

**VALE OF GLAMORGAN COUNCIL**

**COUNCIL MEETING: 29<sup>TH</sup> SEPTEMBER, 2014**

**Agenda Item 13(a): Update on the Implementation of the Llantwit Learning Community : Supplementary Information**

The reference from Cabinet of 30<sup>th</sup> June, together with an associated report from Cabinet has been included in the Council agenda. Members' attention is also drawn to the attached supplementary report, which was also submitted to Cabinet on 30<sup>th</sup> June, 2014.

Paragraph 25 of the report contains details of the funding alluded to in the Cabinet reference.

29<sup>th</sup> September 2014

**A MATTER WHICH THE CHAIRMAN HAS DECIDED IS URGENT  
BY REASON OF THE NEED TO PROGRESS THE  
PROCUREMENT PROCESS IN ORDER TO MEET THE  
DELIVERY TIMETABLE**

**Supplementary Report**

**The Vale of Glamorgan Council**

**Cabinet Meeting: 30th June 2014**

**Report of the Cabinet Member for Children's Services**

**Update on the Implementation of the Llantwit Learning  
Community**

**Purpose of the Report**

1. To provide more detail to Members on the proposals in respect of the implementation of the Llantwit Learning Community. To inform Members of the position in respect of the implementation of the Llantwit Learning Community and to seek approval to progress procurement related activity in advance of Welsh Government approval of grant funding for the scheme, if the primary school amalgamation is approved.

**Recommendations**

1. That the Cabinet approves that the tender documents be based on Option 1 ( At Risk)
2. Cabinet approves the issue of a tender for the scheme and commencement of associated engagement with schools.
3. That the cabinet approve that a report is brought back to Cabinet once the tenders have been evaluated.
4. That the Cabinet recommends to Council the funding for the school be as set out in paragraph 25.

## Reasons for the Recommendations

1. To proceed with Option 1 as set out in the timeline in Appendix 1.
2. To enable the tender process to be undertaken.
3. To consider tenders received.
4. To ensure funding of the scheme.

## Background

2. At the Cabinet meeting of 16th November 2011 (Cabinet Minute C1523 refers) the Vale's Band A programme of projects was reported and approved for submission to the Welsh Government (WG) based on 50% grant support from the Welsh Government.
3. The submission of the Band A programme of projects was successful and in December 2011 a Conditional Offer was received from the Welsh Government (subject to the approval of business cases for each scheme and statutory approvals where applicable) for £10.48 Million of Welsh Government grant support towards the total cost of £20.96 Million, which will transform and enhance various schools in Llantwit Major and Barry. The availability of Welsh Government funding would be subject to prior approval of business cases for projects over £5m and business justification cases for projects under £5m.
4. The enhanced Llantwit Learning Community scheme estimated at £19.75m was previously reported to cabinet on 18th November 2013 (minute C2081). Appendix 1
5. Following the submission of Band A of the Vale's School Investment Programme, the schemes have been further developed in consultation with Members and the Welsh Government and the Programme now includes:
  - Ysgol Gymraeg Nant Talwg (new 210 place primary school building).
  - Ysgol Gymraeg Dewi Sant (new 210 place primary school building).
  - Oak Field Primary and Ysgol Gymraeg Gwaun y Nant (new 210 place school building for Oak Field, extension and remodelling of Gwaun y Nant).
  - Llantwit Learning Community (new 420 place primary school, refurbishment of comprehensive school main block and new build to replace other buildings).

## Relevant Issues and Options

6. Proposals for projects that are under £5 million total funding investment need to be submitted to WG as a Business Justification Case (BJC). These submissions require the inclusion of five cases which are dealt with in more detail in higher cost projects, these are: strategic case, economic case, commercial case, financial case and management case. BJC's are usually assessed and determined by the WG within 3-4 months of submission. BJC's have been submitted and approved for Ysgol Gymraeg Nant Talwg; Ysgol Gymraeg Dewi Sant and Oak Field / Ysgol Gymraeg Gwaun y Nant. Ysgol Gymraeg Nant Talwg is on course to open in September 2014. It is

expected that the new buildings for Ysgol Gymraeg Dewi Sant and Oak Field Primary School will open in September 2015.

7. All projects with more than £5 million total funding investment are required to follow the Better Business Case (BBC), using the five case model, for business case submission. This is a three stage process including: Strategic Outline Case (SOC), Outline Business Case (OBC) and Full Business Case (FBC). This is an iterative process with information becoming more accurate and definitive as the business case moves through each stage.
8. A Strategic Outline Case for the Llantwit Learning Community has been submitted to WG and it is expected that it will be assessed in the near future. Approval of the SOC would enable the Council to move to the OBC stage. Subject to formal WG approval a joint OBC/FBC will be submitted. Full approval will not be given until the BBC has progressed through all stages. The FBC must be submitted by December of the year preceding the financial year in which funding is required. In the case of Llantwit Learning Community the FBC must be submitted before December 2014 to draw down funding from April 2015. It is expected that full approval for the grant funding will be received during February/March 2015.
9. The timing of the approval of the grant funding presents a number of risks in relation to the delivery of the Llantwit Learning Community. Appendix 2 shows two options in respect of the timeline for implementing the scheme. For both options it will be necessary to have carried out the tender process prior to completion of the FBC. This is to ensure the FBC includes a realistic contract price.
10. The timeline for **Option 1**, the 'at risk' option, would see the preferred contractor being appointed before approval of the Full Business Case. The contractor would be appointed on a 2 stage basis, with the construction phase only being entered into on full approval of the FBC by WG. Estimated costs of £300,000 would be incurred on design and development work prior to approval of the grant so that the planning application can be prepared and submitted in April 2015 with the aim of starting on site in September 2015. This option would enable the new/refurbished secondary school to open in September 2017 and the 420 place primary school building to open in September 2016.
11. It was originally intended that the new primary school building would open in September 2017. Option 1 is favourable in terms of reducing the risk associated with potential failure of the Llantilltud Fawr Primary School building. A report on this agenda proposes that Eagleswell and Llanilltud Fawr Primary Schools amalgamate from September 2015 on separate sites. If approved, advancing the opening date of the new primary school building would reduce the challenge of managing the two schools over separate sites. The estimated £210k annual revenue savings from the amalgamation of the schools on the Llantwit Learning Community site would be generated a year earlier than originally planned.
12. In **Option 2**: the 'FBC approved' option, the contractor would be appointed in February 2015 following approval of the FBC. This reduces the risk of expenditure being incurred in the absence of approved grant funding but would result in the opening date for the Primary school being extended to April 2017. The reason for the delay in occupying the new building are programming issues, which require a school move of this nature to occur at a suitable holiday period, so as not to have a detrimental effect on the education of the children.
13. With both options 1 and 2 it is necessary to start engaging with all schools included in the scheme to carry out educational visioning work to ensure the educational needs

of the schools are included in the brief to put out to tender. This work will cost an estimated £10,000 which could be met from the School Investment Reserve pending WG approval of the FBC.

14. By selecting Option 1 the merged primary schools will be relocated into a single new building a year earlier (September 2016) and the Eagleswell site become vacant.
15. The earlier report on this agenda proposes that tender documents are prepared and that the tender is issued based on **Option 1** (at risk). If approved this will allow the tenders to be issued in September 2014 and also for the commencement of associated engagement with the schools. A contractor would be appointed in December 2014 to complete detail designs and submit the scheme for planning in April 2015, subject to Welsh Governments approval of the Full Business Case.
16. It is currently proposed to construct both the new secondary school and 420 place primary school concurrently. This will enable the amalgamated primary to move into the new building in September 2016. This is earlier than previously anticipated. Once the school has relocated into the new building, demolition and construction of new external play areas can then commence. External play provision will be provided throughout the build programme.
17. The new build element of the Secondary school will be completed April 2017 and the school will occupy this new building in September 2017. The existing non-retained buildings will then be demolished to allow for the construction of the new 3G pitch and to provide new external spaces. For enhanced community use the 3G pitch should be located near to the main school buildings, which has meant that the area identified as the most suitable location is currently an existing building. The construction of this pitch therefore cannot commence until the buildings have been demolished. A new car park for the site will also be provided. The refurbishment of the retained existing front brick building will be programme where possible to be undertaken during school holiday periods.
18. A master planning exercise has been undertaken and which has considered a number of options. The proposed master plan includes a new 2/3 storey secondary school building, demolition of the remaining 4 buildings and a two storey 420 primary school and the demolition of all the existing primary school buildings.
19. Attached at Appendix 3 is the proposed draft master plan for the scheme although obviously this may change as a result of consultations.
20. The council will competitively tender and select a contractor under the South East Wales Schools Capital Programme (SEWSCAP) framework. This reduces the procurement process as the contractors have already gone through a rigorous OJEU selection process. This will require the contractors to submit tender prices and take part in a template design competition process.
21. The contract form will be NEC 3 option C with design. This will facilitate early contractor involvement together with a collaborative approach in order to reduce risk and to deliver the greatest benefits to the scheme. The council will contractually require the contractor to maximise local skills, training and employment to a similar level as Penarth Learning Community.

## Resource Implications (Financial and Employment)

22. Grant funding of £6.238M has been approved in principle by the Welsh Government. This was based on 50% of the estimated £12.476M cost of the original scheme which comprised the refurbishment of the comprehensive school only. The WG grant funding available to the Council for Band A is fixed at £10.48M (paragraph 3 refers). Following discussion with Welsh Government officials regarding additional grant funding for Ysgol Dewi Sant a positive indication was given that it would be awarded but the £743,000 additional funding was allocated from the Vale's overall grant funding envelope of £10.48M. This has reduced the grant funding available within the envelope for the Llantwit Learning Community by £743k to £5.495M.
23. The cost of the scheme is £19.75m, (which includes a contingency) as set out in the cabinet report of 18th November 2013. The figure of £22.10m in the capital programme included a large contingency for inflation which has now been removed as a further review of the costs has been undertaken and these are considered to be no longer required.
24. The capital programme assumed WG grant of £11.05m would be received. If funding is restricted to the original envelope, additional funding of £3.205m needs to be identified. This can be met as follows:

<b>Llantwit Learning Community Funding shortfall</b>		
<b>Funding Source</b>	<b>£M's</b>	<b>Potential Risk</b>
Contribution from the capital receipt for the Sale of Ysgol Maes Dyfan	1.000	Although negotiations are in progress with the successful bidder there is no contractual commitment at this time. There is a risk that this could fall through.
School Investment Reserve	1.705	Reduces funding for other schemes
Prudential Borrowing	0.500	To be met from the individual schools budget (ISB) as a result of revenue savings generated by the scheme. This could potentially place further pressure on the ISB.
<b>Total Additional Funding</b>	<b>3.205</b>	

25. The overall funding of Llantwit Learning community is as follows:

<b>Llantwit Learning Community Funding</b>	<b>£M's</b>
Welsh Government General Funding and Capital receipts	9.355
Schools Investment Programme Reserve	2.399
Prudential Borrowing	2.500
Welsh Government 21st Century Schools Grant	5.496
<b>Total Funding Required</b>	<b>19.750</b>

26. Estimated costs of £310,000 would be incurred on visioning work with the schools and design and development work with the risk of the FBC not being approved. This risk relates not only to approval of the additional grant funding requested but also to the grant funding which has been approved in principle.

### **Sustainability and Climate Change Implications**

27. The Welsh Government requires sustainability and climate change issues to be addressed in the business case submission for grant funding.

### **Legal Implications (to Include Human Rights Implications)**

28. The Council has a duty pursuant to Section 123 of the Local Government Act 1972 to secure the best consideration reasonably obtainable on the sale of the Eagleswell site.

### **Crime and Disorder Implications**

29. There are no crime and disorder implications.

### **Equal Opportunities Implications (to include Welsh Language issues)**

30. There are no equal opportunities implications arising from this matter.

### **Corporate/Service Objectives**

31. Implementation of the School Investment Programme is a corporate objective (LS1) and contributes to Objective 2 of the Learning and Skills Service Plan (2014/18): to meet the needs of all learners by providing a range of suitable and accessible learning opportunities and facilities.

### **Policy Framework and Budget**

32. The School Investment Programme is a matter for Executive Decision.

### **Consultation (including Ward Member Consultation)**

33. Not applicable

## **Relevant Scrutiny Committee**

34. Corporate Resources

### **Background Papers**

None

### **Contact Officer**

Paula Ham, Head of Strategy, Community Learning & Resources

### **Officers Consulted**

Sian Davies, Managing Director

Jane Wade, OM Property

### **Responsible Officer:**

Jennifer Hill, Director of Learning and Skills

## **The Vale of Glamorgan Council**

### **Cabinet Meeting: 18 November, 2013**

#### **Report of the Cabinet Member for Children's Services**

#### **Llantwit Learning Community: Proposal to Invest in New Primary Provision**

##### **Purpose of the Report**

1. To seek Cabinet approval to consult stakeholders on a proposal to create a new 420 place primary school as part of the Llantwit Learning Community and amalgamate Eagleswell and Llanilltud Fawr Primary Schools.

##### **Recommendations**

1. Cabinet agrees its ambition to create a Llantwit Learning Community delivering major investment in Llantwit Major Comprehensive School and a new 420 place primary school on the adjacent site created from the amalgamation of Eagleswell and Llanilltud Fawr primary schools.
2. Cabinet authorises consultation from 16th December 2013 for a period of 8 weeks on a proposal to create a new 420 place primary school as part of the Llantwit Learning Community and amalgamate Eagleswell and Llanilltud Fawr primary schools.
3. Cabinet refers this report to Corporate Resources and Lifelong Learning Scrutiny Committees for consideration as part of the consultation process.

##### **Reasons for the Recommendations**

1. To further improve educational attainment in Llantwit Major for children and young people and the community.
2. To assess the level of support for the development of the proposed Llantwit Learning Community to include primary provision by creating a new 420 place primary school from the amalgamation of Eagleswell and Llanilltud Fawr Primary Schools.
3. The Lifelong Learning Scrutiny Committee is aware of progress with school reorganisation.

##### **Background**

2. The aims of the Welsh Government's 21st Century Schools Programme are:

- Learning environments for children and young people in Wales aged from 3-19 that will enable the successful implementation of strategies for school improvement and better educational outcomes;
  - A sustainable education system through better use of resources to improve the efficiency and cost effectiveness of the education estate which enhances local public service provision; and
  - A 21st century schools standard for all schools in Wales which also reduces the recurrent costs, energy consumption and carbon emissions.
3. In response to the 21st Century Schools initiative the Vale was required to submit a 21st Century Schools Strategic Outline Programme (SOP) to the Welsh Government in October 2010 which set out our plans for meeting the aims of the programme up to 2020/21. These plans included the Llantwit Learning Community comprising a new 1,050 place Llantwit Major Comprehensive School, a new 420 place English medium school formed from the amalgamation of Eagleswell and Llanilltud Fawr primary schools and a 210 place Welsh Medium school to expand Ysgol Gymraeg Dewi Sant. Whilst these schools would retain separate identities they would be co-located and benefit from the use of shared facilities.
  4. Due to reduced levels of capital funding the Welsh Government subsequently cut the level of grant available for 21st Century School Schemes from 75% of the cost to 50% and authorities were required to submit revised programmes. In light of decreased funding it was only possible to include a reduced scheme for Llantwit Major Comprehensive School and the expansion of Ysgol Gymraeg Dewi Sant. The expansion of Ysgol Gymraeg Dewi Sant is being undertaken as a separate scheme over 2015/16 and 2016/17. The reduced Llantwit Major Comprehensive School scheme allows for the refurbishment of existing buildings to a good standard and the removal of those buildings which are in the poorest condition. However, it will not address the issue of there being a number of separate buildings across the site which presents a challenge to effective buildings and facilities management, timetabling of lessons and management of pupils between lessons.
  5. Funding of £12,476,000 is built in to the current capital programme for the refurbishment and remodelling of Llantwit Major Comprehensive School between 2015/16 - 2017/18. Due to concerns over the condition of the primary school buildings, particularly the Llanilltud Fawr School building which will need to be replaced in the medium term, feasibility work on the Llantwit Learning Community has continued.

## **Relevant Issues and Options**

6. There are three primary schools in Llantwit Major which serve the town and surrounding area. St Illtyd's Primary School has 379 places and is situated near to the centre of Llantwit Major. Llanilltud Fawr Primary School which has 210 places is located next to the comprehensive school on Ham Lane East. Eagleswell Primary, a 210 place school, is situated in the centre of a housing estate to the north of Llantwit Major.
7. Data taken from the January 2013 Pupil Level Annual School Census shows a high degree of movement between the catchment areas of the primary schools in Llantwit Major and the surrounding area. The data for Llanilltud Fawr and Eagleswell shown in Appendix A to this report shows a large percentage of children living in the catchment areas of Llanilltud Fawr and Eagleswell attend schools outside of the catchment area (67% Eagleswell, 50% Llanilltud Fawr). The data also shows

movement between the two catchment areas with 45 children attending Llanilltud Fawr from the Eagleswell catchment area and 8 attending Eagleswell from the Llanilltud Fawr catchment area.

8. Overall performance at Eagleswell and Llanilltud Fawr primary schools is good. Outcomes in the Foundation Phase Indicator are good and compare well with similar schools. Outcomes at the end of Key Stage 2 are also good. Standards in the Core Subject Indicator (English, Maths and Science) for both schools are in the top two quarters when compared with similar schools.
9. The school site, its buildings and grounds, provides the infrastructure which supports learning and development. School buildings should inspire learning. There is clear evidence that physical elements in the school environment can be shown to have discernible effects on teachers and learners. An inadequate learning environment can have detrimental effects on concentration, mood, well-being, attendance and, ultimately, attainment.
10. The main building of Llanilltud Fawr primary school was built in the early 1950's by the Bristol Aircraft Company diversifying after World War II and is aluminium framed and clad. Following structural failure of the roof in other examples of this type of structure, regular structural inspections are carried out to provide early warning of deterioration of the building. The school also consists of a separate nursery and reception class block along with two demountables. The single classroom demountable is in relatively good condition, the other demountable provides three interlinked classrooms and is in poor condition despite repairs carried out by the school. In addition, the main block roof and the heating boiler will require renewal within the next five years.
11. Eagleswell Primary School was built in the early 1970's and comprised separate infant and junior schools which were amalgamated in 2000 and physically linked via a covered corridor. The buildings are generally in an average condition but there are numerous leaks to the flat roof, upgrading works are required to the heating and toilets and a double demountable classroom is nearing the end of its effective life. The school is located on a large site measuring approximately six acres, with the school buildings located in the centre of the site which limits the use of the land available. The school has a high number of surplus places which was partly addressed by the relocation of classes from a double demountable classroom into the main school building.
12. The Llanilltud Fawr Primary School building requires replacement in the medium term and Eagleswell requires upgrading. Reduced capital funding effectively removes the option of addressing the condition issues of both school buildings. Furthermore, this option would not fully meet the aims of the 21st Century Schools Programme (refer to paragraph 2).
13. Consideration has been given to the option of building a new 420 place school on the Eagleswell site to replace the current school buildings of both schools which would be funded from the capital receipt generated from the sale of the Llanilltud Fawr site. Assessment of this option revealed that the estimated capital receipt would be insufficient to cover the cost of the scheme. In addition, wider efficiencies which could be achieved through the Llantwit Learning Community as a result of sharing a site and coordinated facilities management would not be realised.
14. The current scheme is a remodelled Llantwit Major Comprehensive, to repair Eagleswell using Asset Renewal funding and build a new Llanilltud Fawr on the existing site as part of 21st Century Schools Band B funding which is due to

commence in 2020. There is no capital receipt available under this scheme and there is also the risk with this option that the Llanilltud Fawr building will fail before Band B funding becomes available in 2020 at the earliest.

15. An option that has been considered would be to proceed with an enhanced Llantwit Major Comprehensive scheme, repair Eagleswell using Asset Renewal funding and build a new Llanilltud Fawr Primary on the existing site as part of 21st Century Schools Band B funding. This option is not considered affordable because additional costs of the enhanced Llantwit Comprehensive scheme and new Llanilltud Fawr Primary would be incurred without a contribution from a capital receipt resulting from the sale of the Eagleswell site. There is also the risk with this option that the Llanilltud Fawr building will fail before the Band B funding becomes available.
16. The favoured option is the construction of an amalgamated 420 place school built on the existing Llanilltud Fawr Primary/Llantwit Major Comprehensive sites. The provision of a new primary school would be part of a wider scheme including the comprehensive school which would be let as one contract. As stated in paragraph 4 of this report, £12,476,000 is built in to the current capital programme for the refurbishment and remodelling of Llantwit Major Comprehensive School between 2015/16 - 2017/18. The new scheme would include an enhanced option for Llantwit Major Comprehensive School as outlined in paragraph 15 below thus recreating the vision of the earlier Llantwit Learning Community scheme.
17. The enhanced £15,000,000 Llantwit Major Comprehensive School Scheme would include the refurbishment of the main school building to a high standard and replacement of all the remaining buildings with one new building using a pattern book design as has been used for Ysgol Nant Talwg in Barry.
18. A reinstated Llantwit Learning Community will enable the schools and the community to access a wide range of new facilities. Pupils will be educated in high quality modern buildings. The improved learning environment will support the successful implementation of strategies for school improvement and better educational outcomes.
19. Given the timescale for the Comprehensive School scheme (2015/16 - 2017/18) and the requirement to let both schemes as one contract, the new primary school building would not be provided before September 2017. In order for the schools to fully prepare for coming together in one building in 2017 it is proposed that the schools amalgamate whilst on separate sites under a single governing body and headteacher from September 2015. If approved, the details of how the school would operate over two sites, common policies and procedures and the staffing structure for the new school would be developed by the temporary governing body and Headteacher which would be put in place in advance of the amalgamation.
20. In order to amalgamate Eagleswell and Llanilltud Fawr Primary Schools the Council will need to comply with the statutory process detailed in the School Standards and Organisation (Wales) Act 2013 and outlined below.
21. A consultation document must be provided to all interested parties allowing a minimum of six weeks to respond, the consultation period must include a minimum of 20 school days. Meetings will be held during the consultation period to provide additional information as requested.
22. Within three months of the closing date for the consultation period a consultation report will be published including a summary of comments received and the Council's response to these comments.

23. The Council must then decide whether or not to proceed with the proposal within six months of the end of the consultation period.
24. If following the consultation process the Council decides that the amalgamation of Eagleswell and Llanilltud Fawr Primary Schools is to be progressed a statutory notice is published providing 28 days for objections. The notice must be published on a school day and with 15 school days included within the notice period.
25. If objections are received, an objection report must be published with a summary of the objections and the Council's response within 28 days of the end of the objection period. Under the new legislation coming into force on the 1 October 2013 as the proposal does not relate to 6th form education the Local Authority can determine the proposal if objections are received.
26. Appendix B sets out the anticipated timescale for this process if approved by Cabinet.

### **Resource Implications (Financial and Employment)**

27. The proposed costs and funding of the current approach and favoured option are set out in Appendix C. There are a number of risks associated with the funding of the options set out in Appendix C, these are based around the risk of additional grant funding not being awarded by WG or awarded at a reduced contribution. The funding of the favoured option also assumes that a contribution will be received from a capital receipt as a result of the sale of the Eagleswell site, there are risks associated with the value of the contribution. Also included within Appendix C are various approaches to mitigate the risks through Prudential Borrowing, application for additional grant funding under Band B of the 21st Century Schools Programme in addition to the increased use of receipts from the sale of surplus school sites.
28. Amalgamating the two schools would achieve revenue savings in the region of £210,000 per annum due to reductions in staffing costs and efficiencies resulting from economies of scale. Net savings will be reinvested in Education ensuring that available resources are maximised to secure improved outcomes for all children and young people in the Vale of Glamorgan. Redundancy costs have not been included in the above figure. The saving would not be fully realised until the amalgamated school transfers to the new school building. The Learning Community would benefit from shared facilities with further efficiencies being realised through coordinated facilities management.
29. The estimated cost of a 420 place school with nursery using pattern book design is £4.75M. The enhanced Llantwit major Comprehensive School scheme (refer to paragraph 17) would cost an estimated £15M bringing the estimated total cost of the scheme to £19,750,000. £12,476,000 is built in to the current capital programme for the remodelling of Llantwit Major Comprehensive School between 2015/16 - 2017/18. The Eagleswell site would be released for a capital receipt, which will be retained in the School Investment Programme as previously agreed by Cabinet.
30. If additional capital funding to deliver the Llantwit Learning Community were to be realised through the sale of the Eagleswell school site the sale process would need to be carefully considered. Traditionally the site would be sold and payment made when the site is transferred to the new owner. In this scenario temporary accommodation would be required to provide schooling to the pupils attending Eagleswell primary whilst the new school is built. The supply, installation, hire and removal of temporary accommodation will be a substantial additional cost that will not provide any long term benefit for the Local Authority.

31. Two alternative approaches have been used by other Local Authorities to avoid the costs incurred by the need for temporary accommodation. Either the site could be sold in exchange for the construction of a new school with the land being handed over only when the new school is complete. Alternatively payment for the site could be required in advance of the site being released to allow the new school to be built whilst the pupils remain in the Eagleswell school building. For both of these options the Local Authority would receive a lower capital receipt to cover the financing costs incurred by the developer. These options would however reduce the risk for the Local Authority associated with the sale of sites when the actual sum achieved from the sale is not known until after the Council has paid for the new building to be funded from the sale.

### **Sustainability and Climate Change Implications**

32. New build elements of the scheme will meet BREAM excellent rating significantly reducing the running costs and carbon emissions arising from the buildings. There would be community involvement in the development in the Llantwit Learning Community and provision of community facilities. Community benefits including job creation and work experience must be demonstrated/maximised for all schemes.

### **Legal Implications (to Include Human Rights Implications)**

33. Powers for Councils to develop school organisation proposals derive from the School Standards and Organisation (Wales) Act 2013 which was enacted on 1 October 2013.
34. If approved, the statutory notice to amalgamate Eagleswell and Llanilltud Fawr Primary Schools will comply with the requirements of The Schools Standards and Organisation (Wales) Act 2013 and the School Organisation Code, Statutory Code Document no. 006/2013.
35. The School Standards & Organisation (Wales) Act 2013 requires that before school organisation proposals are published they must first be subject to consultation:
- Be undertaken when proposals are at a formative stage;
  - Include sufficient reasons and information for particular proposals to enable proper consideration and response;
  - Provide adequate time for consultation and response; and
  - Ensure that the product of consultation is conscientiously taken into account when the ultimate decision is taken.
36. When bringing forward statutory proposals the proposers must publish a consultation document. The code sets out information regarding the timing of the issue of the consultation document and the time for responses.

### **Crime and Disorder Implications**

37. There are no direct crime and disorder implications as a result of this report.

### **Equal Opportunities Implications (to include Welsh Language issues)**

38. The Llantwit Learning Community would provide pupils and the community with access to a wide range of facilities. A key driver will be to improve school effectiveness including driving up standards of teaching and attainment in all schools, improving educational outcomes for children and young people in all phases and

helping to narrow the inequalities in achievement between advantaged and disadvantaged groups and individuals.

### **Corporate/Service Objectives**

39. The amalgamation of Eagleswell and Llanilltud Fawr schools progresses LS2 to 'Develop, consult on and implement a School Reorganisation Programme to ensure the right schools are provided in the right places.' included within the Corporate Plan 2013-17.
40. The proposal detailed in this report contributes towards service outcome 3, objective 9 of the Learning and Skills Directorate Service Plan 2013/17: 'Learners have access to an appropriate range of quality provision'.

### **Policy Framework and Budget**

41. This report is a matter for Executive decision.

### **Consultation (including Ward Member Consultation)**

42. Local Ward Members have been consulted. They have considered the proposals and agree to the new primary provision.
43. Consultation has taken place with relevant Officers.
44. Public consultation with all interested parties will be carried out in accordance with legislation.

### **Relevant Scrutiny Committee**

45. Corporate Resources.

### **Background Papers**

None

### **Contact Officer:**

Paula Ham  
Head of Strategic Planning and Performance

### **Officers Consulted**

Lynette Jones: Head of School Improvement and Inclusion  
Jane Wade: Operational Manager, Property  
Mark Haynes: School Planning and Buildings Manager  
Mike Matthews: Principal School Planning Officer  
Robert Jones: Consultation Officer  
Gemma Jones: Accountant

### **Responsible Officer:**

Jennifer Hill  
Chief Learning and Skills Officer

Pupil Level Annual School Census 2013: Attendance Data

## Eagleswell:

- 169 children on roll of which 89 (53%) are resident within the school's designated catchment area.
- 80 children (47%) attending the school live outside of the school catchment area of which 3 children (2%) attend who live outside the Vale of Glamorgan area.
- Of the 80 out of catchment area children 35 (21%) attend from the St Illtyd catchment, 26 (15%) from the St Athan catchment and 8 (5%) from Llanilltud Fawr catchment.
- In total 268 school age children live within the schools designated catchment area out of which 89 (33%) attend Eagleswell with the other 179 (67%) attending other Vale schools. There are sufficient children in the schools catchment area to meet the pupil capacity of 210 places.
- Over the last three years an average 36 children have been born in the school's catchment area each year compared to an admission number of 30 at the reception intake.

## Llanilltud Fawr:

- 198 children on roll of which 85 (43%) are resident within the schools designated catchment area.
- 113 children (57%) attend the school who live outside of the school catchment area of which 1 child (1%) attends who lives outside the Vale of Glamorgan area.
- Of the 113 out of catchment area children 15 (8%) attend from St Athan catchment, 48 (24%) from St Illtyd catchment and 45 (23%) from Eagleswell catchment.
- In total 171 school age children live within the schools designated catchment area out of which 85 (50%) attend Llanilltud Fawr with the other 86 (50%) attending other Vale schools. The catchment area of the school does not generate sufficient children to meet the 210 place capacity of the school.
- Over the last three years, on average, 21 children have been born in the school catchment area each year compared to an admission number of 30 at the reception intake.

Proposed timetable for the Statutory Process to Amalgamate Eagleswell and  
Llanilltud Fawr Primary Schools

Prepare, approve and print consultation documents	27 November to 13 December 2013
Consultation period	16 December to 10 February 2014
Prepare consultation report	13 February to 10 March 2014
Report outcome of consultation to Cabinet	24 March 2014
Statutory notice period	2 April to 9 May 2014
Objection report to Cabinet	26 May 2014
Decision notification	2 June 2014
Amalgamate schools	September 2015

## Appendix C

### Options for Llantwit Major Comprehensive, Llanilltud Fawr and Eagleswell Primary Schools

COSTING AND FUNDING	Current Scheme £'000	Enhanced Comprehensive and Merge Primary £'000
<b>Costing of Works</b>		
Llantwit Major Comprehensive	12,476	15,000
Merge Llanilltud Fawr Primary and Eagleswell	0	4,750
Provisionally Repair Eagleswell funded through Asset Renewal	350	0
Replace Llanilltud Fawr Primary	2,740	0
<b>Total Cost of Works</b>	<b>15,566</b>	<b>19,750</b>
<b>Funding of the Above</b>		
Council - Already Approved	6,238	6,238
WG Grant (Phase 1)- Already Approved	6,238	6,238
Additional WG Grant and Capital Receipt Contribution - (assumption only)	0	7,274
WG Grant (Phase 2) - (assumed 50% contribution)	1,370	0
Additional Council Funding	1,720	0
<b>Total Funding</b>	<b>15,566</b>	<b>19,750</b>
<b>Financing Risk Assessment * - Potential Additional Funding</b>		
<b>Scenario 1</b>		
Additional WG Grant Not Approved	0	2,524
<b>Total Finance Risk Scenario 1</b>	<b>0</b>	<b>2,524</b>
<b>Scenario 2</b>		
Capital Receipt less than anticipated No Additional Grant is approved by WG for Comprehensive or Merging of Primary Schools, WG Grant is approved to replace Llanilltud Fawr but at 30% contribution not 50% as assumed above	2,268	4,474
<b>Total Finance Risk Scenario 2</b>	<b>2,268</b>	<b>4,474</b>
<b>Scenario 3</b>		
No Capital Receipt, No Additional Grant available from WG for any Option	3,090	7,274
<b>Total Finance Risk Scenario 3</b>	<b>3,090</b>	<b>7,274</b>
<b>Risk Mitigation</b>		
Use Saving from Merger of the Schools to fund Prudential Borrowing	0	-2,000
Defer Merger Works until Band B of 21st Century funding the amount available depends on what level of grant is approved assume 30%	0	-1,425
Use Receipts from the Sale of Surplus School Sites (Use of this funding would be at the expense of other future schemes)	-3,090	-3,849
<b>Total of Risk Mitigation</b>	<b>-3,090</b>	<b>-7,274</b>

\* The sums represent the additional Council Funding required under difference scenarios. The sums in these cases would replace the "Additional Council Funding" line in the original funding proposals "Funding of the above".

## Appendix 2

### Llantwit Learning Community Timeline

Complete employer's requirement for tender	August 14
Complete surveys for tender	August 14
Gateway review project board tender documents	September 14
Out to tender	September 14
Tender return and sign off	November 14
FBC submission	November 14

#### **At Risk Option**

Contractor appointment	December 14
FBC Approval by WG	February 15
Planning submission	April 15
Start on site	September 15
Primary complete	August 16
Primary Open	September 16
Secondary complete	April 17
Secondary Open	September 17
Demolition/Completion of sports pitches and externals	September 18

#### **FBC approved Option**

FBC Approval by WG	February 15
Contractor appointment	February 15
Planning submission	July 15
Start on site	November 15
Primary complete	January 17
Primary open	April 17
Secondary complete	July 17
Secondary Open	September 17
Demolition/Completion of sports pitches and externals	September 18



# Llantwit Learning Community Proposed Master Plan

## Key



1. New Car Park
2. New entrance and safe bus turning circle
3. New secondary school extension
4. New all-weather 3G pitch with associated flood lighting
5. New 420 primary school and associated staff parking



DRAFT MASTER PLAN

