

Meeting of:	<b>Cabinet</b>
Date of Meeting:	<b>Monday, 08 February 2021</b>
Relevant Scrutiny Committee:	Corporate Performance and Resources
Report Title:	Final Capital Proposals 2021/22 to 2025/26
Purpose of Report:	To gain Cabinet’s approval for the final capital programme proposals for 2021/22 to 2025/26 and for the proposals to be submitted to Corporate Performance and Resources Scrutiny Committee.
Report Owner:	<b>Report of the Executive Leader and Cabinet Member for Performance and Resources</b>
Responsible Officer:	<b>Carys Lord Section S151 Officer</b>
Elected Member and Officer Consultation:	Scrutiny Committees and Corporate Management Team have been consulted on the initial budget proposals. Trade Unions have been consulted informally on the potential implications of the proposals. External stakeholders were also consulted on the budget priorities
Policy Framework:	This report is following the procedure laid down in the Constitution for the making of the budget and needs to be referred to Council to make the final decision.
<p>Executive Summary:</p> <ul style="list-style-type: none"> <li>• The report sets out the Council's proposed Final Capital Programme for the period 2021/22 to 2025/26 at Appendix 1.</li> <li>• The total value of capital schemes over the next 5 years is £249.90m. This includes £69.19m for the Band B 21st Century Schools Programme and £126.88m for the Housing Improvement Programme.</li> <li>• Welsh Government have advised that the Public Highway's Refurbishment grant will continue and the Capital Programme will be amended accordingly when a formal award letter is issued to the Council. Council funding of £480k (£300k plus £180k of asset renewal) for investment in highways during 2021/22 has been included in the five year Capital Programme.</li> </ul>	

## **Recommendations**

1. That the final Capital Programme for the years 2021/22 to 2025/26 as set out in Appendix 1 be approved.
2. That Cabinet refer the Final Capital Proposals 2021/22 to 2025/26 to the Corporate Performance and Resources Scrutiny Committee for review and the comments of Scrutiny committee be referred to Cabinet.
3. That Cabinet approve the reprofiling of the Band B programme for the School Investment Strategy for the years 2020/21 to 2025/26 as shown in paragraph 2.30 of this report.
4. That Cabinet approve the carry forward £15k of the 2020/21 Economic Stimulus scheme budget into the 2021/22 Capital Programme and vire to the Old Hall Cowbridge, renewal of roof coverings scheme.
5. That Cabinet approve the reprofiling of the Disabled Facilities Grant scheme for the years 2020/21 to 2025/26 as shown in paragraph 2.21 of this report.
6. That Cabinet approve the reprofiling of the Housing Improvement Programme for the years 2021/22 to 2025/26 as shown in paragraph 2.35 of this report.
7. That Cabinet approve the reprofiling of the City Deal scheme for the years 2020/21 to 2025/26 as shown in paragraph 2.23 of this report.

## **Reasons for Recommendations**

1. To set and approve future capital programmes to 2025/26.
2. In order to gain the view of Corporate Performance and Resources Scrutiny Committee.
3. To reflect the work programme for the Band B Schemes.
4. To allow schemes to proceed in current and future financial years.
5. To reflect the work programme for the Disabled Facilities Scheme.
6. To reflect the work programme for the Housing Improvement Schemes.
7. To reflect the work programme for the City Deal Scheme.

## **1. Background**

### **Capital Programme**

- 1.1 The Council has produced a detailed 5 year Capital Programme, with the proposed programme for 2021/22 to 2025/26 being included in Appendix 1.
- 1.2 When the initial proposals were considered by Cabinet on 30th November 2020, minute C397, the Council had not received the provisional settlement from Welsh Government for 2021/22. The consequence of the late announcement

was that a draft capital programme was not included in the initial proposals report. The report therefore detailed the requests for funding that had been received from Directorates and these bids were presented to Scrutiny Committees in December 2020 for comment.

- 1.3** In responding to the report, the following recommendation in relation to the requests for funding was made by the Environment and Regeneration Scrutiny Committee at a meeting held on the 15th December 2020: -

-T H A T the Corporate Performance and Resources Scrutiny Committee pass on to Cabinet the Committee's recommendation that capital bid NST1 - Carriageway resurfacing/Surface treatments, should be funded and progressed as a priority.

- 1.4** The recommendations of Scrutiny Committees were referred to the Corporate Performance and Resources Scrutiny Committee, which is the lead Scrutiny Committee for the budget. On 16th December 2020 this Committee recommended that: -

- T H A T further information regarding the active travel proposals be provided to Committee.

- T H A T Committee considers the Capital report having regard to recommendation 1 above at its next meeting in order for discussions to take place to be able to fully consider the Capital Proposals going forward.

- 1.5** The Budget Working Group (BWG) have had consideration for the recommendations of the Scrutiny Committees when preparing the 2021/22 capital programme.

## **2. Key Issues for Consideration**

### **Capital Resources Available**

- 2.1** On 22nd December 2020, the Welsh Government (WG) announced the provisional 2021/22 General Capital Funding (GCF) settlement which was £6.867m, being made up of £3.438m grant and £3.429m of supported borrowing. This is an increase of £71k from the 2020/21 funding of £6.796m.
- 2.2** Within the settlement it has been advised that General Capital Funding for 2021/22 for Wales as a whole will continue to be set at £198 million. Included within this amount is £20 million for the continuation of the public highway's refurbishment grant, including support for active travel; £54 million of historic baselined general capital grant; and the continuation of an additional £35 million of general capital grant, which was announced as part of the 2019/20 and 2020/21 budgets. This additional £35m will enable Council's to start to respond to our joint priority of decarbonisation including housing and economic recovery following COVID -19.

**2.3** As no further indication has been received from Welsh Government, it has been assumed that from 2022/23 onwards, the level of capital funding will revert back to the same level as set out in the 2018/19 Provisional Settlement and will then remain constant for the remainder of the period of this programme.

**2.4** On this basis, the following table represents the capital funding from the Welsh Government assumed as part of the 5 year programme.

<b>WG Funding</b>	<b>21/22</b>	<b>22/23</b>	<b>23/24</b>	<b>24/25</b>	<b>25/26</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>	<b>£000</b>
Supported Borrowing General Fund	3,429	3,422	3,422	3,422	3,422
General Capital Grant	3,438	2,083	2,083	2,083	2,083
<b>TOTAL</b>	<b>6,867</b>	<b>5,505</b>	<b>5,505</b>	<b>5,505</b>	<b>5,505</b>

**2.5** Funding is expected to be received for the Public Highways Refurbishment Grant. This is a road refurbishment programme and will provide vital new investment for the Council's roads, the Council has received funding since 2018. The Council's allocation for 2018/19 was £758k, £749k for 2019/20 and £752k for 2020/21. The Council's allocation for 2021/22 is yet to be announced.

**2.6** Another means of financing capital expenditure is through capital receipts resulting from the sale of assets. Receipts from the sale of Housing Revenue Account (HRA) assets can only be spent in the HRA and cannot be used to finance General Fund capital schemes.

**2.7** The Council has taken the decision to ringfence vehicle capital receipts for the vehicle replacement programme. Capital receipts would be utilised in the year that they are received to reduce the requirement to use reserves or unsupported borrowing.

**2.8** Within the general capital receipts balance £212k is ringfenced for match funding for the Llanmaes Flood Risk Management scheme. This is subject to the approval of grant funding from Welsh Government for the scheme and the Capital Programme will be amended accordingly once the Council receives approval of the funding.

**2.9** Projected use and income generated from the sale of assets for the next 5 years is shown in the following table.

<b>Capital Receipts</b>	<b>General</b>	<b>Ring-fenced Social Services</b>	<b>Ring-fenced Education</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>
Projected Balance as at 31st March 2021	5,737	1,339	4,810
Anticipated Requirements – 2021/22	(3,703)	0	(4,867)
Anticipated Receipts – 2021/22	0	0	57
Balance as at 31st March 2022	2,034	1,339	0
Anticipated Requirements – 2022/23	0	(1,339)	(300)
Anticipated Receipts – 2022/23	300	0	300
Balance as at 31st March 2023	2,334	0	0
Anticipated Requirements – 2023/24	0	0	0
Anticipated Receipts – 2023/24	0	0	0
Balance as at 31st March 2024	2,334	0	0
Anticipated Requirements – 2024/25	0	0	0
Anticipated Receipts – 2024/25	0	0	0
Balance as at 31st March 2025	2,334	0	0
Anticipated Requirements – 2025/26	0	0	0
Anticipated Receipts – 2025/26	0	0	0
Balance as at 31st March 2026	2,334	0	0

- 2.10** Capital expenditure can also be funded by revenue contributions or the utilisation of existing reserves.
- 2.11** Schemes are also included in the programme that have funding under S106 planning obligations.
- 2.12** Outside of the above, the Council is heavily dependent on specific grant funding to supplement its own resources if certain capital schemes are to be progressed. It is estimated that over the next 5 years, the level of specific grant funding for General Fund capital schemes is approximately £32.56m which is around £3.67m more than the level of General Capital Funding for the same period (£28.89m). The grants include Band B 21st Century Schools grant, the Childcare Offer Capital Grant and the Local Places for Nature grant.

**2.13** The Council is also able to borrow to finance capital expenditure. This can be supported where funding is received from WG to fund the cost of borrowing or unsupported where the Council has to finance the full cost of the debt. When considering options for capital financing, the ability of the Council to finance the repayment of any loan it raises for the funding of capital schemes must be evaluated.

**Capital Programme 2021/22 to 2025/26**

**2.14** The 2021/22 to 2025/26 Capital Proposals have been made in accordance with the principals of the Capital Strategy. Clearly, limited resources will allow only those schemes of highest corporate priority and/or risk to be pursued. The initial proposals report presented to Cabinet in November 2020 set out the process for prioritising capital bids.

**2.15** The initial capital proposals advised that while the evaluation process had been carried out for 2021/22 in the normal manner, the provisional settlement for 2021/22 had not been confirmed. It was therefore proposed at that point, due to the uncertainty in the level of funding to be provided, that no schemes would be approved for inclusion in the Capital Programme and further assessment would be carried out by the Budget Working Group once the level of funding was known and consultation had taken place. As the provisional capital settlement from WG has now been received, it is proposed that new schemes are now included in the capital programme 2021/22 - 2025/26 as set out below:-

<b>Scheme</b>	<b>21/22</b>	<b>22/23</b>	<b>23/24</b>	<b>Need</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>	
Roofing Old Hall Cowbridge	15	0	0	This capital scheme was submitted as part of the 2020/21 process and has already been approved for capital funding however the amount previously estimated is now higher due to inflation. This capital bid is to increase the capital allocation by £15k.
New Household Waste Recycling Centre (HWRC)	1,000	0	0	This is an additional bid to the budget already approved within the programme. Costs have increased due to the requirement of purchasing land, and additional design and drainage costs associated with the site.

Atlantic Trading Estate- Operations Fleet Parking	1000	1000	0	To develop land on ATE Barry to accommodate Neighbourhood Services operations waste and recycling collection vehicles.
Wales Coast Path - Penarth to Lavernock	49	0	0	The cliff line between Lavernock Point and Penarth has recently been affected by two large cliff falls. This has had the effect of bringing the Wales Coast Path within 2.0m of the cliff edge. It has further been advised that the geology of the effected section is such that it is likely that further falls could be anticipated at this section. The path is also in significant disrepair.
Cosmeston Works Programme	120	165	157	Provision of a unique, sustainable, multi-use community hub overlooking the lake. Available to a wide range of user groups and providing a wide range of activities for residents, whilst extending tourism and educational opportunities whilst highlighting the sites cultural / natural heritage. To replace the existing roof structure and thatched roof covering to the Byre at Cosmeston Medieval village as it has deteriorated and is in a poor state of repair. The structure will need to be closed on health and safety grounds if works are not undertaken. To improve the existing gateway access into the lakeside area of the Country park and improve facilities for users. To replace the main arterial wooden boardwalks at Cosmeston that traverse through a protected S.S.S.I wetland, linking up with the visitor centre / café, Medieval village and Bridleway running through the centre of the country park.

Barry Leisure Centre Boiler Renewal	175	175	0	The heating and hot water boilers at Barry Leisure Centre are beyond their planned economic life being approximately 30 years old and are in a very poor condition. Regular repairs are required to ensure their continued operation which is hampered by the decreasing supply of spares.
Penarth Leisure Centre Water Heaters Renewal	75	0	0	The water heaters at Penarth Leisure Centre are beyond their planned economic life being approximately 30 years old and are in a very poor condition. Regular repairs are required to ensure their continued operation which is hampered by the decreasing supply of spares.
Penarth Leisure Centre High Level Glazing	45	0	0	The bid was for £60k, however £15k has now been profiled in the 2020/21 Capital Programme so that the scheme can commence as soon as possible. Isolated emergency repairs have been carried out, but further remedial works to the remaining glazing at this level are urgently required.
Penarth Esplanade Highway Infrastructure Improvements	250	0	0	This scheme is proposed to incorporate key improvements to existing features including kerb lines, build-outs, pedestrian crossings, signage and footways as well as resurfacing of the Esplanade carriageway. (Bid was £400k of which £150k was brought forward to 2020/21 via emergency powers)

**2.16** The Initial Capital Proposals advised that the Asset Renewal budgets for each directorate would be reviewed and schemes would be identified prior to the approval of the Final Capital proposals for 2021/22 to ensure that funding is allocated to priority schemes. A full breakdown of the Asset Renewal budgets is now included in the 2021/22 capital programme.

**2.17** £180k is being allocated to resurfacing from the 2021/22 Neighbourhood Services Asset Renewal budget. There was already £300k approved in the capital



programme and therefore this brings the Council's contribution towards highway improvements in 2021/22 to £480k. WG has indicated that the Highways Refurbishment grant will continue and the Capital Programme will be amended accordingly when a formal offer letter has been received.

- 2.18** The original scheme for the replacement staffroom building at St Brides Primary School was originally designed by school appointed Architects and did not consider buildability in terms of location of underground services. This was identified as an issue by the Council's in-house Architectural team, which has resulted in a delay to the detailed design process. The underground camera survey investigation works are now complete and the Council's Consultant Structural Engineer has provided detailed proposals for drainage diversion works necessary to allow construction of the new staffroom building. Due to the above the scheme is now anticipated to cost £201k. £116k is already approved within the Capital Programme. It is requested to increase the budget in the 2021/22 Capital Programme by £85k, of which £60k is to be funded by a revenue contribution from the school and £25k from a revenue contribution from the Policy budget. This has been reflected in Appendix 1.
- 2.19** The Llansannor extension scheme went out to tender however came back over budget. The scheme was value engineered and put out to tender again but still came back over budget. At Cabinet on the 16th November 2020 £100k was approved to be carried forward into 2021/22. This budget is being increased with £40k from the 2021/22 School's Asset Renewal budget and £17k from the Schools Rationalisation Reserve giving a total budget in 2021/22 of £157k. This has been reflected in Appendix 1.
- 2.20** The Old Hall Cowbridge, renewal of roof coverings scheme anticipated cost has increased by £15k due to inflation. £15k of the Economic Stimulus scheme budget in 2020/21 is unallocated and it is therefore requested that the £15k is slipped into the 2021/22 Capital Programme and vired to the Old Hall Cowbridge, renewal of roof coverings scheme. This has been reflected in Appendix 1.
- 2.21** It is requested to reprofile the Disabled Facilities Grants scheme as shown in the table below. This has been reflected in Appendix 1. The monies released due to the reprofiling have been used to part fund 2021/22 capital bids.

Year	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26
<b>Current Budget £000</b>	726	1,650	1,150	1,150	1,150	1,150
<b>Revised Budget £000</b>	300	1,250	1,150	1,150	1,150	1,150

- 2.22** The Council has received an award of funding in relation to the Local Places for Nature Capital Funding 2021/22 from Wales Council for Voluntary Action. The funding is for the following schemes:-  
 -Nature on your doorstep £64,739  
 -Greening the public services estate £36,511  
 This grant has been included in Appendix 1 of this report.

- 2.23** It is requested to reprofile the City Deal budget as set out in the table below: -

Year	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26
<b>Current Budget £000</b>	1,313	675	675	972	972	1,235
<b>Revised Budget £000</b>	356	2,240	4,480	0	0	0

- 2.24** Potential funding for 2022/23 onwards which has not been allocated to specific schemes is shown under the All Services Asset Renewal heading.

### **Schools Investment Programme**

- 2.25** The Schools Investment Programme is a priority programme of investment in the future of the Vale of Glamorgan's schools.
- 2.26** In late November 2018, Welsh Government advised that the intervention rate for the 21st Century Schools Programme for non-faith school schemes would increase from 50% to 65%. A new intervention rate of 75% Welsh Government funding was also introduced for facilities for those pupils with additional learning needs (ALN) and those in pupil referral units (PRU). The St Richards/St Helen scheme will now be a Band C scheme and the options of financing the scheme as a Mutual Investment Model (MIM) are being considered.
- 2.27** As a result of the intervention rate change, Cabinet on 15th July 2019 approved the revised 21st Century Schools Programme which took into account priorities and cost pressures around ALN provision.
- 2.28** In October 2020 Welsh Government advised the Council that there could be the potential to increase the programme envelope for schemes supporting decarbonisation. In order to ensure the Council is able to invest additional funding to deliver other projects as net-zero, the Council requested that the overall programme envelope was increased by £1,050,000 to include the additional funding allocated to deliver decarbonisation which would be 100% funded by Welsh Government. This was approved by the Minister for Education as set out below and the Capital Programme was increased accordingly via Emergency Powers in December 2020.

<b>Scheme</b>	<b>Additional Funding £000</b>
St David's Primary School	50
Primary Provision in the Western Vale	500
St Nicholas	500
<b>Total</b>	<b>1,050</b>

**2.29** This grant has released £1,050,000 of Council resources and it is proposed that the £1,050,000 is reallocated; £400k to Cowbridge Primary Provision, £150k to St David's Primary School, £170k to Primary Provision in the Western Vale, with £330k remaining unallocated. The £330k has now been profiled below; £100k to the Centre of Learning and Wellbeing scheme and £200k to the Ysgol Y Deri scheme, this will be match funding for a business case that the Council will put forward to Welsh Government for additional funding for Net Zero carbon for those schools. £30k has been allocated to address other small pressures within the programme.

**2.30** It is requested that the schemes contained in the programme are re-profiled as shown below in order to maximise the opportunity to draw down on the available Section 106 funding and to reflect more accurately scheme spend profiles. The total of the Band B programme is £136.055m of which £2.453m was funded in 2018/19 and £15.316m in 2019/20.

<b>Band B Schemes</b>	<b>20/21</b>	<b>21/22</b>	<b>22/23</b>	<b>23/24</b>	<b>24/25</b>	<b>Total</b>
	£000	£000	£000	£000	£000	£000
Whitmore High School	16,604	5,655	565	0	0	22,824
Pencoedtre High School	14,918	14,546	3,657	0	0	33,121
Centre for Learning and Wellbeing	496	2,100	1,825	0	0	4,421
Ysgol Gymraeg Bro Morgannwg	11,156	2,552	348	0	0	14,056
Barry Waterfront	50	5,242	2,593	0	0	7,885
Primary Provision in the Western Vale	2,391	2,446	76	0	0	4,913
Cowbridge Primary Provision	192	3,547	1,600	0	0	5,339
St David's Primary School	2,482	1,703	90	0	0	4,275
St Nicholas	250	4,098	400	0	0	4,748
Ysgol Y Deri	509	5,650	4,000	1,000	0	11,159
Primary Provision in Penarth	0	977	1,708	1,500	0	4,185
Review Nursery Provision	50	1,210	100	0	0	1,360
<b>TOTAL</b>	<b>49,098</b>	<b>49,726</b>	<b>16,962</b>	<b>2,500</b>	<b>0</b>	<b>118,286</b>

**2.31** The revised funding for this programme is shown in the following table.

<b>Band B Schemes</b>	<b>£000</b>
WG Grant	65,164
S106	21,418
Capital Receipts	8,790
General Capital Funding	3,583
Reserves and Revenue Contribution	11,326
Prudential Borrowing	8,005
<b>TOTAL</b>	<b>118,286</b>

### **Housing Improvement Programme**

**2.32** The Council achieved Welsh Housing Quality Standard (WHQS) at the end of March 2018. The Final Capital Programme Proposals therefore reflect the level of works required to maintain WHQS and the Council's aspirations as part of the Housing Asset Management Plan, which includes the building of new houses.

**2.33** WG requires all local authorities who retain their housing stock to submit an acceptable Housing Business Plan annually that incorporates a detailed financial forecast in the form of a 30 year financial model. The Business Plan is the primary tool for a local authority's housing landlord service to ensure that its financial plans are sustainable and affordable.

**2.34** The Plan will form the basis of the Major Repairs Allowance (MRA) grant application, which is a pivotal financing component for the Housing Improvement Programme. The MRA for 2021/22 has not yet been announced by the Welsh Government but the assumed level of grant in Appendix 1 remains at £2.764m per annum which is the sum received in 2020/21.

**2.35** The sources of funding to be used to finance HRA expenditure in 2021/22 to 2025/26 are detailed in the table below. It is requested to reprofile the Housing Improvement Programme as detailed below, this has also been reflected in Appendix 1.

<b>Funding</b>	<b>2021/22 £000</b>	<b>2022/23 £000</b>	<b>2023/24 £000</b>	<b>2024/25 £000</b>	<b>2025/26 £000</b>
Revenue/Reserves	6,392	5,763	5,532	6,227	6,210
MRA Grant	2,764	2,764	2,764	2,764	2,764
Unsupported Borrowing	26,298	19,233	14,447	13,092	8,562
S106	1,300	0	0	0	0
<b>Total Budget</b>	<b>36,754</b>	<b>27,760</b>	<b>22,743</b>	<b>22,083</b>	<b>17,536</b>

### **3. How do proposals evidence the Five Ways of Working and contribute to our Well-being Objectives?**

**3.1** The Capital Programme focuses capital investment to deliver the outcomes identified as part of the Corporate Plan.

- **To work with and for our communities** - Consultations are carried out with the community on capital projects e.g. Band B and park schemes. Building Stronger Communities capital grants are being issued to support projects being carried out by members of the community.
- **To support learning, employment and sustainable economic growth** - Further investment in schools through the School Investment Programme with Band A complete and development under Band B which commenced in 2019/20. Contributing as a partner in the Cardiff Capital Region City Deal will bring economic prosperity to the area. There will be continued investment in environment and regeneration programmes to support economic growth.
- **To support people at home and in their community** - Investment in housing through the Housing Improvement Programme will maintain the Welsh Housing Quality Standard and there is a new build programme. Disabled Facility Grants are also issued to residents. Investment in leisure centres and playgrounds will encourage more use and activity. The core active travel fund allocation grant from Welsh Government is used to implement active travel schemes.
- **To respect, enhance and enjoy our environment** - In response to the climate emergency, the Council launched a project to explore how construction practices could be adapted to support decarbonisation as part the 21st Century Schools Programme. St David's CIW Primary School was designed to be low (in-use) carbon through improved building fabric, maximising renewables and its only energy source is electric. This model was further developed to deliver net-zero (in-use) carbon school buildings for Llancafarn Primary School and St Nicholas CIW Primary School. The Llancafarn Primary School scheme is due to be completed in 2021 which will make it the first net-zero carbon primary school building in Wales. Investing in the introduction of LED street lighting will bring environmental benefits. Funding has been made available for the installation of vehicle charging infrastructure and for the purchase of electric pool cars. The school decarbonisation programme consists of a variety of energy reduction measures and renewable energy installations have been identified across a number of assets within the school portfolio. Recycling is now to be sorted into separate containers, the change is aimed at improving the quality of the materials that are collected for recycling which is better for the environment and will help the Council to recycle more.

**3.2** The setting of the 5 year Capital Programme considers the Five Ways of Working.

**3.3 Looking to the long term** - The development of the capital programme and the Capital Strategy is a means of planning for the future and takes a strategic approach to ensure services are sustainable and that investments are affordable

over the longer term and that future need and demand for services is understood.

- 3.4 Taking an integrated approach** – The Capital Strategy recognises that in setting the capital programme, working with partners is encouraged, as it allows the utilisation of funding from various sources, such as Welsh Government and S106 contributions, to deliver schemes.
- 3.5 Involving the population in decisions** – As part of the annual budget setting process there is engagement with residents, customers and partners. Prior to the implementation of certain capital schemes, consultation may also take place with the public which may in some cases be statutory.
- 3.6 Working in a collaborative way** – The Capital Strategy recognises that more can be achieved and better services can be provided by collaboration and it encourages this as a way of working in the future which includes providing funding to work with local communities.
- 3.7 Understanding the root cause of issues and preventing them** – The Capital Strategy and the process for setting the capital programme is proactive and allows an understanding of the financial and operational issues to be considered together so that issues can be tackled at the source.

## 4. Resources and Legal Considerations

### Financial

- 4.1** The capital programme will be funded from a variety of sources. The table below details the General Capital Funding and internal resources required to fund the schemes proposed in Appendix 1 in 2021/22.

<b>Net Sources of Funding - 2021/22</b>	<b>£000</b>
<b>General Fund</b>	
<b>Welsh Government Resources:</b>	
General Capital Funding	3,438
Supported Borrowing	3,429
<b>Council Resources:</b>	
Capital Receipts	8,570
Unsupported (Prudential) Borrowing	5,821
Revenue/Reserves	14,507
<b>Net Capital Resources</b>	<b>35,765</b>
<b>Housing</b>	
<b>Council Resources:</b>	
Capital Receipts	0
Unsupported (Prudential) Borrowing	26,298

Housing Reserves	6,392
<b>Net Capital Resources</b>	<b>32,690</b>
<b>Total Net Capital Resources</b>	<b>68,455</b>

### **Employment**

- 4.2** Some of the schemes included in the capital programme will be undertaken by Council staff and the relevant costs will be recharged to the capital scheme.

### **Legal (Including Equalities)**

- 4.3** The Council is required to show that capital expenditure is covered by identified resources when developing its Final Capital Programme proposals.

## **5. Background Papers**

Local Government Provisional Revenue Settlement letter dated 22nd December 2020.

Schemes	2021/22		2022/23		2023/24		2024/25		2025/26		Comments
	Net	Gross	Net	Gross	Net	Gross	Net	Gross	Net	Gross	
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	
Learning and Skills	20,988	51,942	5,365	17,492	600	3,100	600	600	600	600	
Social Services	100	100	1,439	1,439	100	100	100	100	100	100	
Environment and Housing	41,755	48,600	29,253	32,017	22,153	24,917	21,129	23,893	16,582	19,346	
Managing Director and Resources	3,372	4,662	2,589	2,589	3,795	3,795	3,795	3,795	3,995	3,995	
City Deal	2,240	2,240	4,480	4,480	0	0	0	0	0	0	
<b>TOTAL CAPITAL PROGRAMME</b>	<b>68,455</b>	<b>107,544</b>	<b>43,126</b>	<b>58,017</b>	<b>26,648</b>	<b>31,912</b>	<b>25,624</b>	<b>28,388</b>	<b>21,277</b>	<b>24,041</b>	

**RESOURCES USED TO FINANCE PROGRAMME****GENERAL FUND CAPITAL RECEIPTS POSITION**

	Net £000	Gross £000		Ringfenced		
				General £000	SS £000	Ed £000
<b>Resources from Welsh Government</b>			<b>Balance as at 31st March 2020</b>	<b>7,539</b>	<b>1,339</b>	<b>7,598</b>
Supported Borrowing - General Fund	3,429	3,429	Anticipated Required in 2020/21	-1,815	0	-2,788
General Capital Grant	3,438	3,438	Anticipated Receipt in 2020/21	13	0	0
<b>Total Resources from Welsh Government</b>	<b>6,867</b>	<b>6,867</b>	<b>Balance as at 31st March 2021</b>	<b>5,737</b>	<b>1,339</b>	<b>4,810</b>
			Anticipated Required in 2021/22	-3,703	0	-4,867
<b>Other Available Resources</b>			Anticipated Receipt in 2021/22	0	0	57
General Fund Revenue/Reserves	14,507	14,507	<b>Balance as at 31st March 2022</b>	<b>2,034</b>	<b>1,339</b>	<b>0</b>
Housing Reserves/Revenue	6,392	6,392	Anticipated Required in 2022/23	0	-1339	-300
Housing Capital Receipts	0	0	Anticipated Receipt in 2022/23	300	0	300
Education Capital Receipts	4,867	4,867	<b>Balance as at 31st March 2023</b>	<b>2,334</b>	<b>0</b>	<b>0</b>
General Fund Capital Receipts	3,703	3,703	Anticipated Required in 2023/24	0	0	0
S106	0	13,177	Anticipated Receipt in 2023/24	0	0	0
Other External Grants	0	23,148	<b>Balance as at 31st March 2024</b>	<b>2,334</b>	<b>0</b>	<b>0</b>
Major Repairs Allowance	0	2,764	Anticipated Required in 2024/25	0	0	0
Unsupported (Prudential) Borrowing	29,879	29,879	Anticipated Receipt in 2024/25	0	0	0
City Deal Borrowing	2,240	2,240	<b>Balance as at 31st March 2025</b>	<b>2,334</b>	<b>0</b>	<b>0</b>
<b>TOTAL RESOURCES</b>	<b>68,455</b>	<b>107,544</b>	Anticipated Required in 2025/26	0	0	0
			Anticipated Receipt in 2025/26	0	0	0
			<b>Balance as at 31st March 2026</b>	<b>2,334</b>	<b>0</b>	<b>0</b>





Schemes	2021/22		2022/23		2023/24		2024/25		2025/26		Comments
	Net	Gross	Net	Gross	Net	Gross	Net	Gross	Net	Gross	
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	
<b>Neighbourhood Services and Transport</b>											
Vehicle Replacement Programme	2,002	2,002	2,272	2,272	1,164	1,164	800	800	800	800	
<b>Asset Renewal</b>											
Asset Renewal	0	0	300	300	500	500	500	500	500	500	
Ogmore by Sea Car Park Refurbishment	20	20	0	0	0	0	0	0	0	0	
Coastal Infrastructure	40	40	0	0	0	0	0	0	0	0	
Neighbourhood Services buildings for compliance issues and community centres	30	30	0	0	0	0	0	0	0	0	
Parks	30	30	0	0	0	0	0	0	0	0	
Neighbourhood Services Highway Improvements	480	480	300	300	300	300	300	300	300	300	
Flood Risk Management	100	100	100	100	100	100	100	100	100	100	To address various flooding & drainage issues
Coast Protection and Land Drainage General	110	110	110	110	110	110	110	110	110	110	New responsibilities on coastal protection and land drainage
<b>2020/21 and 2021/22 Capital Bids</b>											
Car Park Refurbishments	70	70	0	0	0	0	0	0	0	0	Capital Bid approved February 2020
Penarth Esplanade Highway Infrastructure Improvements	250	250	0	0	0	0	0	0	0	0	0 New Capital Bid
New Household Waste Recycling Centre (HWRC)	1,400	1,400	0	0	0	0	0	0	0	0	£400k Capital Bid approved February 2020, £1,000k new Capital Bid.
Atlantic Trading Estate- Operations Fleet Parking	1,000	1,000	1,000	1,000	0	0	0	0	0	0	0 New Capital Bid
Barry Leisure Centre Boiler Renewal	175	175	175	175	0	0	0	0	0	0	0 New Capital Bid
Penarth Leisure Centre Water Heaters Renewal	75	75	0	0	0	0	0	0	0	0	0 New Capital Bid
Penarth Leisure Centre, High Level Glazing	45	45	0	0	0	0	0	0	0	0	New Capital Bid - Approved via emergency powers January 2021
<b>Slippage</b>											
Murchfield Access Bridge	17	17	0	0	0	0	0	0	0	0	Requested at Cabinet on the 16th November 2020
WelTAG 1 Study Transport Link from the Five Mile Lane to Cardiff Airport	15	15	0	0	0	0	0	0	0	0	
Dimming of Street Lighting/Fitting of LED lanterns	397	397	0	0	0	0	0	0	0	0	
Cowbridge Leisure Centre Roofing	349	349	0	0	0	0	0	0	0	0	
Llantwit Major Leisure Centre - Rebuild brickwork	75	75	0	0	0	0	0	0	0	0	
<b>S106</b>											
Dinas Powys Sustainable Transport	0	183	0	0	0	0	0	0	0	0	
<b>S106 Slippage</b>											
Rhoose Sustainable Transport	0	470	0	0	0	0	0	0	0	0	
<b>Parks</b>											
Gladstone Park Interpretation Scheme	12	23	0	0	0	0	0	0	0	0	
<b>Waste Recycling and Coastal Management</b>											
<b>Slippage</b>											
Resource Recovery Facility	1,498	1,498	0	0	0	0	0	0	0	0	
Waste grant WG 1920	0	2,117	0	0	0	0	0	0	0	0	
New Household Waste Recycling Centre (HWRC)	530	530	0	0	0	0	0	0	0	0	
<b>Total Neighbourhood Services &amp; Transport</b>	<b>8,720</b>	<b>11,501</b>	<b>4,257</b>	<b>4,257</b>	<b>2,174</b>	<b>2,174</b>	<b>1,810</b>	<b>1,810</b>	<b>1,810</b>	<b>1,810</b>	
<b>Community Safety Slippage</b>											
Upgrade of CCTV system	345	345	0	0	0	0	0	0	0	0	Requested at Cabinet on the 16th November 2020
<b>Total Community Safety</b>	<b>345</b>	<b>345</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	
<b>HRA</b>											
<b>Housing Improvement Programme</b>											
<b>Total Housing Improvement Programme</b>	<b>32,690</b>	<b>36,754</b>	<b>24,996</b>	<b>27,760</b>	<b>19,979</b>	<b>22,743</b>	<b>19,319</b>	<b>22,083</b>	<b>14,772</b>	<b>17,536</b>	Revised for Business Plan
<b>Total Environment and Housing</b>	<b>41,755</b>	<b>48,600</b>	<b>29,253</b>	<b>32,017</b>	<b>22,153</b>	<b>24,917</b>	<b>21,129</b>	<b>23,893</b>	<b>16,582</b>	<b>19,346</b>	

Schemes	2021/22		2022/23		2023/24		2024/25		2025/26		Comments
	Net	Gross	Net	Gross	Net	Gross	Net	Gross	Net	Gross	
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	
<b>Managing Director &amp; Resources</b>											
<b>Regeneration &amp; Planning</b>											
Barry Regeneration Partnership Project Fund	900	900	300	300	300	300	300	300	300	300	
Local Places for Nature Grant	0	101	0	0	0	0	0	0	0	0	
<b>2021/22 Capital Bids</b>											
Wales Coast Path - Penarth to Lavernock	49	49	0	0	0	0	0	0	0	0	0 New Capital Bid
Cosmeston Works Programme	120	120	165	165	157	157	0	0	0	0	0 New Capital Bid
<b>S106</b>											
The Knap Gardens – water and biodiversity project	0	97	0	0	0	0	0	0	0	0	0 Approved via Delegated Authority
Central Park – play area improvements	0	88	0	0	0	0	0	0	0	0	0 Approved via Delegated Authority
Belle Vue Pavilion in Penarth	0	667	0	0	0	0	0	0	0	0	0 Approved via Delegated Authority
<b>S106 Slippage</b>											
Penarth Heights Public Art	0	292	0	0	0	0	0	0	0	0	
North Penarth Open Space	0	45	0	0	0	0	0	0	0	0	
<b>2020/21 Capital Bids</b>											
BSC2	393	393	0	0	0	0	0	0	0	0	0 Capital Bid approved February 2020
<b>Total Regeneration &amp; Planning</b>	<b>1,462</b>	<b>2,752</b>	<b>465</b>	<b>465</b>	<b>457</b>	<b>457</b>	<b>300</b>	<b>300</b>	<b>300</b>	<b>300</b>	
<b>Private Sector Housing</b>											
Disabled Facility Grants	1,250	1,250	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	Reprofiled as part of this report
Additional Disabled Facility Grants	0	0	150	150	150	150	150	150	150	150	
<b>Total Private Sector Housing</b>	<b>1,250</b>	<b>1,250</b>	<b>1,150</b>	<b>1,150</b>	<b>1,150</b>	<b>1,150</b>	<b>1,150</b>	<b>1,150</b>	<b>1,150</b>	<b>1,150</b>	
<b>Resources</b>											
Building Strong Communities Fund (CASH Grants)	30	30	30	30	30	30	30	30	30	30	
<b>2020/21 Capital Bids</b>											
Ventilation & Lighting Upgrade to Contact One Vale	245	245	0	0	0	0	0	0	0	0	0 Capital Bid approved February 2020
Alps Depot Toilet Refurbishment	100	100	0	0	0	0	0	0	0	0	0 Capital Bid approved February 2020
All Services Asset Renewal	0	0	744	744	1,958	1,958	2,115	2,115	2,315	2,315	
<b>Slippage</b>											
Toilet Refurbishment Civic Offices	85	85	0	0	0	0	0	0	0	0	0 Requested at Cabinet on the 16th November 2020
<b>ICT Schemes</b>											
ICT allocation	200	200	200	200	200	200	200	200	200	200	0 Future years IT projects.
<b>Total Resources</b>	<b>660</b>	<b>660</b>	<b>974</b>	<b>974</b>	<b>2,188</b>	<b>2,188</b>	<b>2,345</b>	<b>2,345</b>	<b>2,545</b>	<b>2,545</b>	
<b>Total Managing Director &amp; Resources</b>	<b>3,372</b>	<b>4,662</b>	<b>2,589</b>	<b>2,589</b>	<b>3,795</b>	<b>3,795</b>	<b>3,795</b>	<b>3,795</b>	<b>3,995</b>	<b>3,995</b>	
<b>City Deal</b>											
City Deal	2,240	2,240	4,480	4,480	0	0	0	0	0	0	
<b>Total City Deal</b>	<b>2,240</b>	<b>2,240</b>	<b>4,480</b>	<b>4,480</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	
<b>Total Value of Capital Programme</b>	<b>68,455</b>	<b>107,544</b>	<b>43,126</b>	<b>58,017</b>	<b>26,648</b>	<b>31,912</b>	<b>25,624</b>	<b>28,388</b>	<b>21,277</b>	<b>24,041</b>	