

Meeting of:	Cabinet
Date of Meeting:	Monday, 18 March 2019
Relevant Scrutiny Committee:	Environment and Regeneration
Report Title:	Public Spaces Protection Order - Dog Controls
Purpose of Report:	<p>To report to Cabinet the outcome of the public consultation exercise undertaken in 2018 on the proposed Public Space Protection Order (dog controls) under the Anti-Social Behaviour, Crime and Policing Act 2014.</p> <p>To seek endorsement from Cabinet for the Vale of Glamorgan Council to make Public Space Protection Order for dog controls.</p>
Report Owner:	Cabinet Member for Neighbourhood Services and Transport
Responsible Officer:	Miles Punter - Director of Environment and Housing Services
Elected Member and Officer Consultation:	<p>Finance</p> <p>Committee Reports - Legal</p> <p>As Vale wide issue no individual Ward Member consultation has been undertaken.</p>
Policy Framework:	This report is a matter for decision by Council
<p>Executive Summary:</p> <p>This report proposes the introduction of a Vale of Glamorgan wide Public Space Protection Order (PSPO) under the provisions of the Anti-Social Behaviour, Crime and Policing Act 2014, for the control of dogs.</p> <p>Cabinet is requested to agree the PSPO in principle.</p> <p>The matter is to be referred to the Environment and Regeneration Scrutiny Committee prior to being formally agreed by Cabinet and then referred to Council for determination, as the introduction of a PSPO is a Council function.</p> <p>The proposals are based on the current Bye-law controls and have been amended so that they are largely in accord with the results of the widespread public consultation exercise undertaken.</p> <p>In summary dog bans will exist in all fenced children's play areas, ecological conservation areas and bowling greens all year round and will apply on a seasonal basis on beaches at Whitmore Bay, Dunraven Bay and Cwm Colhuw. Dog bans will no longer apply at the Cold Knap and Penarth Beach.</p> <p>Dogs on leads controls will apply in parks where children's play areas are not fenced and on the promenades and Pier in Penarth and Whitmore Bay. The Whitmore Bay dogs on leads control will</p>	

also include the promenade gardens and all these controls will be all year round.

There will be no additional restrictions introduced on sports pitches though all these will be covered by controls on dog faeces not being picked up. They are also likely to feature increased enforcement and greater partnership working between responsible dog owners and the Council, aimed at reducing dog fouling incidence in the future.

Enforcement of the PSPO will be undertaken by the Council's directly employed staff.

If agreed by Council and successfully implemented, the PSPO will be for a duration of up to 3 years from the date of its introduction.

Maps featuring full details of all the controls will be available on the Council's website and all locations will feature new clear signage explaining the locations of the controls and the implications for any infringements.

The PSPO would be launched with a comprehensive media campaign aimed at improving the behaviour of irresponsible dog owners and reducing future incidence of anti-social behaviour.

Recommendations

1. That Cabinet notes the outcome of the public consultation exercise undertaken on a proposed Public Space Protection Order (PSPO) [dog control] under the provisions of The Anti-Social Behaviour, Crime and Policing Act 2014.
2. That this report is referred to the Environment and Regeneration Scrutiny Committee for consideration.
3. That subject to consideration of any recommendations from Scrutiny Committee (Environment and Regeneration), Cabinet endorses the principle of introducing a PSPO. The effect of the Proposed Order(s) would be to restrict and/or prohibit and/or require the following activities in Restricted Areas as follows:
 1. An owner and/or a person in control of a dog must remove the dog's faeces from the land in accordance with the Public Spaces Protection Order.
 2. An owner and/or a person in control of a dog must not permit a dog to enter a restricted area in accordance with the Public Spaces Protection Order within the timeframe specified.
 3. An owner and/or a person in control of a dog must ensure that it is on a lead and they are in control of the dog in a restricted area in accordance with the Public Spaces Protection Order.
4. That following the consideration by Scrutiny Committee (Environment and Regeneration) and Cabinet, the matter be referred to Council for the making of the Public Spaces Protection Order under Section 59 Anti-Social Behaviour and Policing Act 2014.

Reasons for Recommendations

1. To inform Cabinet of the outcome of the public consultation exercise the proposal for a Public Spaces Protection Order (Dog controls).
2. To allow the draft proposals to be properly scrutinised.
3. To demonstrate the agreement of Cabinet in principle to the dog controls proposed on public open spaces and beaches under the control of this Council.
4. To permit further consideration of the matter by Cabinet before progressing the Order through the appropriate governance arrangements.

1. Background

- 1.1 The Council currently safeguards the public from anti-social behaviour associated with dogs on public land using a combination of Bye-Laws and other legislation such as the Dogs (Fouling of Land) Act 1996. The Dogs (Fouling of Land) Act 1996 allows a fixed penalty notice to be issued for dog fouling which discharges the offender's liability for prosecution, with all funds from the Notice going directly to the Council.

- 1.2** In terms of Bye-Law controls, which are primarily used to enforce dogs on leads and to prevent dogs from entering restricted areas; offenders are not able to discharge their liability for the offence via a fixed penalty notice. In such cases the Council must progress to prosecution through the Courts. This is a somewhat cumbersome process with no fine revenue being returned to the Council. Such revenue could otherwise be used towards land cleaning and management costs.
- 1.3** In order to improve controls, ensure that all fine revenues are returned to the Council and assess the relevance of current controls to the anti-social problems irresponsible dog ownership can cause, a review of the current controls was necessary.
- 1.4** The Anti-Social Behaviour, Crime and Policing Act 2014 (the Act) provides local authorities with a set of powers, including PSPOs, to prevent and reduce a range of anti-social behaviours and other issues in public spaces which have a negative or detrimental impact on the local community and the local community's quality of life. A PSPO works by imposing certain restrictions on the public spaces which in turn enable the law abiding majority of people to better enjoy these areas. To this end the Council has already approved a list of areas where the consumption of alcohol is controlled through the implementation of a PSPO. Further activities that can be specifically tackled through a PSPO are dog controls including dog fouling enforcement, dogs on leads and restricting dogs from certain areas.
- 1.5** PSPO's are different from other powers available under the Act in that they are led by the Council and concentrate directly on the identified problem behaviour. The restrictions and prohibitions introduced through a PSPO should be evidence based and shaped by the opinions of key stakeholders and the individuals who live, work or visit the public spaces. To this end the Council is obliged to carry out a statutory consultation exercise before introducing a PSPO.
- 1.6** Although there have been several educational interventions to help address people who allow their dogs to foul public spaces and do not pick up after them, there continues to be issues in the Vale of Glamorgan with irresponsible dog ownership, specifically where dog faeces is not being removed. The Council is aware that the majority of dog owners are responsible and control their dogs in public spaces; however there is still a minority of people who do not take full responsibility for their animals and ignore the law and the Council's byelaws. Consequently a number of complaints are continuing to be received by the Council in relation to dog fouling in particular.
- 1.7** In 2017 a staff survey was undertaken of those who maintain and work in the parks, countryside and beaches within the Vale of Glamorgan. Though it involved a relatively small sample of employees this survey found 93% claim there is an issue with people not removing dog faeces and 81% claim this problem is all year round. Staff responsible for maintaining the featured parks

have expressed their frustration with irresponsible dog owners and claim that the problem with dog fouling is under reported to the Council.

- 1.8** The Local Environmental Audit and Management System (LEAMS) report undertaken by Keep Wales Tidy for 2018 / 2019 revealed the presence of dog fouling on 7.8% of the streets sampled. Whilst this figure is lower than previous years, any such incidence gives cause for concern.
- 1.9** A report was presented to Cabinet on 19th February 2018 seeking authority to undertake an 8-12 week statutory consultation exercise on the proposed PSPO (Dog Controls) in the Vale of Glamorgan under section 59 of the Anti-Social Behaviour, Crime and Policing Act 2014. Authority was granted for the consultation to be undertaken.
- 1.10** The consultation was undertaken between 27th June and 22nd August 2018. The Consultation was largely based on existing byelaws, though some additional controls of dogs on sports fields were suggested and this was based on the opinions voiced by staff responsible for maintenance of our public open spaces and previous incidence of football and rugby players who had experienced dog fouling problems on their sports fields over a number of years. A copy of the draft Order and control schedule is attached at Appendix 1.
- 1.11** This proposed PSPO was published on the Council's website and promoted through social media. Draft notices of the proposal were also placed in all of the public spaces included in the proposal. A copy was also placed in the local newspaper.
- 1.12** Stakeholders were invited to share their views during the consultation. An online survey and a series of drop-in events also took place throughout the consultation period. 1,763 responses were made to the survey with 97% of those being Vale of Glamorgan residents. A copy of the consultation report is attached at Appendix 2. This document also includes details of the controls proposed and the suggested amendments.
- 1.13** Such amendments to the proposed controls are suggested, in most cases, as a direct consequence of the consultation responses. Details of the suggested controls and how these have been influenced by the consultation exercise are as follows.

2. Key Issues for Consideration

A requirement for dog owners to remove their dog faeces.

- 2.1** The public were asked if there should be a requirement for dog owners to remove their dog faeces. The results of the consultation showed there is overwhelming support for this proposed control. 99% of respondents to the

survey either strongly agreed or agreed that dog faeces should be removed by the dog owner from all public spaces. Many stakeholders including Vale of Glamorgan Council Elected Members, Community Councils, Kennel Club, RSPCA Cymru and Dogs Trust supported the proposed control for owners to pick up dog faeces of their dog.

- 2.2** As a consequence no amendments have been made to the requirement of dog owners to pick up after their dog has fouled and it is recommended that this requirement be included in the PSPO (Dog Controls). It should be noted that the Dog (Fouling of Land) Act 1996 enables Local Authorities to impose fixed penalty notices on owners who do not pick up after their dog has fouled on any land to which the public are entitled or permitted to have access. This legislation will continue to be used on areas of public land not covered by any PSPO.

A prohibition of dogs in entering certain specified areas and a separate requirement for dogs to be on leads

- 2.3** Concerns were raised during the consultation relating to anti-social behaviour associated with unruly dogs and the impact on those wanting to enjoy open spaces.
- 2.4** The proposed areas for dog prohibitions mainly relate to children's play areas. There was support from the consultation for this prohibition to be introduced and in most cases such controls already exist, though via bye-laws.
- 2.5** There are several areas where parks have children's play areas which are not currently fenced off. In such areas it is proposed that a control be introduced for dogs to be on a lead. This would prevent errant dogs from coming into contact with children; it would also help to ensure that such areas remain free of dog fouling.
- 2.6** It may be necessary to review the number of children's play areas that are not fenced off currently and consider whether it would be appropriate to do so in future when finances become available, as fencing off play areas would remove the need for a requirement for dogs to be on leads in areas immediately surrounding the play areas.
- 2.7** On reviewing the consultation responses it would appear that the existing byelaws relating to dogs being on leads in certain areas such as the former Lido area in Barry are no longer appropriate or necessary. Therefore it is proposed to remove the requirement for dogs to be on leads in certain areas where there is little evidence of anti-social behaviour associated with dogs being out of control.
- 2.8** Certain areas of high footfall have also been included within the requirements for dogs to be kept on a lead. These include the Promenades at Barry Island and Penarth.

A prohibition of dogs in entering certain specified areas/ beaches between 1st May and 31st September.

- 2.9** Seasonal restriction (1st May – 31st September) are in place for 5 beaches under existing bylaws. Following the consultation and a review of the existing controls it is deemed that it would be appropriate to remove the seasonal prohibitions for dogs at Cold Knap and Penarth Beach and retain seasonal dog prohibitions at Whitmore Bay, Dunraven Bay and Cwm Colhuw. There are a number of anomalous dog areas under the former Bye-Laws such as the breakwater at the Knap and the access path to Jacksons Bay. These have been addressed under the PSPO with dogs on leads or no controls being suggested for these areas in future.
- 2.10** From reviewing the usage of the named beaches and results of the consultation it is evident that Cold Knap and Penarth Beach are not considered as high footfall bathing beaches and a seasonal prohibition of dogs seems unreasonable.
- 2.11** Therefore it is proposed that seasonal prohibition of dogs at Whitmore Bay, Dunraven Bay and Cwm Colhuw only are included within the proposed PSPO (Dog Controls).
- 2.12** Due to the high footfall at both the promenades at Whitmore Bay and Penarth Esplanade and Pier it is proposed that these areas have dogs on leads controls all year round. Whilst not a feature of the consultation responses, both areas feature high levels of pedestrian activity all year round and previously had seasonal dogs on leads controls. It seems sensible to continue with such controls but for the full year. In the case of Penarth this would also permit owners with dogs on leads to access the Pier.

A prohibition of dogs on marked sports pitches

- 2.13** The proposed prohibition of dogs on sports pitches was the most contentious proposals attracting extreme feelings from both “for” and “against” the proposed control. A further small scale survey was undertaken by Council officers and volunteers and it appears that whilst there is evidence to suggest that dogs on sports pitches is currently an issue that causes anti-social behaviour, this evidence is limited.
- 2.14** Enforcement of this particular proposal may be difficult especially where sports pitches predominantly are in seasonal use or are not fenced off from the surrounding area.
- 2.15** The sports community remained largely silent on this proposal during the consultation. Though 57% of those who responded believed that dogs should be prohibited from sports fields when marked, the mechanism for doing this was challenged as even with the best intentions of a responsible owner, a dog could stray onto a marked sports pitch if not constrained by a lead. It follows therefore that all dogs would really have to be on a lead in these areas to best support such

a control. This is not pragmatic across all areas as often the sports field is the only area locally where a dog can be exercised.

- 2.16** Officers have given this issue considerable thought, as it is clearly our wish to have a set of balanced controls which allows the majority of individuals to enjoy our open spaces, whilst penalising those who are irresponsible. The problem with this as a blanket control is that it risked penalising many, the majority of whom are responsible dog owners.
- 2.17** Further, there is little evidence that dogs on marked sports pitches would meet the legal test required to introduce this control it is therefore recommended that this control be removed from any proposed PSPO (Dog Controls) at this time.
- 2.18** Senior members of the Council have already been contacted by voluntary groups and interested parties who wish to work with the authority to find solutions with concerns relating to dogs on sports pitches. Further work may be required to engage groups and a review on whether there is a need to introduce this control in future.
- 2.19** Enforcement of the PSPO's would be undertaken by the in-house team and in accordance with the Council's Enforcement Policy. All fixed penalty fine revenue received would be utilised by the service to assist in the management, maintenance and cleanliness of the areas of land in question.
- 2.20** Having taken into account the outcome of the public consultation the number of areas with restricted access currently is 80 (existing under current byelaws), it is proposed in this report that those areas are reduced to 62 areas. Also the number of areas requiring dogs on leads is currently 27 (under existing byelaws) and this report proposes that this number is reduced to 14 areas. A copy of the control schedule now proposed following the Consultation is attached at Appendix 3.
- 2.21** Cabinet could consider a 'do nothing' approach and continue to enforce the existing byelaws. However byelaws are not effective in addressing the anti-social behaviour (ASB) in question and Enforcement Officers are unable to serve a Fixed Penalty Notices under these laws. Existing controls are considered outdated, difficult to enforce and ineffective.
- 2.22** It is therefore proposed that Cabinet agree in principle to the introduction of a PSPO which is designed to allow all users the best opportunities to use our open spaces and beaches with as few people as possible being detrimentally affected. A copy of the draft Notice and Schedule is attached at Appendix 4. A link to maps showing the details of the proposed PSPO is available here: <https://myvale.valeofglamorgan.gov.uk/DogRestrictions.html>

If accepted by Cabinet, this PSPO proposal will be considered by the relevant Scrutiny Committee before being considered again by Cabinet and then referred onto Council for determination.

3. How do proposals evidence the Five Ways of Working and contribute to our Well-being Objectives?

- 3.1** PSPO's are a relatively short term measure aimed at achieving behavioural change in the long term. A common issue faced by Councils is the prevalence of dog fouling in the public space areas, and PSPO's seek to change personal behaviour to ultimately prevent dog fouling from becoming a problem.
- 3.2** In this case the consultation responses have very much formed the controls proposed within the Order. Also, the process has demonstrated how keen responsible dog owners are to become directly involved with assisting in managing the behaviour of those who are not so responsible. A number of groups have indicated that they would be willing to actively work with the Council to reduce incidence of anti-social behaviour resulting from irresponsible dog ownership. Responsible dog owners are clearly an abundant resource and the Council would do well to harness the many owners who have shown an interest in improving the local environment.
- 3.3** The introduction of a PSPO links with the Council's Corporate Plan 2016 – 2020, Wellbeing Outcome One: An Inclusive and Safe Vale and also the Council's Community Strategy 'Planning and Working Together' 2011 – 2021. In this case Priority Outcome 9; Residents and Visitors are safe and feel safe and the Vale is recognised as a low crime area.
- 3.4** Community Strategy, the Vale of Glamorgan 'Planning and Working Together' 2011-2021;
- 3.5** Priority Outcome 9: Residents and visitors are safe and feel safe and the Vale is recognised as a low crime area.
- 3.6** Strategic assessment and consultation have identified the following priorities.
Working together to:
- Make the Vale of Glamorgan a safe place to live, work and visit, free from crime and the fear of crime.
- Reduce the impact of anti-social behaviour.
- 3.7** Vale of Glamorgan Corporate Plan 2016-2020. Well-being Outcome 1: An inclusive and safe Vale.
- Prevent and tackle incidents of anti-social behaviour including implementing restorative justice approaches for young people.

4. Resources and Legal Considerations

Financial

- 4.1** The Director of Environment & Housing Services has allocated funds from a Vale of Glamorgan Regulatory Services reserve for the staff costs associated with this additional consultation work. There will be subsequent additional costs associated with signage and legal orders if it transpires that it is necessary to make the PSPO. All signage will be funded from either the Neighbourhood Services and Transport Asset Management fund or existing revenue budgets.

Employment

- 4.2** There are no employment implications from this report.

Legal (Including Equalities)

- 4.3** The proposal to introduce the PSPO requires approval from Full Council.
- 4.4** The legal authority to introduce the PSPO derives from the Anti-social Behaviour, Crime and Policing Act 2014.
- 4.5** There are two conditions that must be met under the Act to make a PSPO;
- The first condition is that;
- a) Activities carried on in a public place within the authority's area have had a detrimental effect on the quality of life of those in the locality, or
 - b) It is likely that activities will be carried on in a public place within that area and that they will have such an effect.
- 4.6** The second condition is that;
- a) is, or is likely to be, of a persistent or continuing nature,
 - b) is, or is likely to be, such as to make the activities unreasonable, and
 - c) justifies the restrictions imposed by the notice.
- 4.7** An interested person may appeal to the High Court to question the validity of a PSPO, or a variation of an Order.
- 4.8** The grounds on which an application can be made is that the Local Authority did not have the power to make the Order, or that particular prohibitions or requirements imposed by the Order or requirements by the Act have not been complied with.
- 4.9** An appeal must be made within the period of 6 weeks beginning with the date on which the Order or variation is made.

- 4.10** Articles 10 and 11 of the Human Rights Act 1998 regarding freedom of expression and freedom of assembly and association have been considered and no issues have been identified.
- 4.11** The consultation letter, survey, website, Notice of proposal, posters and newspaper advert were translated bilingually into Welsh and English languages.
- 4.12** For those who cannot access the internet, other options were advertised, such as the option to send a letter or to give responses to the Council's call centre via telephone.
- 4.13** Officers were also available at a number of drop-in sessions across the Vale of Glamorgan to capture feedback from individuals in Welsh and English languages.
- 4.14** The PSPO, publication and signage will be translated bilingually and signs will be created in compliance with the Welsh Language Act 1993.

An equality assessment has taken place with the Equalities Team within the Council. During the assessment there was no evidence to suggest that there would be an impact on the "Protected characteristics" as stated in the Equality Act 2010.

5. Background Papers

Local Government Association: Public Spaces Protection Orders - Guidance for Councils

Home Office: Anti-social Behaviour, Crime and Policing Act 2014: Reform of anti-social behaviour powers: Statutory guidance for front line professionals, July 2014

VALE OF GLAMORGAN COUNCIL
ANTI-SOCIAL BEHAVIOUR, CRIME AND POLICING ACT 2014
PUBLIC SPACES PROTECTION NOTICE 2018 - PROPOSED DOG CONTROLS

NOTICE IS HEREBY GIVEN that the Vale of Glamorgan Council (the Council) on a proposed Public Spaces Protection Order (PSPO) under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014; for the duration of three years.

The Council seeks to create a PSPO by introducing dog controls as it has been established that certain activities carried out in specified public spaces have a detrimental effect on the quality of life of those in the locality. These activities are, or are likely to be of a persistent or continuing nature, are or are likely to be unreasonable and justify the restrictions imposed by the final PSPO.

The Council will consult with partners, key stakeholders and the local community to establish an evidence base and support for the proposal. If the result of the consultation is supportive, the final PSPO will be based on these results in autumn 2018. For more information, view the following web page at: www.valeofglamorgan/PSPOdogs

1. Proposed Dog Controls

- 1.1 A requirement for a person who is in charge of a dog, at that time, to remove its dog faeces from the specified areas.
- 1.2 A requirement for a person who is in charge of a dog, to put that dog on a lead in the specified areas.
- 1.3 A prohibition, excluding dogs from the specified areas.

2. Proposed Specified Areas

The proposed specified areas are listed in schedule A of this Notice. A copy of the maps may be inspected online at: www.valeofglamorgan/PSPODogs. There are also printed maps available, by appointment for viewing at: The Vale of Glamorgan Council, Civic Offices, Holton Road, Barry CF63 4RU.

3. Consultation

Any representation or objection to this proposed Order can be made via the following methods until 20th August 2018;

- Complete an online survey; www.valeofglamorgan/PSPODogs
- By e-mail; consultation@valeofglamorgan.gov.uk
- In writing and send to the address at the top of this Notice
- By telephone: 01446 700 111.

4. Exemptions

The proposed PSPO will not apply to a person;

- 4.1 Who is partially sighted or blind and registered under, Section 29 of the National Assistance Act 1948
- 4.2 Who is registered as sight impaired, severely sight impaired or as having sight and hearing impairments, registered under 18 of the Social Services and Well-Being (Wales) Act 2014
- 4.3 Who has a disability which affects their mobility or any other disability, where the requirement of removing faeces would be unreasonable.

5. Working Dogs

Working dogs used for emergency search and rescue, law enforcement, HM armed forces and used for directing animals will be exempt.

6. Schedule A

- Please note that the prohibition on marked sports pitches and beaches are seasonal.
- An 'x' in the table denotes that these restrictions currently exist and are proposed to be renewed in line with current legislation
- Please refer to the map of proposed areas for more detail.

Barry			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Alexandra Gardens	Tennis court/play area	x	x
Bassett Park	x		
Batts Field			x
Cadoc Green			x
Central Park	x		
Cold Knap Gardens		x	x
Coronation Gardens			x
Upper Gladstone Gardens	Tennis court/play area/games area/bowling green	x	x
Lower Gladstone Gardens		x	x
Victoria Park	Play area/bowling green/games area	x	x
Dobbins Road Park	Games area		x
Maslin Park	Play area/marked pitches	x	x
Peterswell Road Open Space	Play area		x
Stringers Park	Play area		
Royal Gardens		x	x
Romilly Park	Tennis court/play area/bowling green		x
Porthkerry Road Open Space	Play area/Games area		x
Pencoedre Park	Splash pad/games area/play area/marked pitches		x
Parade Gardens			x
St Lythan's	Play area		x
Porthkerry Country Park	Play area Conservation areas	Car parks/café area Golf course Nightingale cottage and garden	x
Porthkerry Cemetery		x	x
Jenner Park	x		
Woodfield Heights Open Space			x
Davies Street Open Space			x
Amherst Crescent Play Area			x
Belvedere Crescent Play Area	Games area/play area		x
Iolo Place Play Area	Play areas/sports court		x
Highlight Park Play Area	Play area		x
Henry Street Play Area	Basketball court		x
Hatch Quarry Play Area	x		
Churchfield Play Area			x
Langlands Road Play Area			x
Meggitt Road Play Area	Play area		x
Barry Sports Centre, Colcot Playing Fields	Marked sports pitches	x	x
Buttrills Playing Field	Marked sports pitches		x
Merthyr Dyfan Rugby Ground	Marked sports pitches		x
Smithies Field			x
Stream Field			x
Bendrick Road			x

Brenig Close	Play area		x
Cardiff Road Triangle			x
Coigne Terrace	Play area		
George Street	Play area		
North Walk			x
Spring Street			x
Civic Offices			x
Dryden Terrace	Play area		x
Hwyel Crescent			x
Myrtle Grove			x
Treetops Open Space			x
Stratford Green			x
Monmouth Way			x
Hunt Place, Hillary Rise			x
Aneurin Road			x
Clements Colley Walk & Nells Point Barry Island			x
Redbrink Crescent			x
Cold Knap Beach	1 st May – 30 th Sept		x
Whitmore Bay	1 st May – 30 th Sept	Promenade 1 st May – 30 th Sept	x
Jacksons Bay & Footpath			x
Friars Point			x
Barry Harbour Car Park			x
Millwood Bowling Green	x		
Severn Avenue Marked Football Pitches	x		

Penarth			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Alexandra Park	Play area	x	x
Belle View Park	Play area/bowling green	x	x
Esplanade Gardens		x	x
The Kymin		x	x
Penarth Head Park			x
Plassey Square	Play area		x
Windsor Gardens		x	x
All Saints Church			x
Cosmeston Lakes Country Park	Play area Conservation areas	Boardwalk Car park Footpath between Eastern Lake and Western Lake Medieval Village	x
Cliff Walk	Play area		x
Harbour View Pathway			x
Penarth Pier and Esplanade	Ban from main decking area. 1 st May – 30 th Sept	x	x
Penarth Beach	x 1 st May – 30 th Sept		x
Cogan Recreation Ground	Play area/marked sports pitches		x
Cwrt-y-vil Recreation Ground	Play area/games area/marked sports pitches		x
Penarth Athletic Ground	Mark sports pitches		x
Wordsworth Recreation Ground	Play area		x
St Cyres Play Area	Play area		x
Golden Gate Play Area			x
Paget Road Play Area	Play area/games area		x

Cowbridge			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Aberthin Play Area			x
Bear Field	Marked sports pitches/games area		x
Brookfield Park			x
Poplars Park			x
Millfield Drive	Play area		x
Police Field Marked Rugby Pitches	Marked sports pitch		x

Sully			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Burnham Avenue Sports Ground	Bowling green/play area/marked sports pitches		x
Elworthy Close Play Area	x		

Dinas Powys			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Caerleon Road Open Space			x
Dinas Powys Common			x
Parc Bryn-y-don	Marked sports pitches		x
Cae'r Odyn Play Area			x
Drylla Play Area	x		
Nightingale Place Play Area			x
Seel Park Play Area	x		x
George's Row			x
Murch Playing Field	Games area/play area/bowling green/marked sports pitches		x

Rhose			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Celtic Way Leisure Park	Bowling green/marked sports pitches/play area		x
Ceri Road Recreation Ground	Play area/marked sports pitches		x
Milburn Park		x	x
Nurston Close Open Space	x		
Smeaton Close Open Space			x
Stewart Road Play Area	x		

Llandough			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Cogan Pill Play Area		x	x
King George V Playing Field	Tennis courts/marked sports pitches		x

Wenvoe			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
The Grange	Play area		x
Station Road Marked Football Pitches	Tennis court/games area/marked sports pitches		x

Llantwit Major			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Trebefered Play Area			x
Cwm Colhuw	X 1st May – 30th Sept	x	x
Windmill Lane Playing Fields	Marked sports pitches		x
Bedford Rise			x

Dyfrig/Seys Court	Play area		x
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Other Areas			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Llangan Fferm Goch	Play area		x
St Athans Playing Fields	Play area/games area/marked sports pitches		x
Treoes Nant Canna	Play area		x
Llanmaes Old Mill			x
Welsh St Donats Community Centre	Marked sports pitches		x
Ystradowen St Owain's Crescent	Games area		x
Craig Penllyn			x
Leckwith The Green			x
Llysworney Play Area	x		
Dunraven Bay Southerndown	X 1st May – 30th Sept		x
Corntown Marked Football Pitches	x		x
St Brides Rec Marked Football Pitches	x		x
Wick Rugby Pitches	Marked sports pitches		x



Public Spaces Protection Order – Dog Controls

27 June – 22 August 2018

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Background

The Vale of Glamorgan is a dog-friendly county. There are a number of parks, open spaces and beaches for dog walkers to take advantage of. However, there are a small number of dog owners who do not take responsibility for their pets when it comes to enjoying these open spaces.

Despite several educational interventions, such as the [Dog's are Clever](#) campaign, there continue to be issues across the Vale of Glamorgan with some irresponsible dog owners, specifically where dog faeces is not being removed. We know that the majority of dog owners are responsible and we do not want to prohibit them from enjoying the open spaces that the Vale of Glamorgan has to offer.

In order to tackle these ongoing issues the Council has the power to serve a Public Spaces Protection Order (PSPO) under the Anti-social Behaviour Crime and Policing Act 2014. The purpose of a PSPO is to restrict persistent anti-social behaviour in public spaces. This would replace the byelaws and restrictions that are currently in place.

In 2001 the Council introduced a number of byelaws which introduced restrictions on dog walking in certain public spaces. However, byelaws are not an ideal solution as enforcement has been ineffective. The introduction of a PSPO would replace a number of dated byelaws.

The PSPO is a short term tool and should be reviewed within three years to assess the effectiveness and necessity of the Order. A breach of the PSPO is a criminal offence and enforcement officers can issue a Fixed Penalty Notice of £100 and a level 3 fine can be issued upon prosecution.

Methodology

The consultation ran for a period of 8 weeks from 27 June until 22 August 2018. Details of the proposed PSPO were published on the Council's website and promoted through social media. Draft notices of the proposals were also placed in all of the public spaces included in the proposals. The draft notice was also placed in the local newspaper in order to reach as many residents as possible. A copy of the draft notice is attached to this report at Appendix A.

A number of stakeholders were invited to share their views during the consultation. Respondents were able to respond by completing an online survey, hard copies of the survey were also available, views were also submitted in writing to the Council and a series of drop-in events took place throughout the consultation period. Venues close to the areas covered by the draft proposals were chosen in order to reach the local communities who would be affected by the Order.

Results

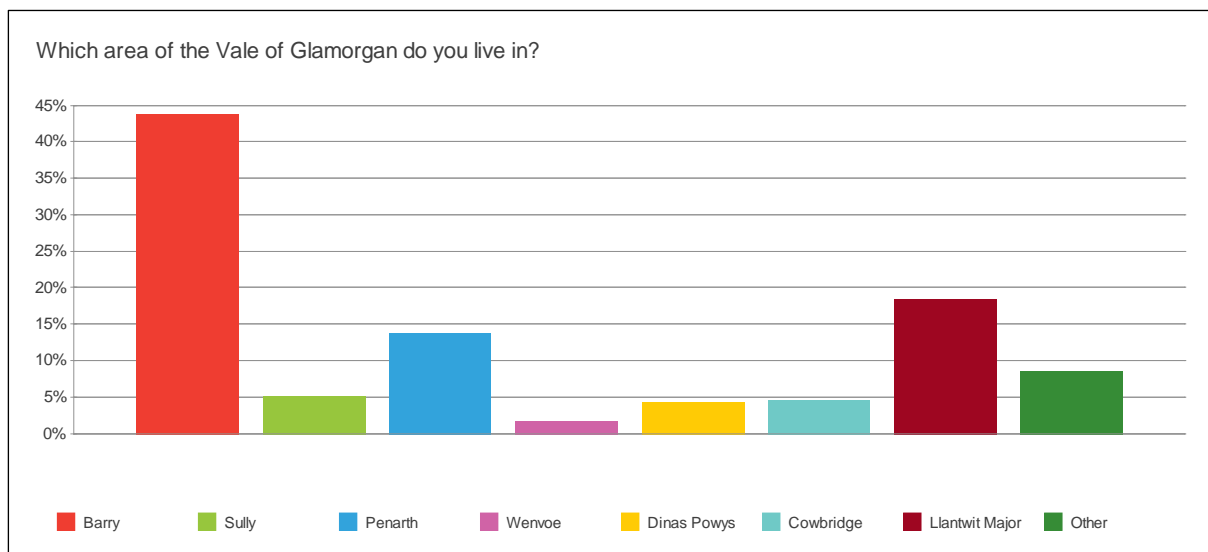
Survey

There were 1,763 responses to the survey.

Profile of respondents

97% of respondents confirmed that they are residents of the Vale of Glamorgan, 3% are visitors and 1% are local business owners.

The chart below shows where in the Vale of Glamorgan respondents live.



The majority of respondents live in Barry (44%), followed by Llantwit Major (18%) and Penarth (14%). 11% of respondents chose 'other' and listed areas such as Rhoose, St Athan, Boverton, Ogmore by Sea, St Brides and Llandough.

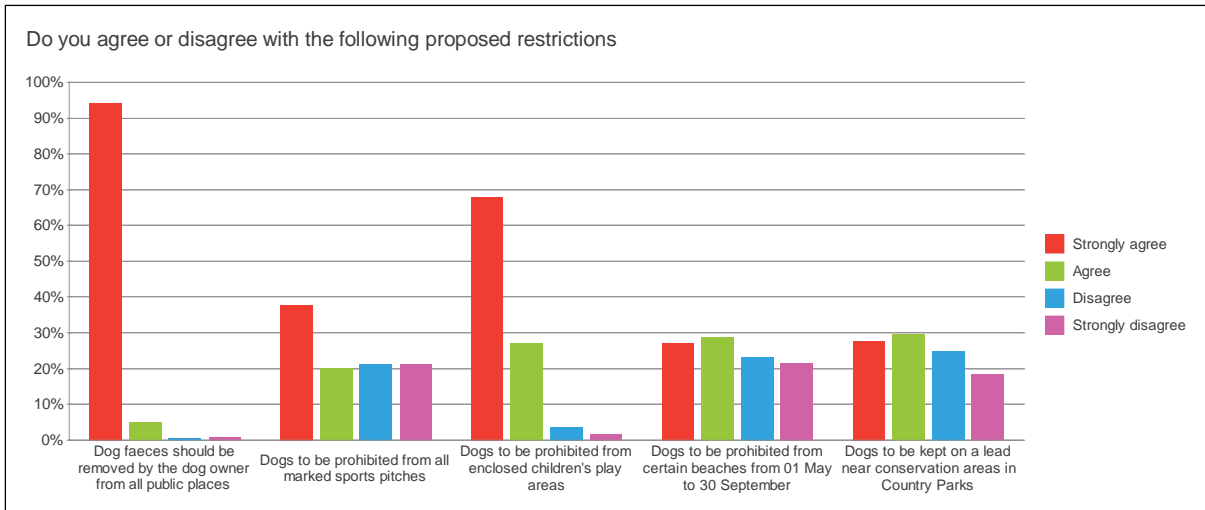
75% of respondents are dog owners or dog walkers.

When asked about disability, 5% of respondents confirmed that their day to day activities are limited a lot, 10% are limited a little and 77% are not limited. 8% of respondents preferred not to disclose this information.

When asked about their age, 41% of respondents stated that they are aged 35 – 54, 40% are 55 – 74, 12% are 25 – 34 and 4% are 18 – 24. 3% of respondents are 75 or over.

About the proposed restrictions

The chart below shows whether respondents agree or disagree with the proposed restrictions.



- 99% of respondents either strongly agree or agree that dog faeces should be removed by the dog owner from all public spaces;
- 57% of respondents either strongly agree or agree that dogs should be prohibited from all marked sports pitches;
- 95% of respondents either strongly agree or agree that dogs should be prohibited from enclosed children's play areas;
- 55% of respondents either strongly agree or agree that dogs should be prohibited from certain beaches from 01 May to 30 September; and
- 57% of respondents either agree or strongly agree that dogs should be kept on a lead near conservation areas in Country Parks.

However, only 31% of respondents felt that it would have a detrimental impact on their quality of life if the above restrictions were not in place. Similarly, only 21% of respondents reported that the behaviour of dogs in public spaces has a detrimental impact on their quality of life.

When asked to explain their response to this question, 416 respondents commented and:

- 25% noted that they find dogs that are off lead to be concerning and causes them to feel scared, nervous or anxious;
- 29% said that there have been incidents where dogs have not been controlled by a lead in a public space; and
- 38% said that there is a problem with dog faeces in a public place.

The next question asked respondents if they have any other suggestions as to how the Council could tackle the issue of dog faeces not being removed, 1,280 comments were received. They can be summarised to:

- 8% suggested use of surveillance cameras;

- 11% suggested dog bags should be freely available in dispensers in popular areas;
- 28% suggested the Council should provide more bins to dispose of dog faeces;
- 28% suggested that offenders should be fined for not removing dog faeces; and
- 30% suggested the Council need to use enforcement officers.

It should also be noted that 7% of comments said that responsible dog owners should not be penalised for the actions of others.

Finally, respondents were asked if they had any suggested amendments to the draft notice or restrictions. There were 933 comments, which can be summarised to:

- 20% of comments suggested allowing dogs to be on beaches between restricted times during the summer;
- 19% of comments are supportive of dogs being prohibited from enclosed children's play areas;
- 15% of comments suggested dog walkers use fields with marked sports pitches more frequently than sports teams and therefore should not be prohibited;
- 8% of comments about fines for the irresponsible owners who do not pick up after their dogs;
- 7% of comments about litter being a bigger issue than dog faeces.

There were a number of other comments regarding specific areas. Comments on specific areas have been considered and the table included in the draft notice has been amended to reflect the suggested amendments, based on feedback.

Pop-up events

The following the pop-up events were held during the consultation period. The pop-up events gave residents the opportunity to discuss the proposal and raise any concerns or queries on a one to one basis with officers.

- Barry Island Promenade; Tuesday 17 July, 3:00pm - 6:00pm
- Cosmeston - Information Centre; Thursday 19 July, 3:00pm - 6:00pm
- Llantonian Hall, Llantwit Major; Tuesday 24 July, 3:30pm - 6:30pm
- Dinas Powys, Murchfield Community Centre; Wednesday 25 July, 2:00pm – 4:00pm
- Porthkerry Country Park – Lodge near Café; Thursday 02 August, 3:00pm – 6:00pm
- Celtic Way Community Centre, Rhoose; Monday 06 August, 3:00pm – 6:00pm
- Buttrills Community Centre, Barry; Tuesday 7 August, 2:00pm – 4:00pm

- Cowbridge Leisure Centre (Reception area); Tuesday 14 August, 3:00pm - 6:00pm

Barry Island: Common Themes

- 5 out of 13 people raised concerns regarding the approach to enforcing the PSPO
- 3 out of 13 people disagree with the proposed lead restriction for Maslin Park

Cosmeston: Common Themes

- 2 out of 4 people said they agree with the proposed prohibition in the conservation areas at Cosmeston
- 2 out of 4 people said that more signage is needed in Cosmeston regarding dog controls

Llantwit Major: Common Themes

- 6 out of 26 people said there is not a problem with dogs and dog faeces at Windmill
- 8 out of 26 people expressed concerns regarding how the PSPO would be enforced
- 5 out of 26 people do not think the restrictions are suitable at Windmill
- 4 out of 26 people said there is more of a problem with litter at Windmill
- 5 out of 26 people said that the proposal will have a negative impact on dogs
- 6 out of 26 people said that the back two fields are rarely used and the area should be a 'dogs roam free' area
- 15 out of 26 people feel that the proposal will have a negative impact on the quality of life of those who use the fields
- 4 out of 26 people said more bins are required
- 6 out of 26 people agree there should be a ban on the marked sports pitches in the main field

Dinas Powys: Common Themes

- 4 out of 7 people said the pop-up event should have been advertised more
- 4 out of 7 people commented that enforcement would be very difficult in Murchfield
- 4 out of 7 people said there is a problem with dog faeces left on the pitch at Murch
- 3 out of 7 people are concerned about the elderly people in the area as Murchfield is the closest area to walk dogs

Porthkerry: Common Themes

- 2 out of 14 people said they have no issue with the picking up after their dogs
- 3 out of 14 people said they agree with some of the bans in the Vale
- 3 out of 14 people disagree with the lead restriction at Porthkerry
- 6 out of 14 people said that the signage in all locations is confusing

- 4 out of 14 people suggest that there should be time zones on areas, so that they can be accessed before and after hours
- 8 out of 14 people expressed concerns on how the PSPO will be enforced
- 6 out of 14 people say litter is a problem and not enforced
- 6 out of 14 people say there is a need for more good quality poo bins
- 3 out of 14 people said people should be banned from using disposal BBQs at Porthkerry
- 2 out of 14 people said the Council should provide free poo bags
- 3 out of 14 people said there should be more bins at Cosmeston
- 3 out of 14 people disagree with the lead restriction at Alexandra Gardens
- 8 out of 14 people disagree with the lead restriction on the Knap Lido area
- 2 out of 14 people said that the ban on Knap beach is not needed

Buttrills: Common Themes

- 2 out of 11 people said that the people who are responsible will be penalised if the proposals go ahead
- 2 out of 11 people said the restrictions will prevent people from using the field
- 2 out of 11 people said the Council need to enforce the litter problem
- 2 out of 11 people said that elderly people will be negatively affected by the proposals
- 3 out of 11 people agree with the poop and scoop restriction
- 2 out of 11 people said a community group are willing to clear up dog mess in Alexandra Gardens in order to prevent the restriction
- 2 out of 11 said that the dog fouling problems will be worse in the winter
- 2 out of 11 agree there is a problem with dog mess
- 2 people believe the lead restrictions are not thought through
- 3 out of 11 people expressed concerns about how the PSPO will be enforced
- 3 out of 11 people said there needs to be more bins

Cowbridge Leisure Centre: Common Themes

- 2 out of the 3 people object to the proposals in Cowbridge
- 3 out of 3 people agree with removal of dog faeces
- 2 out of 3 people said the bin on Police Field is always overflowing
- 2 out of 3 people said there needs to be a bin on the land next to Police Field
- 2 out of 3 people said there is not a problem with dog mess on Police Field
- 2 out of 3 people claim that if members of the community see any dog mess, they pick it up
- 2 out of 3 people said the pitches are checked and cleared before any games
- 2 out of 3 people said you cannot walk your dog off a lead at Bear Field.
- 2 out of 3 people are concerned that enforcement will not work as people could give an incorrect name and address.

Written Responses

Emails

Windmill Lane, Playing Fields in Llantwit Major:

- 4 out of 14 people raised concerns that not all of the pitches are regularly used
- 3 out of 14 people are worried that the proposal will prevent people from getting exercise
- 5 out of 14 people said that they are being penalised for a few irresponsible dog owners
- 3 out of 14 people have raised concerns about how the PSPO will be enforced
- 3 out of 14 people said that more bins needs to be provided and they need to be emptied more often
- 3 out of 14 people state that the fields were gifted to the residents of Llantwit Major
- 2 out of 14 people said that council need to erect more signs indicating fines

Victoria Park, Barry:

- 2 out of 6 people are concerned about dogs welfare if the lead restriction is placed on this area

Porthkerry Country Park, Barry:

- 2 out of 5 people oppose the proposal for Porthkerry

Police Field, Cowbridge:

- 2 out of 2 people disagree with the proposed prohibition for marked sports pitches in this area

Cogan Recreation Ground, Penarth:

- 5 out of 7 people object to the proposed ban on the marked sports pitches
- 2 out of 7 people said the area is rarely used by children
- 2 out of 7 people said the majority of people pick up after their dog
- 2 out of 7 people state there is a problem with litter in the area

Buttrills Playing Fields, Barry:

- 3 out of 3 people state that they always pick up after their dog
- 2 out of 3 people said that there is a problem with litter in this area

Beaches at Barry Island:

- 2 out of 5 people said they agree with the proposals for Whitmore Bay

Wenvoe Playing Fields:

- 2 out of 2 people find the proposals unacceptable
- 2 out of 2 people feel the proposals are unfair on dog walkers

Graig Penllyn, Playing Field:

- 2 out of 3 people disagree that dogs must be kept on a lead at all times in specified areas
- 2 out of 3 people state that this is the only area where a dog can freely exercise

General Responses:

- 7 out of 17 people consider themselves a responsible dog owner and always pick up after their dog.
- 4 out of 17 people support the enforcement measure which targets those who fail to clean up after their dog
- 5 out of 17 people would like the Council to provide plenty of litter bins
- 3 out of 17 people would like to see any funds generated from fines to be reinvested into keeping the community clean
- 4 out of 17 people would prefer to see dog exclusions restricted to enclosed spaces
- 3 out of 17 people feel that if there are exclusions, signs should direct dog walkers to alternative areas
- 4 out of 17 people would like the Council to consider their duty of care under the Animal Welfare Act 2006
- 3 out of 17 people believe a 'leads by direction' requirement would be preferable to the 'dogs on lead' restriction
- 2 out of 17 people said that preventing dogs from being exercised will cause dogs to be insufficiently exercised and frustrated.
- 5 out of 17 people agree with the proposal with regards to playing areas and marked sports pitches
- 4 out of 17 people state there is a problem with litter
- 5 out of 17 people suggest that if dogs are excluded for certain portion of the year, time periods should be made available with this period

Key Stakeholders

Cllr for Llandough Ward:

- "widespread support for tackling dog fouling in Llandough"
- "residents are very keen for on the spot fines to be issued to anyone caught not clearing up after their pets in public spaces"
- "greater enforcement powers should be given to enable officers to do so. I would recommend these powers apply everywhere in the Vale"
- "I would urge you to lift the restrictions at Cogan Pill Woods and Lewis Road Playing Fields - since there is strong public support for this"
- "These restrictions unfairly penalise responsible dog walkers - the majority of whom clear up after their animals"

Cllr for Stanwell Ward:

"In summary, the proposals should adopt the basic principles of:

1. A requirement to pick up dog faeces across any public area across the whole Vale. Pavements included.
2. A total ban on dogs in play areas
3. A total ban on marked sports pitches
4. A total ban on dogs in conservation areas within country parks.
5. Dogs on lead within formal gardens or areas of high pedestrian traffic or potential conflict due to restricted passing space.
6. All areas of the Vale of Glamorgan should have access to safe open space for exercising dogs off-lead within walking distance.
7. All open spaces should have clear details, with illustrations, of any restrictions displayed before enforcement action is taken.”

Cllr for St. Augustines Ward:

- “Many dogs are extremely well trained and do not need to be on a physical restraint. This is indicative of highly responsible dog owners and needs to be recognised in any proposal as putting the dogs on leads can cause problems where they are unused to it and the owners may have mobility problems that would make it impossible to walk their dog on a lead.”
- “I would suggest that support should include an increase in the number of waste bins in key locations. The practice of decorating trees and hedgerows with dog waste bags relates directly to the distance from bins.”
- “The only real solution to the problem of dog waste is more enforcement officers and a reasonable chance of being fined.”

Cllr for Cornerswell Ward:

- “I cannot help but feel that better signage and more waste bins need considering in advance of more draconian measures.”
- “I also feel that we should be looking at better enforcement”
- “where will responsible dog owners be able to exercise their pets?”

Penllyn Community Council:

- “Penllyn Council would also like to see included Parc Owain, Ystradowen, as there are also plans to develop a children’s play area there.”

Dinas Powys Community Council:

“Dinas Powys Community Council has considered the proposals contained within the consultation on the introduction of a PSPO in relation to dog controls and makes the following comments:-

1. Existing controls are felt to be sufficient if policed property and there is no need for this level of regulation;
2. Will unnecessarily worry and upset elderly and frail individuals who are not able to drive to dog-friendly locations;
3. Dog walking is an important social activity, has a role to play in the well-being of citizens and should not be curtailed;

4. Greater public awareness and education should be undertaken”
 - “Dinas Powys Common – the playground on the Common is not identified on the map;
 - George’s Row Playground – omitted from the map;
 - Nightingale Place – this is not a play area, it is a community garden – entry is restricted to keyholders;
 - Scout Field, Greenfield Ave – this is omitted from the map;
 - Seel Park – the playground in this park has been omitted”

Llandough Community Council:

“a) The proposals represent a punishment for responsible dog owners which is unfair as they represent the majority of dog owners.

b) Rather than have the bans and restrictions proposed, it would be preferable for CCTV camera boxes to be fitted at all of the sites with warning signs and for cameras to be rotated on the same basis as is operated for speed cameras.

c) The Vale of Glamorgan Council should urge the UK Government to introduce compulsory licensing for all dogs as well as micro-chipping.

d) All children’s play areas should be fenced off to prevent access by dogs.

Wenvoe Community Council:

“Wenvoe Community Council supports the proposals in principle as it recognises the need to address the serious public health issue of dog feces on sports pitches and children’s playgrounds. Regarding Station Road, Wenvoe, the map indicates a blanket ban on dogs which my Council does not support. The notice refers to “poop-scoop” areas whereas the associated map shows a blanket ban, this inconsistency requires clarification.”

Wick Community Council:

- “Wick Community Council opposes the proposals for a Public Space Protection Order to control dogs as far as they apply to Wick and especially Wick Sports Ground.
- There is little, if any, evidence that dog fouling is a problem at the Sports Field with the campaign to persuade dog walkers to pick up after their dogs appearing to be a success.
- There is a children’s play area on the nearby Village Green where there are frequently complaints from parents about dogs mess and there seems to be no logic that there are no controls planned for the children’s play area where there is a problem but controls planned for the sports field where there is not.
- The sports field is used by nearby residents to exercise their dogs, banning dogs from that field altogether will exacerbate the problem on the nearby village green and children’s play area moving the dogs from where there are currently no complaints to an area where there is a problem.

- When the Government introduced Public Space Protection Orders they said that they would be used to deal with the most serious and persistent anti-social behaviour. Imposing one where there is no reported anti-social behaviour does not appear to be an appropriate use of PSPO's and will turn dog walkers who are committing no offences into criminals for carrying out an everyday activity which causes inconvenience or annoyance to no one."

Llantwit Major Town Council:

"Following discussion it was resolved that the Town Council object and not support this proposal in its current form. Councillors asked for it to be noted that enforcement of the current byelaws, in the proposed public spaces, is non-existent, so how you intend to implement and afford to 'police' the new PSPO is questionable. How would you enforce this across the whole of the Vale of Glamorgan? We would assume you would need to employ additional staff. It was felt that further consideration to educating member of the public who do not pick up after their dogs needs to be given. You state that you have tried several educational interventions, such as Dog's are Clever, campaign. We believe this was some years ago and in Llantwit Major we have not seen literature or officers regarding this campaign in a long time. Perhaps you can look at revisiting this?"

Dog's Trust

See Appendix B

RSPCA Cymru

See Appendix C

The Kennel Club

See Appendix D

Petition

A total of 1,522 signatures were collected to 'Oppose to the proposed PSPO'. The following statement was signed; "We the undersigned agree that all dog owners are responsible for picking up and disposing after their dogs, and that this should be legally enforced. We totally oppose the introduction of the Vale of Glamorgan 'Public Spaces Protection Order Dog Control' restrictions."

Recommendations

- Clear and detailed signage should be provided for any areas included in the final PSPO and old signage should be reviewed/removed in all areas
- The exclusion on marked sports pitches within the Vale of Glamorgan should be reconsidered
- Enforcement should be considered as it is a concern to a number of stakeholders
- Waste Enforcement Officers to monitor litter left after sports games and in Country Parks during summer months
- A review of the availability of bins should be undertaken and a review of how often these bins are emptied

Appendix A

VALE OF GLAMORGAN COUNCIL
ANTI-SOCIAL BEHAVIOUR, CRIME AND POLICING ACT 2014
PUBLIC SPACES PROTECTION NOTICE 2018 - PROPOSED DOG CONTROLS

NOTICE IS HEREBY GIVEN that the Vale of Glamorgan Council (the Council) on a proposed Public Spaces Protection Order (PSPO) under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014; for the duration of three years.

The Council seeks to create a PSPO by introducing dog controls as it has been established that certain activities carried out in specified public spaces have a detrimental effect on the quality of life of those in the locality. These activities are, or are likely to be of a persistent or continuing nature, are or are likely to be unreasonable and justify the restrictions imposed by the final PSPO.

The Council will consult with partners, key stakeholders and the local community to establish an evidence base and support for the proposal. If the result of the consultation is supportive, the final PSPO will be based on these results in autumn 2018. For more information, view the following web page at; www.valeofglamorgan/PSPODogs

1. Proposed Dog Controls

1.1 A requirement for a person who is in charge of a dog, at that time, to remove its dog faeces from the specified areas.

1.2 A requirement for a person who is in charge of a dog, to put that dog on a lead in the specified areas.

1.3 A prohibition, excluding dogs from the specified areas.

2. Proposed Specified Areas

The proposed specified areas are listed in schedule A of this Notice. A copy of the maps may be inspected online at: www.valeofglamorgan/PSPODogs. There are also printed maps available, by appointment for viewing at: The Vale of Glamorgan Council, Civic Offices, Holton Road, Barry CF63 4RU.

3. Consultation

Any representation or objection to this proposed Order can be made via the following methods until 22 August 2018;

- Complete an online survey; www.valeofglamorgan/PSPODogs
- By e-mail; consultation@valeofglamorgan.gov.uk
- In writing and send to the address at the top of this Notice
- By telephone: 01446 700 111.

4. Exemptions

The proposed PSPO will not apply to a person;

4.1 Who is partially sighted or blind and registered under, Section 29 of the National Assistance Act 1948

4.2 Who is registered as sight impaired, severely sight impaired or as having sight and hearing impairments, registered under 18 of the Social Services and Well-Being (Wales) Act 2014

4.3 Who has a disability which affects their mobility or any other disability, where the requirement of removing faeces would be unreasonable.

5. Working Dogs

Working dogs used for emergency search and rescue, law enforcement, HM armed forces and used for directing animals will be exempt.

6. Schedule A

- Please note that the prohibition on marked sports pitches and beaches are seasonal.
- An 'x' in the table denotes that these restrictions currently exist and are proposed to be renewed in line with current legislation
- Please refer to the map of proposed areas for more detail.

Barry			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Alexandra Gardens	Tennis court/play area	x	x
Bassett Park	x		
Batts Field			x
Cadoc Green			x
Central Park	x		
Cold Knap Gardens		x	x
Coronation Gardens			x
Upper Gladstone Gardens	Tennis court/play area/games area/bowling green	x	x
Lower Gladstone Gardens		x	x
Victoria Park	Play area/bowling green/games area	x	x
Dobbins Road Park	Games area		x
Maslin Park	Play area/marked pitches	x	x
Peterswell Road Open Space	Play area		x
Stringers Park	Play area		x
Royal Gardens		x	x
Romilly Park	Tennis court/play area/bowling green		x
Porthkerry Road Open Space	Play area/Games area		x
Pencoedtre Park	Splash pad/games area/play area/marked pitches		x
Parade Gardens			x
St Lythan's	Play area		x
Porthkerry Country Park	Play area Conservation areas	Car parks/café area Golf course Nightingale cottage and garden	x
Porthkerry Cemetery		x	x

Appendix 2

Jenner Park	x		
Woodfield Heights Open Space			x
Davies Street Open Space			x
Amherst Crescent Play Area			x
Belvedere Crescent Play Area	Games area/play area		x
Iolo Place Play Area	Play areas/sports court		x
Highlight Park Play Area	Play area		x
Henry Street Play Area	Basketball court		x
Hatch Quarry Play Area	x		
Churchfield Play Area			x
Langlands Road Play Area			x
Meggitt Road Play Area	Play area		x
Barry Sports Centre, Colcot Playing Fields	Marked sports pitches	x	x
Buttrills Playing Field	Marked sports pitches		x
Merthyr Dyfan Rugby Ground	Marked sports pitches		x
Smithies Field			x
Stream Field			x
Bendrick Road			x
Brenig Close	Play area		x
Cardiff Road Triangle			x
Coigne Terrace	Play area		
George Street	Play area		
North Walk			x
Spring Street			x
Civic Offices			x
Dryden Terrace	Play area		x
Hwyel Crescent			x
Myrtle Grove			x
Treetops Open Space			x
Stratford Green			x
Monmouth Way			x
Hunt Place, Hillary Rise			x
Aneurin Road			x
Clements Colley Walk & Nells Point Barry Island			x
Redbrink Crescent			x
Cold Knap Beach	1 st May – 30 th Sept		x
Whitmore Bay	1 st May – 30 th Sept	Promenade 1 st May – 30 th Sept	x
Jacksons Bay & Footpath			x
Friars Point			x
Barry Harbour Car Park			x
Millwood Bowling Green	x		
Severn Avenue Marked Football Pitches	x		

Appendix 2

Penarth			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Alexandra Park	Play area	x	x
Belle View Park	Play area/bowling green	x	x
Esplanade Gardens		x	x
The Kymin		x	x
Penarth Head Park			x
Plassey Square	Play area		x
Windsor Gardens		x	x
All Saints Church			x
Victoria Park	x		
Cosmeston Lakes Country Park	Play area Conservation areas	Boardwalk Car park Footpath between Eastern Lake and Western Lake Medieval Village	x
Cliff Walk	Play area		x
Harbour View Pathway			x
Penarth Pier and Esplanade	Ban from main decking area. 1st May – 30th Sept	x	x
Penarth Beach	x 1st May – 30th Sept		x
Cogan Recreation Ground	Play area/marked sports pitches		x
Cwrt-y-vil Recreation Ground	Play area/games area/marked sports pitches		x
Penarth Athletic Ground	Mark sports pitches		x
Wordsworth Recreation Ground	Play area		x
St Cyres Play Area	Play area		x
Golden Gate Play Area			x
Paget Road Play Area	Play area/games area		x

Cowbridge			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Aberthin Play Area			x
Bearfield	Marked sports pitches/games area		x
Brookfield Park			x
Poplars Park			x
Millfield Drive	Play area		x
Police Field Marked Rugby Pitches	Marked sports pitch		x

Sully			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Burnham Avenue Sports Ground	Bowling green/play area/marked sports pitches		x
Elworthy Close Play Area	x		

Dinas Powys			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Caerleon Road Open Space			x

Appendix 2

Dinas Powys Common			x
Parc Bryn-y-don	Marked sports pitches		x
Cae'r Odyn Play Area			x
Drylla Play Area	x		
Nightingale Place Play Area			x
Seel Park Play Area	x		x
George's Row			x
Murch Playing Field	Games area/play area/bowling green/marked sports pitches		x

Rhose			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Celtic Way Leisure Park	Bowling green/marked sports pitches/play area		x
Ceri Road Recreation Ground	Play area/marked sports pitches		x
Milburn Park		x	x
Nurston Close Open Space	x		
Smeaton Close Open Space			x
Stewart Road Play Area	x		

Llandough			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Cogan Pill Play Area		x	x
King George V Playing Field	Tennis courts/marked sports pitches		x

Wenvoe			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
The Grange	Play area		x
Station Road Playing Fields	x		
Station Road Marked Football Pitches	Tennis court/games area/marked sports pitches		x

Llantwit Major			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Trebefered Play Area			x
Cwm Colhuw	X 1st May – 30th Sept	x	x
Windmill Lane Playing Fields	Marked sports pitches		x
Bedford Rise			x
Dyfrig/Seys Court	Play area		x

Other Areas			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Llangan Fferm Goch	Play area		x
St Athans Playing Fields	Play area/games area/marked sports pitches		x
Treoes Nant Caura	Play area		x
Llanmaes Old Mill			x
Welsh St Donats Community	Marked sports pitches		x

Centre			
Ystradowen St Owain's Crescent	Games area		x
Craig Penllyn			x
Leckwith The Green			x
Llysworney Play Area	x		
Dunraven Bay Southerndown	X 1st May – 30th Sept		x
Corntown Marked Football Pitches	x		x
St Brides Rec Marked Football Pitches	x		x
Marked Football Pitches Wick	x		x
Recreation Field Wick Marked Rugby Pitches	x		x

Appendix B

Dogs Trust has been made aware that the Vale of Glamorgan Council is planning to introduce a series of Public Space Protection Orders. As the UK's largest dog welfare charity, we would like to make some comments for consideration.

Dogs Trust's Comments

1. Re; Fouling of Land by Dogs Order:

- Dogs Trust consider 'scooping the poop' to be an integral element of responsible dog ownership and would fully support a well-implemented order on fouling. We urge the Council to enforce any such order rigorously. In order to maximise compliance we urge the council to consider whether an adequate number of disposal points have been provided for responsible owners to use, to consider providing free disposal bags and to ensure that there is sufficient signage in place.
- We question the effectiveness of issuing on-the-spot fines for not being in possession of a poo bag and whether this is practical to enforce.

2. Re; Dog Exclusion Order:

- Dogs Trust accepts that there are some areas where it is desirable that dogs should be excluded, such as children's play areas, however we would recommend that exclusion areas are kept to a minimum and that, for enforcement reasons, they are restricted to enclosed areas. We would consider it more difficult to enforce an exclusion order in areas that lack clear boundaries.
- Dogs Trust would highlight the need to provide plenty of signage to direct owners to alternative areas nearby in which to exercise dogs.

3. Re; Dog Exclusion Order and beaches:

- With phone calls often being made to the RSPCA and Police alerting to dogs being left in hot cars in coastal areas, we would urge you to consider the danger animals may be put in, and

the difficult decisions owners have to make, by not being allowed to take their dogs onto the beach.

- If the Council does choose to implement this order, Dogs Trust would encourage looking into a compromise between beach goers and dog owners, e.g. allowing dogs onto the beach in the evenings or early mornings, or having dog friendly sections on the beaches.
- Strict dog exclusion restrictions can also lead to a decrease in dog friendly tourism for businesses along the coast, which in turn could have a negative impact on the local economy.

The PDSA's '[Paw Report 2018](#)' found that 89% of veterinary professionals believe that the welfare of dogs will suffer if owners are banned from walking their dogs in public spaces such as parks and beaches, or if dogs are required to be kept on leads in these spaces. Their report also states that 78% of owners rely on these types of spaces to walk their dog.

I would also like to bring your attention to the similar recommendations stated in the Government's '[Anti-social behaviour powers -Statutory guidance for frontline professionals](#)' document, pages 52/53.

We believe that the vast majority of dog owners are responsible, and that the majority of dogs are well behaved. In recognition of this, we would encourage local authorities to exercise its power to issue Community Protection Notices, targeting irresponsible owners and proactively addressing anti-social behaviours.

Dogs Trust works with local authorities across the UK to help promote responsible dog ownership. If you are interested, we can send you a copy of our Services Guide, a document listing the ways in which we may be able to help with promoting responsible dog ownership in your community. Please do not hesitate to contact should you wish to discuss this matter. I have also CC'd in our Wales Campaign Manager, Rachel Burr, who would be happy to discuss any dog related issues you are having in your area.

We would be very grateful if you could inform us of the consultation outcome and subsequent decisions made in relation to the Public Space Protection Order.

[Appendix C](#)

Consultation response: Vale of Glamorgan Council Public Spaces Protection Order - Dog Control Survey

July 2018

RSPCA Cymru is responding to the Vale of Glamorgan Council's PSPO consultation relating to dog control in the areas that are relevant to our work.

Question 1: Do you agree or disagree with the following proposed restrictions:

Dog faeces should be removed by the dog owner from all public places

RSPCA Cymru understands that dog fouling is a major issue for towns and cities across Wales. Therefore, in order to increase responsible dog ownership and improve the relationship between dog owners and the wider community, the RSPCA agrees that it should be an offence for an owner

not to clean up their dog's faeces. Including this requirement in the order can, RSPCA Cymru believes, adequately tackle the majority of issues that this PSPO intends to resolve and would therefore suggest removing the proposals to exclude dogs from marked sports pitches until this order has had time to be implemented and the effects on reducing dog faeces known.

Several local authorities in Wales have introduced a new condition within their PSPOs which would require dog walkers to carry an appropriate receptacle for dealing with their dog's waste, such as poop bags or other means at all times. RSPCA Cymru believes that this would also be beneficial in helping to improve responsible dog ownership.

Dogs to be prohibited from all marked sports pitches

As stated below RSPCA Cymru understands the value to the local community of local authorities ensuring sections of an open space may be dog-free, such as a children's play areas or a purpose built multi-use games area. However, excluding responsible dog owners from allowing their dogs onto a marked sports playing pitch would be restrictive, especially if adequate space nearby was not available and would prohibit the dog from expressing normal behaviour, and confusing for dog owners as many of these pitches are seasonal with limited or no signage or fencing.

Excluding dog owners from sports playing pitches, we believe, is also contrary to the Defra guidance on issuing a PSPO, which states that as it is enforced against an area, and not a specific individual, 1 that it should be used carefully. It must also meet the three conditions of a dog's behaviour including that it affects the quality of life of people in the area, is persistent and is justified in imposing the restriction on the whole public. Although sport pitches may be used regularly throughout the spring, 2 summer and early autumn months, their use tends to decrease during winter. However, it is a dog owner's responsibility to ensure that their dog is walked all year round so they receive regular and appropriate exercise under Section 9 of the Animal Welfare Act 2006.

3.1 <https://www.gov.uk/guidance/control-dogs> 3.2 <https://www.gov.uk/guidance/control-dogs>

3.3 <http://www.legislation.gov.uk/ukpga/2006/45/section/9> www.RSPCA.cymru

RSPCA Cymru believes that although dog faeces can be a nuisance to the people that use the sports pitches, they can be and are easily removed by many responsible dog owners, imposing the restriction on all will punish the responsible dog owners and impose a negative view of dog ownership within the community. The Society encourages all local authorities to promote responsible dog ownership through enforcing compulsory microchipping and signposting residents to approved training, proper care, and neutering. In this case, RSPCA Cymru would like to see proper enforcement, using the other powers contained within this PSPO, to target and tackle individuals contributing to the dog fouling in these areas and to encourage better dog ownership of offenders, rather than tarring all dog owners with the same brush. RSPCA Cymru would like to see the effect of the orders requiring dog owners to remove dog faeces and have the means to clear after their dogs on the amount of dog faeces before this order is put in place.

Dogs to be prohibited from enclosed children's play areas

The RSPCA understands the value of local authorities ensuring that sections of open space may be dog-free, such as children's play areas and purpose built multi-use games areas. It's important that as well as sufficient space for dog owners and their dogs, these separate needs are not unduly

segregated which can foster misunderstandings and substitute problems. We wish to see integrated communities, with responsible pet and non-pet owners living harmoniously.

Dogs to be prohibited from certain beaches from 01 May to 30 September

Although RSPCA Cymru is concerned about the negative connotations of excluding dogs from beaches, the proposed order replaces the current Dog Exclusion Order and doesn't reduce, any further, the amount of beach space available to dog owners between 1 May and 30 September, with nearby beaches still open for exercising dogs. All beaches are accessible to dog owners from 1 October to 30 April and RSPCA Cymru would encourage the council to maintain this with no further reductions.

Dogs to be kept on a lead near conservation areas in Country Parks

This appears to be a proportionate response to a specific issue however, RSPCA Cymru is concerned about, as mentioned above, ensuring dogs and their owners are not unduly segregated leading to further misunderstandings in the community and that the exclusion of dogs from certain areas is not a first response to a problem but a last one.

If owners are to be directed to put their dog on a lead, RSPCA Cymru would like to see that the experience, knowledge and training of the officer enforcing the condition is sufficient to ensure the welfare of the dogs who previously used these sites for exercise are not compromised and that the Council gives pro-active advice to ensure that the dogs are still able to be regularly exercised off the lead.

Further comments

Many dogs enjoy interacting and playing with other people and animals, and it is important that they are able to express normal behaviour off the lead. Being walked off the lead and being able to meet, play and interact with new animals and people are important aspects of ensuring the welfare needs of dogs are met and that they are safe within a community. Being able to meet, play and interact appropriately and adequately is particularly important for puppies to ensure they develop into well adjusted happy individuals. Where this is not allowed, or done incorrectly, problems can occur which include fear and aggression. RSPCA Cymru does recognise that not all dogs will be well-socialised and may find other animals or people threatening and where this is known then they should be encouraged to seek advice about their dog's behaviour and apply measures to ensure their dog doesn't pose concern to the community e.g remain on a lead but this should be done on a risk-based approach. It is therefore imperative that local authorities use PSPOs sparingly and in a manner that is proportionate to the problem, in accordance with guidance and not as a blanket power that punishes the responsible majority in an effort to tackle problems created by an irresponsible few.

[Appendix D](#)

Kennel Club response to Vale of Glamorgan Council Public Spaces Protection Order consultation

Submitted on 22 August 2018 by: The Kennel Club, Clarges Street, Piccadilly, London W1J 8AB, tel: 020 7518 1020, email: kcdog@thekennelclub.org.uk

The Kennel Club is the largest organisation in the UK devoted to dog health, welfare and training, whose main objective is to ensure that dogs live healthy, happy lives with responsible owners. As part of its External Affairs activities the Kennel Club runs KC Dog which was established to monitor and keep dog owners up to date about dog related issues, including Public Spaces Protection Orders (PSPOs) being introduced across the country.

As a general principle we would like to highlight the importance for all PSPOs to be necessary and proportionate responses to problems caused by dogs and irresponsible owners. It is also important that authorities balance the interests of dog owners with the interests of other access users. Given the breadth and depth of experience we have in responding to dog related PSPOs, and our ability to work constructively with members of the public and councils, guidance from the Home Office recommends that local authorities consult us on their proposals:

“Guidance published by the Department for Environment, Food and Rural Affairs on dog control states that councils must consult dog law and welfare experts’ e.g. vets or animal welfare officers and organisations affected by restrictions before seeking to impose restrictions. Councils may also wish to consider consulting the Kennel Club”.

The guidance documents and the Kennel Club briefings on PSPOs, as well as our report can be found here – www.kcdog.org.uk

Response to proposed measures

Dog fouling

The Kennel Club strongly promotes responsible dog ownership and believes that dog owners should always pick up after their dogs wherever they are, including fields and woods in the wider countryside, and especially where farm animals graze to reduce the risk of passing Neospora and Sarcocystosis to cattle and sheep respectively.

We would like to take this opportunity to encourage the local authority to employ further proactive measures to help promote responsible dog ownership throughout the local area in addition to introducing Orders in this respect.

These proactive measures can include: increasing the number of bins available for dog owners to use; communicating to local dog owners that bagged dog poo can be disposed of in normal litter bins; running responsible ownership and training events, or using poster campaigns to encourage dog owners to pick up after their dog such as the Council’s “Dogs are Clever” campaign.

Dog access

The Kennel Club does not normally oppose dog exclusion or dog on lead orders in playgrounds or in enclosed recreational facilities such as tennis courts or skate parks, as long as alternative provisions are made for dog walkers in the vicinity. We would also point out that children and dogs should be able to socialise together quite safely under adult supervision, and that having a child in the home is the biggest predictor for a family owning a dog.

The council should be aware that dog owners are required, under the Animal Welfare Act 2006, to provide for the welfare needs of their animals and this includes providing the necessary amount of exercise each day. Their ability to meet this requirement is greatly affected by the amount of publicly accessible parks and other public places in their area where dogs can exercise without restrictions. This section of the Animal Welfare Act was included in the statutory guidance produced for local authorities by the Home Office on the use of PSPOs.

We are concerned with the number of playing fields within the Vale of Glamorgan that has proposed access restrictions. We ask local authorities to consider whether or not access restrictions to playing fields are absolutely necessary. We are aware that in many areas dog walkers do allow their dogs to exercise on playing fields when they are not in use. If of course they are in use we understand the safety reasons behind restrictions. It is also worth noting that compliance with such an order can be difficult for a dog walker if there are no boundaries around the playing field as, when exercising their dogs off lead, dogs will not recognise the difference between playing fields and other grassed areas.

Although a seasonal ban has been proposed for each sports' season, it is unclear from the consultation information provided what that will mean in practice. Feedback from local residents highlight concerns that they may inadvertently contravene rules. As some sports' seasons last for many months, it is unclear whether pitches be restricted for that entire period, or just while in use. We would suggest a time restriction would be a more suitable solution as it would open up these spaces year round when they are not in use.

A common unintended consequence of restrictions is displacement onto other pieces of land, resulting in new conflicts being created. It can be difficult to predict the effects of displacement, and so the council should consider whether alternative sites for dog walkers are suitable and can support an increase in the number of dog walkers using them.

The All-Parliamentary Group for Animal Welfare (AGPAW) published a report which provides guidance to local authorities considering PSPOs, highlighting the increased risk to livestock if dog walkers are displaced to farmland.

“When reviewing Public Spaces Protection Orders (PSPOs), local authorities should be careful to consider the availability of open space for use by dogs off lead. To restrict such areas or remove them via a PSPO may increase the risk to livestock in the countryside as more owners and walkers find that location as the only alternative. APGAW believes that local authorities should carefully consider alternative locations for dog owners and walkers to take their dogs when looking at issuing PSPOs and other measures such as introducing car parking charges and conservation grazing.

Given that there is a dog in around a quarter of all homes, as normal good practice, local authorities should seek to ensure adequate provision of green space for dog walkers during

planning applications for new developments to avoid adjacent farmland becoming in effect local public amenity areas. Good practice already exists in the provision of such green space when planning to minimize any impacts on sensitive wildlife areas adjacent to new homes arising from dog walking.” (Tackling livestock worrying and encouraging responsible dog ownership, 2017 Page 6 - <http://www.apgaw.org/wp-content/uploads/2017/11/APGAW-Livestock-Worrying-Report-2017.pdf>)

The Government provided clear instructions to local authorities that they must provide restriction free sites for dog walkers to exercise their dogs. This message was contained in the guidance document for DCOs, and has been retained in both the Defra/Welsh Government and Home Office PSPO guidance documents, with the Defra guidance for PSPOs stating ‘local authorities should ensure there are suitable alternatives for dogs to be exercised without restrictions’.

The proposals do not include any “dog on lead by direction” provisions, which would allow a more targeted approach to tackle individuals who allow their dogs to run out of control. We would strongly recommend consideration of this targeted approach as these allow responsible dog owners to exercise their dogs off lead without restriction providing their dogs are under control, whilst providing the local authority powers to restrict dogs not under control. We would also recommend local authorities make use of the other more flexible and targeted measures at their disposal such as Acceptable Behavioural Contracts and Community Protection Notices, Kennel Club Good Citizen Training Clubs and our accredited trainers can also help those people whose dogs run out of control due to them not having the ability to train a reliable recall.

Accordingly, the underlying principle we seek to be applied is that dog controls should be the least restrictive to achieve a given defined and measurable outcome as this is the approach used by Natural England. In many cases, a seasonal or time of day restriction will be just as effective and the least damaging approach, rather than a blanket year-round restriction. For instance, a “dog’s exclusion” order for a beach is unlikely to be necessary in mid-winter. We are pleased to see the council’s inclusion of this type of order.

Equality considerations

When introducing a dog control PSPO local authorities should consider the potential negative impacts on vulnerable groups and their requirements under the Equality Act 2010. The most obvious potential adverse impact is upon those who rely on assistance dogs and registered blind people, who may either be unable to comply with conditions contained within the Order, or the effect of the Order would be to exclude them from accessing public spaces. Appropriate exemptions from dog fouling and dog exclusion Orders should be included in PSPOs, for registered blind people and those who rely on assistance dogs.

Assistance Dogs UK currently have eight member organisations which can be viewed here - <http://www.assistancedogs.org.uk/>. However, the membership of Assistance Dogs UK is not a definitive list of all UK assistance dog organisations, and may change during the currency of the PSPO, it also does not provide for owner trained assistance dogs. We would therefore encourage the Council to allow some flexibility when considering whether a disabled person’s dog is acting as an assistance dog.

If the local authority is introducing dog on lead restrictions, consideration should be made of the accessibility of alternative restriction free exercise areas for those with limited mobility, be that due to disability, age etc.

We would suggest the council considers using the assistance dog exemptions text that Mole Valley District Council have adopted for their Meadowbank Recreation Ground PSPO -

https://www.molevalley.gov.uk/media/pdf/1/b/83072_-_Completed_PSPO.pdf

Appropriate signage

It is important to note that in relation to PSPOs the Anti-social Behaviour, Crime and Policing Act 2014 (Publication of Public Spaces Protection Orders) Regulations 2014 make it a legal requirement for local authorities to –

“cause to be erected on or adjacent to the public place to which the order relates such notice (or notices) as it considers sufficient to draw the attention of any member of the public using that place to –

- (i) the fact that the order has been made, extended or varied (as the case may be); and
- (ii) the effect of that order being made, extended or varied (as the case may be).”

With relation to dog access restrictions such as a “Dogs on Leads Order”, on-site signage should make clear where such restrictions start and finish. This can often be achieved by signs that on one side say, for example, “You are entering [type of area]” and “You are leaving [type of area]” on the reverse of the sign.

While all dog walkers should be aware of the requirement to pick up after their dog, signage should be erected for the PSPO to be compliant with the legislation.

PSPO Dog Controls

Appendix 3

Table of areas included Notice with amendments and reasons for recommendations.

Barry				
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces	Amendment
Alexandra Gardens	Tennis court/play area/ fitness area		x	Removed the recommendation for dogs to be on lead based on feedback from the consultation.
Bassett Park		x	x	Officers considered this area, recommend removing dog ban, and replacing with dog on lead restriction due to there being no fence around the play area.
Batts Field	Play area		x	Officers have considered this newly refurbished play area, which is fenced. Recommend dog ban for play area to be consistent.
Cadoc Green			x	No change.
Central Park	Play area	x		Officers considered this area, recommend removing outright dog ban, and replacing with dog ban for the play area only.
Cold Knap Gardens		Around gardens and lake.	x	Following consultation and officer consideration recommend removing ban from old lido area and for dogs to be kept on lead around gardens and lake.
Coronation Gardens			x	No change.
Upper Gladstone Gardens	Tennis court/play area/games area		x	Removed recommendation for dogs to be on lead following consultation.
Lower Gladstone Gardens	area/bowling green/ fitness area		x	Removed recommendation for dogs to be on lead following consultation.
Victoria Park	Play area/bowling green/games area		x	Removed recommendation for dogs to be on lead based on feedback from consultation.

Dobbins Road Park	Games area	x	x	This play area is not fenced, officers recommend dog on lead restriction to be consistent with other areas.
Maslin Park	Play area		x	Removed recommendation for dogs to be on lead and prohibited from sports pitches following consultation.
Peterswell Road Open Space	Play area		x	No change.
Stringers Park	Play area		x	No change.
Royal Gardens		x	x	No change.
Romilly Park	Tennis court/play area/bowling green		x	No change.
Porthkerry Road Open Space	Play area/Games area		x	This play area is not fenced, officers recommend dog on lead restriction to be consistent with other areas.
Pencoedtre Park	Splash pad/games area/play area		x	Removed recommendation for dogs to be prohibited from sports pitches following consultation.
Parade Gardens			x	No change.
St Lythan's	Play area		x	No change.
Porthkerry Country Park	Play area	Car park, café, conservation area.	x	Recommendation for dogs to be on lead around conservation areas not prohibited.
Porthkerry Cemetery		x	x	No change.
Jenner Park	x			No change.
Woodfield Heights Open Space			x	No change.
Davies Street Open Space			x	No change.
Amherst Crescent	Play Area	x	x	Dogs on lead restriction added following officer consideration due to there being no fence around the play area.
Belvedere Crescent	Play Area		x	No change.
Iolo Place Play	Play Area		x	No change.

Area				
Highlight Park	Play Area		x	No change.
Henry Street Play Area	Basketball court		x	No change.
Hatch Quarry	Play area			No change.
Churchfield Open Space			x	No change.
Langlands Road Play Area			x	No change.
Meggitt Road Open Space	Play area		x	No change.
Barry Sports Centre, Colcot Playing Fields			x	Removed recommendation for dogs to be prohibited from sports pitches following consultation.
Buttrills Playing Field			x	Removed recommendation for dogs to be prohibited from sports pitches following consultation.
Merthyr Dyfan Rugby Ground			x	Removed recommendation for dogs to be prohibited from sports pitches following consultation.
Smithies Field			x	No change.
Stream Field			x	No change.
Bendrick Road			x	No change.
Brenig Close	Play area		x	No change.
Cardiff Road Triangle			x	No change.
Coigne Terrace	Play area		x	No change.
George Street	Play area		x	No change.
North Walk			x	No change.
Spring Street			x	No change.
Civic Offices			x	No change.
Dryden Terrace	Play area		x	No change.
Hwyel Crescent			x	No change.
Myrtle Grove			x	No change.
Treetops Open Space			x	No change.
Stratford Green			x	No change.
Monmouth Way			x	No change.
Hunt Place, Hillary Rise			x	No change.
Aneurin Road			x	No change.
Clements Colley Walk & Nells Point			x	No change.

Barry Island				
Redbrink Crescent			x	No change.
Cold Knap Beach			x	Removed seasonal beach ban.
Whitmore Bay	1 st May – 30 th Sept	Promenade 1 st May – 30 th Sept	x	No change.
Jacksons Bay & Footpath			x	No change. Byelaws prohibited dogs from path leading to beach, this will be removed.
Friars Point			x	No change.
Old Harbour			x	No change.
Millwood Bowling Green	x			No change.
Severn Avenue Marked Football Pitches			x	Removed recommendation for dogs to be prohibited from sports pitches following consultation.

Penarth				
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces	Amendment
Alexandra Park	Play area		x	Removed recommendation for dogs to be on lead following consultation.
Belle Vue Park	Play area/bowling green		x	Following consultation it was suggested that the recommendation for dogs to be on lead is removed as there is a designated area for dogs. However there is no fence around this play area, officers recommend dogs are kept on lead if not in designated dog area.
Esplanade Gardens		x	x	No change.
The Kymin		x	x	No change.
Penarth Head Park			x	No change.
Plassey Square	Play area		x	No change.
Windsor Gardens			x	No change.
All Saints Church			x	No change.

Victoria Park			x	Removed recommendation for dogs to be prohibited following consultation.
Cosmeston Lakes Country Park	Play area Conservation areas	Boardwalk Car park Medieval Village	x	Removed recommendation for dogs to be on lead on footpath between east and west lake following consultation.
Cliff Walk	Play area		x	No change.
Harbour View Pathway			x	No change.
Penarth Pier and Esplanade		x	x	Officers recommend removing seasonal prohibition for Pier and replacing with lead control year-round.
Penarth Beach			x	Officers recommend removing seasonal prohibition
Cogan Recreation Ground	Play area		x	Removed recommendation for dogs to be prohibited from sports pitches following consultation. There is a skate facility here that is not fenced but this is due to be upgraded in the next few months. Officers recommend re-visiting this area at a later stage when PSPO is reviewed.
Cwrt-y-vil Recreation Ground	Play area/games area		x	Removed recommendation for dogs to be prohibited from sports pitches following consultation.
Penarth Athletic Ground		x	x	Removed recommendation for dogs to be prohibited from sports pitches following consultation. Dogs on lead restriction recommended following officer consideration due to there being no fence around the play area.
Wordsworth Park	Play area		x	No change.
St Cyres Play Area	Play area		x	No change.

Golden Gate	Play Area	x	x	Dogs on lead restriction recommended following officer consideration due to there being no fence around the play area.
Paget Road	Play area/games area		x	No change.

Cowbridge				
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces	Amendment
Aberthin Play Area (Downs View)		x	x	Officers recommend a dog on lead restriction due to there being no fence around this play area.
Bearfield	Games area		x	Removed recommendation for dogs to be prohibited from sports pitches following consultation.
Brookfield Park		x	x	Officers recommend a dog on lead restriction due to there being a play area here with no fence.
Poplars Park			x	No change.
Millfield Drive	Play area		x	No change.
Police Field Marked Rugby Pitches			x	Removed recommendation for dogs to be prohibited from sports pitch following consultation.

Sully				
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces	Amendment
Burnham Avenue Sports Ground	Bowling green/play area		x	Removed recommendation for dogs to be prohibited from sports pitches following consultation.
Elworthy Close Play Area	x			No change.

Dinas Powys

Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces	Amendment
Caerleon Road Open Space			x	No change.
Dinas Powys Common			x	No change.
Parc Bryn-y-don			x	Removed recommendation for dogs to be prohibited from sports pitches following consultation.
Cae'r Odyn Play Area			x	No change.
Drylla Play Area	x			No change.
Nightingale Place Play Area			x	No change.
Seel Park Play Area	x		x	No change.
George's Row			x	No change.
Murch Playing Field	Games area/play area/bowling green		x	Removed recommendation for dogs to be prohibited from sports pitches following consultation.

Rhose				
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces	Amendment
Celtic Way Leisure Park	Bowling green/marked sports pitches/play area		x	No change.
Ceri Road Recreation Ground	Play area/marked sports pitches		x	No change.
Milburn Park		x	x	No change.
Nurston Close Open Space	x			No change.
Smeaton Close Open Space	Play area	x	x	Dogs on lead restriction recommended following officer consideration due to there being no fence around the play area.
Stewart Road	Play Area	x		Dogs on lead restriction recommended following officer consideration due to there being no fence around the play area.

Llandough				
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces	Amendment
Cogan Pill Play Area		x	x	No change.
King George V Playing Field	Tennis courts		x	Removed recommendation for dogs to be prohibited from sports pitches following consultation.

Wenvoe				
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces	Amendment
The Grange	Play area		x	No change.
Station Road Playing Fields			x	Removed recommendation for dogs to be prohibited from sports pitches, added 'remove dog faeces' following consultation.
Station Road Marked Football Pitches	Tennis court/games area		x	Removed recommendation for dogs to be prohibited from sports pitches following consultation.

Llantwit Major				
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces	Amendment
Trebefered Play Area			x	No change.
Cwm Colhuw	Beach ban - 1st May – 30th Sept	x	x	No change.
Windmill Lane Playing Fields			x	Removed recommendation for dogs to be prohibited from sports pitches following consultation..
Bedford Rise		x	x	Added recommendation for dogs to be on lead due to there being no fence around play area to be consistent

				with other areas.
Dyfrig/Seys Court	Play area		x	No change.

Other Areas				
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces	Amendment
Llangan Fferm Goch	Play area	x	x	Officers recommend a dog on lead restriction due to there being no fence around this play area.
St Athans Playing Fields	Play area/games area.		x	Removed recommendation for dogs to be prohibited from sports pitches following consultation.
Treoes Nant Caura	Play area		x	No change.
Llanmaes Old Mill		x	x	Dogs on lead restriction recommended following officer consideration due to there being no fence around the play area.
Welsh St Donats Community Centre			x	Removed recommendation for dogs to be prohibited from sports pitches following consultation.
Ystradowen Parc Owain	Games area		x	No change.
Craig Penllyn			x	No change.
Leckwith The Green			x	No change.
Llysworney Play Area	x			No change.
Dunraven Bay Southerndown	X 1st May – 30th Sept		x	No change.
Corntown Marked Football Pitches			x	Removed recommendation for dogs to be prohibited from marked sports pitches following consultation.
St Brides Rec Marked Football Pitches	x		x	No change.
Marked Football Pitches Wick	x		x	Removed recommendation for dogs to be prohibited from marked sports pitches following consultation.
Recreation Field Wick Marked Rugby Pitches			x	Removed recommendation for dogs to be prohibited from marked sports pitches following consultation.



**VALE OF GLAMORGAN COUNCIL
NOTICE OF PROPOSAL**

**ANTI-SOCIAL BEHAVIOUR, CRIME AND POLICING ACT 2014
PUBLIC SPACE PROTECTION ORDER 2019**

NOTICE IS HEREBY GIVEN that the Vale of Glamorgan Council intends to make the above Public Spaces Protection order under Section 59 of the Anti-social Behaviour, Crime and Policing Act 2014 (the Act) and all other enabling powers.

1. The Proposed Order would relate to areas as shown on the maps, named as the 'Restricted Area', the maps and Order are available for inspection as per paragraph 5 of this Notice.
 2. The effect of the Proposed Order would be to restrict and/or prohibit and/or require the following activities in the Restricted Areas;
 - 2.1 An owner and or a person in control of a dog must remove the dogs faeces from the land in accordance with the Public Spaces Protection Order.
 - 2.2 An owner and or a person in control of a dog must not permit a dog to enter a restricted area in accordance with the Public Spaces Protection Order including areas with seasonal restricted area between 1st May and 31st September [seasonal restrictions].
 - 2.3 An owner and or a person in control of a dog must ensure that it is on a lead and they are in control of the dog in a restricted area in accordance with the Public Spaces Protection Order.
 3. The Council seeks to make the Proposed Order because the above activities carried out in the Restricted Area have had a detrimental effect of the quality of life of those in the locality. The effect or likely effect of this is, or is likely to be, of a persistent or continuing nature, such as to make this unreasonable, and justifies the restrictions imposed by this Order.
 4. The Council intends that the Proposed Order will come into operation by the *DAY MONTH 2019* and will have an effect for 3 years thereafter, unless extended by further orders under the Council's statutory powers.
 5. Any representation or objection to this Proposed Order can be made via the following methods.
 - By e-mail to consultation@valeofglamorgan.gov.uk
 - In writing to the address at the bottom of this Notice;
 - By telephone: 01446 700 111
 - A copy of the maps referred to above may be inspected online.
- DATE

Barry			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Alexandra Gardens	Tennis court/play area/ fitness area		x
Bassett Park		x	x
Batts Field	Play area		x
Cadoc Green			x
Central Park	Play area	x	
Cold Knap Gardens		Around gardens and lake.	x
Coronation Gardens			x
Upper Gladstone Gardens	Tennis court/play area/games area/bowling green/ fitness area		x
Lower Gladstone Gardens			x
Victoria Park	Play area/bowling green/games area		x
Dobbins Road Park	Games area	x	x
Maslin Park	Play area		x
Peterswell Road Open Space	Play area		x
Stringers Park	Play area		x
Royal Gardens		x	x
Romilly Park	Tennis court/play area/bowling green		x
Porthkerry Road Open Space	Play area/Games area		x
Pencoedtre Park	Splash pad/games area/play area		x
Parade Gardens			x
St Lythan's	Play area		x
Porthkerry Country Park	Play area	Car park, café, conservation area.	x
Porthkerry Cemetery		x	x
Jenner Park	x		
Woodfield Heights Open Space			x
Davies Street Open Space			x
Amherst Crescent	Play Area	x	x
Belvedere Crescent	Play Area		x
Iolo Place Play Area	Play Area		x
Highlight Park	Play Area		x
Henry Street Play Area	Basketball court		x
Hatch Quarry	Play area		
Churchfield Open Space			x
Langlands Road Play Area			x
Meggitt Road Open Space	Play area		x

Barry Sports Centre, Colcot Playing Fields			x
Buttrills Playing Field			x
Merthyr Dyfan Rugby Ground			x
Smithies Field			x
Stream Field			x
Bendrick Road			x
Brenig Close	Play area		x
Cardiff Road Triangle			x
Coigne Terrace	Play area		x
George Street	Play area		x
North Walk			x
Spring Street			x
Civic Offices			x
Dryden Terrace	Play area		x
Hwyel Crescent			x
Myrtle Grove			x
Treetops Open Space			x
Stratford Green			x
Monmouth Way			x
Hunt Place, Hillary Rise			x
Aneurin Road			x
Clements Colley Walk & Nells Point Barry Island			x
Redbrink Crescent			x
Cold Knap Beach			x
Whitmore Bay	1 st May – 30 th Sept	Promenade 1 st May – 30 th Sept	x
Jacksons Bay & Footpath			x
Friars Point			x
Old Harbour			x
Millwood Bowling Green	x		
Severn Avenue Marked Football Pitches			x

Penarth			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Alexandra Park	Play area		x
Belle Vue Park	Play area/bowling green		x
Esplanade Gardens		x	x
The Kymin		x	x
Penarth Head Park			x
Plassey Square	Play area		x
Windsor Gardens			x
All Saints Church			x
Victoria Park			x
Cosmeston Lakes Country Park	Play area Conservation areas	Boardwalk Car park Medieval Village	x
Cliff Walk	Play area		x
Harbour View Pathway			x
Penarth Pier and Esplanade		x	x
Penarth Beach			x
Cogan Recreation Ground	Play area		x
Cwrt-y-vil Recreation Ground	Play area/games area		x
Penarth Athletic Ground		x	x
Wordsworth Park	Play area		x
St Cyres Play Area	Play area		x
Golden Gate	Play Area	x	x
Paget Road	Play area/games area		x

Cowbridge			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Aberthin Play Area (Downs View)		x	x
Bearfield	Games area		x
Brookfield Park		x	x
Poplars Park			x
Millfield Drive	Play area		x
Police Field Marked Rugby Pitches			x

Sully			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Burnham Avenue Sports Ground	Bowling green/play area		x
Elworthy Close Play Area	x		

Dinas Powys			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Caerleon Road Open Space			x
Dinas Powys Common			x
Parc Bryn-y-don			x
Cae'r Odyn Play Area			x
Drylla Play Area	x		
Nightingale Place Play Area			x
Seel Park Play Area	x		x
George's Row			x
Murch Playing Field	Games area/play area/bowling green		x

Rhose			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Celtic Way Leisure Park	Bowling green/marked sports pitches/play area		x
Ceri Road Recreation Ground	Play area/marked sports pitches		x
Milburn Park		x	x
Nurston Close Open Space	x		
Smeaton Close Open Space	Play area	x	x
Stewart Road	Play Area	x	x

Llandough			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Cogan Pill Play Area		x	x
King George V Playing Field	Tennis courts		x

Wenvoe			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
The Grange	Play area		x
Station Road Playing Fields			x
Station Road Marked Football Pitches	Tennis court/games area		x

Llantwit Major			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Trebefered Play Area			x
Cwm Colhuw	Beach ban - 1st May – 30th Sept	x	x
Windmill Lane Playing Fields			x
Bedford Rise		x	x
Dyfrig/Seys Court	Play area		x

Other areas			
Area	Prohibition (Ban)	Dogs on Leads	Remove Dog Faeces
Llangan Fferm Goch	Play area	x	x
St Athans Playing Fields	Play area/games area.		x
Treoes Nant Caura	Play area		x
Llanmaes Old Mill		x	x
Welsh St Donats Community Centre			x
Ystradowen Parc Owain	Games area		x
Craig Penllyn			x
Leckwith The Green			x
Llysworney Play Area	x		
Dunraven Bay Southerndown	X 1st May – 30th Sept		x
Corntown Marked Football Pitches			x
St Brides Rec Marked	x		x

Football Pitches			
Marked Football Pitches Wick	x		x
Recreation Field Wick Marked Rugby Pitches			x

DRAFT