

Central	Vale of	Balance Sheet	Central	Vale of
South	Glamorgan		South	Glamorgan
Consortium	Council		Consortium	Council
2016/17	Share		2017/18	Share
	2016/17			2017/18
	14.67%			14.71%
£'000	£'000		£'000	£'000
837	123	Long Term Debtors	737	108
1	0	Inventories	1	0
17,031	2,498	Short Term Debtors	23,328	3,432
17,032	2,498	Current Assets	23,329	3,432
(17,504)	(2,568)	Short Term Creditors	(23,471)	(3,453)
(17,504)	(2,568)	Total Current Liabilities	(23,471)	(3,453)
(472)	(70)	Net Current Assets	(142)	(21)
(451)	(66)	Long Term Liability - Defined Benefit	(346)	(51)
		Pension Liability		
(86)	(13)	Net Assets/Liabilities	249	36
429	63	Usable Reserves	663	97
(515)	(76)	Unusable Reserves	(414)	(61)
(86)	(13)	Total Reserves	249	36

### 6. City Deal

The £1.2 billion Cardiff Capital Region City Deal has been established between the UK Government, the Welsh Government and 10 local authorities in South East Wales, including the Vale of Glamorgan Council. The Deal is expected to deliver up to 25,000 new jobs and bring in an additional £4 billion of private sector investment. The Deal will cover a 20 year period and work is currently ongoing to establish projects to be undertaken and cost implications for each authority. The Joint Committee has not been consolidated into the Council's accounts in 2016/17.

City Deal 2016/17	Vale of Glamorgan	Income and Expenditure Statement	City Deal 2017/18	Vale of Glamorgan
	Council			Council
	Share			Share
	2016/17			2017/18
	8.5%			8.48%
£'000	£'000		£'000	£'000
180	15.3	Operating Expenditure	1,584	134
(180)	(15.3)	Operating Income	(928)	(78)
0	0	Net Cost of Services	656	56
0	0	Finance and Investment Income and Expenditure	(17)	(1)
0	0	Taxation and Non Specific Grant Income	(24,207)	(2,053)
0	0	(Surplus) / Deficit on Provision of Services	(23,568)	(1,998)
0	0	Other Comprehensive Income and Expenditure	0	0
0	0	Total Comprehensive Income & Expenditure	(23,568)	(1,998)

City Deal	Vale of	Balance Sheet	City Deal	Vale of
2016/17	Glamorgan		2017/18	Glamorgan
	Council			Council
	Share			Share
	2016/17			2017/18
	8.5%			8.48%
£'000	£'000		£'000	£'000
0	0	Assets Under Construction	19,730	1,674
0	0	Long Term Debtors	453	38
0	0	Long Term Assets	20,183	1,712
0	0	Financial Assets	4,537	385
0	0	Short Term Debtors	1,830	155
385	33	Cash and Cash Equivalents	20,406	1,730
385	33	Current Assets	26,773	2,270
(157)	(13)	Short Term Creditors	(2,955)	(251)
(157)	(13)	Current Liabilities	(2,955)	(251)
0	0	Long Term Creditors	(18,404)	(1,560)
0	0	Provisions for Liabilities	(1,800)	(153)
0	0	Long Term Liabilities	(20,204)	(1,713)
228	20	Net Assets/Liabilities	23,797	2,018
228	20	Usable Reserves	(410)	(35)
0	0	Unusable Reserves	24,207	2,053
228	20	Total Reserves	23,797	2,018

### 39. Pooled/Joint Budgets Arrangements

The Council has entered into a number of joint and pooled budget arrangements for the following:-

### Joint Equipment Store (JES)

The contributors to the pool are the Vale of Glamorgan Council, Cardiff County Council and the Cardiff and Vale University Health Board. The JES is run by Cardiff County Council and provides community equipment and minor adaptations to residents of Cardiff and the Vale of Glamorgan. £196k was paid into the pool in respect of 2017/18.

### Intermediate Care Fund (ICF)

ICF grant is provided to the Cardiff and Vale University Health Board by Welsh Government. The funding allows various initiatives to be undertaken by the Cardiff and Vale University Health Board, Cardiff County Council and the Vale of Glamorgan Council. This fund is being used to build effective working practices across health, social services and housing, to take forward schemes which demonstrate an effectiveness across community and acute environments and linking out-of-hospital care and social care to strengthen the resilience of the unscheduled care system. The Vale of Glamorgan Council undertook schemes to the value of £1.79m during 2017/18 from this fund.

### Integrated Family Support Service (IFSS)

The service covers the Vale of Glamorgan Council and Cardiff County Council geographical area. The service is run by Cardiff County Council and provides targeted intervention to support children and families affected by parental substance misuse. The Vale of Glamorgan Council contributed £284k to the service in 2017/18.

#### Coroner

There is a joint Coroner Service for Rhondda Cynon Taf, Cardiff and the Vale of Glamorgan Councils. The service is hosted by Rhondda Cynon Taf. During 2017/18 the Council made contributions of £231k to the service.

#### Local Resilience Forum

The Authority is the lead for the Local Resilience Forum, the members of the forum are; the Local Health Board, Natural Resources Wales, Fire Service, South Wales Police and Local Authorities - Cardiff, Newport, Swansea, Bridgend, RCT and The Vale of Glamorgan.

The appropriate share of the forum's assets and liabilities have been included within these accounts. The Accounts for the Local Resilience Forum are outlined below;

Local	Vale of	Income and Expenditure	Local	Vale of
Resilience	Glamorgan	Statement	Resilience	Glamorgan
Forum	Council		Forum	Council
	Share			Share
	8.11%			8.11%
£'000	£'000		£'000	£'000
46	4	Operating Expenditure	11	1
(60)	(5)	Operating Income	(60)	(5)
(14)	(1)	Net Cost of Services	(49)	(4)
0	0	Finance and Investment	0	0
		Income & Expenditure		
(14)	(1)	(Surplus) / Deficit on	(49)	(4)
		Provision of Services		
0	0	Other Comprehensive Income	0	0
		and Expenditure		
(14)	(1)	Total Comprehensive Income	(49)	(4)
		& Expenditure		

Local	Vale of	Balance Sheet	Local	Vale of
Resilience	Glamorgan		Resilience	Glamorgan
Forum	Council Share		Forum	Council
				Share
£'000	£'000		£'000	£'000
	8.11%			8.11%
88	7	<b>Current Assets</b>	137	11
0	0	Current Liabilities	0	0
88	7	Net Assets	137	11
88	7	Usable Reserves	137	11
88	7	Total Reserves	137	11

### 40. Other Related Parties

Other than that shown below there are no matters that the Council is required to disclose separately as material transactions with related parties – bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council other than those shown elsewhere in the notes to the accounts.

Welsh Government effect influence on the Authority via legislation and grant funding. As at 31<sup>st</sup> March 2018 there was a debtor balance of £8.5M.

The Authority has material transactions with the Cardiff and Vale University Health Board in respect of Social Service matters whereby the Health Board reimburses the Authority in respect of their share of children's placements and residential and nursing home costs. The Council also receives Intermediate Care Fund income from the Health Board. During 2017/18 these transactions totalled £5M and as at 31<sup>st</sup> March 2018 there was a debtor balance of £3.1M.

At the 31 March 2018 there were 29 Vale of Glamorgan Councillors who also were members of Town and Community Councils.

### 41. Operating Leases (Lessor)

The future minimum lease payments due under non- cancellable leases in future years are:

Operating leases which	2016/17 Land	2016/17	2017/18 Land	2017/18
expire:	and Buildings	Other Leases	and Buildings	Other Leases
	£'000	£'000	£'000	£'000
Within 1 year	594	0	473	0
Between 1 and 5 years	1,368	0	1,091	0
After 5 years	7,875	0	7,684	0
Total	9,837	0	9,248	0

This note has been restated in 2016/17 to provide a full reflection of the lease income over the life of the lease.

### **42. Operating Leases (Lessee)**

The future minimum lease payments due under non- cancellable leases in future years are:

Operating leases which	2016/17 Land	2016/17	2017/18 Land	2017/18
expire:	and Buildings	Other Leases	and Buildings	Other Leases
	£,000	£,000	£'000	£'000
Within 1 year	153	252	153	154
Between 1 and 5 years	521	179	430	15
After 5 years	125	0	63	0
Total	799	431	646	169

### 43. Pension Assets and Liabilities

### Local Government Pension Scheme Funded Benefits

The disclosures below relate to the funded liabilities within the Cardiff and Vale of Glamorgan Pension Fund (the Fund) which is part of the Local Government Pension Scheme (the LGPS). The LGPS is a funded defined benefit plan with benefits earned up to 31 March 2014 being linked to final salary. Benefits after 31 March 2014 are based on a Career Average Revalued Earnings scheme. Details of the benefits to be paid for the period covered by this disclosure are set out in the 'Local Government Pension Scheme Regulations 2013' and 'The Local Government Pension Scheme (Transitional Provisions, Savings and Amendment) Regulations 2014'.

The funded nature of the LGPS requires the Employer and its employees to pay contributions into the Fund, calculated at a level intended to balance the pension liabilities with investment assets. Information on the framework for calculating contributions to be paid is set out in LGPS Regulations 2013 and the Fund's Funding Strategy Statement. The last actuarial valuation was at 31 March 2016 and the contributions to be paid until 31 March 2019 resulting from that valuation are set out in the Fund's rates and adjustment certificate.

The Fund Administering Authority, City and County of Cardiff, is responsible for the governance of the Fund.

The accounts have been adjusted for Joint Committee Pension Liabilities. The Council's share of the Joint Committee pension liabilities are not reflected in the disclosure notes below.

The Employer's regular contributions to the Fund for the accounting period ending 31 March 2019 are estimated to be £12.62M. Additional contributions may also become due in respect of any employer discretions to enhance members' benefits in the Fund over the next accounting period.

Liabilities have been estimated by the independent qualified actuary on an actuarial basis using the projected unit credit method. The principal assumptions used by the actuary in updating the latest valuation of the Fund for IAS 19 purposes were:

### Principal Financial Assumptions (% per annum)

	31 March	31 March	31 March
	2016	2017	2018
	%	%	%
Discount Rate	3.4	2.5	2.6
Rate of increase to pensions in payment	1.8	2.0	2.1
Rate of increase to deferred pensions	1.8	2.0	2.1
Rate of general increase in salaries	2.8	3.0	3.1

The discount rate is set with reference to corporate bond yields. If assets underperform, this yield will create a deficit in the accounts. The fund holds a significant proportion of growth assets which whilst expected to outperform corporate bonds in the long term create volatility and risk in the short term in relation to the accounting figures. A decrease in corporate bond yields will increase the value placed on the liabilities for accounting purposes although this will be marginally offset by the increase in the assets as a result.

The majority of the pension liabilities are linked to either price or pay inflation. Higher inflation expectations will lead to a higher liability value. The assets are either unaffected or loosely correlated with inflation meaning that an increase in inflation will increase the deficit.

The mortality assumptions are based on the recent actual mortality experience of members within the Fund and allow for expected future mortality improvements.

### Post retirement mortality (retirement in normal health)

Post Retirement Mortality	31 March 2017	31 March 2018
Males		
Future lifetime from age 65 (aged 65 at accounting date)	23.0	23.1
Future lifetime from age 65 (aged 45 at accounting date)	24.0	24.2
Females		
Future lifetime from age 65 (aged 65 at accounting date)	25.7	25.8
Future lifetime from age 65 (aged 45 at accounting date)	27.1	27.2

The majority of the Fund's obligations are to provide benefits for the life of a member following retirement, so increases in life expectancy will result in an increase in liabilities

The approximate split of assets for the Fund as a whole (based on data supplied by the Fund Administering Authority) is shown in the table below. The assets allocated

to the employer in the Fund are notional and the assets are assumed to be invested in line with the investments of the Fund set out below for the purposes of calculating the return to be applied to those notional assets. The Fund is large and largely liquid and as a consequence there will be no significant restriction on realising assets if the situation arises. The assets are invested in a diversified spread of investments and the approximate split for the Fund as a whole is included in the disclosures.

The Administering Authority does not invest in property or assets related to itself. It is possible, however, that assets may be invested in shares relating to some of the private sector employers participating in the Fund if it forms part of their balanced investment strategy.

	Asset split at 31 March 2017 (%)	Asset split at 31 March 2018 (%)
Equities	78.1	66.5
Property	6.3	6.3
Government Bonds	8.5	15.4
Corporate Bonds	5.8	10.4
Cash	1.5	1.4
Other	(-0.2)	0.0
Total	100.0	100.0

### Reconciliation of Funded Status to Balance Sheet

	31 March 2017	31 March 2018
	£M's	£M's
Fair Value of Assets	393.01	401.29
Present Value of Funded Defined Benefit Obligation	580.57	597.08
Funded status	(187.56)	(195.79)
Impact of minimum funding requirement / asset	0.00	0.00
ceiling		
Asset / (Liability) recognised on the Balance	(187.56)	(195.79)
Sheet		

The split of the defined benefit obligation at the last valuation date between the various categories of members was as follows:

Active Members 39%
Deferred Pensioners 16%
Pensioners 45%

Employers who leave the Fund (or their guarantor) may have to make an exit payment to meet any shortfall in assets against their pension liabilities. If the employer (or guarantor) is not able to meet this exit payment the liability may in certain circumstances fall on other employers in the Fund. Further the assets at exit in respect of 'Orphan Liabilities' may in retrospect not be sufficient to meet the liabilities. This risk may fall on other employers. 'Orphan Liabilities' are currently a small proportion of the overall liabilities in the Fund.

## Maturity Profile of the Defined Benefit Obligation

The duration of liabilities for the scheme members is 17.7 years.

Breakdown of Amounts recognised in Surplus or Deficit on the Provision of Services and Other Comprehensive Income.

	For Year	For Year
	Ending 31	Ending 31
	March 2017	March 2018
Operating Cost	£M's	£M's
Current Service Cost*	13.44	16.26
Past Service Cost (including curtailments)	0.37	0.01
Settlement Cost	0.00	0.00
Financing Cost		
Interest on net defined benefit liability/ (asset)	5.36	4.53
Pension expense recognised in Surplus or Deficit	19.17	20.80
Remeasurements in Other Comprehensive Income		
Return on plan assets (in excess of) / below that recognised in	(48.78)	(2.37)
net interest		
Actuarial (gains)/ losses due to change in financial assumptions	115.04	(0.52)
Actuarial (gains)/ losses due to changes in demographic	(35.24)	0.00
assumptions		
Actuarial (gains) / losses due to liability experience	(13.82)	2.98
Total Amount recognised in Other Comprehensive Income	17.20	0.09
Total Amount Recognised	36.37	20.89

<sup>\*</sup>The current service cost included an allowance for the administration expenses £0.21M at 31<sup>st</sup> March 2018 (£0.21M at 31<sup>st</sup> March 2017).

## Changes to the Present Value of Defined Benefit Obligation during the Period

	Year Ending	Year Ending
	31 March	31 March
	2017	2018
	£M's	£M's
Opening Defined Benefit Obligation	495.38	580.57
Current Service Cost	13.44	16.26
Interest Expense on defined benefit obligation	16.66	14.31
Contributions by Participants	3.35	3.32
Actuarial (gains)/ losses on liabilities financial assumptions	115.04	(0.52)
Actuarial (gains)/ losses on liabilities demographic assumptions	(35.24)	0.00
Actuarial (gains)/ losses on liabilities experience	(13.82)	2.98
Net Benefits Paid Out	(14.61)	(19.85)
Past Service Cost (including curtailments)	0.37	0.01
Net increase in liabilities from disposals/ acquisitions	0.00	0.00
Settlements	0.00	0.00
Closing Defined Benefit Obligation	580.57	597.08

## Changes to the Fair Value of Assets during the Accounting Period

	31 March	31 March
	2017	2018
	£M's	£M's
Opening Fair Value of Assets	331.79	393.01
Interest Income on Assets	11.30	9.78
Remeasurement gains/ (losses) on Assets	48.78	2.37
Contributions by the Employer	12.40	12.66
Contributions by Participants	3.35	3.32
Net Benefits Paid Out	(14.61)	(19.85)
Net increase in assets from disposals/ acquisitions	0.00	0.00
Settlements	0.00	0.00
Closing Fair Value of Assets	393.01	401.29

## Actual Return on Assets

	31 March 2017	31 March 2018
	£M's	£M's
Interest Income on Assets	11.30	9.78
Remeasurement gains/ (losses) on Assets	48.78	2.37
Actual Return on Assets	60.08	12.15

## **Sensitivity Analysis**

#### Discount rate assumption

Adjustment to discount rate	+0.1% p.a.	Base figure	-0.1% p.a.
Present value of total obligation (£M)	586.61	597.08	607.74
% change in present value of total obligation	-1.8%		1.8%
Projected service cost (£M)	16.31	16.77	17.24
Approx. % change in projected service cost	-2.8%		2.8%

## Rate of general increase in salaries

Adjustment to salary increase rate	+0.1% p.a.	Base figure	-0.1% p.a.
Present value of total obligation (£M)	599.68	597.08	594.51
% change in present value of total obligation	0.4%		-0.4%
Projected service cost (£M)	16.77	16.77	16.77
Approx. % change in projected service cost	0.0%		0.0%

# Rate of increase to pensions in payment and deferred pensions assumption, and rate of revaluation of pension accounts assumption

Adjustment to salary increase rate	+0.1% p.a.	Base figure	-0.1% p.a.
Present value of total obligation (£M)	605.11	597.08	589.16
% change in present value of total obligation	1.3%		-1.3%
Projected service cost (£M)	17.24	16.77	16.31
Approx. % change in projected service cost	2.8%		-2.8%

## Post retirement mortality assumption\*

Adjustment to salary increase rate	-1 year	Base figure	+1 year
Present value of total obligation (£M)	615.06	597.08	579.23
% change in present value of total obligation	3.0%		-3.0%
Projected service cost (£M)	17.38	16.77	16.16
Approx. % change in projected service cost	3.6%		-3.6%

<sup>\*</sup>A rating of +1 year means that members are assumed to follow the mortality pattern for the base table for an individual that is 1 year older than them.

#### Local Government Pension Scheme Unfunded Benefits

The disclosures below relate to the unfunded pension arrangements established by The Vale of Glamorgan Council. These are termination benefits made on a discretionary basis upon early retirement in respect of members of the Local Government Pension Scheme (LGPS) under the Local Government (Early Termination of Employment) (Discretionary Compensation) (England and Wales) Regulations and members of the Teachers' Pension Scheme.

The latest actuarial valuation of unfunded benefits took place as at 31 March 2016. Liabilities have been estimated by the independent qualified actuary basis on an actuarial basis using the projected unit credit method.

The estimated Employer payments directly to beneficiaries for the year ended 31<sup>st</sup> March 2019 are estimated to be £1.32M. The principal assumptions used by the actuary in updating the latest valuation of the Fund for IAS 19 purposes were:

## Principal Financial Assumptions (% per annum)

	31 March 2016	31 March 2017	31 March 2018
	%	%	%
Discount rate	3.4	2.5	2.6
Rate of increase to pensions in payment	1.8	2.0	2.1

The mortality assumptions are based on the recent actual mortality experience of members within the Fund and allow for expected future mortality improvements.

## Post retirement mortality (retirement in normal health)

Post Retirement Mortality (retirement in normal health)	31 March	31 March
	2017	2018
Males Future lifetime from age 65 (aged 65 at accounting date)	23.0	23.1
Females Future lifetime from age 65 (aged 65 at accounting date)	25.7	25.8

## Reconciliation of Unfunded Defined Benefit Obligation to Balance Sheet

	31 March 2017	31 March 2018
	£M's	£M's
Present Value of Unfunded Defined Benefit Obligation	18.05	17.38
Pension (Liability) recognised on the Balance Sheet	(18.05)	(17.38)

# Breakdown of Amounts recognised in Surplus or Deficit on the Provision of Services and Other Comprehensive Income.

	Year Ending 31	Year Ending
	March 2017	31 March 2018
Operating Cost	£M's	£M's
Current Service Cost	0.00	0.00
Past Service Cost (including curtailments)	0.00	0.00
Settlement Cost	0.00	0.00
Financing Cost		
Interest on net defined benefit liability/ (asset)	0.58	0.44
Pension expense recognised in Surplus or Deficit	0.58	0.44
Remeasurements in Other Comprehensive Income	0.00	0.00
Actuarial losses due to change in financial assumptions	1.31	0.00
Actuarial (gains) due to changes in demographic	(0.24)	0.00
assumptions		
Actuarial (gains)/ losses due to liability experience	(0.13)	0.17
Total Amount recognised in Other Comprehensive	0.94	0.17
Income		
Total Amount Recognised	1.52	0.61

# Changes to the Present Value of Defined Benefit Obligation during the Accounting Period

	For Year	For Year
	Ending 31	Ending 31
	March 2017	March 2018
	£M's	£M's
Opening Defined Benefit Obligation	17.84	18.05
Current Service Cost	0.00	0.00
Interest Expense on defined benefit obligation	0.58	0.44
Contributions by Participants	0.00	0.00
Actuarial (gains)/ losses on liabilities financial assumptions	1.31	0.00
Actuarial (gains)/ losses on liabilities demographic assumptions	(0.24)	0.00
Actuarial (gains)/ losses on liabilities experience	(0.13)	0.17
Net Benefits Paid Out	(1.31)	(1.28)
Past Service Cost (including curtailments)	0.00	0.00
Net increase in liabilities from disposals/ acquisitions	0.00	0.00
Settlements	0.00	0.00
Closing Defined Benefit Obligation	18.05	17.38

## Changes to the Fair Value of Assets during the Accounting Period

	For Year	For Year
	Ending 31	Ending 31
	March 2017	March 2018
	£M's	£M's
Opening Fair Value of Assets	0.00	0.00
Interest Income on Assets	0.00	0.00
Remeasurement gains/ (losses) on Assets	0.00	0.00
Contributions by the Employer	1.31	1.28
Contributions by Participants	0.00	0.00
Net Benefits Paid Out	(1.31)	(1.28)
Net increase in assets from disposals/ acquisitions	0.00	0.00
Settlements	0.00	0.00
Closing Fair Value of Assets	0.00	0.00

#### Teacher's Pension Scheme

The total employer contributions to the Teacher's Pension Scheme in 2017/18 made by the Council were £7.994M. This includes contributions for Teachers appointed by the Governing body.

## 44. Contingent Liabilities

### Municipal Mutual Insurance Ltd. (MMI)

Municipal Mutual Insurance (MMI) was the main insurer of the public sector prior to it closing its insurance business in 1992. A scheme is in place for any liabilities still outstanding from historic insurance with MMI and therefore a provision has been included in the accounts. Any increase in claims could lead to a further levy being imposed on the Authority by the administrator of MMI in the future; provision for any sum due will be made once such an event becomes likely and can be reasonably assessed. The scheme administrator regularly reviews the scheme and any significant changes in the financial position may lead to a further clawback.

#### 45. Nature and Extent of Risks Arising From Financial Instruments

The Authority's activities expose it to a variety of financial risks:

- Credit risk the possibility that other parties might fail to pay amounts due to the Authority;
- Liquidity risk the possibility that the Authority might not have funds available to meet its commitments to make payments;
- Market risk the possibility that financial loss might arise for the Authority as a result of changes in such measures as interest rates and stock market movements.

The Authority's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. The Council has approved the Annual Treasury Management Strategy which includes policies on risk management.

#### Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Authority's customers. Deposits are not made with banks and financial institutions unless they are rated independently and comply with the credit rating as set out in the Treasury Management and Investment Strategy Statement. The Authority's internally managed investments complied with this strategy statement in 2017/18 and the Authority does not expect any losses from non-performance by any of its counterparties in relation to deposits.

The Authority has a cautious approach to risk, with its priority to safeguard capital. The majority of the new investments were made with the Debt Management Account Deposit Facility which is guaranteed by the UK Government and UK Local Authorities. The maximum investment sum per Local Authority was £5M and the maximum investment period was 364 days in 2017/18 this was reduced to a 6 month maximum investment period for 2018/19. The investment position at 31<sup>st</sup> March 2018 is set out below;

	31 March 2017	31 March 2018
	£'000	£'000
UK Debt Management Account Deposit Facility	4,250	6,900
UK Local Authorities	65,500	60,000
Total	69,750	66,900

	31 March 2017	31 March 2018
	£'000	£'000
Short Term Investment	65,500	65,900
Overnight Investments shown as Cash and	4,250	1,000
Cash Equivalents		
Total	69,750	66,900
Short Term Investment Accrued Interest	26	28
Short Term Investment Joint Committees	0	385
	69,776	67,313

## Liquidity Risk

As the Authority has ready access to borrowings from the money markets and the Public Works Loans Board, there is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. When the Authority borrows money the maturity date determined for the loan is considered on each occasion.

The Authority has a loan of £4 million in respect of a LOBO (Lenders Option Borrowers Option). The Lender can increase the interest rate by giving three business days notice before the interest payment dates in each year i.e. the 24<sup>th</sup> August and the 24<sup>th</sup> February, it would then be for the Authority to decide whether to accept the increase or repay the loan. The loan has a full term maturity date of 24<sup>th</sup> February 2054. The maturity analysis of financial liabilities is as follows:

	31 March 2017	31 March 2018
	£'000	£'000
Less than one year	3,237	2,243
Between one and two years	720	1,235
Between two and five years	7,943	16,401
More than five years	146,749	137,080
Total	158,649	156,959

#### Market Risk

#### Interest Rate Risk

The Authority is exposed to significant risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a

complex impact on the Authority. For instance, a rise in interest rates would have the following effects:

- Borrowings at variable rates the interest expense charged to the Surplus or Deficit on the Provision of Services will rise;
- Borrowings at fixed rates the fair value of the liabilities borrowings will fall;
- Investments at variables rates the interest income credited to the Surplus or Deficit on the Provision of Services will rise;
- Investments at fixed rates the fair value of the assets will fall.

Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and affect the Council Fund Balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in Other Comprehensive Income and Expenditure.

The total Government Grant Support receivable by the Authority for future years is indicative only and therefore no amount has been included for this in the table.

The Treasury Management Strategy Statement includes a section on borrowings and the Head of Finance (Section 151 Officer) will monitor the interest rate market and adopt a pragmatic approach to changing circumstances.

If interest rates had been 1% higher with all other variables held constant, the financial effect would be:

	£'000
Increase in interest payable on variable rate borrowings	61
Increase in interest receivable on variable rate investments	(259)
Increase in government grant receivable for financing costs	0
Impact on (Surplus) or Deficit on the Provision of Services	(198)
Share of overall impact credited to the HRA	(78)
Decrease in fair value of fixed rate investment assets	0
Impact on Other Comprehensive Income and Expenditure	0
Decrease in fair value of fixed rate borrowings liabilities (no impact	(20,641)
on the (Surplus) or Deficit on the Provision of Services or Other	
Comprehensive Income and Expenditure)	

The impact of a 1% fall in interest rates would be as above but with the movements being reversed.

## **The Housing Revenue Account**

## **Housing Revenue Account Income and Expenditure Account**

The HRA Income and Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants. Authorities charge rents to cover expenditure in accordance with the legislative framework; this may be different from the accounting cost. The increase or decrease in the year, on the basis on which rents are raised, is shown in the Movement on the Housing Revenue Account Statement.

2016/17		2017/18	2017/18
£'000		£'000	£'000
	Expenditure		
3,380	Repairs and Maintenance	3,164	
4,058	Supervision and Management	4,332	
241	Rents, Rates, Taxes, & Other Charges	196	
15,126	Revaluation charged to CIES	532	
1,231	Non-Current Assets Depreciation /Impairment	5,844	
28	Debt Management Costs	23	
71	Increase in Provision for Bad and Doubtful Debts	145	
24,135	Total Expenditure		14,236
	Income		
, ,	Dwelling Rents	(18,520)	
, ,	Non Dwelling Rents	(160)	
(639)	Charges for Services and Facilities	(430)	
	Contributions towards expenditure	(139)	
	Total Income		(19,249)
·	Net Expenditure of HRA Services as Included in the		(5,013)
	Whole Authority CIES		
	HRA share of other amounts included in the whole authority		0
	Net Expenditure of Continuing Operations but not allocated		
	to specific services		
	Net Expenditure of HRA Services		(5,013)
	HRA share of the operating income and expenditure		
	included in the CIES		
	(Gain)/ loss on sale of HRA assets		(2,769)
	Interest payable and similar charges		2,930
` ,	Interest and Investment Income		(3)
	Interest on net defined benefit liability/ (asset)		95
, ,	Capital Grants		(2,799)
6,230	(Surplus) or deficit for the year on HRA services		(7,559)

#### **Movement on the HRA Statement**

2016/17		2017/18
£'000		£'000
(1,468)	Balance on the HRA at the end of the previous year	(958)
6,230	(Surplus) or deficit for the year on the HRA Income and	(7,559)
	Expenditure Statement	
(5,720)	Adjustments between accounting basis and funding basis	7,742
	under statute	
510	Increase/(Decrease) during the financial year	183
(958)	Balance on the HRA at the end of the current year	(775)

#### Note to the Statement of Movement on the HRA Balance

## Adjustments between Accounting Basis and Funding Basis under Statute

	2016/17	2017/18
	£'000	£'000
Revaluation Loss/ Gain on Property, Plant and Equipment	(15,126)	(532)
Charges for depreciation and Impairment of Non Current	(1,231)	(5,845)
Assets		
Capital Grants and Contributions	2,770	2,799
Statutory Provision for the Financing of Capital Investment	1,426	1,506
Revenue Expenditure Funded from Capital Under Statute	0	0
Capital Expenditure charged against HRA	7,017	7,218
Gains / (losses) on sales of non current assets	(445)	2,770
Pensions Reserve	(131)	(174)
Accumulated Absences	0	0
Total Adjustments	(5,720)	7,742

## **Summary**

Housing Revenue Account revenue balance at 31st March 2018 is £775k.

## 1. Gross Dwelling Rent Income

This is the total dwelling rent income due for the year after allowance is made for voids. During the year 1.14% of the total dwelling rent due was uncollectable due to lettable properties being vacant; in 2016/17 the figure was 1.49%. Average dwelling rents were £91.76 a week in 2017/18, an increase of 3.09% over the previous year.

## 2. Rent Rebates

Assistance with rents is available under the Housing Benefit Scheme for those on low incomes. 71.68% of the Council's tenants receive some help with the costs of rent charges.

## 3. Housing Stock

Average Housing Stock over the past twelve years is shown in the following table:

2006/07	3,979
2007/08	3,959
2008/09	3,951
2009/10	3,949
2010/11	3,946
2011/12	3,944
2012/13	3,943
2013/14	3,940
2014/15	3,937
2015/16	3,930
2016/17	3,909
2017/18	3,891

The numbers and types of dwelling at 31<sup>st</sup> March for the past two years are shown below:

Number of Dwellings by Type	At 31 <sup>st</sup> March	At 31 <sup>st</sup> March
	2017	2018
1 Bedroom Houses	0	0
2 Bedroom Houses	312	311
3 Bedroom Houses	1,575	1,570
4 or more Bedroom Houses	89	89
1 Bedroom Bungalows	261	261
2 Bedroom Bungalows	69	71
3 Bedroom Bungalows	31	32
1 Bedroom Flats	859	861
2 Bedroom Flats	586	586
3 Bedroom Flats	94	94
Other – Hostel	15	15
Total	3,891	3,890

The change in stock can be summarised as follows:-

Housing Stock 31 <sup>st</sup> March 2017	3,891
Less: Sold	(6)
Change of Use	0
New Build	5
Housing Stock 31 <sup>st</sup> March 2018	3,890

#### 4. Rent Arrears

During the year 2017/18 rent arrears as a proportion of gross rent income was 4.67% of the amount due, compared to 3.89% in 2016/17. The figures are as follows: -

	2016/17	2017/18
	£'000	£'000
Arrears at 31 <sup>st</sup> March	806	982

Amounts written off during the year amounted to £21k. The aggregate provision in respect of uncollectable rent and other housing debts is £774k.

## 5. Sale of Council Dwellings/ Administration Costs

The costs of administering the sale of Council dwellings (disposal proceeds £778k) were £2k in 2017/18, compared to £6k in 2016/17 (disposal proceeds £273k).

#### 6. Water Rates

Total monies collected in respect of water rates were £1,552k (£1,812k in 2016/17). Commission earned on this for 2017/18 was £174k (£256k in 2016/17).

## 7. Capital Expenditure

Capital Expenditure of £14.358m has been spent in 2017/18 improving Council Dwellings, this Capital Expenditure has been taken into account at arriving at the Council Dwellings valuation.

8. Capital Funding

	2016/17	2017/18
	£'000	£'000
Supported Borrowing	0	0
Unsupported Borrowing	5,400	1,000
Usable Capital Receipts	268	3,201
Revenue Contributions	7,017	7,217
Major Repairs Reserve	2,770	2,779
Other Capital Grants	78	161
Total	15,533	14,358

## 9. Assets - Depreciation / Impairment

The charge is broken down as follows:-

Council Dwellings	2016/17	2017/18
	£'000	£'000
Depreciation of Dwellings	1,228	1,352
Write off historical accumulated depreciation	0	0
Depreciation of Other Land and Buildings	3	3
Impairment	0	0
Total	1,231	1,355

Council Dwellings / Other are included in note 18 to the main accounts, Property, Plant and Equipment.

## 10. Pension Reserve

Staff that are employed within the HRA are included in the Vale of Glamorgan Council's share of the Cardiff and Vale of Glamorgan Pension Fund and therefore a proportion of the actuarial adjustments are included in the HRA accounts.

The impact of the principal assumptions used by the independent qualified actuaries in updating the latest valuations of the Fund for IAS 19 are shown below.

	2016/17	2017/18
	£'000	£'000
IAS 19 Adjustment	20	80
Interest on net defined benefit liability/ (asset)	111	95
Contribution from Pension Reserve	131	175

## 11. Major Repairs Allowance

The Major Repairs Allowance is a grant provided by the Welsh Government and is used to fund capital expenditure in the Housing Revenue Account.

	2016/17	2017/18
	£'000	£'000
Opening Balance brought forward	0	0
Grant Received in Year	2,770	2,779
Grant Utilised in Year	(2,770)	(2,779)
Closing Balance Carried Forward	0	0

#### **Trust Funds**

#### 1. Welsh Church Acts

The Council is sole trustee of this Fund which was set up on the disestablishment of The Church in Wales. Funds generated from investments and property rents are disbursed in the form of grants to deserving causes on the basis of applications considered by the Welsh Church Act Estate Committee.

	Balance at	Acquisitions	Revaluation	Surplus/	Balance at
	31 March	/ Disposals		(Deficit)	31 March
	2017				2018
	£'000	£'000	£'000	£'000	£'000
Accumulated Fund	4,947	0	5	7	4,959

The non-current assets of the fund are included at their 31 March 2014 value. The external investments held by the fund are included at their fair value at 31 March 2018.

The Welsh Church Acts fund although not audited as part of the Council audit, will be subject to independent examination by Wales Audit Office.

## 2. Cowbridge Sixth Form Site (1912 Scheme)

In 2014/15 the Council identified an asset which is held in trust. Following consultation with the Charity Commission the former Sixth Form Site asset was transferred to the Sir Thomas Mansel Franklen Trust on 23<sup>rd</sup> March 2018.

## **Glossary**

#### **Accounting Period**

The period of time covered by the accounts, typically a period of twelve months commencing on 1 April. The end of the accounting period is the balance sheet date.

#### **Accounting Policies**

The specific principles, bases, conventions, rules & practices applied by the Council in preparing & presenting its financial statements.

#### **Accruals**

Amounts included in the final accounts to recognise revenue and capital income and expenditure earned or incurred in the financial year, but for which actual payment had not been received or made as at 31 March.

#### **Actuarial Gains and Losses**

For a defined benefit pension scheme, the changes in actuarial surpluses or deficits that arise because the events have not coincided with the actuarial assumptions made for the last valuation (experience gains and losses); or the actuarial assumptions have varied.

#### **Amortisation**

The gradual elimination of a liability, such as a loan, in regular payments over a specified period of time. Such payments must be sufficient to cover both principal & interest.

#### **Asset**

An item having value to the authority in monetary terms. Assets are classed as either current or non current:

- A **current** asset will be consumed or cease to have material value within the next financial year (e.g. cash and stock);
- A **non current** asset provides benefits to the Authority and to the services it provides for a period of more than one year and may be tangible e.g. a school building, or intangible, e.g. computer software licences.

#### **Assets Under Construction**

The cost of work performed on an incomplete project at the balance sheet date, which should be accounted for.

#### **Balance Sheet**

A statement of the recorded assets, liabilities and reserves at the end of the accounting period.

#### **Capital Financing**

Funds obtained to pay for capital expenditure. There are various methods of financing capital expenditure including borrowing, leasing, direct revenue financing, usable capital receipts, capital grants, capital contributions, revenue reserves and earmarked reserves.

#### **Capital Receipt**

The income from the disposal of land or other non current assets.

#### **Cash Equivalents**

Short-term, highly liquid investments that are readily convertible to known amounts of cash & which are subject to an insignificant risk of changes in value.

#### **Community Assets**

Assets that the Council plans to hold in perpetuity, that have no determinable useful life, and that may have restrictions on their disposal. Examples of community assets are parks and historical buildings.

## **Comprehensive Income and Expenditure Account**

The revenue account of the Council that reports the net cost for the year of the functions for which it is responsible, and demonstrates how that cost has been financed from precepts, grants and other income.

#### **Contingent Asset**

A contingent asset is a likely asset arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Authority's control.

## **Contingent Liability**

A contingent liability is either a potential obligation arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Authority's control; or a present obligation arising from past events where it is not probable that a transfer of economic benefits will be required, or the amount of the obligation cannot be measured with sufficient reliability.

#### Creditor

Amount owed by the Council for works done, goods received or services rendered within the accounting period, but for which payment has not been made by the end of that accounting period.

#### **Current Service Cost (Pensions)**

The increase in the present value of a defined benefit pension scheme's liabilities, expected to arise from employee service in the current period.

#### **Debtor**

Amount owed to the Council for works done, goods received or services rendered within the accounting period, but for which payment has not been received by the end of that accounting period.

#### **Defined Benefit Pension Scheme**

Pension schemes in which the benefits received by the participants are independent of the contributions paid and are not directly related to the investments of the scheme.

## **Depreciated Replacement Cost (DRC)**

A method of valuation which gives a recognised approximation for the market value of specialised properties. It is an estimate of the market value for the existing use of the land, plus the current gross replacement costs for the building less an allowance for physical deterioration of the asset to its current equivalent physical state.

#### **Depreciation**

The measure of the cost of the wearing out, consumption or other reduction in the useful economic life of the Authority's non current assets during the accounting period, whether from use, the passage of time, or obsolescence through technological or other changes.

#### **Discretionary Benefits (Pensions)**

Retirement benefits which the employer has no legal, contractual or constructive obligation to award and are awarded under the Authority's discretionary powers such as The Local Government Pension Scheme (Benefits, Membership & Contributions) Regulations 2007.

#### **Effective Interest Rate**

This is the rate of interest needed to discount the estimated stream of principal and interest cash flows through the expected life of a financial instrument to equal the amount at initial recognition.

#### **Employee Benefits**

All forms of consideration given by the Council in exchange for service rendered by its employees.

#### **Events After The Balance Sheet Date**

Events after the balance sheet date are those events, favourable or unfavourable, that arise between the balance sheet date and the date when the Statement of Accounts is authorised for issue.

## **Exceptional Items**

Material items which derive from affairs or transactions that fall within the ordinary activities of the Authority and which need to be disclosed separately by virtue of their size or incidence to give fair presentation of the accounts.

#### Existing Use Value (EUV)

The estimated amount for which a property should exchange on the date of valuation between a willing buyer and a willing seller in an arm's-length transaction, after proper marketing wherein the parties had acted knowledgeably, prudently and without compulsion. It assumes that the buyer is granted vacant possession of all parts of the property required by the business and

disregarding potential alternative uses and any other characteristics of the property that would cause its market value to differ from that needed to replace the remaining service potential at least cost.

#### **Expected Return on Pension Assets**

For a funded defined benefit scheme, this is the average rate of return, including both income and changes in fair value but net of scheme expenses, which is expected over the remaining life of the related obligation on the actual assets held by the scheme.

#### **Extraordinary Items**

Material items, having a high degree of abnormality, which derive from events or transactions that fall outside the ordinary activities of the authority and which are not expected to recur. They do not include exceptional items, nor do they include prior period items merely because they relate to a prior period.

#### Fair Value

The fair value of an asset is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's-length transaction.

#### **Financial Instrument**

Any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another. The term covers both financial assets and financial liabilities, from straightforward trade receivables (invoices owing) and trade payables (invoices owed) to complex derivatives and embedded derivatives.

## **Going Concern**

The concept that the statement of accounts are prepared on the assumption that the Council will continue in operational existence for the foreseeable future.

## **Housing Revenue Account (HRA)**

A separate account to the Council Fund that includes the expenditure and income arising from the provision of housing accommodation by the Authority.

#### **Impairment**

A reduction in the value of a non current asset to below its carrying amount on the balance sheet. Impairment may be caused by a consumption of economic benefit (economic benefit impairment) or a general fall in prices.

#### **Infrastructure Assets**

Non current assets belonging to the Authority that cannot be transferred or sold, on which expenditure is only recoverable by continued use of the asset created. Examples are highways, footpaths and bridges.

#### **Intangible Assets**

An intangible asset is an identifiable non-monetary asset without physical substance. Intangible assets most frequently found in local authorities are computer software.

#### **Inventories**

Items of raw materials and stores an authority has procured and holds in expectation of future use.

### Liability

A liability is where the Council owes payment to an individual or another organisation.

- A **current** liability is an amount which will become payable or could be called in within the next accounting period, e.g. creditors or cash overdrawn.
- A **deferred** liability is an amount which by arrangement is payable beyond the next year at some point in the future or to be paid off by an annual sum over a period of time.

#### **Materiality**

The concept that the Statement of Accounts should contain all amounts which, if omitted, or misstated, could be expected to lead to a distortion of the financial statements and ultimately mislead a user of the accounts.

#### Minimum Revenue Provision (MRP)

The minimum amount, which must be charged to the revenue account each year in order to provide for the repayment of loans and other amounts borrowed by the Council.

## National Non-Domestic Rates (NNDR)

The National Non-Domestic Rate is a levy on businesses, based on a national rate in the pound set by the government and multiplied by the assessed rateable value of the premises they occupy. It is collected by the Council on behalf of central government and then redistributed back to support the cost of services.

#### **Net Book Value**

The amount at which non current assets are included in the balance sheet, i.e. their historical costs or current value less the cumulative amounts provided for depreciation and impairment.

#### **Operating Lease**

A lease where the ownership of the non current asset remains with the lessor.

#### Past Service Cost (Pensions)

For a defined benefit pension scheme, the increase in the present value of the scheme liabilities related to employee service in prior periods arising in the current period as a result of the introduction of, or improvement to, retirement benefits.

#### **Pension Scheme Liabilities**

The liabilities of a defined benefit scheme for outgoings due after the valuation date. Scheme liabilities measured using the projected unit method reflect the benefits that the employer is committed to provide for service up to the valuation date.

#### **Precept**

The levy made by precepting authorities on billing authorities, requiring the latter to collect income from council taxpayers on their behalf.

#### **Prior Year Adjustment**

Material adjustments relating to prior years arising from changes in accounting policies or from the correction of fundamental errors. This does not include normal recurring corrections or adjustments of accounting estimates made in prior years.

#### **Provision**

An amount put aside in the accounts for future liabilities or losses which are certain or very likely to occur, but the amounts or dates of when they will arise are uncertain.

#### Public Works Loan Board (PWLB)

A Central Government Agency, which provides loans for one year and above to authorities at interest rates only slightly higher than those at which the government itself can borrow.

#### **Related Parties**

Parties are considered to be related if one party has the ability to control the other party or exercise significant influence over the other party in making financial or operating decisions.

#### Reserves

The accumulation of surpluses, deficits and appropriations over past years. Reserves of a revenue nature are available and can be spent or earmarked at the discretion of the Council. Some capital reserves such as the Revaluation Reserve cannot be used to meet current expenditure.

#### **Residual Value**

The net realisable value of an asset at the end of its useful life.

#### Revenue Expenditure Funded From Capital Under Statute (REFCUS)

Expenditure which can be classified as capital for funding purposes when it does not result in the expenditure being carried on the Balance Sheet as a non-current asset. This is to enable it to be funded from capital resources. Examples of REFCUS are grants of a capital nature to voluntary organisations.

#### **Revenue Support Grant -**

A grant paid by Central Government to authorities, contributing towards the general cost of their services.

#### **Soft Loan**

A loan made interest free or at a rate less than the market rate, usually for policy reasons. Such loans are often made to individuals or organisations that the Council considers benefits the local population.

#### **Trust Funds**

Funds administered by the Authority for such purposes as prizes, charities, specific projects, and on behalf of minors.

## **Useful Economic Life (UEL)**

The period over which the Council will derive benefits from the use of a non current asset.



The Purpose of the Governance Framework

The Council's Governance Framework comprises all the systems and processes, culture and values, by which the Council directs and controls its activities, and how it leads, engages with and accounts to the community it serves.

A very significant part of that framework is the Council's system of internal control. This helps to manage and control the business risks that the Council encounters in delivering its operations. Not all risks can be eliminated but they can be reduced and mitigated by implementing effective systems of control. This can only provide reasonable and not absolute assurance of the effectiveness of the environment.

The Council's Governance Framework, including the Council's system of internal control, has been in place for the year ended 31<sup>st</sup> March 2018 and up to the date of the approval of the Statement of Accounts and is a continuous process.

The Council's Code of Corporate Governance was reviewed in 2016/17, with the amendments made being based upon the "Delivering Good Governance in Local Government: Framework" (CIPFA/SOLACE, 2016). The Framework positions the attainment of sustainable economic, societal, and environmental outcomes as a key focus of good governance processes and structures. The focus on sustainability and the links between governance and public financial management are crucial – local authorities must recognise the need to focus on the long term.

This Annual Governance Statement explains how the Council has complied with the terms of the CIPFA/SOLACE Framework (2016) for the year ended 31<sup>st</sup> March 2018.

Scope of Responsibility

The Vale of Glamorgan Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money allocated to it is safeguarded, properly accounted for and used economically, efficiently and effectively. The Vale of Glamorgan Council sees Corporate Governance as doing the right things, in the right way, for the right people in a timely, inclusive, open, honest and accountable manner. Strong, transparent and responsive governance enables the Vale of Glamorgan Council to put citizens first by pursuing its aims and priorities effectively, and by underpinning them with appropriate mechanisms for managing performance and risk. In order to maintain "citizens" confidence, these mechanisms must be sound and be seen to be sound.

The Council has approved and adopted a revised Code of Corporate Governance which is consistent with the principles of the CIPFA and SOLACE Framework - Delivering Good Governance in Local Governament 2016. This statement explains how the Council has complied with the Code.

The Code of Corporate Governance sets out the principles of good governance and describes the arrangements in place to meet each of these principles.

A copy of the Council's Code is available on our website at www.valeofglamorgan.gov.uk

- C Defining outcomes in terms of sustainable economic, social and environmental benefits.
- D Determining the interventions necessary to optimise the achievement of the intended outcomes.
- E Developing the entity's capacity, including the capability of its leadership and the individuals within it.
- F Managing risks and performance through robust internal control and strong public financial management.

A - Behaving with integrity, demonstating strong commitment to ethical values, and respecting the rule of law.

G - Implementing good practices in transparency, reporting, and audit, to deliver effective accountability.

B - Ensuring openness and comprehensive stakeholder engagement.

#### **GOVERNANCE PRINCIPLES**

Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law.

Ensuring openness and comprehensive stakeholder engagement.

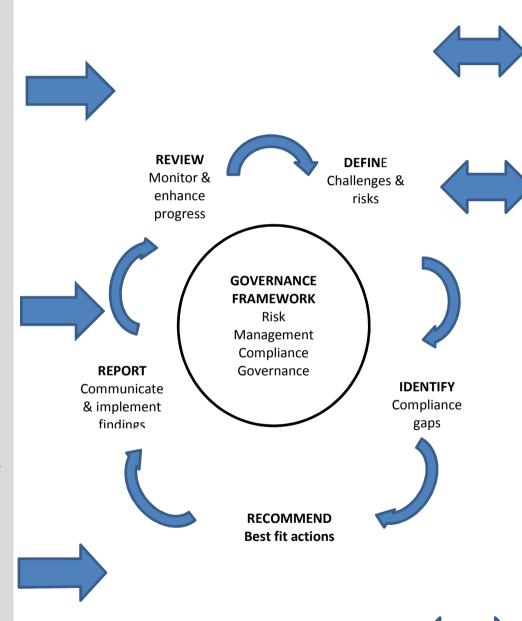
Defining outcomes in terms of sustainable economic, social, and environmental benefits.

Determining the interventions necessary to optimise the achievement of the intended outcomes.

Developing the entity's capacity, including the capability of its leadership and the individuals within it.

Managing risks and performance through robust internal control and strong public financial management.

Implementing good practices in transparency, reporting, and audit, to deliver effective accountability.



#### **Leadership, Culture and Planning**

Organisational priorities and outcomes, Directorate and Service/Team plans Performance Management Medium term financial Plan

#### **Policies and Procedures**

Constitution, Codes of conduct
Ways of Working
Anti-fraud, Bribery and Corruption
Policy
Whistleblowing Policy
HR Policies

#### People, Knowledge, Finance, Assets

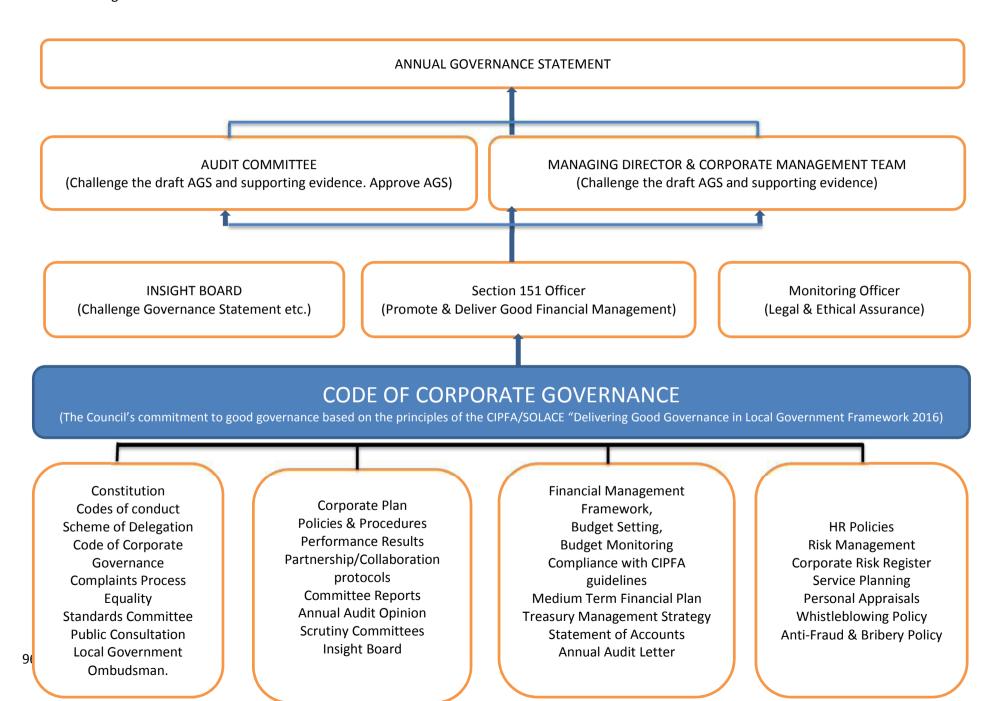
Robust HR practices
Information governance
Performance monitoring and
improvement
Financial management and reporting
Ethical & legal practices

## **Scrutiny and Transparency**

Freedom of Information requests Complaints procedure Reports considered by Legal and Finance experts Equality impact assessments

#### **Partnership Working**

Community engagement; Collaboration / Partnership toolkit



Principle A –
Behaving with
integrity,
demonstrating
strong
commitment to
ethical values, and
respecting the rule
of law

The Council supports a culture of behaviour based on shared values, ethical principles and good conduct. This guides both how the long-term vision is put into effect and how members and officers behave in their day to day work. The behaviour of elected members and officers is governed by codes of conduct, which include a requirement for declarations of interest to be completed. The roles and responsibilities of elected members and officers and the processes to govern the conduct of the Council's business are defined in procedural standing orders, scheme of delegations, contract and financial procedure rules. Codes of Conduct are in place for, and define the high ethical values and standards of behaviour expected from, elected members and officers to make sure that public business is conducted with fairness and integrity.

The Council's Code of Conduct for its Elected Members builds on the seven principles of public life and the Council has arrangements in place to receive and investigate allegations of breaches of proper standards of conduct which is outlined within the Council's Constitution, including the Council's Local Dispute Resolution Procedures and the Protocol of Standards both supporting the Code of Conduct for Elected Members.

The Council's Monitoring Officer is responsible for ensuring that agreed procedures are followed and that all applicable statutes and regulations are complied with. During 2017/18 an Ethics review was undertaken as part of the 2017/18 Annual Audit Plan. The purpose of the review was to provide assurance that the Council is operating under high standards of ethical behaviour, whilst also assessing the cultural climate in place at the Council. The work concluded that the Council have performed extensive work to redefine its ethical climate and culture with the input and assistance of staff, and as a consequence the Council should be commended for its forward thinking approach to ethics and culture.

The Council seeks feedback from the public through its complaints procedure for both Corporate and Social Services areas, responding to the outcomes as appropriate and reporting the results at least annually to the Audit Committee. During April 2016 to December 2017 the Council received 395 complaints, 74% were dealt with within corporate target timescales. The number of complaints being resolved at Stage 1 was 87.8% and 12.2% at Stage 2. A new complaints dashboard and training programme has been rolled out which is anticipated to further improve the Council's performance in this area. No complaints have been upheld by the Public Services Ombudsman against the Council this year. The Council also has a clear Whistleblowing Policy and arrangements in place for staff. Annual promotional activity to make employees aware of the Policy was undertaken in December 2017 under the promotional heading of "Whistleblowing – Your Responsibility". Promotional activity comprised of Staffnet content, email bulletins and a poster campaign to ensure both office and non-office based staff where engaged. During the period, 3 concerns were raised in 2016/17 and 2 in 2017/18 up until 31<sup>st</sup> December 2017. Following investigations, none of the concerns raised were upheld.

Principle A –
Behaving with
integrity,
demonstrating
strong
commitment to
ethical values, and
respecting the rule
of law

The Constitution is at the heart of the Council's business. It allocates power and responsibility within the Authority, as well as between it and others. It also regulates the behaviour of individuals and groups through the codes of conduct, protocols and standing orders. Through the Council's Constitution, the Council has created the conditions necessary to ensure that the statutory Chief Officers, other key post holders, Members and where appropriate statutory committees are able to fulfil their responsibilities in accordance with legislative and regulatory requirements.

The Council has consolidated its approach to safeguarding by developing a Corporate Safeguarding Policy that is operational across the whole Council. To reinforce the Council's corporate responsibility, a safeguarding hotline was launched in September 2017 as a single point of contact for staff to report any concerns regarding the well-being of an adult or child which supports the new 'duty to report' as outlined in the Social Services and Well-being (Wales) Act. However, continuing to reinforce and strengthen the Council's safeguarding procedures to ensure they remain robust and applied consistently in line with the Act will continue to present a challenge particularly in light of the impact of the broadened definition of the former Protection of Vulnerable Adult Terminology which has been replaced under the Act and is likely to see the identification of more adults who are considered at risk and requiring safeguarding protection, thus placing further pressure on already stretched resources to manage any rising demand in referrals. A Corporate Safeguarding review was completed during the latter part of 2017/18. Under Part 7 Safequarding, of the Social Care & Wellbeing (Wales) Act 2014 (introduced in April 2016) there is a duty on everyone to report to the Local Authority an adult or child where there is reason to suspect that they may be at risk. Safeguarding is risk 11 on the Council's Corporate Risk Register. The likelihood of this risk occurring increases if policies and procedures are not frequently reviewed and updated, and if these policies are not fully embedded across the Council. The audit review provided an assessment of the Council's overall operating model for safeguarding to evaluate the Council's safeguarding performance. It was identified that policies and procedures are well embedded, training and awareness of Safequarding policies was demonstrated within the majority of departments but further work is needed and this should be prioritised where gaps have been identified.

Principle B – Ensuring openness and comprehensive stakeholder engagement

The Council is committed to understanding and learning from the views of the public. Engagement is the process by which views of stakeholders are able to inform and influence policy and service delivery. The Council's planning and decision-making processes are designed to include consultation with stakeholders and the submission of views by local people. The Council's Public Engagement Framework details public engagement activities, which are undertaken by the Council. During 2017/18 the Council has undertaken a number of consultation and engagement projects that have informed service delivery. These include the following:

- The Future of Council Services budget consultation
- Public Transport Satisfaction
- Rhoose S106 Community Facilities
- Supplementary Planning Guidance
- Tenant Engagement Strategy; and
- Public Engagement Framework
- Litter at Barry Island

#### Internal projects included:

- Staff Survey 2017
- The Future of Council Services Budget Consultation
- Print Strategy
- Legal Services client satisfaction; and
- Election Training Feedback

A range of methods are used to gather Vale resident's views. These range from traditional methods such as quantitative surveys and focus groups to engagement events involving the use of participative methods of interactive workshops. A new Public Engagement Database has been developed and implemented which further enhances the current arrangements already in place.

Council meetings are held in public unless there are good reasons for not doing so on the grounds of confidentiality.

Unless confidential, decisions made by the Council and/or Cabinet are documented in the public domain. All decisions are explicit about the criteria, rationale and considerations used. The impact and consequences of all decisions are clearly set out.

Principle B – Ensuring openness and comprehensive stakeholder engagement

Effective stakeholder engagement can be reinforced by the following:

- Between October and December 2017, the Council launched a comprehensive engagement campaign, 'Let's Talk' to seek the views of all key stakeholders on the Corporate Plan.
- Public Opinion Survey carried out between December 2016 and January 2017. Overall satisfaction with Council services has improved to 92% compared with 84% in 2014/15. Over 97% of residents were either very satisfied or satisfied with the Vale of Glamorgan as a place to live. However, public understanding of the financial context in which the Council is working (budget) was found to be relatively limited. When prompted with detail about the extent of the budget cuts (£9.3 million of savings over the next three years), 13% were fully aware of the extent of the savings required. This remains an area for improvement for the Council.
- Findings from the Council's budget consultation for 2018/19 demonstrate positive support from
  residents for the Council's priorities and Corporate Plan Well-being Outcomes and Objectives.
  Residents are supportive of increasing fines for antisocial behaviour, allowing community groups
  and other organisations to deliver non-statutory services and introducing charges for nonstatutory services so they are run on a cost recovery basis. The majority of respondents did not
  support the proposal to increase Council tax.
- The Public Service Board (PSB) remains on track to publish their Well-being objectives by May 2018.

Principle C —
Defining
outcomes in
terms of
sustainable
economic, social,
and
environmental
benefits.

"Strong Communities with a bright future" is the vision for the Vale of Glamorgan and the Corporate Plan 2016-20 sets out how the Council will work towards the delivery of this vision and the promotion of well-being. The Plan sets out the activities to be undertaken to ensure the best possible outlook for Vale citizens and communities. In delivering this vision, the Council will be mindful of the short, medium and long term challenges and the need to work with partners and the local community. In developing the Council's Corporate Plan for 2016-20, consideration was given to the achievements from the previous plan, local needs and available resources and has incorporated the views of residents, partners and staff to inform the Council's key priorities going forward. The Council is keen to embrace the Well-being of Future Generations (Wales) Act 2015 (WFGA) and did so ahead of the statutory timetable. During 2016, the Council has revised its approach to planning for improvement to ensure that the new Corporate Plan has a more outcome focused approach. It is based on four Well-being Outcomes with eight associated Well-being Objectives that are aligned to the well-being goals of the WFGA. These Well-being Outcomes are:

- An Inclusive and Safe Vale;
- An Environmentally Responsible and Prosperous Vale;
- An Aspirational and Culturally Vibrant Vale, and
- An Active and Healthy Vale.

An integrated model of working has been introduced to look at all aspects of corporate governance and planning arrangements to ensure that they are inter-related, complementary, consistent and no longer undertaken in isolation. This ensures that the Council's integrated processes and policies become an enabling force for the delivery of the Corporate Plan's vision and the Well-being Outcomes.

Having reviewed the Council's progress made to date in relation to the Corporate Plan Well-being Outcomes and corresponding Objectives, the Council is assured that the priorities set continue to be relevant priorities going forward into 2018/19.

The Corporate Plan is underpinned by a set of enabling strategies (these are the Asset Management Plan, Medium Term Financial Plan, Human Resources Strategy, Workforce Plan, ICT Strategy, Customer Relations Strategy, Performance Management Framework and Risk Management Strategy and Register) which together form the Council's overall policy framework supporting improvement.

Principle C –
Defining
outcomes in
terms of
sustainable
economic, social,
and
environmental
benefits.

During the latter part of 2017/18, the Council has once again undertaken a Self-Assessment, the outcome of which was reported to Cabinet during March 2018. The Self-Assessment presents a positive statement on the Council's performance over the past year in delivering the Council's priorities. Selfassessment of performance is an important way for the Council to identify the capacity and ability to deliver continuous improvement by identifying areas of strength and those requiring particular focus in coming years. The Insight Board was created to enhance and streamline the corporate governance arrangements relating to integrated planning activities and reports to CMT and Cabinet. This focused approach is contributing to more integrated business planning practices, staff development opportunities, continued promotion of "One Council" working and has significantly reduced the overall amount of officer time spent in meetings. On its establishment, it was agreed that a review would be undertaken of all previous regulatory recommendations/proposals for improvement with any outstanding being incorporated within the Insight Board Action Tracker to ensure ongoing review and monitoring and this has proved successful. With corporate improvement and performance a key aspect of the remit of the Board, monthly reviews and monitoring of corporate improvement priorities are undertaken to ensure actions are completed, reported and closed down in a timely manner. An annual review of regulatory recommendations / proposals for improvement also form part of the Council's Annual Self-assessment process enabling the Council the ability to demonstrate progress on implementation of these in line with the Council's duties under the Local Government (Wales) Measure 2009 and Audit Committee receives a six months progress report.

The Council has a successful track record of delivering a balanced budget made possible by its robust approach to managing finances which incorporates an effective corporate framework for financial planning, financial management and control. These arrangements enable the Council to regularly review and challenge financial performance and monitor spend against budgets. Going forward, the financial challenges facing the Council remain significant and it is becoming increasingly challenging to deliver a balanced budget given the need to continue to make efficiencies and budget savings at a time when service demand across most Council services is increasing. Annual cuts to the Council's funding are set to continue and the Council's Medium Term Financial Plan estimates that further savings of £20.94 million (excluding schools) is required between 2018/19 and 2019/20.

Principle D –
Determining the interventions necessary to optimise the achievement of the intended outcomes

The Council achieves its intended outcomes by providing a mixture of legal, regulatory, and practical interventions. Determining the right mix of these courses of action is a critically important strategic choice that the Council has to make to ensure intended outcomes are achieved. The Council must have robust decision making mechanisms in place to ensure that their defined outcomes can be achieved in a way that provides the best trade-off between the various types of resource inputs while still enabling effective and efficient operations. The Council recognises that informed decision making is a fundamental part of good governance. Decision makers receive objective analysis of a variety of options indicating how intended outcomes would be achieved together with the risks associated with those options. In determining how services and other courses of action should be planned and delivered the Council is increasingly engaging with internal and external stakeholders.

The Council fosters effective relationships, collaborative working and contractual arrangements with other public, private and voluntary organisations in delivering services that meet the needs of the local community as stated in the Council's Corporate Plan. One of the Council's key strengths is its ability to explore opportunities to work in partnership with others and the Council has developed a robust approach to collaborative working to enable it to maximise benefits for its customers and residents. The Corporate Assessment (2016) reinforced this and identified that 'relations with partners are good, and collaborative arrangements are bringing benefits to the work of the Council'.

Principle D –
Determining the interventions necessary to optimise the achievement of the intended outcomes

The Council aims to deliver high quality services that provide value for money and which are aligned to the needs and priorities of the local community. The Council is committed to ensuring that the relevance of the Well-being Objectives in the Corporate Plan continue to reflect the priorities for the Vale of Glamorgan. The Council will also ensure that its Well-being Outcomes and Objectives in the Corporate Plan are aligned to the Public Service Board's Wellbeing Objectives.

The Council undertakes annual Service Planning through which regular self-assessment takes place as a means of achieving continuous improvement across both corporate and service related functions. This informs and is informed by the Corporate Plan, the Council's Improvement Plan as well as a Performance Audit Programme which is produced in conjunction with the Council's external regulators. The Council's vision and priorities are reflected in Service Plans and inform the development of service objectives and outcomes. Service Plans include detailed actions and performance targets which contribute towards the achievement of Council priorities. Scrutiny Committees, review the Service Plans on a quarterly basis, including the achievement of set targets and actions. A key factor in the development of the Service Planning process is the incorporation of changes in the Workforce Plan and Human Resources Strategy, together with a focus on outcomes.

Decision makers receive objective analysis of a variety of options indicating how intended outcomes would be achieved together with the risks associated with those options. In determining how services and other courses of action should be planned and delivered the Council is increasingly engaging with internal and external stakeholders.

The Corporate Assessment follow up concluded that "The Council has a clear corporate framework for developing and determining significant service changes and effective arrangements to support delivery, with some opportunities to strengthen stakeholder engagement".

Principle E –
Developing the
entity's capacity,
including the
capability of its
leadership and
the individuals
within it.

The Council aims to ensure that members and officers of the Council have the skills, knowledge and capacity they need to discharge their responsibilities and recognises the value of well-trained and competent people in effective service delivery. All new members and staff undertake an induction to familiarise them with protocols, procedures, values and aims of the Council. There is a Member Development Strategy, which provides a framework for supporting elected members in the numerous roles that they are required to undertake both within, and outside, the Council.

The Corporate Management structure consists of the Managing Director, three Corporate Directors, the Council's Monitoring Officer, the Council's Section 151 Officer, the Head of Human Resoruces and the Head of Performance and Development. The roles and responsibility of Corporate Officers are defined in agreed job profiles and set out in the Council's Constitution. Chief Officer Performance is reviewed on an annual basis in accordance with the Chief Officer Appraisal process.

The Elected Member development programme includes the comprehensive induction programme which is periodically supplemented by additional training. Members appointed to certain committees have also received specific training related to their responsibilities on these committees e.g. licensing, planning, audit.

The Managing Director is responsible and accountable to the Council for all aspects of management including promoting sound governance, providing quality information / support to inform decision-making and scrutiny, supporting other statutory officers, and building relationships with all Councillors. All 47 Vale of Glamorgan Councillors attended Members' Code of Conduct / Ethical Framework Training with the Monitoring Officer following the local elections in May 2017, together with a programme of Members' Code of Conduct training again facilitated by the Monitoring Officer for the benefit of the 26 Town and Community Councils and Clerks within the Vale of Glamorgan.

Principle E – Developing the entity's capacity, including the capability of its leadership and the individuals within it.

Through the established workforce planning and staff engagement processes, the Council continues to maintain a highly skilled and resilient workforce that is responsive to the constantly changing environment. The Council has made good progress in delivering the 15 commitments within the Staff Charter, which details the expectations of staff and managers in a "reshaped" working environment. Key successes include the award winning Leadership Café, a revised appraisal scheme (#itsaboutme), a new Management Competency Framework, an Engagement group involving 'Charter Champions', a Staff Editorial Team, a new internal news bulletin, a revised 'Welcome to the Vale' employee induction and an Employee Recognition scheme.

One of the Council's key strengths has been the ability to explore opportunities to work in partnership with others and the Council has developed a robust approach to collaborative working. The Corporate Assessment reinforced this and identified that the Council's "relations with partners are good, and collaborative arrangements are bringing benefits to the work of the Council". In addition, Cabinet receives a quarterly report providing an update on progress being made with strategic collaborative working initiatives. The Council continues to work proactively with a range of partners to transform how services will be delivered as well as considering new and innovative models of delivery in line with the Council's Reshaping agenda.

The Council has developed and implemented a protocol for managing information and the interface between Cabinet and Scrutiny.

As part of the review of the Council's Performance Management Framework, the structure of Scrutiny Committees was refined to enable the Council to better evaluate outcomes being achieved in the context of the new Corporate Plan, and the expectations of the Wellbeing of Future Generations (Wales) Act 2015.

Principle F – Managing risks and performance through robust internal control and strong public financial management.

The Council which has overall responsibility for directing and controlling the organisation has approved an Executive / Scrutiny model of decision making. Full Council sets the policy and budget framework. Within this framework, the majority of key decisions are made by the Cabinet (as Executive). Cabinet meetings are open to the public (except where items are exempt under the Access to Information Act). The decision-making process is scrutinised by five Scrutiny Committees, which not only support the work of the Cabinet as Executive and the Council as a whole but also the Committees have been restructured so their remits reflect the Corporate Plan Well-being Outcomes with one committee (Corporate Performance and Resources) covering Corporate Health and integrated planning.

The Council has an established risk management process in place for corporate and service risks. This has been further enhanced by the Council's focused corporate approach to integrated planning via the Insight Board and revised corporate performance reporting arrangements. During the year, the Council has further strengthened its approach to corporate risk management including the development of a new reporting format which reflects the different needs of the various audiences. This provides an holistic overview of all risks to enable CMT to identify any trends or issues with overall risks impacting on the Council, as well as the robust management of individual risks by risk owners, the Insight Board and Audit Committee. The monitoring of service and corporate risks via these mechanisms ensures that appropriate action is taken in relating to reduce, eliminate and manage these risks.

Risk management is an important feature of the Council's governance arrangements and it is recognised that successful risk management relies on a corporate approach to ensure that all risks are identified and managed systematically and consistently across the Council. The Risk Management Strategy sets out the approach to the identification of and responses to strategic and operational risks. The Council's Risk Management Strategy also provides essential input to the determination of Council priorities, targets and objectives. The updated Risk Management Strategy was presented to the Council's Audit Committee on 1<sup>st</sup> May 2018.

Principle F – Managing risks and performance through robust internal control and strong public financial management.

The Council is making good progress in developing its performance management arrangements, following the adoption of a new four year Corporate Plan in 2016/17. Alongside these changes, the Council has continued to work with Sponsoring Directors and Elected Members via a member led working group to develop the next generation of performance reports and these are enabling the Council to better assess the overall contribution of each of the Corporate Well-being Outcomes aligned to the national Well-being Goals. Reports are now being presented in a more focused and accessible way and highlight areas of exception thus promoting more effective scrutiny. However, the council also recognises that there is a need to further embed these arrangements in some service areas and are taking a partnering approach in order to ensure success.

The Chief Finance Officer (Head of Finance / Section 151 Officer) is responsible for the proper administration of all aspects of the Council's financial affairs including ensuring appropriate advice is given to Cabinet and the Council on all financial matters.

The Council's system of internal financial control is based on a framework of financial / contract procedure rules and notes, regular management information, administrative procedures (including segregation of duties), management supervision and a system of delegation of accountability.

The financial management of the Council is conducted in accordance with all relevant legislation and its Constitution. Through the Council's focus on integrated planning it has been able to take a more holistic approach to corporate planning arrangements that include risk management, financial and asset management, workforce planning, performance management and information management. As a consequence, corporate arrangements are now better co-ordinated and complementary to each other which puts the Council in a stronger position to secure continuous improvement. The council has a successful track record of delivering a balanced budget made possible by its robust approach to managing finances which incorporates an effective corporate framework for financial planning, financial management and control.

The Council has a proactive, holistic approach to tackling fraud, bribery, theft, corruption and crime, as an integral part of protecting public finances, safeguarding assets, and delivering services effectively and sustainably. However, the Council recognises that there is some room for improvement in this area.

The Council's Medium Term Financial Plan clearly links to the priorities outlined in the Corporate Plan to ensure they are financially viable and that the MTFP is closely aligned with the business planning cycle.

Principle G –
Implementing
good practices in
transparency,
reporting, and
audit, to deliver
effective
accountability

The Council continues to be committed to implementing good practices in transparency, reporting and audit to deliver effective accountability. This is demonstrated by:

- Mechanisms which are in place for reporting progress against key regulatory recommendations / improvement proposals via the Audit Committee, all Scrutiny committees and Cabinet.
- All Committees have a clear Terms of Reference and work programme;
- Procedures are in place for sign-off of Cabinet Reports ensuring legal and financial implications have been appropriately assessed and are consistent with corporate policy.

One of the most significant documents produced by the Council demonstrating effective accountability and transparency is the Annual Self-Assessment. It presents a position statement on the Council's performance over the past year in delivering the Council's priorities in relation to the Corporate Plan. The Annual Self-Assessment (March 2018) has been used extensively to inform this Annual Governance Statement.

The Council reports at least annually on performance, value for money and stewardship of resources to stakeholders in a timely and understandable way.

The Council's Internal Audit Section undertakes an annual review of the governance framework and this feeds into the Annual Governance Statement and the Head of Audit's annual opinion. The Operational Manager – Audit as the Head of Audit (Chief Audit Executive) provides an independent and objective annual opinion on the effectiveness of internal control, risk management and governance. This is carried out by an in-house Internal Audit section, which is part of a formal shared service with Bridgend County Borough Council under a partnership agreement with the Vale of Glamorgan Council as the Host Authority and in conformance with the Public Sector Internal Audit Standards. Due to resource issues during 2017/18 it has been necessary for the shared service to commission additional support from an external provider in order to meet the commitment of delivering both audit plans.

Principle G – Implementing good practices in transparency, reporting, and audit, to deliver effective accountability

Towards the latter part of 2017/18, a Healthy Organisation Review was undertaken by the external provider on behalf of the Shared Service. This focused on four of the eight corporate themes (Risk Management, Procurement & Commissioning, Project & Programme Management and Information Management). This has provided an objective assessment of the management control framework or "health" of the Council in these areas and has therefore contributed not only to the delivery of the Plan but also to the Head of Audit's annual audit opinion. The review provided a high level of assurance.

In accordance with these Public Sector Internal Audit Standards, the Shared Service has been externally assessed in January 2017 which is within the required five year period. The assessment was undertaken by an external assessor, rather than by peer review, with the assessor concluding that "I identified no areas of non-compliance with the standards that would affect the overall scope or operation of the internal audit activity. All auditees and statutory officers were positive in their responses and understanding of the audit process and the value it added. A number of recommendations were made along with a number of suggestions for improvement. The outcome of the assessment has been reported to both Councils Audit Committees and all the recommendations have been implemented. Update reports have been presented to both Audit Committees during 2017/18.

The Council responds to the findings and recommendations of Internal Audit, External Audit and other inspection bodies. The Audit Committee is integral to overseeing independent and objective assurance and monitoring improvements in internal control and governance.

The Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework, including the system of internal control. The review of the effectiveness is informed by the work of Internal Audit and chief officers within the Authority who have responsibility for the development and maintenance of the internal control environment, and also by comments made by the external auditors and other review agencies and inspectorates.

The review of effectiveness is informed by:

- ✓ The Annual Internal Audit Assurance opinion, as provided by the Bridgend and Vale Internal Audit Shared Service
- ✓ The Audit Committee who provides the focus for reviewing the effectiveness of the system of internal control.
- ✓ The Cabinet (as Executive) who are responsible for considering overall financial and performance management and receive comprehensive reports on a regular basis. The Cabinet is also responsible for the decisions and for initiating corrective action in relation to risk and internal control issues.
- ✓ The Scrutiny function which holds the Cabinet to account.

Review of Effectiveness

The Council's Senior
Managers, together with
Head Teachers and
Chairs of Governors
have completed
assurance statements
for each of their areas of
control, acknowledging
responsibility for risk
management and
internal control, and
identifying any
significant governance
issues if appropriate.

The Council's
Monitoring Officer
has a legal
responsibility to look
into matter of
potential
unlawfulness within
the Council.

The Standards Committee has monitored standards of conduct

In 2017/18 the Council received 395 complaints, 74% were dealt with within corporate target timescales. The number of complaints being resolved at Stage 1 was 87.8% and 12.2% at Stage 2

The Performance
Framework has
operated effectively
during the year.
Monitoring of key
areas of
performance has
been regularly
provided to Cabinet

In relation to Corporate Health, the Council continues to perform well in the context of supporting Council services in delivery of the Corporate Plan Well-being Outcomes. The improved approach to Integrated Planning, via the fully established Insight Board is enabling services to effectively deliver transformation change in line with the Reshaping Services agenda and the Council's duties under the Well-being of Future Generations Act. Integrated Planning enables the Council to take a more holistic approach to their corporate planning arrangements that include risk management, financial management, workforce planning, performance management and information management. The Council has developed a robust approach to collaborative working, has a successful track record of delive3ring a balance budget and generally performing well in performance indicators across all service areas.

During the latter part of 2017/18 an Annual Self-Assessment of the Council's performance over the past year in delivering the Council's priorities relating to the Corporate Plan was undertaken. Similar to last year, the Self-Assessment is supported by individual service-based self-assessments/profiles covering all Council services. This Annual Self-Assessment is a fundamental document and a key source of information supporting this Annual Governance Statement

## Review of Effectiveness

The Council is dedicated to ensuring that its resources are utilised in the most effective and efficient manner whilst delivering continuous improvement. The Council introduced a five year strategy for transformational change called "Reshaping Services". Through effective management of the council's Reshaping Services Programme, transformational change is being delivered in line with the Council's corporate Well-being outcomes and duties under the WBFG Act. In the recent budget and public opinion surveys, 83% of a representative sample of Vale residents stated that they were supportive of the Council's approach to reshaping its services in order to meet its budget challenges and ensure service sustainability in the long run. 86% of the savings associated with the programme were achieved during 2016/17. As at quarter 2 of 2017/18, reshaping projects were forecasting to deliver a saving of £2.561m against the year's target of £3.345m (77%). A green performance status was reported to the Reshaping Programme Board in December 2017 for programme management, organisational development and communications and engagement. Of the 12 Tranche 1 projects; 3 have been completed, 1 is reporting a green performance status, 4 amber status and 4 red. Of the 6 Tranche 2 projects; one is Green, 3 Amber and 2 Red Status these being Social Services Budget Programme and Building Services.

Insight **Board** considers corporate priorities outlined in the Corporate Plan including: Financial Planning; Workforce planning, Partnership & collaborations: Communication: Risk and Asset Management, and Governance.

Working Groups / Projects
Staff Engagement Forum; Information Governance Group; Space Project; Income Generation; Digital Champions Programme; Housing Forums;

Governance
The Code of
Corporate
Governance has been
updated to reflect the
Delivering Good
Governance in Local
Government
Framework 2016.

**Key Developments** Implementation of the Management Competency Framework: Revised staff appraisal #itsaboutme: New report formats designed to make it easier to assess overall progress in Well-being each objective.

Review of Effectiveness Internal Audit assessed corporate governance arrangements by measuring the Council against the Council's Code of Corporate Governance. The results of this have been reported to the Insight Board and Corporate Management Team. Overall it was concluded that the Council has a robust Framework of Corporate Governance which is operating satisfactorily.

During the year, core financial and administrative systems were reviewed by Internal Audit either through specific reviews (e.g. Debtors, Council Tax, Housing Benefit, Treasury Management etc.) or generally in the reviews undertaken in respect of directorate systems. Due to the resourcing issues within the Internal Audit Shared Service, the number of audit days delivered fell short of those proposed. However, in order to address this in part, audit work was commissioned from the South West Audit Partnership (SWAP) who undertook an ethics review and a Healthy Organisation Review focusing on four of the eight corporate themes (Risk Management, Commissioning & Procurement, Programme & Project Management and Information Management). For each of the themes the strength of the management control framework in place was assessed against a benchmark model by identifying the presence or otherwise of key controls. The review for each of the four themes referred to above indicates an overall High Assurance opinion.

The Council's External Auditors have advised that their work for the 2017/18 Financial Year is well on track and that they have completed the majority of their planning work and interim testing. This includes:

- > A high level assurance of the financial systems and the wider control environment this work is designed to detect any material risk to the accounts;
- > Testing of the income and expenditure transactions made by the Council during 2017/18.

Whilst their work is continuing during April 2018, to-date, there are no significant issues arising from their work that should be referenced within my opinion.

In addition, the Managing Director, each of the Corporate Directors, the Monitoring Officer and the Council's Section 151 Officer have completed an Annual Assurance Statement for 2017/18, as have Head Teachers and Chairs of Governors. All their responses have been taken into account when forming the Head of Audit's annual opinion. Furthermore, the detailed Council's Annual Self-Assessment dated March 2018 has been a key reference document to support the assurance statement.

## Review of Fffectiveness

In January 2017, as required by the Public Sector Internal Audit Standards, an external assessment was undertaken on the Bridgend and Vale Internal Audit Shared Service. The outcome of which was positive with the results reported to both Councils and their Corporate Management. All recommendations for improvement have been implemented.

# Code of Corporate Governance (COCG)

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The Council's COCG has been reviewed, amended and approved to reflect the 2016 Governance Framework.

## Statement of Accounts 2016/17

In September 2017, the Council's External Auditor (WAO) provided the Council with an unqualified opinion on the Council's accounts within their Annual Audit and Inspection Letter.

#### AGS 2016/17

In the 2016/17 Annual Governance
Statement a significant amount of work was undertaken by Internal Audit during to address the significant governance issue identified in 2015/16. This governance issue has now been addressed.

Based on the assurance. work by undertaken Internal Audit, the Operational Manager - Audit as the Head of Audit has provided an overall reasonable assurance opinion on the adequacy and effectiveness of the Council's control environment.

## Significant Governance Issues

One of the main issues raised and highlighted over the last few years has been the ability of the Council to carry on meeting its service objectives and delivering positive outcomes for its customers and clients in the light of continued reductions in Welsh Government Funding.

The Council recognises that it is facing unprecedented challenges with continuing year on year reductions in Council funding and the impact this has on the services delivered. At the same time the Council is dealing with increasing expectations and demands on services. The Council has already identified approaching £49 million in savings since 2010 yet, the challenges continue. With diminishing funding impacting on how the Council delivers its services, embarking on an ambitious programme of transformational change makes planning for the future difficult.

The Council addressed this by undertaking regular Budget reviews and putting in place a financial strategy for the Council which presently runs until 2020/21. The purpose of this is to ensure:

- A sustainable budget is achieved within predicted funding levels;
- The budget is aligned to the Council's priorities as set out in the Corporate Plan;
- Best value for money is being obtained, i.e. identifying efficiency savings, opportunities for income generation and better use of external grants; and
- Collaborative initiatives and options for alternative service delivery are considered.

Separate financial strategies have been established for funding education and schools, social services and other services having regard to the relative risks and priorities of each. In total over the next 3 years to 2020-21 savings of £17m minimum will need to be achieved. In accordance with the financial strategies agreed, savings targets together with areas for savings have been identified. In addition, the Council continues its Reshaping Services programme in order to fundamentally review the need for and methods of service delivery across all Council services. In future years a higher proportion of the required savings will have to be found through the programme and a number of specific services have been identified in two tranches for delivery from this Financial Year onwards. Further work will be required to ensure that all necessary action has been taken to mitigate any potential impact upon service delivery and clients e.g. consultation and scoping/completion of equality impact assessments.

## Significant Governance Issues

In addition to these areas the challenge from an audit perspective, as recognised by corporate and senior management, continues to be the financial context in which the Council is required to operate. The impact of delivering the further programme of savings will be substantial, impacting on all areas of the business and is predicated on a range of reasonable but ambitious assumptions. There has been extensive planning and ongoing consultation on the budget proposals and efficiency targets have been set out in directorate plans and encompassed within the Council's Reshaping Services programme. Whilst the Council is well placed to respond to this challenge, and the Section 151 Officer is of the opinion that the savings whilst extremely challenging are achievable, the scale and pace of required change continues to remain a fundamental risk.

Of significant issue for the Internal Audit Shared Service is the continuing lack of resources and the impact this has had on delivering the 2017/18 Audit Risk Based Plan. During the whole of the year, the Shared Service has carried a high level of vacancies and as a consequence it has been necessary to commission audit coverage from an external provider, the South West Audit Partnership. The current structure for the Shared Service has been reviewed and although the staff numbers have been reduced, the number of senior posts has been increased. The purpose of this is to ensure a more resilient service moving forward which will not only meet the requirements of the Public Sector Internal Audit Standards but also the changing environment in which we operate.

2018/19 will continue to be a challenging year for the Shared Service and it is predicted that the South West Audit Partnership will once again be commissioned to assist with the delivery of the 2018/19 Risk Based Plan in the short term. In addition, work is underway to further develop the proposal to extend the Shared Service into a Regional Service with the possibilities of two more Councils joining the partnership. This is likely to gather momentum during 2018/19 and therefore, if this does proceed, then some latitude will be required during this transitional period from all parties concerned.

Notwithstanding the above issues, Internal Audit is very mindful of the fact that in a Council of this size and complexity, with its significant savings requirements, there is an inherent risk of breakdown in the systems of control particularly where roles, responsibilities and systems are changing. As the Council continues to experience reduced resources, increased demands on services and new and innovative forms of service delivery there is a need to ensure that the Council's control environment remains robust, proportionate and is as efficient and effective as possible.

Approval of the Annual Governance Statement 2017-18 Good governance is about running things properly. It is the means by which the Council shows it is taking decisions for the good of the people of the area, in a fair, equitable and open way. It also requires standards of behaviour that support good decision making – collective and individual integrity, openness and honesty. It is the foundation for the delivery of good quality services that meet all local people's needs. It is fundamental to showing public money is well spent. Without good governance councils will struggle to improve services.

From the review, assessment and on-going monitoring work undertaken and supported by the ongoing work of Internal Audit, we have reached the opinion that, overall key stems are operating soundly and that there are no fundamental control weaknesses.

We can confirm to the best of our knowledge and belief, and there having been appropriate enquiries made, that this statement provides an accurate and fair view.

D.R. Thomas

Managing Director

Date:

J. W. Thomas

Leader of the Council

Date: