#### **CABINET**

Minutes of a Hybrid meeting held on 20th November 2025.

The Committee agenda is available <u>here</u>.

The Meeting recording is available <u>here</u>.

<u>Present</u>: Councillor L. Burnett (Chair); Councillors R.M. Birch, G. John, S.D. Perkes, S. Sivagnanam and E. Williams.

Also Present: Councillors E.J. Goodjohn and Dr. I.J. Johnson

#### C136 ANNOUNCEMENT –

The meeting commenced advising of some housekeeping issues and advised that the meeting was being livestreamed, recorded and would be uploaded to the Vale of Glamorgan Council's website as soon as practicable after the meeting.

### C137 APOLOGIES FOR ABSENCE –

These were received from Councillors B.E. Brooks and M.R. Wilson.

### C138 MINUTES -

RESOLVED – T H A T the minutes of the meeting held on 6th November 2025 be approved as a correct record.

### C139 DECLARATIONS OF INTEREST –

No declarations of interest were received.

## C140 REPLACEMENT LOCAL DEVELOPMENT PLAN – HOUSING GROWTH IN BARRY (REF) –

The reference from Place Scrutiny Committee which took place on 18th November 2025 was presented at the meeting and would be made available online as supplemental information after the meeting. The Leader and Councillor Sivagnamam thanked the Committee and Democratic Services for producing the reference so soon after the Scrutiny meeting had taken place. Thanks were also passed to members of the public for their contributions and representations at the meeting.

Following consideration by the Committee, five Recommendations were proposed for Cabinet consideration:-

(1) THAT the Committee was concerned about the potential for increased and inappropriate use of protected environmental sites in the vicinity of the proposed Northwest Barry site. It was recommended that suitable accessible natural greenspaces be provided as part of any site development to benefit wider biodiversity interests and species in the area.

Councillor Sivagnanam noted the concerns of the Committee and had been responded to at the meeting by the Head of Sustainable Services as the administrative layout for the site as part of the consultation document included a significant area of open space to the south, a wetland corridor through the centre of the site and areas for more formal open space within the wider development. That space was considered to be suitable, natural open space which would support biodiversity enhancement and linked directly to Porthkerry Country Park.

(2) THAT Committee was concerned to note that the modelling showed the outline proposed improvements to Weycock Cross junction indicated adverse impacts on traffic congestion. The Strategic Transport Assessment must identify mitigating action which significantly addressed traffic congestion and minimised the impact of additional traffic on nearby feeder routes. This mitigation should include improved public transport and support for Active Travel.

In response, Councillor Sivagnanam said that the Strategic Transport Assessment was in the process of being prepared and considered the cumulative impact of the Replacement Local Development Plan sites on the strategic highways network. Initial works indicated that a mitigation scheme could be delivered that would mitigate the growth in traffic associated with the Replacement Local Development Plan site at that roundabout. It was anticipated that the north-west Barry site could deliver road-widening as part of the improvement scheme. There would be requirements for on and off-site improvements to sustainable transport, including Active Travel routes and would be set out within the Deposit Plan. Any direct improvements would have to be determined at the appropriate planning stage and future applications accompanied by site-specific transport assessments.

(3) THAT the Committee, regarding the Northwest Barry site, noted that the report referred to the need for increased school places and potential additional health capacity. It was therefore recommended that any additional development must not impact negatively on current provision for residents. Committee noted that more detailed information would be provided at the Deposit Plan stage – these must include specific steps that would be taken to protect and improve educational and health capacity.

Planning Officers had been working closely with colleagues in the Education Directorate to determine the demand for school places as a result of all new developments. The Deposit Plan would set out where additional school capacity was expected to be required and secured as a community sum through S106 agreements at the planning application stage. Officers had also been working closely with the Health Board as statutory consultees to ensure awareness of future demand associated with developments.

(4) THAT, at the appropriate time, there must be a management plan in place to incentivise the transfer of open spaces from new developments (such as the three potential sites in Barry) to local Council / public sector control.

It was recognised that the management of open spaces was a matter raised by residents previously on other development sites and was a detailed matter that could be addressed as part of any specific planning application process. Alternative options for the ongoing management of open space could be considered at the appropriate stage and could include, for example, transfers to Town and Community Councils rather than the Local Authority.

(5) THAT a community needs assessment be undertaken to identify infrastructure and transport needs in relation to the Bendricks development, and this should include consultation with local Elected Ward Members and current residents. The scope should encompass the Strategic Transport Assessment which should identify mitigating action to improve accessibility to public transport, Active Travel and Wimbourne Road.

The Bendricks was a scheme proposed to be brought forward by the Council's Housing Development Team, delivering 70 new affordable homes adjacent to the recently completed Council scheme at Hayeswood Road. It was recognised that the Bendricks was expanding as a community and would help to sustain existing bus services. A consultation would be launched by the Housing and Development Team on the development as part of the pre-application consultation process, prior to the submission of a planning application. The consultation would provide an opportunity for existing residents and elected Members for views of what the community needed in terms of infrastructure and transport. The outcomes of the consultation would be recorded and would feed into the development of any subsequent proposal.

Councillor Sivagnanam again thanked the Committee for their contributions and responses at the meeting and noted that many points were raised and answered at the meeting and would be taken into consideration.

The Leader said that the matter had been considered in depth at the Scrutiny Committee meeting. Plans that had already been negotiated with the proposed developers outlined matters such as green corridors and sustainable drainage. Many aspects would be considered as part of future planning processes and inspection by Welsh Government. Conversations were ongoing with Public Service Board colleagues and the importance of ensuring that planning processes joined up with planning facilities alongside housing developments. The Council was happy to work outside of its remit to help facilitate health development and health facilities, where necessary. There was a direction of travel with Welsh Government regarding management of open spaces. It was important to consult with residents about community needs.

RESOLVED – T H A T Committee be thanked for their consideration of the matter and the reference from Place Scrutiny Committee held on 18th November 2025 be noted with matters to be taken forward during related future planning processes.

### Reason for decision

Having regard to the contents of the reference and discussions at the meeting.

### C141 QUARTER 2 REVENUE MONITORING 2025/26 (EL/PR) (SCRUTINY – RESOURCES SCRUTINY COMMITTEE) –

The Leader presented the report to provide an update on Quarter 2 Monitoring for 2025/26.

The report would be referred to Resources Scrutiny Committee where the Leader said there would be more in-depth discussion. There were pressures across Neighbourhood Services in respect of road maintenance, Waste, grounds maintenance and street cleansing, however the Supported Borrowing Initiative from Welsh Government would support road maintenance both this year and next.

Challenges on delivering savings were reviewed weekly by the Council's Senior Leadership Team as well as Scrutiny. Schools were prioritised alongside Social Care but the Council were working to support with schools and governing bodies and provide assistance to develop plans where there were deficits.

Further consideration to the position would take place over the coming months as part of the ongoing budget setting processes taking place,

This was a matter for Executive decision.

Cabinet, having considered the report and all the issues and implications contained therein

#### RESOLVED -

- (1) THAT the report and the financial measures taken and proposed be approved.
- (2) T H A T the report be referred to Resources Scrutiny Committee for consideration and for any recommendations to be referred back to Cabinet for consideration.

### Reasons for decisions

- (1) To approve the report and the financial measures taken and proposed.
- (2) To enable the Scrutiny Committee responsible for finance to review the year end position.

## C142 CAPITAL MONITORING FOR THE PERIOD 1ST APRIL TO 30TH SEPTEMBER 2025 (EL/PR) (SCRUTINY – RESOURCES SCRUTINY COMMITTEE) –

The Leader presented the report to advise Cabinet of the progress on the 2025/26 Capital Programme for the period 1st April 2025 to 30th September 2025 and to request changes to the Capital Programme.

It was important to note that many areas were continuing to experience an increase in costs associated with delivery of schemes, including issues such as the price of steel, materials and increased transport costs.

This was a matter for Executive decision.

Cabinet, having considered the report and all the issues and implications contained therein

- (1) THAT the progress made on delivering the 2025/26 Capital Programme be noted.
- (2) THAT the use of Delegated Authority as set out in the report be noted.
- (3) THAT the use of Emergency Powers as detailed in Appendix 1 be noted.
- (4) THAT the following changes to the 2025/26 Capital Programme and future years Capital Programme be approved:
  - St Richard Gwyn Redevelopment Carry forward £2.131m of this scheme budget into the 2026/27 Capital Programme.
  - SPF Old Hall New Era the return Increase this scheme budget by £9k in the 2025/26 Capital Programme, to be funded by UK Government grant.
  - Derw Newydd Request to vire £11k to this scheme budget in the 2025/26 Capital Programme, to be funded from the Education Asset Contingency budget.
  - Romilly Primary Sports Barn Refurbishment Request to include this scheme with a budget of £34k in the 2025/26 Capital Programme to be funded from policy revenue budget.
  - Ty Dyfan Lift Renewal Include this scheme with a budget of £65k in the 2025/26 Capital Programme to be funded from capital receipts.
  - Equalities Act Compliant Toilets at Cartref Porthceri and Southway Request to bring forward the budget of £37k for this scheme from the 2026/27 Capital Programme and to remove the remaining £10k in 2026/27 from the Capital Programme.
  - Vehicle Replacement Programme Carry forward £1.476m of this scheme budget to the 2026/27 Capital Programme.
  - Barry Island Lighting £100k budget requested in the 2025/26 Capital Programme, funded from a £50k virement from the Community Asset

- Transfer Fund scheme and £50k brought forward from the Neighbourhood Services Asset Renewal in the 2026/27 Capital Programme.
- Coast Protection and Land Drainage General Request to carry forward £100k of this scheme budget to the 2026/27 Capital Programme.
- Dinas Powys flood Resilience Carry forward £1.213m of this scheme budget to the 2026/27 Capital Programme.
- Penarth Marina Landslip Slope Stabilisation Works Request to carry forward £2m of this scheme budget to the 2026/27 Capital Programme.
- Retaining Wall Windsor Road Carry forward £250k of this scheme budget to the 2026/27 Capital Programme.
- Barry Island ANPR and pay systems Request to carry forward £200k of this scheme budget into the 2026/27 Capital Programme.
- Car Park Refurbishment and new parking charges Vire £12k of this scheme budget to a new scheme for St Athan Street Lighting in the 2025/26 Capital Programme.
- Chickenwood Park Request to include a scheme in the 2025/26 Capital Programme with a budget of £9k, to be funded by grant.
- S106 Public Open Space The Bendricks, Barry Vire £10k of this scheme budget to the All Wales Play Opportunities Grant scheme in the 2025/26 Capital Programme.
- Fleet Parking Request to carry forward £1.5m of this scheme budget to the 2026/27 Capital Programme.
- Housing Improvement Programme
- New Build Carry forward £6.050m of this programme into the 2026/27
  Capital Programme as detailed in paragraph 2.32.
- 24 Burlington Street Request to increase this scheme budget in the 2025/26 Capital Programme by £6k, to be funded by Social Services revenue budget.
- Levelling Up fund Request to carry forward £10.859m to the 2026/27 Capital Programme.
- Placemaking enhancements Bearfield, Cowbridge
- Increase this scheme budget by £105k in the 2025/26 Capital Programme, to be funded by £70k, Sports Wales grant and £35k, S106 money.
- Vire £10k of this scheme budget to the All Wales Play Opportunities Grant scheme in the 2025/26 Capital Programme.
- Central Promenade Café Request to increase this scheme budget in the 2025/26 Capital Programme by £128k, to be funded from revenue budget.
- Cowbridge Primary Phase 2 (Iolo) Carry forward £1.5m to the 2026/27 Capital Programme as detailed in paragraph 2.35.
- Non-Treasury Investment Strategy Request to remove this scheme in the 2025/26 and future year's Capital Programme.

- (5) T H A T the 2025/26 Capital Programme be amended to reflect the revised lease arrangements that have/were due to commence in 2025/26 that meet the threshold for inclusion under IFRS16.
- (6) THAT the report be referred to Resources Scrutiny Committee for consideration.

### Reasons for decisions

- (1) To advise Cabinet of the progress on the Capital Programme.
- (2) To advise Cabinet of the use of Delegated Authority.
- (3) To advise Cabinet of the use of Emergency Powers.
- (4) To allow schemes to proceed in the current and future financial years.
- (5) To request approval of the revised Leasing additions for 2025/26 as part of the IFRS16 accounting standard.
- (6) To advise Resources Scrutiny Committee of the progress of the 2025/26 Capital Programme.

### C143 TREASURY MANAGEMENT MID-YEAR REPORT 2025/26 (EL/PR) (SCRUTINY – RESOURCES SCRUTINY COMMITTEE) –

The Leader presented the report to provide a mid-year report on the Authority's Treasury Management operations for the period 1st April 2025 to 30th September 2025.

Investments made were prudent and considered to be safe rather than looking for higher interest rates with more potential risk. The report would be referred to Full Council and Governance and Audit Committee for consideration.

This was a matter for Executive decision and referral to Full Council for approval.

Cabinet, having considered the report and all the issues and implications contained therein

- (1) T H A T the Treasury Management mid-year report for the period 1st April 2025 to 30th September 2025 be approved and the same referred to Full Council on 1st December 2025, for consideration.
- (2) THAT the latest Treasury Management indicators as set out in Appendix 1 be approved and referred to Full Council on 1st December 2025, for consideration.

(3) T H A T, notwithstanding Resolutions (1) and (2), the report also be forwarded to the next Governance and Audit Committee for consideration and discussion.

### Reasons for decisions

- (1) To present the Treasury Management mid-year report as required by the CIPFA Treasury Management in the Public Services: Code of Practice.
- (2) To present an update of the Treasury Management indicators which were included in the Treasury Management Strategy.
- (3) To present the report to the Governance and Audit Committee in accordance with the remit of the Committee.

# C144 INITIAL HOUSING REVENUE ACCOUNT (HRA) BUDGET REVISED BUDGET 2025/26 AND PROPOSALS 2026/27 (EL/PR) (SCRUTINY – PLACE AND RESOURCES SCRUTINY COMMITTEES) –

The Leader presented the report to gain Cabinet approval for the Housing Revenue Account revised budget for 2025/26 and the initial budget proposals for 2026/27 and to take the proposals forward for consultation with Place and Resources Scrutiny Committees.

It was important when discussing the Housing revenue Account to remember it included not only the existing housing, but was also about looking to future housing stock, the improvement of existing housing stock and also how increasing numbers of homes would be provided going forward as need continued to increase. The report requested consultation with residents for increases for rent and other services but there were no current increases proposed and any changes would be subject to a future report to Cabinet following consultation with tenants.

Councillor Perkes said the Housing Revenue Account was important in maintaining the existing Council housing stock and ensuring they met the Welsh Housing Quality Standard for existing tenants, as well as looking to build additional quality homes to address future need, address homelessness issues and provide affordable homes in the future.

This was a matter for Executive decision.

Cabinet, having considered the report and all the issues and implications contained therein

### RESOLVED -

(1) THAT the revised Housing Revenue Account budget for 2025/26 as set out in paragraph 2.2 be approved.

- (2) T H A T the initial Housing Revenue Account budget proposal for 2026/27 as set out in paragraph 2.12 be approved.
- (3) T H A T the revised 2025/26 budget and initial proposals for 2026/27 be referred to the Place Scrutiny Committee for consideration.
- (4) T H A T the report be referred to Members of the Place and Resources Scrutiny Committees via the Scrutiny 'For Information Reporting' mechanism requesting that any comments or enquiries from Members be submitted to the Head of Finance/Section 151 Officer and the Head of Housing.
- (5) T H A T the increase for rent and other services were subject to a future report to Cabinet and consultation with tenants approved to proceed.

### Reasons for decisions

- (1) To facilitate monitoring of the amended Housing Revenue Account Budget.
- (2) To gain approval for the initial 2026/27 budget proposals.
- (3) In order to gain the views of Scrutiny Committee regarding the revised 2025/26 and initial 2026/27 Housing Revenue Account Budget proposals.
- (4) In order that the final iteration of the report could be updated to reflect the comments and observations of both Scrutiny Committees, ensuring that Member feedback was fully considered before final decisions on budget proposals were taken at future meetings of Cabinet and Full Council. The approach also supported transparency and continuous engagement by providing all Members with access to the report through the Scrutiny For Information process and inviting any further comments to be submitted to the relevant officers for consideration in the final budget process.
- (5) In order to meet the deadline to notify tenants of the new charges as required by Statute.

### C145 THE KYMIN, PENARTH PROPOSED DISPOSAL (EL/PR) (SCRUTINY – PLACE SCRUTINY COMMITTEE) –

The Leader presented the report to obtain approval for the future direction of the Kymin House and Gardens.

Councillor Burnett said that the report was concerned with finding a more constructive and sustainable way forward for a much-loved community space. The property had been marketed previously to ascertain if there were any suitable uses for the building that were sustainable and contributed to the community, but sadly none were appropriate.

Following the recent Placemaking work in the four main towns in the Vale of Glamorgan, a Plan had identified the Kymin as a key focus area for the short term

and recommended that a long-term solution for the future use of the building needed to be found in order to secure a sustainable future for the building and grounds. As such, proposals for use of the Kymin were proposed to be invited again, with potential to split the house and its lawn away from the woodlands that were already supported by local community groups. The Leader referred to Paragraph 1.4 of the report which listed the preferred uses for the building going forward. It was clarified that any decision to be made about the Kymin would be brought back for Cabinet consideration following the marketing process.

Councillor Sivagnanam, responding as a local Ward Member, was pleased to see the matter being addressed as the house needed refurbishment and the people of Penarth saw the Kymin as an iconic building in the area. Public access would be important to local people and it was hoped that any subsequent bids may reflect that. It was also good to see that the woodlands would be separated from the house as the friends of Kymin already use and look after that space. Councillor Sivagnanam looked forward to seeing what would come forward as part of the marketing process.

The Leader said that bringing key local buildings and sites back into use was important, such as the Pier Pavillion, the Penarth bus shelter, the Pump House, the Goodsheds or the former public toilets on Barry Island. Such buildings help to make the towns what they were and the Kymin, though not listed was considered a county treasure and was important to the people of Penarth.

This was a matter for Executive decision.

Cabinet, having considered the report and all the issues and implications contained therein

- (1) THAT the proposed boundary separation of The Kymin House and Gardens from the wider open space identified in Appendix A be endorsed.
- (2) T H A T delegated authority be granted to the Director of Place to instruct the Head of Finance/S151 Officer in consultation with the Chief Executive, Executive Leader and Cabinet Member for Performance and Resources and Deputy Leader and Cabinet Member for Sustainable Places and Head of Service for Neighbourhood Services, to advertise the Kymin and grounds on a long lease basis (boundary shown on plan at Appendix A) on the basis of a Marketing Plan including a Planning Brief setting out specific uses as described in the report.
- (3) T H A T delegated authority be granted to the Monitoring Officer/Head of Legal and Democratic Services to draft and execute the contract(s) with the successful bidder(s).
- (4) T H A T a further report be presented to Cabinet outlining the results of the marketing process, set out under Resolution (2) above, in order to identify a preferred bidder and to set out any terms and conditions without prejudice and would also consider the need or otherwise to advertise the loss of public open space under s.123 Local Government Act 1972.

(5) THAT the report be referred to the Penarth Town Board for information, and further updates provided at appropriate junctures.

### Reasons for decisions

- (1) To formally delineate the boundary of the site to be disposed of.
- (2) To obtain authority to produce and advertise a Marketing brief.
- (3) To obtain authority for the Monitoring Officer/Head of Legal and Democratic Services to prepare, execute and complete all legal documentation required to facilitate the delivery of the project.
- (4) To ensure Cabinet were updated on the latest position and to comply with the legal process relating to the potential loss of public open space.
- (5) To update the Penarth Town Board on progress related to the Penarth Placemaking Plan (2025).

### C146 REVIEW OF THE VALE OF GLAMORGAN COUNCIL'S PETITION SCHEME (EL/PR) (SCRUTINY – RESOURCES SCRUTINY COMMITTEE) –

The Leader presented the report to seek Cabinet endorsement for the revised Vale of Glamorgan Petition Scheme attached at Appendix 1, in line with the duty under the Local Government and Elections (Wales) Act 2021.

It was important to engage with the public and have an effective petition process to enable people to be able to have their voices heard and for the Council to be able to effectively respond. The matter would also be recommended to Full Council for approval.

This was a matter for Executive decision and referral to Full Council for approval.

Cabinet, having considered the report and all the issues and implications contained therein

- (1) THAT the revised Vale of Glamorgan Council's Petition Scheme (attached at Appendix 1) be endorsed and recommended to Full Council for approval.
- (2) T H A T the planned work by the Council's Communication Team to promote the e-petition process and how to make the current petition process more visible on Participate Vale be noted.
- (3) T H A T use of the urgent decision procedure as set out at Section 15.14 of the Council's Constitution be agreed to allow the report to be considered by Full Council on 1st December 2025.

### Reasons for decisions

- (1) To seek Cabinet's endorsement of the revised Vale of Glamorgan Council's Petition Scheme, and to allow it to be submitted to Full Council.
- (2) To note that a promotional exercise of the e-petition facility would be undertaken by the Council's Communication Team.
- (3) To allow the matter to be considered at the next meeting of Full Council.