

Meeting of:	Council
Date of Meeting:	Monday, 04 December 2023
Relevant Scrutiny Committee:	Corporate Performance and Resources
Report Title:	Audited Statement of Accounts 2022/23
Purpose of Report:	To present to Council responses to External Audit on fraud and governance; the final Statement of Accounts and Annual Governance Statements for approval; and the Audit Wales Audit Closure Report/ISA2060
Report Owner:	Report of the Director of Corporate Resources
Responsible Officer:	Head of Finance/s151 Officer
Elected Member and Officer Consultation:	None
Policy Framework:	Policy Framework and Budget

#### **Executive Summary:**

- The Council has until 31 May each year to submit draft Statement of Accounts and Annual Governance Statement for audit and external audit has until 31 July to issue a certificate.
- These deadlines were relaxed during Covid but there is a backlog of work nationally and the Auditor General for Wales has extended the certification deadline to 30 November for 2023/23 Statement of Accounts.
- The draft Statement of Accounts and Annual Governance Statement were submitted to Audit Wales on 30 June. This met the locally agreed Audit Wales deadline, but the Council has nevertheless issued a late publication notice.
- The Draft Final Statement of Accounts includes the consolidation of the draft City Deal Joint
  Committee accounts and the amended Big Fresh Audit Committee accounts both of these
  changes amend the bottom line of usable and unusable reserves that were reported in July.
  There are a number of other changes largely of a presentation and classification nature which will
  be detailed within this report and are also included in the Auditor's report.
- The Annual Governance Statement demonstrates that appropriate governance arrangements are in place to meet the governance principles. Actions have been identified to address the governance issues identified during 2022/23.

Agenda Item: 10



- Audit Wales writes to those charged with Governance to gain assurance that there is no fraud
  which would have an impact on the accuracy and integrity of the Statement of the Accounts.
  There are no fraud issues impacting on the Council's accounts and the responses are included as
  appendices to this report.
- The external audit of the Statement of Accounts is complete. The final Audit Wales ISA 260 is attached at Appendix D and confirms an unqualified audit report. The ISA260 includes appendices that set out the audit amendments agreed and a recommendation in respect of Senior Management declarations of interest.
- The Council's Letter of Representation is included in Appendix E of the report.
- The external audit of the Annual Governance Statement is complete and no significant amendments were required; a minor point relating to the updated Whistleblowing Policy has been reflected in the final version of this statement.
- It is proposed that the Audited Statement of Accounts are signed by the Auditor General following approval of Council.

#### Recommendations

- 1. Council is recommended to approve the Final Statement of Accounts and Annual Governance Statement at Appendix A and B respectively.
- 2. Council is recommended to delegate authority to the s151 Officer in liaison with the Chair of the Governance and Audit Committee to make any final adjustments to the Final Statement of Accounts and Annual Governance Statement as necessary.
- **3.** Council is recommended to note the response to the Audit Wales Audit Enquiries at Appendix C.
- **4.** Council is recommended to note the Audit Wales ISA260 and management actions agreed by the Vale of Glamorgan at Appendix D.
- **5.** Council is recommended to approve the Letter of Representation attached at Appendix E.

#### **Reasons for Recommendations**

- **1.** Council is the body responsible for the final approval of the Statement of Accounts and Annual Governance Statement.
- **2.** The Audit of the Statement of Accounts and Annual Governance Statement is complete.
- **3.** Audit Wales has written to both offices and those charged with governance with a set of queries to provide assurance on fraud, legal and related parties.
- **4.** The ISA260 is for noting and any adjustment required have been made in the Statement of Accounts and Annual Governance Statement being put forward for approval.
- **5.** To enable the submission of the Letter of Representation ahead of the sign off of the Accounts by the Auditor General.

## 1. Background

- 1.1 The preparation of the Statement of Accounts is a requirement of the Accounts and Audit (Wales) Regulations 2014 (as amended 2018) and its content is defined by the Chartered Institute of Public Finance and Accountancy's 'Code of Practice on Local Authority Accounting in the United Kingdom' (the Code).
- 1.2 In accordance with these regulations, the unaudited Statement of Accounts for 2022/23 required approval and signature by the responsible finance officer by 31 May 2023, certifying that it presents a true and fair view of the financial position of the Council. The audited Statement of Accounts then has to be approved by 31 July 2023 by the Governance and Audit Committee in accordance with the Committee's Terms of Reference and also Council. If the accounts are

- not able to be signed and published by this date, then the Council must publish a Regulation 10 notice setting out the reasons why.
- 1.3 These deadlines had been extended during Covid for 2020/21 and 2021/22 Statement of Accounts to give local authorities additional time to publish their draft Statement of Accounts and for the external auditor to complete their sign off. As a consequence of the backlog of sign off work, the Auditor General for Wales wrote to all Welsh authorities in March 2023 to set out that the 31 July date was not feasible and extended the audit certification deadline to 30 November. Locally, this was on the understanding that draft accounts would be provided by 30 June.
- 1.4 The Council did not to meet the 31 May 2023 deadline and therefore, in line with the requirements of the Regulations, issued a notice advising of this.
  Nevertheless, the unaudited accounts were signed by the responsible finance officer on 30 June 2023 and sent to Audit Wales the same day.
- **1.5** Audit Wales wrote to the Council on 11 April seeking their annual assurance on matters in relation to fraud, laws and regulations, and related parties which could have an impact on the Statement of Accounts.

#### 2. Key Issues for Consideration

- 2.1 Final Statement of Accounts and Annual Governance Statement
- **2.2** Statement of Accounts
- **2.3** The Audit of the Statement of Accounts and Annual Governance Statement is now complete.
- **2.4** The Final Statement of Accounts is attached at Appendix A.
- 2.5 The key headlines form the Statement of Accounts are broadly as set out in the report to Governance and Audit Committee on 17 July.
- 2.6 The Usable Reserves have reduced by £13.6m to £130.9m from £145m in 2021/22. Of this £987k relates to a reduction in the General Fund, £954k relates to a reduction in the HRA reserves and £13.5m relates to a reduction in earmarked reserves, there has also been reduction in usable capital receipts of £1.2m and an increase in capital grants unapplied of £2.9m.
- 2.7 The Pension Liability and corresponding Unusable reserve have reduced significantly across the main Vale accounts and the Joint Committee accounts following the triennial valuation. The Council's Pension Liability has reduced from £277m in 2021/22 to £65m in 2022/23.
- 2.8 The value of Property Plant and Equipment has increased to £887m reflecting significant increases in Capital Investment in Schools and Housing stock during the period. Those assets valued on a depreciated replacement cost basis and the Housing Stock have been revalued during the preparation of the 2022/23 accounts.
- 2.9 There has been an amendment to the Useable Reserves included in the accounts to reflect the Big Fresh Catering Company dividend to schools £304k. There is

- also an amendment to the Big Fresh Catering Reserves included in the group accounts.
- 2.10 In addition, the City Deal Draft Accounts have now been consolidated into the Statement of Accounts; these changes span the majority of statements and disclosures in the Council's accounts and have increased both the Useable and Unusable Reserves of the Council.
- **2.11** These other amendments agreed are of a presentational or classification nature and do not amend the Surplus or Deficit or the Reserves of the Council.
- 2.12 The Council continues to provide Audit Wales with updates of the ongoing RAAC surveys of Council properties. Whilst there are no any specific schemes that have emerged from an initial survey of high risk properties, because that survey work in ongoing and the position continues to be kept under review by Audit Wales it may be that some additional disclosure is required in the accounts before sign off which is currently scheduled to be 7 December. It is thought that this disclosure may be in the form of the inclusion of a contingent liability.

#### **2.13** Annual Governance Statement

- **2.14** The External Audit of the Statement of Accounts and Annual Governance Statement is now complete.
- **2.15** The final Annual Governance Statement is attached at Appendix B. Once the final Annual Governance Statement has been agreed it will be put into the corporate format for publication.
- 2.16 There have been no significant changes from the draft Annual Governance Statement. Audit Wales provided a comment in respect of the updated Whistleblowing policy and this has been reflected in the final version.
- 2.17 The Annual Governance Statement describes the Council's corporate governance arrangements, provides an assessment of those arrangements and where appropriate identifies improvements that need to be made. The statement demonstrates that appropriate governance arrangements are in place to meet the governance principles as set out in the CIPFA /SOLACE Framework (2016) and that a review has been undertaken to assess the effectiveness of those arrangements.
- 2.18 Assurance is given that progress has been made on the significant governance issues identified in 2021/22 and although similar significant governance issues have been identified for 2022/23 including Workforce, Financial Pressures and Resilience and Expectations and Demands for Services, further actions have been identified to address these.

#### 2.1 Audit Enquiries to those Charged with Governance and Management

2.2 ISA 240 requires the Council's External Auditors to obtain an understanding of how the Council exercises oversight of management's processes for identifying and responding to the risks of fraud and the internal controls established to mitigate them. Audit Wales wrote to those Charged with Governance in April 2023 seeking these assurances.

- 2.3 The Council's proposed responses to the Audit Wales Fraud enquiries is attached at Appendix C. The controls in place all supplement the Council's governance arrangements set out in the Constitution and include the Financial Procedure Rules and Contract Procedures Rules as well as Financial Procedure Notes and the Procurement Code of Practice.
- 2.1 Appendix 1 of the document relates to Fraud, the response sets out a confirmation that there were no specific fraud issues identified during 2022/23 relating to the financial statements. It is also considered that the Head of Audit's Annual Opinion report provides satisfactory assurance with regards to the key financial systems.
- 2.2 The document sets out the processes for management of incidences of Fraud, limited assurance identified as a result of Audits and whistleblowing. The response also sets out how standards of ethical behaviour and conduct are communicated to Employees and Members of the Council. It is further stated that and instances of potential fraud or error identified via the National Fraud Initiative have been dealt with through the appropriate processes and any monies incorrectly paid are being recovered.
- 2.3 Appendix 2 relates to Laws and Regulations and sets out how assurance is gained that laws and regulations have been complied with. It further sets out that the Council is not aware of any noncompliance that should be declared and that there are no legal claims which would affect the Council's financial statements.
- 2.4 Appendix 3 provides detail of assurance regarding Related Parties and includes processes to establish and disclose relevant related party transactions as required.

#### 2.5 ISA 260

- **2.6** The Audit Wales ISA260 is attached at Appendix D.
- 2.7 The ISA260 includes the Auditor's report (Appendix 2 which is reproduced in the accounts), letter of representation (Appendix 1) and summarises corrections and recommendations for improvement.
- 2.8 The ISA260 states that there will be an unqualified audit report, although this is subject to some audit work and file review that will be undertaken in the coming days.
- **2.9** Appendix 3 sets out the summary of corrections in the accounts.
- 2.10 There are amendments to the accounts to reflect the consolidation of the City Deal Joint Committee accounts, the delay to these figures was communicated to Governance and Audit Committee in July when the Council's Draft Statement of Accounts were brought. This change includes movements to usable £1.367m and unusable reserves £970k.
- 2.11 The Accounts have also been amended for changes to the Big Fresh Catering Company accounts following the audit and this includes amendment to the accounts for the Dividend to schools which increases the school's usable reserves balance at year end by £304k.

- **2.12** Some additional issues have emerged during the audit as set out below, these amendments do not change the outturn or reserves position of the accounts and are largely of a presentational or classification nature.
- **2.13** This includes the amended format of the Debtors note, which has now been further revised to include disclosure around the value of the Provision for Bad and Doubtful Debts.
- 2.14 A classification issue in respect of the classification of the gross pay control account within the Creditors note which has been amended to reflect the classification of the sums owed to HMRC, Teachers Pensions and Cardiff and Vale Pensions at year end.
- 2.15 An amendment for an adjustment in the accounts for Capital Grants which were incorrectly classified to Housing Revenue Account the sum of this adjustment is £6.94m, however the overall Capital Grants sum is correct within the accounts and it is just the notional apportionment that has been amended. The process around this allocation will be amended for the 2023/24 accounts process.
- 2.16 The accounts also include the correction of the figures for Capital Grants and Capital Receipts within the Capital Financing Requirement note to the accounts which do not reflect a late adjustment to the accounts. A presentational amendment to has also been made to Capital Grants has also been made within the Capital Adjustment Account.
- 2.17 In addition an amendment to the split between short term and long term debtors in respect of deferred social services income has been made to the accounts. The short term element of these debtors is quite difficult to accurately predict because it is largely tied to mortality and the associated legal process around an estate, therefore the majority of this debtor would be expected to be of a long term nature. The process of classification has been amended for 2023/24 and a high level approach agreed with the External Auditors.
- 2.18 In Appendix 4 the External Auditors have highlighted one management recommendation in respect of the ad hoc nature of Senior Officer declarations under the Council's Code of Conduct. To mitigate the risks highlighted in this area the team requested a supplementary disclosure from officers in the Senior Leadership Team during the audit period in respect of 2022/23 on a non-exception basis and this process will be included within the closure of accounts timetable for 2023/24.
- **2.19** The accounts are scheduled to be signed by the Auditor General on 7 December 2023.

#### 2.20 Shared Regulatory Service

2.21 The audit of the Shared Regulatory Services is nearing completion and also expected to meet the 30 November deadline for certification. The Shared Regulatory Service Joint Committee is the body charged with governance to approve the accounts and a meeting is scheduled for this purpose. The Shared

Regulatory Service Accounts will then be brought to the next meeting of Governance and Audit Committee for information.

#### 2.22 Vale, Valleys & Cardiff Regional Adoption Service

2.23 The Vale, Valleys and Cardiff Regional Adoption Service accounts is now subject to a full external audit by Audit Wales as it has exceeded the threshold. The audit of these accounts is also nearing completion and expected to meet the 30 November deadline. The Regional Adoption Committee is the body charged with governance to approve the accounts and a meeting is scheduled for this purpose. The Regional Adoption Service Accounts will then be brought to the next meeting of Governance and Audit Committee for information

## 3. How do proposals evidence the Five Ways of Working and contribute to our Well-being Objectives?

3.1 The Council's revenue budget and therefore its expenditure is incurred in order to achieve its corporate priorities as set out in the Corporate Plan through the 4 well being outcomes.

## 4. Climate Change and Nature Implications

**4.1** There are no Climate Change and Nature Implications associated with this report.

## 5. Resources and Legal Considerations

#### <u>Financial</u>

**5.1** The Financial considerations are set out in the body of the report.

#### **Employment**

**5.2** There are no employment considerations arising from this report.

#### **Legal (Including Equalities)**

The Statement of Accounts is prepared in accordance with the requirements of the Accounts and Audit (Wales) Regulations 2014 (as amended).

#### 6. Background Papers



# Vale of Glamorgan County Borough Council

Statement of Accounts 2022/23 Year Ended 31st March 2023.

## Statement of Accounts 2022/23

Narrative Report	1
Statement of Responsibilities for the Statement of Accounts	15
Audit report of the Auditor General to the Vale of Glamorgan Council	16
Expenditure and Funding Analysis	21
Movement in Reserves Statement 2021/22	23
Movement in Reserves Statement 2022/23	23
Comprehensive Income and Expenditure Statement	24
Balance Sheet as at 31 <sup>st</sup> March 2023	26
Cash Flow Statement	27
Notes to the Financial Statements	28
The Housing Revenue Account	109
Trust Funds	114
Group Accounts Vale of Glamorgan Council and Big Fresh Catering Company	115
Introduction	115
Group Accounts Comprehensive Income and Expenditure Statement	116
Group Accounts Movement in Reserves Statement 2021/22 and 2022/23	117
Group Accounts Balance Sheet	118
Group Accounts Cash flow Statement	119
Group Accounts Notes to the Financial Statements	120
Glossary	134
Annual Governance Statement	1-14

#### Statement of Accounts 2022/23 Year Ended 31st March 2023.

## **Narrative Report**

#### Introduction

This document presents the Statement of Accounts for The Vale of Glamorgan County Borough Council for 2022/23 and is prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2022/23.

The Vale of Glamorgan Council is a Welsh Unitary Authority and was created on 1<sup>st</sup> April 1996 by virtue of the Local Government (Wales) Act 1994.

The Council serves one of Wales' most diverse local authority areas, covering rural and coastal communities and busy market towns. It has a population of around 135,000, making it the 11<sup>th</sup> largest authority by population size of the 22 local authorities in Wales.

It provides a wide range of services including Education, Social Services, Highways, Waste collection and Council Housing.

The narrative report provides insight into the Council's funding and expenditure during the year, the key financial issues and pressures and a look to future years.

#### Governance Structure

The Vale of Glamorgan Council had 54 elected members in 2022/23, representing 24 wards. The political make up of the Council during the 2022/23 financial year was 13 Conservative, 25 Labour, 8 Vale Independents Group, 8 Plaid Cymru, 4 Llantwit First Independent and 4 Independent Elected Members. The Council is led by the Leader and Cabinet, a body of 8 Councillors (including the Leader with one position temporarily vacant and the portfolio shared between two Cabinet Members) that makes key decisions about policy and budget.

The Council also has a number of committees that fulfill various scrutiny, statutory oversight and regulatory functions including a Governance and Audit Committee. The Governance and Audit Committee's membership was increased to 6 members and 3 lay members in May 2022. The Committee has a responsibility to review the Council's annual statement of accounts.

The Council's Chief Officers are divided into Directors, Heads of Service and Operational Managers. As service managers they make recommendations to and are held accountable by the Cabinet.

In line with recent changes in legislation the head of paid service is the Chief Executive, formerly being the Managing Director. The Senior Leadership Team led by the Chief Executive comprises the Directors of Corporate Resources, Place, Social Services, Learning & Skills and Environment & Housing along with the Council's s151 Officer and Monitoring Officer.

During the 2022/23 financial year as a result of the ongoing Covid-19 pandemic Cabinet meetings, Scrutiny Committees and Governance and Audit Committee have been held remotely. Since the Covid-19 pandemic significant numbers of staff continuing to work utilising a hybrid approach to working.

#### Summary of Financial Performance – Revenue

The financial position for the Council is regularly reported to Cabinet and Scrutiny Committees during the year. The Closure of Accounts report for 2022/23 will be reported to Cabinet on 6<sup>th</sup> July 2023 and can be accessed on the Council Website.

The 2022/23 settlement from Welsh Government sustained the increase in funding that was evidenced in the 2021/22 settlement. The Council received an initial Revenue Support Grant of £138.065m and National Non-Domestic Rate of £47.950m which equates to total funding, referred to as the Aggregate External Finance (AEF) of £186.015m. This represented an increase in funding of £17.5m (10.4%) from the previous year after taking into account adjustments. Based on this funding level, the Council was ranked 21st out of 22 councils in Wales (21st in 2021/22) on a funding per head of population, which is £239 per head below the Welsh average (£222 per head below in 2021/22). With a positive settlement the Council was able to set a lower savings target for the year of £500k, with no savings being requested from schools. Service areas made some good progress towards achieving these savings during 2022/23 and as part of the preparation for the 2023/24 budget.

The anticipated level of funding to be received from Council Tax in 2022/23 was £86.543m (£83.337m in 2021/22). This was based on a Band D rate of £1,396.35 (£1,357.02 in 2021/22), excluding Police and Town and Community Council precepts. The Vale of Glamorgan has the 8th (out of 22) lowest Band D charge in Wales at £1,396.35 which is 3.8% (£53.03) below the Welsh weighted average.

Welsh Government and UK Government advanced grant funding to support the Cost of Living crisis and Refugee Resettlement schemes during 2022/23.

The Council's revenue budget at year end was a breakeven position after a net transfer from reserves of £17.029m. A breakdown by Directorate is shown in the following table.

	Amended Revenue Budget	Actual	Variance +Favourable () Adverse	Net Transfer to /(From) Reserve
	£'000	£'000	£'000	£'000
Learning & Skills	122,578	122,627	(49)	(6,548)
Social Services	80,742	79,601	1,141	(1,511)
<b>Environment and</b>	31,674	32,561	(887)	1,185
Housing				
Place	4,088	4,128	(40)	(195)
Corporate	2,208	3,657	(1,449)	(2,263)
Resources				
<b>General Policy</b>	33,764	30,003	3,761	1,638
<b>Council Tax Surplus</b>	(1,500)	(922)	(578)	0

Use of Reserves	(996)	(987)	(9)	(987)
Allocation of	0	1,890	(1,890)	1,890
Surplus				
Total	272,558	272,558	0	(3,769)
Capital Programme Funded from Reserves			(12,307)	
Movement on Housing Revenue Account			(953)	
Total Movement on Council Fund and Specific Reserves			(17,029)	

 The net transfer to reserves shown above excludes a contribution to fund the Capital programme from reserves of £12.307m. The total movement on the Council Fund and Specific Reserves including the Housing Revenue Account was a reduction of £17.029m after adjusting for Joint Committees (£1.392m).

A number of the Council's budgets continue to be under considerable pressure.

- In Learning and Skills, a key ongoing pressure is the School Transport budget. Local Education Authorities have a statutory duty to provide free school transport for pupils of statutory school age who reside beyond walking distance to the nearest appropriate school in addition to a statutory duty to provide transport for pupils with Additional Learning Needs (ALN) who require access to specialist provision. Mainstream transport continues to run for pupils who are not able to get into their catchment school as they are full. In 2022/23 a number of economic factors such as increased fuel costs, shortage of operators and drivers in this sector continue to exacerbate pressures in this area. Some operators have also handed back routes as they cannot fulfil them. Other pressures have been experienced in the service in respect of Children's placements and supporting those with additional learning needs and social and emotional needs.
- Children's Services reported an adverse variance relating to increased external
  placement costs given the complexities of the children currently being supported and
  the high-cost placements some of these children require to meet their
  needs. Additional costs have also been encountered in respect of legal costs
  associated with the service.
- In Environment and Housing, the Waste Management Service ended the year with an adverse variance. Key pressures for the service included £800k associated with the enhanced pay award and market forces uplift for waste drivers and £715k on additional pothole and patching works. In addition £230k was incurred to support Winter Maintenance costs and £727k additional costs were incurred on the Leisure Contract with Parkwood. Housing received additional income supporting people and refugee resettlement schemes which will be carried forward in the Housing and Homelessness reserve some of which will be used towards the costs of the Rapid Housing Response programme and Resettlement demands in the medium term.
- The capital charges budget underspent as the Council is currently able to borrow internally due to the level of Council reserves saving the interest costs associated with external borrowing, however, going forward the ability to utilise internal borrowing will depend on the level of reserves and these are expected to reduce in the near future.

The closing balance on the Council Fund as at 1st April 2023 was £11.523m with £987k drawdown during the year. Whilst there is no set requirement for the minimum level for the Council Fund, some commentators use 5% of the net budget as a guide. For the Vale this is around £14m, however, in view of the prudent approach the Council takes with regard to Specific Reserves, it is considered that £10m should be the minimum level for this reserve. The Council also holds earmarked reserves which stood at £82.180m (excluding Joint Committees and HRA) as at 31st March 2023 with £7.254m relating to schools and £74.927m relating to other services. The schools balances and reserves reduced by £5.891m in year and the other services reserves reduced by £9.197m. These reserves are allocated for both capital and revenue purposes.

#### Summary of Financial Performance – Capital

The General Capital Funding received from Welsh Government in 2022/23 was £5.829m which was a reduction of £1.038m (15%) in funding from 2021/22. This funding is partly through grant and partly an allocation for borrowing, the financing costs of which are supported by Welsh Government funding. The allocation is 14<sup>th</sup> highest in Wales. It is therefore necessary for the Council to fund its capital programme through a variety of sources however it continued to fund most of its capital programme from 'cash' resources as opposed to new borrowing.

Despite capital schemes facing continued challenges due to a number of issues, including significant cost increases and shortages of resources, the 2022/23 Capital Programme outturned at £80.791M and 98% of the programme was spent before the end of the financial year.

Due to various economic factors there has been a continued increase in the cost of materials and labour during 2022/23, this has resulted in delays to schemes where negotiations and project re-engineering has been required to bring schemes within the budget available. Sourcing materials and specialist staff has also been problematic with long lead times when ordering and this has also impacted on the progress of the capital programme. A breakdown of capital expenditure in 2022/23 is shown by service area in the table below.

Directorate	Approved Programme 2022/23	Additions to Approved Programme 2022/23	Adjusted Approved Programme 2022/23	Actual Spend 2022/23	Variance at Outturn 2022/23
	£000	£000	£000	£000	£000
Learning & Skills	30,969	1,190	32,159	34,026	(1,867)
Social Services	1,082	16	1,098	767	331
Housing	21,320	0	21,320	22,369	(1,049)
Environment	21,204	121	21,325	17,696	3,629
Place	4,023	121	4,144	3,738	406

Corporate Resources	1,851	571	2,422	2,195	227
City Deal	0	0	0	0	0
Total	80,449	2,019	82,468	80,791	1,677

Of the capital expenditure incurred in the year, £24.038m was spent on the Sustainable Communities for Learning programme. It is a collaboration between the Welsh Government and local councils and is a significant, long-term and strategic capital investment programme with the aim of creating a generation of 21st Century Schools in Wales. The Council undertook further Highways Improvements and Street Lighting energy reduction schemes during the year with a value of over £2m. The build of the Council's Waste Transfer Station is complete and spend of over £5.5m was achieved in 2022/23. The Council achieved Welsh Housing Quality Standard (WHQS) by the end of March 2018, however, further capital investment of over £22.369M was made as part of a continuing Housing Improvement Programme. New vehicles were purchased during the year costing £813k.

The following table shows the resources used in 2022/23 to fund the capital programme:

Source of Funding	Outturn (£000)
General Capital Funding	3,187
General Fund Borrowing	3,451
Housing Borrowing	0
Capital Receipts – Housing	2,090
Capital Receipts – General fund including education and vehicles	2,464
WG Grants	33,789
Reserves & Revenue contributions	23,284
Other e.g., Section 106, other grants	12,526
Total	80,791

As at 31<sup>st</sup> March 2023 the Council held general capital receipts with a value of £7.502m, with a further £1.790m being ringfenced for Education and £1.338m being ringfenced for Social Services.

The Council's assets at the 31 March 2023 have a book value of £887m. The Council Dwellings and Other Land and Buildings, are revalued on a rolling 5 year programme normally by a MRICS external valuer. During 2022/23 the Council revalued its housing stock in the context of the significant increases seen in respect of inflation on build costs and following discussion with Audit Wales a desktop valuation was commissioned on the remainder of the Council's DRC valued assets.

#### Housing Revenue Account (HRA)

The Council still retains its stock of Council Houses and as at 31st March 2023 had 3,940 dwellings. The HRA transferred £953k into its reserve in 2022/23 leaving a balance on the HRA reserve of £16.486mas at 31st March 2023. This balance is higher than planned partly as the initial capital programme was not able to proceed as planned this year mainly due to delays in procurement and staff turnover. These schemes will continue into 2023/24. A review of the level of this reserve will be undertaken as part of the production of the next Housing Business Plan. The Housing Business Plan, which incorporates a detailed financial forecast in the form of a 30-year financial model, is produced on an annual basis and the latest version was approved by Council on 6th March 2023. The Council has invested over £134m in its housing stock between 2012/13 and 2022/23 and all its dwellings reached Welsh Housing Quality Standard by March 2018.

#### Big Fresh Catering Company

On 1st January 2020, the Council's Catering Service was transferred into a Local Authority Trading Company called the Big Fresh Catering Company. While the company is wholly owned by the Council it is able to trade for profit in the market in addition to providing a catering service to schools.

#### Treasury Management – Borrowing and Investments

Before the commencement of the 2022/23 financial year, the Authority approved the Treasury Management Strategy /Policy Statement which deals with the treasury functions of the Authority and covers both borrowing and investments. The report was approved by Council on 7th March 2022 and can be accessed on the Council Website; <a href="Treasury-Management-and-Investment-Strategy">Treasury-Management-and-Investment-Strategy</a> 2022/23

The Local Government Act 2003 requires a local authority to set its authorised borrowing limit for the following year. The original limit set for this Authority for 2022/23 was £241.653m, which was revised to £225.439m during the year. The actual external borrowing as at 31 March 2023 excluding adjustments was £148,483m as shown in the following table.

	31 March 2022	31 March 2023
Source of Loan	£'000	£'000
Public Works Loan Board (PWLB)	146,502	141,809
Long Term Loans	6,745	6,574
Other	100	100
Total External Borrowing	153,347	148,483
Accrued Interest	1,201	1,097
Accounting Adjustments	107	(169)
Total Borrowing as per Balance Sheet	154,655	149,411

The Council has a cautious approach to risk, with its priority to safeguard capital. Throughout 2022/23 the Council continued to utilise the broader range of investments tools introduced in 2020/21 to cope with the effects of the pandemic. The investment position as at 31st March

2023 is set out below and includes Money Market Fund (MMF) balances and Lloyds Call account balances held overnight as at 31st March 2023 which are included under the Cash and Cash Equivalent heading in the Balance Sheet.

	31 March 2022	31 March 2023
Short Term Investments Held By	£'000	£'000
UK Debt Management Account Deposit	26,650	27,400
Facility (DMADF)		
UK Local and Police Authorities	55,500	47,250
Treasury Bills	6,500	8,250
Santander Corporate Notice Accounts	750	0
Federated Hermes Money Market Account	100	9,000
CCLA Money Market Account	4,100	2,000
Lloyds Instant Access Deposit Account	10	10
Lloyds Monthly Bonus Deposit Account	10	10
Total Short Term Investments	93,620	93,920
Short Term Investment Accrued Interest	8	455
Short Term Investment Joint Committees	254	254
Total Short Term Investments as per	93,882	94,629
Balance Sheet		

The majority of the Council's borrowing is fixed rate and held with the Public Works Loan Board (PWLB). The Council has some significant borrowing requirements over the next five years linked to capital expenditure and replacement of maturing loans. The timing of this borrowing will need to be reviewed in the context of updated interest projections and in the context of the planned use of the Council's usable reserves. The Council continues to prioritise the security and liquidity of investments and continues to utilise the investment tools outlined in the Treasury Management Strategy which include Money Market Funds, Investments with UK Local and Police Authorities, Lloyds Bank Call Accounts, Santander Corporate Notice Accounts, Treasury Bills and Investments with the UK Government via the DMADF and investments are exposed to minimal credit risk and returns have improved in the context of the rising interest rate environment.

#### Joint Committees and Joint Arrangements

Since the 2015/16 financial year the Council has been Host Authority for two Joint Committees - the Shared Regulatory Service commencing on 1<sup>st</sup> May 2015 and the Vale, Valleys & Cardiff Adoption Collaborative Service which commenced on 1<sup>st</sup> June 2015. The Authority is also party to a number of other Joint Committees such as Prosiect Gwyrdd, Central South Consortium and the Glamorgan Archives. The Council's share of these transactions and balances are incorporated in these financial statements. Separate financial statements are also available. In addition, the Council participates in a number of shared services.

#### City Deal/CRC

The Vale of Glamorgan Council is a participant in the Cardiff Capital Region City Deal (CCR) which has been established between the UK Government, the Welsh Government and 10 local authorities in South East Wales. The agreement with the UK and Welsh Governments provides £1.2 billion of which £734M is allocated to the Metro.

CCRD has four key objectives - 5% Gross Value Added growth, 25,000 high-order jobs, £4 billion leverage of public and private sector investment and demonstration of economic inclusion. To date, approved projects have the potential of achieving up to £1.5Bn of leverage. Projects now coming to the fore such as Strength in Places, bring new public and private leverage through sources such as the UKRI Strength in Places Fund. CCR will continue to leverage both public and private funds and will build the partnerships and R&D intensity to continue generating successively high levels of private leverage.

Key highlights for 2022/23 are set out below.

£50m Strategic Premises Fund launched and first investment crystalised in Ebbw Vale for £1.7m for Pulse Plastics.

£36.4m purchase and remediation of Aberthaw.

£7m investment in Cyber Innovation Hub.

£3m investment into the Media Cymru consortium.

Unveiling of the CCR Unleash Ambition and Growth conference.

Creation of £50m Innovation Investment Capital fund and launch at Principality Stadium.

£2.6m Food Sustainability Challenge launched in conjunction with Cardiff and Monmouth.

£2m Investment in MedTech company Jellagen, £4m into Yoello and £3M for Apex.

CCR Climate Coalition launched.

Venture Graduate launched new Accelerator Programme.

Cyber Masters cohort successfully graduate, and funding agreed for a second year.

For more detail on 2022/23 highlights please see the following publication: <a href="https://www.cardiffcapitalregion.wales/wp-content/uploads/2023/01/ccr-2022-monthly-milestones.pdf">https://www.cardiffcapitalregion.wales/wp-content/uploads/2023/01/ccr-2022-monthly-milestones.pdf</a>

The Cabinet meeting on 31<sup>st</sup> January 2023 set out the proposed CCR Annual Business Plan for 2023/24 which constitutes Year 3 of the 5 year Strategic Business Plan approved in December 2020. This plan referred to the following strategies produced by the CCR:

- 1. Build Back Better playing our part in economic recovery and building resilience.
- 2. Becoming a City Region strengthening regional economic governance.
- 3. Scaling-up and delivering the City Deal 'peak' Wider Investment Fund pipeline and programme.
- 4. Making the case for Levelling-up CCR.
- 5. Developing the plan for industrial-scale clusters and innovation-led growth.

The total expenditure for the CCR 2023/24 Annual Business Plan is £66.6 Million. It is proposed that this level of expenditure is funded as follows:

Draw down of HM Treasury Revenue Grant: £8.8 Million

Draw down of HM Treasury Capital Grant: £28.2 Million

Draw down of Council Contributions: £29.6 Million (The Vale of Glamorgan's Contribution in 2023/24 is £2.5 Million).

The Vale of Glamorgan's share of the estimated total costs (8.5%) is projected to be in the order of £17.9M and will be funded by unsupported borrowing with a 20 year repayment period.

Further detail can be found at Cardiff Capital Region City Deal

#### Impact of the Current Economic Climate

The financial pressures on the Council continued to increase during 2022/23 with pay awards negotiated during the year in excess of the sum budgeted that was offset in the main across the Council due to a high number of vacant posts. The Council also incurred market forces costs associated with attracting staff to some key roles such as Waste Drivers and Children's Social Services staff. Due to limited Capital investment the condition of the roads continued to deteriorate and therefore additional costs have been incurred associated with repairing pot holes and patching the roads. Additional costs have also been incurred due to the ongoing impact of the Covid-19 pandemic on Leisure Centre footfall and increased energy costs for the centres. Due to significant issues in commissioning care the Council arranged an uplift in fees for the domiciliary care sector which has improved commissioning rates in the sector. Whilst the Council did not incur significant additional costs associated with energy costs in year as the majority of its energy was purchased in advance this is an area that has had a significant impact on the 2023/24 budget.

#### **Looking Forward**

A budget of £294.422m for 2023/24 was approved by Council on 6<sup>th</sup> March 2023. The revenue settlement from Welsh Government represented an increase, with a settlement of £202.797m, which represents an adjusted increase of £16.782m over 2022/23. The Council Tax was increased by 3.9% from 1<sup>st</sup> April 2023 which represented an increase of £5.082m this included a new policy around charging for empty and second homes in the region, the latter from 2024/25. Whilst the additional funding in the settlement was significant this did not address the scale of cost pressures reported by Directorates across the Council, most

significantly in Social Care, Additional Learning Needs and Housing and Homelessness. A challenging savings and efficiency target of £7.378m was set for the year and was at a level which was significantly higher than historical targets including an allocation to schools. Use of the reserves to smooth energy, cost of living and housing pressures was planned as part of the budget setting process of £2.8m, with further planned use of Social Services reserves as part of a Social Services budget programme and to support a step of £2m which reflects an assumed delayed uptake of additional commissioning.

The full Council report can be accessed on the Council website

At the time the 2023/24 budget was approved, there was an indicative increase of 3% in 2024/25 from Welsh Government but no indication had been received for future years settlements and it was considered prudent to assume that there may be a flatlined settlement longer term. If Council Tax is increased by 3.9% this could result in the possible total shortfall in funding across the remaining years of the Plan of £11.394M with the most significant shortfall being £6.430M in 2024/25. The prospects for improved settlements are limited with the UK economy experiencing persistent inflation and the Bank of England's response of continued increases in interests is raising the risk of recession and potentially limiting options for the Chancellor in the autumn. Whilst it had been possible to set modest efficiency targets pre 2023/24 this may not be the case going forward and in light of projected levels of shortfall in future years, services are being requested to continue to plan ways of achieving further efficiencies which will be innovative and transformational with regards to service delivery. The Reshaping Services Programme will continue to implement the further savings required.

The Council will remain committed to the Well-being of Future Generations Act which aims to improve the social, economic, environmental and cultural well-being of Wales and ensures that the needs of the present are met without compromising the ability of future generations to meet their own need.

The General Capital Funding from Welsh Government for 2023/24 is £6.997m which is an increase of £1.168m from the previous year. The 2023/24 Capital Programme was approved by Council on 6<sup>th</sup> March 2023 and had a gross value of £103.968M. The programme is briefly summarised below:

Schemes	2023/24 Gross £000
Learning and Skills	36,697
Social Services	595
Environment and Housing	12,830
HRA	45,019
Place	4,039
Resources	1,130
City Deal	2,506

Pipeline Schemes	1,152
TOTAL CAPITAL PROGRAMME	103,968

There will be investment in the Council's Schools as part of the Sustainable Communities for Learning programme of £30.4M (excluding the pipeline schemes which are subject to a full business case), £2.5M for Council's Vehicles. Even though the Housing stock meets WHQS, further work totalling £45.019M is due to be undertaken which will include Environmental Works, the construction and acquisition of new houses and addressing climate change by making our housing stock more energy efficient.

The full report can be accessed on the Council Website; <u>Capital Strategy 2023/24 and Final</u> Capital Proposals 2023/24 to 2027/28.

Over the coming years major capital investment will continue for the Sustainable Communities for Learning programme which will require capital investment between 2023/24 and 2025/26. The remaining funding included in the capital programme is £241M over this period, with a contribution of over £66M (general fund) from Welsh Government.

The Council is now operating using a hybrid approach and will review its asset base to reflect these changing working practices. The Council considers that it has sufficient balances and reserves and has set aside a specific sum to address the Council's ongoing Covid response in the coming months. Other emerging pressures relate to energy costs, general inflation particularly in respect of food costs and school transport and costs of living and staffing shortages in some areas. These issues will be further assessed as part of the Medium Term Financial Plan which will be updated during the coming year.

#### The Pension Liability

Pensions for non-teaching staff are provided under the Local Government Pension scheme and the Council is a member of the Cardiff and Vale Pension Fund, administered by Cardiff County Council. Employees and employers contribute into the fund, along with investment income and growth generated. A triennial valuation was carried out on the Fund in year as at 31st March 2022. The value of the pension liability as at 31st March 2023 is £65m. This value is based on a number of actuarial assumptions and will fluctuate between years. A firm of actuaries is engaged to provide the Cardiff and Vale Pension Fund with expert advice about the assumptions to be applied. The asset returns over the accounting period have been lower than expected, however, a change in financial assumptions over the period has resulted in a more positive balance sheet position.

The Teachers' Pension scheme is administered by the Department for Education. This is an unfunded scheme, meaning that there are no investment assets accumulated to meet pension costs before they arise and therefore no fund assets or liabilities appear in the Council's Balance Sheet.

#### Corporate Aims and Objectives

The Council's Performance Management Framework is the mechanism through which key priorities and targets are monitored and realised in order to secure continuous improvement. The Council's Corporate Plan (2020-2025) reflects the requirements of the Well-being of Future Generations (Wales) Act 2015 and identifies 4 Well-being Objectives. The Corporate Plan is being monitored by Cabinet and all five Scrutiny Committees on a quarterly basis.

The 4 Well-being Objectives are :-

- To work with and for our communities;
- To support learning, employment and sustainable economic growth;
- To support people at home and in their community; and
- To respect, enhance and enjoy our environment.

Progress against the Annual Delivery Plan is monitored using a RAG status with Green being on or above target, Amber being within 10% of target and Red missing target by 10% or more. The Quarter 3 performance results were reported to Cabinet on 27<sup>th</sup> April 2023. Positive progress had been made in delivering in-year commitments in relation to the Annual Delivery Plan (2022/23). This performance had contributed to an overall GREEN status for the Plan at the end of Quarter 3 (Q3).

All 4 Corporate Plan Well-being objectives were attributed a Green performance status at Q3 to reflect the progress made to date. This is positive given the ongoing challenges facing the organisation.

93% (353/380) of planned activities outlined in the Annual Delivery Plan have been attributed a Green performance reflecting the positive progress made during the quarter, 2% (7) of planned activities were attributed an Amber status and 5% (20) of planned activities were attributed a Red status. Of the 128 performance measures aligned to our Corporate Plan Well-being Objectives, data was reported for 27 measures where a performance status was applicable. 59% (16) measures were attributed a Green performance Status, 11% (3), Amber status and 30% (8), Red status. A performance status was not applicable for 101 measures with 22 of these relating to measures establishing baseline performance for 2022/23, a further 67 relating to measures which are monitored annually and for 12 measures no update was provided.

Overall, the picture was positive despite the challenges facing the organisation, and the Council was moving in the right direction in terms of its performance and achieving its priorities.

Further details can be found here Annual Delivery Plan Monitoring Quarter 3 2022/23...

#### **Further Information**

Further information about the accounts is available from the Resources Service, Civic Offices, Holton Road, Barry, CF63 4RU. This is part of the Council's policy of providing full information about the Council's affairs.

#### Introduction to the Financial Statements

#### Statement of Accounting Policies

The purpose of this statement is to explain the basis of the figures in the accounts. It outlines the accounting policies adopted.

#### Statement of Responsibilities for the Statement of Accounts

This sets out the responsibilities of the Council and the Head of Finance (Section 151 Officer) for the preparation of the Statement of Accounts. The Statement has to be signed and dated by the Mayor as Chairman of the Council at the meeting at which the accounts are approved.

#### **Expenditure and Funding Analysis**

The objective of the Expenditure and Funding Analysis is to demonstrate to council tax and rent payers how the funding available to the authority (i.e. government grants, rents, council tax and business rates) for the year has been used in providing services in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. The Expenditure and Funding Analysis also shows how this expenditure is allocated for decision making purposes between the Council's directorates. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

#### Movement in Reserves Statement

This statement shows the movement in the year on the different reserves held by the Authority, analysed into "usable reserves" (i.e. those that can be applied to fund expenditure or reduce local taxation) and "unusable reserves". The Surplus or Deficit on the Provision of Services line shows the true economic cost of providing the Authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the Council Fund Balance and the Housing Revenue Account for Council Tax setting and dwelling rents setting purposes. The Net Increase/Decrease before transfers to Earmarked Reserves line shows the statutory Council Fund balance and the Housing Revenue Account Balance before any discretionary transfers to or from earmarked reserves undertaken by the Council.

#### Comprehensive Income and Expenditure Statement (CIES)

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in both the Expenditure and Funding Analysis and Movement in Reserves Statement.

#### **Balance Sheet**

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Authority. The net assets of the Authority (Assets less Liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories. The first category of reserves are usable reserves i.e. those reserves that the Authority may use to provide services, subject to the need to maintain a prudent level of reserve and any

statutory limitations on their use (for example the Capital Receipts may only be used to fund Capital expenditure or repay debt). The second category of reserves are those that the Authority is not able to use to provide services called Unusable Reserves. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold and also reserves that hold timing differences shown in the Movement in Reserves Statement line "Adjustments between accounting basis and funding basis and regulations".

#### Cash Flow Statement

The Cash Flow Statement shows the change in cash and cash equivalents of the Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows into operating and investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income or from the recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

#### Annual Governance Statement

The statement sets out the framework within which the Vale of Glamorgan Council manages and reviews internal control. It outlines the components of the framework, including the arrangements for Internal Audit and how the Authority has complied with the various elements of the framework.

## Statement of Responsibilities for the Statement of Accounts

#### The Council's Responsibilities

The Council is required:

Signatura.

- To make arrangements for the proper administration of its financial affairs and secure that one of its officers has the responsibility for the administration of those affairs. In this Council, that officer is the Head of Finance (Section 151 Officer).
- To manage its affairs to ensure economic, efficient and effective use of resources and safeguard its assets.
- To approve the Statement of Accounts.

Signature.
Date:
Mayor as Chairman of the Council

#### Responsibilities of the Head of Finance (Section 151 Officer).

The Head of Finance is responsible for the preparation of the Statement of Accounts. In accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

#### In preparing the Statement of Accounts, the Head of Finance has:

- Selected suitable accounting policies and then applied them consistently.
- Made judgements and estimates that were reasonable and prudent.
- Complied with the local authority Code.

#### The Head of Finance has also throughout the financial year:

- Kept proper accounting records that were up to date.
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

#### **Certificate of the Head of Finance (Section 151 Officer)**

I certify the statement of accounts give a true and fair view of the financial position of The Vale of Glamorgan County Borough Council and its group as at 31st March 2023 and its income and expenditure for the period then ended.

Signature: Matt Bowmer

Head of Finance/Section 151 Officer

## Audit report of the Auditor General to the Vale of Glamorgan Council

The report of the Auditor General for Wales to the members of the Vale of Glamorgan Council

Opinion on financial statements

I have audited the financial statements of:

- Vale of Glamorgan Council; and
- Vale of Glamorgan Council Group

for the year ended 31 March 2023 under the Public Audit (Wales) Act 2004.

The Vale of Glamorgan Council's financial statements comprise the Expenditure and Funding Analysis, Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, the Movement on the Housing Revenue Account Statement and the Housing Revenue Account Income and Expenditure Statement and the related notes, including a summary of significant accounting policies.

The Vale of Glamorgan's Group financial statements comprise the Group Movement in Reserves Statement, the Group Comprehensive Income and Expenditure Statement, the Group Balance Sheet and the Group Cash Flow Statement and the related notes, including a summary of significant accounting policies.

The financial reporting framework that has been applied in their preparation is applicable law and UK adopted international accounting standards as interpreted and adapted by the Code of Practice on Local Authority Accounting in the United Kingdom 2023.

In my opinion, in all material respects, the financial statements:

- give a true and fair view of the financial position of the Vale of Glamorgan Council
  and the Vale of Glamorgan Council's Group as at 31 March 2023 and of its
  income and expenditure for the year then ended; and
- have been properly prepared in accordance with legislative requirements and UK adopted international accounting standards as interpreted and adapted by the Code of Practice on Local Authority Accounting in the United Kingdom 2023.

#### Basis of opinion

I conducted my audit in accordance with applicable law and International Standards on Auditing in the UK (ISAs (UK)) and Practice Note 10 'Audit of Financial Statements of Public Sector Entities in the United Kingdom'. My responsibilities under those standards are further described in the auditor's responsibilities for the audit of the financial statements section of my report.

My staff and I are independent of the Vale of Glamorgan Council and the group in accordance with the ethical requirements that are relevant to my audit of the financial statements in the UK including the Financial Reporting Council's Ethical Standard, and I have fulfilled my other ethical responsibilities in accordance with these requirements. I believe that

the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

#### Conclusions relating to going concern

In auditing the financial statements, I have concluded that the use of the going concern basis of accounting in the preparation of the financial statements is appropriate.

Based on the work I have performed, I have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the Vale of Glamorgan Council and the group's ability to continue to adopt the going concern basis of accounting for a period of at least twelve months from when the financial statements are authorised for issue.

My responsibilities and the responsibilities of the responsible financial officer with respect to going concern are described in the relevant sections of this report.

#### Other Information

The other information comprises the information included in the annual report other than the financial statements and my auditor's report thereon. The Responsible Financial Officer is responsible for the other information contained within the annual report. My opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in my report, I do not express any form of assurance conclusion thereon.

My responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or knowledge obtained in the course of the audit, or otherwise appears to be materially misstated. If I identify such material inconsistencies or apparent material misstatements, I am required to determine whether this gives rise to a material misstatement in the financial statements themselves. If, based on the work I have performed, I conclude that there is a material misstatement of this other information, I am required to report that fact.

I have nothing to report in this regard.

#### Opinion on other matters

In my opinion, based on the work undertaken in the course of my audit:

- the information contained in the Narrative Report for the financial year for which
  the financial statements are prepared is consistent with the financial statements
  and is in accordance with the Code of Practice on Local Authority Accounting in
  the United Kingdom 2022-23;
- The information given in the Annual Governance Statement for the financial year for which the financial statements are prepared is consistent with the financial statements and is in accordance with guidance.

Matters on which I report by exception

In the light of the knowledge and understanding of the Vale of Glamorgan Council and group and its environment obtained in the course of the audit, I have not identified material misstatements in the Narrative Report or the Annual Governance Statement.

I have nothing to report in respect of the following matters, which I report to you, if, in my opinion:

- I have not received all the information and explanations I require for my audit;
- adequate accounting records have not been kept, or returns adequate for my audit have not been received from branches not visited by my team; or
- the financial statements are not in agreement with the accounting records and returns.

Responsibilities of the responsible financial officer for the financial statements
As explained more fully in the Statement of Responsibilities for the Statement of Accounts,
the responsible financial officer is responsible for:

- the preparation of the statement of accounts including the Council's group financial statements which give a true and fair view and comply with proper practices;
- maintaining proper accounting records;
- internal controls as the responsible financial officer determines is necessary to enable the preparation of statements of accounts that are free from material misstatement, whether due to fraud or error; and
- assessing the Vale of Glamorgan Council and group's ability to continue as a
  going concern, disclosing as applicable, matters related to going concern and
  using the going concern basis of accounting unless the responsible financial
  officer anticipates that the services provided by the Vale of Glamorgan Council
  and group will not continue to be provided in the future.

Auditor's responsibilities for the audit of the financial statements

My responsibility is to audit the financial statements in accordance with the Public Audit

(Wales) Act 2004.

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

Irregularities, including fraud, are instances of non-compliance with laws and regulations. I design procedures in line with my responsibilities, outlined above, to detect material misstatements in respect of irregularities, including fraud.

My procedures included the following:

- Enquiring of management, the Council's head of internal audit and those charged with governance, including obtaining and reviewing supporting documentation relating to the Vale of Glamorgan Council and group's policies and procedures concerned with:
  - identifying, evaluating and complying with laws and regulations and whether they were aware of any instances of non-compliance;
  - detecting and responding to the risks of fraud and whether they have knowledge of any actual, suspected or alleged fraud; and
  - the internal controls established to mitigate risks related to fraud or noncompliance with laws and regulations.
- Considering as an audit team how and where fraud might occur in the financial statements and any potential indicators of fraud. As part of this discussion, I identified potential for fraud in the following areas: the posting of unusual journals;
- Obtaining an understanding of the Vale of Glamorgan Council and group's
  framework of authority as well as other legal and regulatory frameworks that the
  Vale of Glamorgan Council and group operates in, focusing on those laws and
  regulations that had a direct effect on the financial statements or that had a
  fundamental effect on the operations of the Vale of Glamorgan Council and group.
- Obtaining an understanding of related party relationships.

In addition to the above, my procedures to respond to identified risks included the following:

- reviewing the financial statement disclosures and testing to supporting documentation to assess compliance with relevant laws and regulations discussed above;
- enquiring of management, the Governance and Audit Committee and legal advisors about actual and potential litigation and claims;
- reading minutes of meetings of those charged with governance;
- in addressing the risk of fraud through management override of controls, testing
  the appropriateness of journal entries and other adjustments; assessing whether
  the judgements made in making accounting estimates are indicative of a potential
  bias; and evaluating the business rationale of any significant transactions that are
  unusual or outside the normal course of business.

I also communicated relevant identified laws and regulations and potential fraud risks to all audit team members and remained alert to any indications of fraud or non-compliance with laws and regulations throughout the audit.

The extent to which my procedures are capable of detecting irregularities, including fraud, is affected by the inherent difficulty in detecting irregularities, the effectiveness of the Vale of Glamorgan Council and group's controls, and the nature, timing and extent of the audit procedures performed.

A further description of the auditor's responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website <a href="https://www.frc.org.uk/auditorsresponsibilities">www.frc.org.uk/auditorsresponsibilities</a>. This description forms part of my auditor's report.

#### Other auditor's responsibilities

I communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

#### Certificate of completion of audit

I certify that I have completed the audit of the accounts of name of the Vale of Glamorgan Council and group in accordance with the requirements of the Public Audit (Wales) Act 2004 and the Auditor General for Wales' Code of Audit Practice.

Adrian Crompton 1 Capital Quarter

Auditor General for Wales Tyndall Street

7 December 2023 Cardiff, CF10 4BZ

## **Expenditure and Funding Analysis**

The objective of the Expenditure and Funding Analysis is to demonstrate to council tax and rent payers how the funding available to the authority (i.e. government grants, rents, council tax and business rates) for the year has been used in providing services in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices. Further information on this note is shown on page 13.

2021/22	Net Expenditure Chargeable to the General Fund and HRA Balances	Adjustment s between Funding and Accounting Basis (Note 8)	Net Expenditure in the Comprehen sive Income and Expenditure Statement
Restated	£'000	£'000	£'000
Learning and Skills	107,410	13,509	120,919
Social Services	68,801	1,055	69,856
Visible and Housing Services	28,576	6,561	35,137
Housing Revenue Account (HRA)	(5,437)	(10,934)	(16,371)
Place	3,406	948	4,354
Corporate Resources	1,176	17,939	19,115
Policy	18,291	(15,302)	2,989
Net Cost of Services	222,223	13,776	235,999
Other Income and Expenditure	(246,185)	(24,830)	(271,015)
(Surplus) or Deficit	(23,962)	(11,054)	(35,016)
Opening General Fund and HRA Balance at 31 March 2021	(104,245)		
Plus Surplus on General Fund and HRA Balance in Year	(23,962)		
Closing General Fund and HRA Balance 31 March 2022	(128,206)		

This statement has been restated to reflect a departmental restructure establishing the Directorates for Place and Corporate Resources to enable comparison year on year which is detailed in Note 7 Prior Period Adjustment.

2022/23	Net	Adjustment	Net
	Expenditure	s between	Expenditure
	Chargeable to	Funding	in the
	the General	and	Comprehen
	Fund and HRA	Accounting	sive Income
	Balances	Basis	and
		(Note 8)	Expenditure
			Statement
	£'000	£'000	£'000
Learning and Skills	138,069	(3,601)	134,468
Social Services	78,303	5,038	83,341
Visible and Housing Services	33,370	10,257	43,627
Housing Revenue Account (HRA)	953	(6,064)	(5,111)
Place	4,136	1,259	5,395
Corporate Resources	6,185	17,733	23,918
Policy	16,727	(12,695)	4,032
Net Cost of Services	277,743	11,927	289,670
Other Income and Expenditure	(262,411)	(31,375)	(293,786)
(Surplus) or Deficit	15,332	(19,448)	(4,116)
Opening General Fund and HRA Balance at 31 March 2022	(128,206)		
Plus Deficit on General Fund and HRA Balance in Year	15,332		
Closing General Fund and HRA Balance 31 March 2023	(112,874)		

#### **Movement in Reserves Statement 2021/22**

This statement shows the movement in the year on the different reserves held by the Authority, analysed into "usable reserves" (i.e. those that can be applied to fund expenditure or reduce local taxation) and "unusable reserves". Further information on this statement is shown on page 13.

Movement in Reserves Statement	Council Fund	Earmarked Reserves	Housing Revenue Account	Capital Receipts Reserve	Capital Grants Unapplied Account	Total Usable Reserves	Unusable Reserves	Total Authority Reserves
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Balance as at 31 <sup>st</sup> March 2021	11,869	80,376	12,000	13,392	6,008	123,645	210,282	333,927
Total Comprehensive Income and Expenditure	(3,594)	17,881	20,728	0	0	35,015	124,508	159,523
Adjustments between accounting basis and funding basis under regulations (Note 10)	4,235	0	(15,289)	(1,548)	(1,457)	(14,059)	14,059	0
Increase/(Decrease) in 2021/22	641	17,881	5,439	(1,548)	(1,457)	20,956	138,567	159,523
Balance as at 31st March 2022	12,510	98,257	17,439	11,844	4,551	144,601	348,849	493,450

## **Movement in Reserves Statement 2022/23**

Movement in Reserves Statement	Council Fund	Earmarked Reserves	Housing Revenue Account	Capital Receipts Reserve	Capital Grants Unapplied Account	Total Usable Reserves	Unusable Reserves	Total Authority Reserves
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Balance as at 31 <sup>st</sup> March 2022	12,510	98,257	17,439	11,844	4,551	144,601	348,849	493,450
Total Comprehensive Income and Expenditure	6,898	(13,392)	10,611	0	0	4,117	260,436	264,553
Adjustments between accounting basis and funding basis under regulations (Note 10)	(7,885)	0	(11,564)	(1,210)	2,878	(17,781)	17,781	0
Increase/(Decrease) in 2022/23	(987)	(13,392)	(953)	(1,210)	2,878	(13,664)	278,217	264,553
Balance as at 31 <sup>st</sup> March 2023	11,523	84,865	16,486	10,634	7,429	130,937	627,066	758,003

## **Comprehensive Income and Expenditure Statement**

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices rather than the amount to be funded from taxation. Further information is shown on page 13.

	Restated 2021/22			2022/23		
Gross Expt.	Income	Net Expt.	Expenditure on Services	Gross Expt.	Income	Net Expt.
£'000	£'000	£'000		£'000	£'000	£'000
167,551	46,632	120,919	Learning and Skills	180,166	45,698	134,468
101,315	31,459	69,856	Social Services	106,716	23,375	83,341
60,464	25,327	35,137	Visible and Housing Services	65,999	22,372	43,627
5,580	21,951	(16,371)	Housing Revenue Account (HRA)	17,599	22,710	(5,111)
7,897	3,543	4,354	Place	8,509	3,114	5,395
53,690	34,576	19,114	Corporate Resources	57,564	33,646	23,918
6,000	3,010	2,990	Policy	6,442	2,410	4,032
·	•	,	,	,	,	, , , , , , , , , , , , , , , , , , ,
402,498	166,498	236,000	Cost of Services	442,995	153,325	289,670
			Other operating expenditure			
3,174	0	3,174	Town/Community Council Precepts	3,270	0	3,270
17,669	0	17,669	South Wales Police Authority	18,724	0	18,724
6,743	0	6,743	South Wales Fire Authority 6,918		0	6,918
106	0	106	Other Levies and Contributions	115	0	115
10,078	0	10,078	(Gains)/losses on the disposal of non- current assets	4,338	0	4,338
			Financing and investment income and expenditure			
6,916	0	6,916	Interest payable and similar charges	6,751	0	6,751
6,825	0	6,825	Net interest on defined benefit liability	7,239	0	7,239
7	0	7	Revaluation of Investment Properties	205	0	205
0	654	(654)	Interest receivable and Trading surplus/deficit	88	2,139	(2,051)
			Taxation and non-specific grant income			
0	95,022	(95,022)	Council Tax income (Note 13)	0	98,494	(98,494)
0	43,918	(43,918)	Non domestic rates (Note 14)	0	47,950	(47,950)
0	126,846	(126,846)	Revenue Support grants (Note 12)	0	138,065	(138,065)
0	1,249	(1,249)	Council Tax grant	0	0	0 (10)
41	<u>0</u>	(54.995)	Deferred Tax	0	13	(13)
0	54,885	(54,885)	Capital grants and contributions	0	54,774	(54,774)
454,057	489,072	(35,015)	(Surplus) or Deficit on the Provision of Services	490,643	494,760	(4,117)

	(44,323)	(Surplus)on revaluation of non-current assets (Note 26)		(23,157)
	0	Impairment losses on non-current assets Revaluation Reserve (Note 26)		31
	(80,185)	Remeasurements of the net defined benefit liability/(asset) (Note 38)		(237,310)
	(124,508)	Other Comprehensive Income and Expenditure		(260,436)
	(159,523)	Total Comprehensive Income and Expenditure		(264,553)

This statement has been restated to reflect a departmental restructure establishing the Directorates for Place and Corporate Resources to enable comparison year on year.

## Balance Sheet as at 31st March 2023

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Authority. The net assets of the Authority (Assets less Liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories: Usable and Unusable Reserves. Further information is shown on page 13 of this report.

31 March 2022		Notes	31 March 2023
£'000			£'000
822,241	Property, Plant and Equipment	15	887,497
2,454	Joint Committee Investment Properties	33	5,390
170	Equity		636
352	Intangible Assets		323
2	Long Term Investments	19	2
2,880	Long Term Debtors	19	5,941
828,099	Long Term Assets		899,789
82,462	Short Term Investment	19	83,729
0	Assets Held for Sale	17	0
113	Deferred Tax Asset		152
1,184	Inventories		1,322
76,967	Short Term Debtors	20	62,102
20,980	Cash and Cash Equivalents	21	19,552
181,706	<b>Current Assets</b>		166,857
9,163	Short Term Borrowing	19	11,267
50,363	Short Term Creditors	22	58,752
1,611	Provisions (Short Term)	23	1,660
596	Donated Inventory Account		622
13,410	Grants Receipts in Advance – Capital	31	9,768
75,143	Current Liabilities		82,069
497	Provisions (Long Term)	23	497
145,492	Long Term Borrowing	19	138,144
8,720	Other Long Term Liabilities	24	10,013
276,615	Other Long Term Liabilities (Pensions)	38	64,630
9,888	Grants Receipts in Advance - Capital (Long Term)	31	13,290
441,212	Long Term Liabilities		226,574
493,450	Net Assets		758,003
144,601	Usable Reserves	25	130,937
348,849	Unusable Reserves	26	627,066
493,450	Total Reserves		758,003

#### **Cash Flow Statement**

The Cash Flow Statement shows the change in cash and cash equivalents of the Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows into operating and investing and financing activities. Further information is included on page 14 of this report.

31 March 2022		Notes	31 March 2023
£'000			£'000
35,015	Net surplus or (deficit) on the provision of services		4,117
42,486	Adjustments to net surplus or deficit on the provision of services for non-cash movements	27	66,008
	Adjustments for items that are investing and financing activities		
(1,098)	Proceeds from the sale of property, plant and equipment and intangible assets.		(2,494)
(56,342)	Any items which the cash effects are investing or financing cashflows		(51,894)
(57,440)	Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities		(54,388)
20,061	Net cash flows from Operating Activities		15,737
	Investing Activities		
(59,204)	Purchase of property, plant and equipment and intangible assets.		(77,640)
248	Proceeds from the sale of property, plant and equipment and intangible assets.		3,344
(13,477)	Purchase of short term/long term investments		(819)
(3,133)	Other payments for investing activities		(240)
Ó	Proceeds from short term/long term investments		Ó
46,881	Other Receipts from Investing Activities		59,370
(28,685)	Net Cashflow from Investing Activities		(15,985)
	Financing Activities		
611	Repayments of Short and Long Term Borrowing		(5,140)
1,417	Other Payments for Financing Activities		3,960
2,028	Net cash flows from Financing Activities		(1,180)
(6,596)	Net increase or decrease in cash and cash equivalents		(1,428)
27,576	Cash and cash equivalents at the beginning of the reporting period		20,980
20,980	Cash and cash equivalents at the end of the reporting period		19,552

#### **Notes to the Financial Statements**

1. Statement of Accounting Policies

	1. Statement of Accounting Policies			
а	Accounting Policies	The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit (Wales) Regulations 2014 (as amended) which require them to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2022/23 supported by International Financial Reporting Standards (IFRS) and statutory guidance. The accounts are prepared on a going concern basis.		
b	Revenue/Expenditure	<ul> <li>The transactions of the Council are accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:</li> <li>Revenue from the sale of goods is recognised when the Authority transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.</li> <li>Revenue from the provision of services is recognised when the Authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.</li> <li>Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.</li> <li>Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.</li> <li>There are certain exceptions to this principle. The main items are:-</li> <li>(a) Electricity charges, telephone expenses, leasing and similar periodic payments are included in the Accounts on a payments basis and not accrued to 31st March each year. Payments in respect of a full twelve months are included.</li> </ul>		

(b) The amount included in the accounts for			
Government Revenue Support Grant for 2022/23 is			
on the basis of the allocation as approved by Welsh			
Government in year. Where final figures are not			
available e.g. Subsidy Entitlement, the amounts			
included are based on the latest available			
information.			

The difference between the amounts charged annually to the Revenue Accounts in respect of items (a) and (b) and the amounts that would be charged if they were accrued to 31st March each year is not significant.

# c Prior Period adjustments, Changes in Accounting Policies and Estimates and Errors

A change in accounting policies or to correct a material error can result in a prior period adjustment. Changes in accounting estimates do not give rise to a prior period adjustment but are accounted for prospectively.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions of the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

## d Charges to Revenue for Non-Current Assets

The following amounts are charged to revenue to record the cost of holding fixed assets during the year:

- Depreciation attributable to the assets used by the relevant service.
- Revaluation and impairment losses on assets chargeable to the service.
- Amortisation of intangible non-current assets attributable to the service.

Council Tax is not required to be raised to fund depreciation, revaluation, impairment losses or amortisations. However, an annual contribution is required from revenue (Minimum Revenue Provision) towards the reduction in its overall borrowing requirement equal to an amount calculated on a

		prudent basis determined by the Authority in accordance with statutory guidance.
е	Employee Benefits	Benefits Payable during Employment Short term employee benefits are those due to be settled within 12 months of the year end. An accrual is made for the cost of holiday entitlements (or any form of leave) earned by employees but not taken before the year end which employees can carry forward into the next financial year. Holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.
		Termination Benefits  Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy in exchange for those benefits. These costs are charged on an accruals basis to the appropriate service or where applicable to Managing Director and Resources.
		<ul> <li>Post Employment Benefits</li> <li>Employees of the Authority are members of two separate pension schemes:</li> <li>The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE).</li> <li>The Local Government Pensions Scheme, administered by Cardiff County Council Pension Authority.</li> </ul>
		Both schemes provided defined benefits to members (retirement lump sums and pensions), earned as employees who worked for the Authority.  The arrangements for the teachers' scheme means that liabilities for these benefits cannot ordinarily be identified specifically to the Authority. The scheme is therefore accounted for as if it were a defined contribution scheme and no liability for future payments of benefits is recognised in the Balance Sheet.
		The Local Government Pension Scheme The Local Government Scheme is accounted for as a defined benefits scheme:

- The liabilities of the Cardiff and Vale Pension
   Fund attributable to the Authority are included in
   the Balance Sheet on an actuarial basis using the
   projected unit method i.e. an assessment of the
   future payments that will be made in relation to
   retirement benefits earned to date by employees,
   based on assumptions about mortality rates,
   employee turnover rates, etc. and projections of
   projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate.
- The assets of the Cardiff and Vale Pension Fund attributable to the Authority are included in the Balance Sheet at their fair value.
- The actuarial valuation carried out at 31<sup>st</sup> March 2022 has been adjusted to exclude staff working for the Shared Regulatory Service and Vale and Valleys Adoption Service. The Council's share of these balances based on the Joint Committee balances are the consolidated back into the accounts and set out in Note 38 to these accounts.

The change in the net pension's liability is analysed into the following components:

#### Service cost comprising

- Current service cost the increase in liabilities as a result of years of service earned this year which is allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked.
- Past service cost the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years. Debited to the surplus or deficit of services in the Comprehensive Income and Expenditure.

the period, taking into account any changes in the net defined benefit (asset) during the period as a result of contribution and benefit payments.

#### Remeasurements comprising:

- The return on plan assets excluding amounts included in net interest on the net defined liability (asset). This is charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.
- Actuarial gains and losses changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions, charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.

Statutory provisions require the Council Fund balance be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year in relation to retirement benefits not the amount calculated according to the relevant standards. In the movement in reserves statement this means that there are transfers to and from the pensions reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the pensions reserve thereby measures the beneficial impact to the council fund of being required to account for retirement benefits on the basis of cashflows rather than as benefits are earned by employees.

#### **Discretionary Benefits**

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

## Events after the Balance Sheet date

These are events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Such events could result in the

Statement of Accounts being adjusted. Two types of events can be identified: Those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events. Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect. Cash and Cash Cash is represented by cash in hand, bank overdrafts **Equivalents** and deposits held with financial institutions which are repayable without penalty on notice of not more than 24 hours as at 31st March 2023. Cash equivalents are highly liquid investments which are readily convertible to known amounts of cash without there being a signicant risk of change in value and refer to instant access call accounts such as those held with Banks and Money Market Funds. Any other short term investments are excluded from cash and cash equivalents and are treated as current assets. In the cash flow statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management. **Financial** h **Financial Liabilities** Instruments Financial liabilities are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. **Financial Assets** Financial assets are classified into two types: Loans and receivables – assets that have fixed or determinable payments but are not quoted in an active market. Available-for-sale assets – assets that have a quoted market price and / or do not have fixed or determinable payments.

#### **Loans and Receivables**

Loans and receivables are initially measured at fair value and carried at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable plus accrued interest and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

When a soft loan is made, a loss is recorded in the Comprehensive Income and Expenditure Statement for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal. Interest is credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement at a marginally higher effective rate of interest than the rate receivable, with the difference serving to increase the amortised cost of the loan in the Balance Sheet. The reconciliation of amounts debited and credited to the Comprehensive Income and Expenditure Statement to the net gain required against the Council Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

## i Available for Sale Assets

Available for Sale Assets are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Financing and Investment Income and Expenditure Income line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Council.

Assets are maintained in the Balance Sheet at fair value.

_		
j	Government Grants	Changes in fair value are balanced by an entry in the Available for Sale Reserve and the gain /loss is recognised in the Surplus or Deficit on Revaluation of Available for Sale Financial Assets. The exception is where impairment losses have been incurred. These are debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement along with any net gain / loss for the asset accumulated in the reserve.  Government grants and third party contributions and
	and Contributions	<ul> <li>donations are recognised as due to the Authority when there is reasonable assurance that:</li> <li>The Authority will comply with the conditions attached to the payments, and</li> <li>The grants or contributions will be received.</li> </ul>
		Grants and contributions advanced for which conditions have not been satisfied are carried in the Balance Sheet as creditors. Once conditions are satisfied, the grants or contributions are credited to the Comprehensive Income and Expenditure Statement.
		Capital grants are credited to the Comprehensive Income and Expenditure Statement and are reversed out of the Council Fund Balance in the Movement in Reserves Statement. Grants not yet used to finance capital expenditure, are posted to the Capital Grants Unapplied reserve. Once applied, it is posted to the Capital Adjustment Account.
k	Intangible Assets	Expenditure on non monetary assets that do not have physical substance but are controlled by the Authority is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority.
		The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement.
I	Inventories and Long Term Contracts	Inventories should be included in the Balance Sheet at the lower of cost and net realisable value. However, some stock is valued at the latest price paid, with an allowance made for obsolete and slow-moving items. The effect of the different treatment is considered to be immaterial.

		Revenue from contracts with service recipients, is recognised in line with IFRS 15 – Revenue from Contracts with Customers. In essence it means recognition occurs when (or as) the goods or services are transferred to the service recipient in accordance with the performance obligations in the contract. Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption; they are carried as inventories on the Balance Sheet
m	Jointly Controlled	Joint operations are arrangements undertaken by the
	Operations	Council in conjunction with other ventures that make
		use of its assets and resources. Joint Committees
		are examples of Jointly Controlled Operations.
		The relevant proportion of the transactions and
		balances for Joint Committees are included within the
		Council's Financial Statements. These reflect the
		transactions and balances as per the draft accounts prepared for each Joint Committee. To date there
		has been no audit opinion issued in respect of any of
		these Joint Committees.
n	Leases	The Council currently has no Finance Leases. The
''		land and buildings elements of a lease are
		considered separately for classification.
		The Authority as Lessee
		_
		Operating Leases
		Rentals paid under operating leases are charged to
		the services in the Comprehensive Income and
		Expenditure Statement that benefit from the use of
		the leased property, plant or equipment.
		The Authority as Lessor
		Operating Leases
		Rental income under an operating lease is credited to
		the Comprehensive Income and Expenditure
		Statement; the property, plant or equipment is
		retained in the Balance Sheet.
0	Overheads and	The accounts have been adjusted to remove internal
	Support Services	recharges for overheads and support services from
		the figures shown in the Comprehensive Income and
		Expenditure Statement.
р	<b>Property Plant and</b>	Revaluation of the assets of the Authority will be
	Equipment	undertaken on a rolling basis over a five year cycle
		by an external valuer.
1		

Due to the economic volatility during 2022/23 and the siginificant increase in the construction costs of schemes which would have a particular impact on assets valued on a Depreciated Replacement Cost basis all Land and Building assets were revalued by an External Valuer as part of the preparation of the 2022/23 accounts.

Council Dwellings are regarded by the Authority as operational and have also been revalued as at 31<sup>st</sup> March 2023 using the Beacon approach (adjusted vacant possession value).

Land and Property regarded by the Authority as operational was valued on the basis of constructing modern equivalent buildings, or where this could not be assessed because there was no market for the subject asset (i.e. specialised property) the depreciated replacement cost.

Land and Property regarded by the Authority as nonoperational have been valued on the basis of cost, fair value, or depreciated replacement cost as appropriate.

Infrastructure, Vehicles, Plant and Equipment and Community Assets are included at cost (less depreciation where required).

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably.

A de-minimis rule for capital has been applied – generally no capital expenditure valued at under £10,000 is included within capital spend.

Assets are initially measured at cost, comprising:

- the purchase price.
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.
- The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

For Land and Building additions any expenditure less than £50k is enhanced and then impaired back out unless it relates to schemes such as boilers, new structures which have previously been shown to be enhancing. Schemes costing between £50k and £250k are enhanced in full subject to some exceptions. Schemes including works to boilers, roofs, rewiring and multiple schemes are enhanced at 65% of the value. Any unusual or schemes exceeding £250k in value were reviewed by a FRICs qualified valuer to assess the level of enhancement.

Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of an impairment loss previously charged to a service revenue account.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Where decreases in value for individual assets are identified, they are accounted for either by setting it off against gains for the asset in the Revaluation Reserve or against the relevant service lines in the Comprehensive Income and Expenditure Statement.

#### Component accounting

Assets with a net book value in excess of £3 million will be reviewed to determine if there are any significant components that require a separate depreciation calculation and whether it is material. No adjustment for component accounting was made in the accounts.

#### **Impairment**

Assets are assessed at each year end as to whether there is an indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount is estimated and if this is less than the carrying amount an impairment loss is recognised for the shortfall. This is either set against the balance of the Revaluation Reserve if there have been previous

valuation gains for the asset or it is written down against the relevant service line in the Comprehensive Income and Expenditure Statement.

#### **Depreciation**

Depreciation is provided for on all Property, Plant and Equipment assets over their useful lives. An exception is where assets are without a determinable finite useful life (i.e. Freehold Land and Community Assets) and assets that are not available for use (i.e. assets under construction).

Depreciation is calculated on the following basis:

- Dwellings and other buildings straight line allocation over the useful life of the property as estimated by the valuer.
- Vehicles, plant, furniture and equipment over the life of the asset.
- Infrastructure straight line allocation over 40 years.

No depreciation is charged in the year of acquisition with a full year charge applied in the disposal year, except for Vehicles which is charged in the month following acquisition.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

#### **Disposals and Non Current Assets Held for Sale**

An asset is reclassified as Held for Sale when it is probable that the carrying amount will be recovered principally through a sale transaction. The asset is revalued immediately before reclassification and carried at the lower of this amount and the fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Depreciation is not charged on Assets Held for Sale.

Where assets no longer meet the criteria to be classified as Assets Held for Sale they are reclassified back to non-current assets.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal.

Receipts from disposals are credited to the same line of the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal. Any revaluation gains that are accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts.

The written off value on disposals is not a charge to Council Tax as the cost for non current assets is separately provided for under separate arrangements for capital financing

#### Fair Value q

The authority measures some of its assets held for sale and some of its financial instruments at fair value at each reporting date. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either;

- In the principal market for the asset or liability, or
- In the absence of a principal market, in the most advantageous market for the asset or liability.

The authority measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability assuming that market participants act in their best economic interest by using the asset in its highest and best use, or selling the asset to another participant.

The authority uses valuation techniques that are appropriate in the circumstances maximising the use of observable inputs. Inputs to the valuation techniques in respect of assets and liabilities for

### Measurement

which fair value is measured or disclosed are categorised within the fair value hierarchy, as follows;

- Level 1 quoted prices (unadjusted) in active markets for identical assets or liabilities that the authority can access at the measurement date.
- Level 2 inputs rather than quoted prices included within Level 1 that are observable for the asset or liability either directly or indirectly.
- Level 3 unobservable inputs for the asset or liability.

#### r Provisions, Contingent Liabilities and Contingent Assets

#### **Provisions**

Provisions are made when an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefit or service potential, and a reliable estimate can be made of the amount of the obligation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Authority becomes aware of the obligation and are measured at the best estimate at the Balance Sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet.

Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service. See note 23 to the accounts.

#### **Contingent Liabilities**

A contingent liability arises where an event has taken place that gives the Authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources

		will be required or the amount of the obligation cannot be measured reliably.		
		Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.		
		Contingent Assets		
		A contingent asset arises where an event has taken place that gives the Authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Authority.		
		Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.		
S	Specific Reserves	These reserves represent sums of money that are voluntarily set aside for specific purposes. The purpose of these reserves is explained in Note 11 to the accounts.		
t	Revenue Expenditure	Expenditure that may be capitalised under statutory		
	Funded from Capital	provisions but does not result in the creation of non-		
	under Statute	current assets has been charged as expenditure to		
		the relevant service in the Comprehensive Income		
		and Expenditure Statement in the year. The total		
		gross expenditure is £6.741m. Where the Council		
		has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a		
		transfer in the Movement in Reserves Statement from		
		the Council Fund balance to the Capital Adjustment		
		Account then reverses out the amounts charged so		
		that there is no impact on the level of Council Tax.		
u	Local Authority	The Council does not include a school's property,		
	Schools	plant and equipment in its Balance Sheet where it		
		does not own or have significant control over the		
		economic benefit of these assets. This means that		
		the buildings used by voluntary aided, Roman		
		Catholic aided and voluntary controlled schools are excluded from property, plant and equipment where		
		they are not owned by the Council. However, land		
		owned by the Council and used by these schools is		
		recognised in property, plant and equipment. The		
		property, plant and equipment of community and		
		foundation schools are recognised on the Authority's		
		Balance Sheet. The income and expenditure for all		
		schools is included within the CI&ES and any		
		unspent resources held by schools are included		

		within earmarked reserves in the Council's Balance Sheet.	
V	Value Added Tax	Income and expenditure excludes any amounts related to Value Added Tax (VAT), as all VAT collected is payable to HM Revenue and Customs and all VAT paid is recoverable from them.	
W	Exceptional Items	When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the Notes to the Statement of Accounts, depending on how significant the items are to an understanding of the Council's financial performance. There are no exceptional items in 2022/23.	
X	Investment in Companies	The Council currently only has one investment in a company and this is its 100% shareholding in the Big Fresh Catering Company which was established on 1 <sup>st</sup> January 2020. The Council having considered the materiality of the investment and its delivery of core Council services has taken the decision to consolidate through Group Accounts. The Council's shareholding is not listed on any quoted market the valuation estimate of the company will be based on its draft set of financial accounts (Level 3).	
у	Inventories	Inventories are measured and held at the lower of cost or net realisable value. When such inventories are sold, exchanged or distributed, the carrying amount is recognised as expenditure.  Where donated inventory has been received it is offset on the balance sheet by a corresponding entry	
Z	Adopted Highways	on the Donated Inventory Account.  The Council reviews adoption of highways each year and where material the adoption will be reflected in the Council's infrastructure assets and offset by a corresponding entry on the donated assets account. There were no material adoptions in 2022/23.	

## 2. Accounting Standards that have been issued but have yet to be adopted The Code requires the disclosure of information relating to the expected impact of an accounting change that will be required by a new standard that has been issued but not yet adopted.

At the balance sheet date, there are no new relevant standards or amendments to existing standards that have been published but not yet adopted by the Code that will have any impact upon the financial statements. However, the following details are provided for information purposes: -

Infrastructure Assets – Temporary Relief: Following a consultation in the summer of 2022, CIPFA/LASAAC issued a code update on 29 November 2022. The update amends both the 2021-22 and 2022-23 Codes and includes specifications for future codes on the disclosure of gross cost and accumulated depreciation for infrastructure assets. The Code has been updated to include a temporary relief from the Code's core requirement to disclose gross cost and accumulated depreciation of infrastructure assets until 31 March 2025.

IFRS 16 - Leases: This Standard removes the previous lease classifications of operating and finance leases and will require local authorities that are lessees to recognise all leases on their balance sheets as right-of-use assets (there are exemptions for short-term and low value leases) with a corresponding lease liability representing the lessee's obligation to make lease payments for the asset. However, it should be noted that CIPFA/LASAAC have again deferred implementation of IFRS 16 for local government to 1 April 2024.

The Council is carrying out work to establish the extent of the impact of IFRS16 on the Authority's accounts and a full list of leases to be reviewed has been prepared in consultation with service departments and the relevant data for each lease arrangement has been gathered. The Council has had initial discussion with the external valuer as it will be required to get valuations for some leased buildings. The Council has also listed a number of arrangements where it will need to consider the impact of lease arrangements embedded in contracts and will be liaising with Audit Wales and other Welsh authorities to ensure a consistent interpretation of this emerging standard is made.

#### 3. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out above, the Authority has had to make certain judgements about complex transactions or those involving uncertainty about future events.

There is a high degree of uncertainty about future levels of funding for local government. However, the Authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Authority might be impaired as a result of a need to close facilities and reduce levels of service provision.

## 4. Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates. The items in the Authority's Balance Sheet at 31 March 2023 for which there is a significant risk of material adjustment in the forthcoming financial year are

#### as follows:

#### Property, Plant and Equipment

Property Plant and Equipment (excluding infrastructure, community assets, assets under construction and vehicles, plant and equipment) are revalued annually for indicators of impairment. Judgements are required to make an assessment as to whether there has been an assessment of impairment.

Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. Useful asset lives will impact on depreciation calculations. For assets such as Infrastructure (40 years) Vehicles (6 years) and Equipment (3-18 years) standard asset lives are used unless evidence is available to the contrary. The Useful Economic Lives of operational buildings is estimated by a RICs qualified valuer as part of the valuation process.

The Housing Revenue Account Council Dwelling assets have been revalued during 2022/23 following a review of the properties identified as beacons and housing market, this valuation has been carried out by a RICS qualified valuer from Savills using a Beacon approach. The valuation incorporates the 772 garages included in the Housing Revenue Account which are shown against Land and Buildings, they also include the new build developments completed in year.

In addition due to the materiality uncertainty that continued to be applied to the other services Land and Building assets and in response to concerns expressed in the context of continuing rising construction costs by Audit Wales a desktop valuation of assets valued on a Depreciated Replacement Cost basis was performed by a RICs qualified valuer from Avison Young during 2022/23.

A number of new build schemes were completed during 2022/23 and these assets were also revalued upon transfer from the Asset Under Construction Account by a RICs valued from Avison Young.

Therefore, a significant proportion of the Council's asset base has been subject to revaluation during the 2022/23 financial year. Whereas land asset values have typically remained unchanged the majority of building assets particulary those valued on a DRC basis have increased in value. The valuations are set out in Note 15 to the accounts Property Plant and Equipment.

#### Minimum Revenue Provision

Statutory provision is made in the accounts for the repayment of the Council's borrowing. The Minimum Revenue Provision is based on a straight line repayment over the estimated life of the asset. The estimated life is based on information

provided by a qualified valuer as part of the valuation process and the Council's asset register.

#### **Provisions**

A provision is included in the accounts for Municipal Mutual Insurance (MMI) liability using current information.

The MMI liability has been calculated based on the Vale of Glamorgan's share of outstanding claims from South Glamorgan, Mid Glamorgan and Vale of Glamorgan Borough. The scheme administrator regularly reviews the scheme and any significant changes in the financial position may lead to a further clawback.

#### **Debtors**

Sundry and council tax debtors were examined which resulted in a provision for doubtful debts. If the provision is too low, the Authority's finances would be affected. The Provision for Bad and Doubtful Debts is set based on the rates of collection for old debt in the previous financial year.

#### **Pensions Liability**

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets.

A firm of actuaries is engaged to provide the Cardiff and Vale Pension Fund with expert advice about the assumptions to be applied. The actuarial report is based on a roll forward of the triennial valuation carried out at 31st March 2022.

The demographic and financial assumptions used in arriving at the 2022/23 actuarial report are set out in note 38.

#### Fair Value

Where the fair values of financial assets and financial liabilities cannot be measured based on quoted prices in active markets their fair value is measured using valuation techniques. Where possible the inputs to these valuations are based on observable data but where this is not possible judgement is required in establishing fair values.

Fair Values as at 31<sup>st</sup> March 2023 for the Council's financial assets and liabilities have been provided by the Council's Treasury Management advisor Link Asset Management Ltd and PWLB, as the majority of the Council's borrowing with PWLB at a fixed rate and there has been some increase in the PWLB borrowing rate during the intervening period this can be expected to be reflected in the Fair Values would be unlikely to have changed significantly in recent months, more detail in respect of

this uncertainty is set out in note 40. Disclosure notes set out the fair values for the Authority's financial assets and liabilities as at 31st March 2023.

#### 5. Material Items of Income and Expenditure

There are no material items of income and expenditure in 2022/23.

#### 6. Events after the Balance Sheet Date

The statement of accounts was authorised for issue by the Head of Finance (Section 151 Officer) on 27<sup>th</sup> November 2023. Events taking place after this date are not reflected in the financial statement or notes. There have been no post balance sheet events prior to this date that have been reflected in the statement of accounts.

#### 7. Prior Period Adjustment

The Comprehensive Income and Expenditure and the Expenditure and Funding Analysis have been restated to reflect a restructure that took place in 2022 establishing the Corporate Resources and Place Directorates. As this effects the way the Council reports its management accounts the change has also been reflected in the financial statements and the 2021/22 accounts restated to enable comparison. There is no impact on the reserves and the Cost of Services is not amended.

The previous presentation of the Expenditure and Funding Analysis is shown below.

			1
2021/22	Net Expenditure	Adjustments	Net Expenditure
	Chargeable to	between	in the
	the General	Funding and	Comprehensive
	Fund and HRA	Accounting	Income and
	Balances	Basis	Expenditure
		(Note 8)	Statement
	£'000	£'000	£'000
Learning and Skills	107,410	13,509	120,919
Social Services	68,801	1,055	69,856
Visible and Housing Services	28,576	6,561	35,137
Housing Revenue Account (HRA)	(5,437)	(10,934)	(16,371)
Managing Director and Resources	22,873	3,585	26,458
Net Cost of Services	222,223	13,776	235,999
Other Income and Expenditure	(246,185)	(24,830)	(271,015)
(Surplus) or Deficit	(23,962)	(11,054)	(35,016)
Opening General Fund and HRA Balance	(104,245)		
at 31 March 2021			
Plus Surplus on General Fund and HRA	(23,962)		
Balance in Year	, ,		
Closing General Fund and HRA Balance	(128,206)		

The revised presentation of the Expenditure and Funding Analysis is shown below.

31 March 2022

2021/22	Net	Adjustment	Net
	Expenditure	s between	Expenditure
	Chargeable to	Funding	in the
	the General	and	Comprehen
	Fund and HRA	Accounting	sive Income
	Balances	Basis	and
		(Note 8)	Expenditure
			Statement
Restated	£'000	£'000	£'000
Learning and Skills	107,410	13,509	120,919
Social Services	68,801	1,055	69,856
Visible and Housing Services	28,576	6,561	35,137
Housing Revenue Account (HRA)	(5,437)	(10,934)	(16,371)
Place	3,406	948	4,354
Corporate Resources	1,176	17,939	19,115
Policy	18,291	(15,302)	2,989
Net Cost of Services	222,223	13,776	235,999
Other Income and Expenditure	(246,185)	(24,830)	(271,015)
(Surplus) or Deficit	(23,962)	(11,054)	(35,016)
Opening General Fund and HRA Balance at 31 March 2021	(104,245)		
Plus Surplus on General Fund and HRA Balance in Year	(23,962)		
Closing General Fund and HRA Balance 31 March 2022	(128,206)		

The previous presentation of the Comprehensive Income and Expenditure statement is shown below.

	2021/22		
	Gross Expt.	Income	Net Expt.
Expenditure on Services	£'000	£'000	£'000
Learning and Skills	167,551	46,632	120,919
Social Services	101,315	31,459	69,856
Visible and Housing Services	60,464	25,327	35,137
Housing Revenue Account (HRA)	5,580	21,951	(16,371)
Managing Director and Resources	67,588	41,129	26,459
Cost of Services	402,498	166,498	236,000

The revised presentation of the Comprehensive Income and Expenditure statement is shown below.

	2021/22			
Expenditure on Services	Gross Expt.	Income	Net Expt.	
Restated	£'000	£'000	£'000	
Learning and Skills	167,551	46,632	120,919	
Social Services	101,315	31,459	69,856	

Visible and Housing Services	60,464	25,327	35,137
Housing Revenue Account (HRA)	5,580	21,951	(16,371)
Place	7,897	3,543	4,354
Corporate Resources	53,690	34,576	19,114
Policy	6,001	3,010	2,991
Cost of Services	402,498	166,497	236,000

#### 8. Note to the Expenditure and Funding Analysis

2021/22 Restated	Category	Adjustments	Net Change	Other	Total
Adjustments from General Fund to	Transfer	for Capital	for Pensions	Differences	Adjustment
arrive at the Comprehensive Income		Purposes	Adjustment		
and Expenditure Statement Amounts					
	£'000	£'000	£'000	£'000	£'000
Learning and Skills	(3,272)	9,791	6,988	2	13,509
Social Services	(3,261)	205	4,115	(4)	1,055
Visible and Housing Services	(2,331)	6,658	2,234	0	6,561
Housing Revenue Account (HRA)	(2,858)	(8,491)	415	0	(10,934)
Place	(845)	1,244	549	0	948
Corporate Resources	14,122	790	3,026	0	17,938
Policy	(14,706)	(1,000)	173	232	(15,301)
Net Cost of Services	(13,151)	9,197	17,500	230	13,776
Other Income and Expenditure	13,151	(44,806)	6,825	0	(24,830)
Difference between the General					
Fund surplus or deficit and					
Comprehensive Income and	0	(35,609)	24,325	230	(11,054)
Expenditure statement surplus or					
deficit					

2022/23 Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement Amounts	Category Transfer	Adjustments for Capital Purposes	Net Change for Pensions Adjustment	Other Differences	Total Adjustment
	£'000	£'000	£'000	£'000	£'000
Learning and Skills	(7,969)	(3,872)	7,546	694	(3,601)
Social Services	707	214	3,985	133	5,039
Visible and Housing Services	(2,772)	10,590	2,398	40	10,256
Housing Revenue Account (HRA)	(2,664)	(3,840)	429	11	(6,064)
Place	(807)	1,476	569	21	1,259
Corporate Resources	13,818	793	3,048	74	17,733
Policy	(12,133)	(740)	110	68	(12,695)
Net Cost of Services	(11,820)	4,621	18,085	1,041	11,927
Other Income and Expenditure	11.820	(50,434)	7,239	0	(31,375)
Difference between the General Fund surplus or deficit and Comprehensive Income and Expenditure statement surplus or deficit	0	(45,813)	25,324	1,041	(19,448)

#### Note (i) Adjustments for Capital Purposes

- Depreciation/impairment and revaluation gains and losses are added in.
- Adjustment for disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
- Statutory Capital Financing charges are deducted (Minimum Revenue Provision).
- Capital Grants and Donations are adjusted for.

#### Note (ii) Net Change for the Pensions Adjustments

This adjustment relates to the removal of pension contributions and the addition of IAS19 Employee Benefits pension related expenditure and income which means:

- The replacement of the employer pension contributions with current service costs and past service costs.
- The net interest on the defined benefit liability is charged to the Other Income and Expenditure line.

#### Note (iii) Other Differences

• Adjustments are made for accumulated absences.

9. Expenditure and Funding Analysis by Nature

31 March 2022 £'000	and raning randing of the control of	31 March 2023 £'000
186,487	Employee Expenditure	204,736
11,667	Employee Expenditure (Aided Schools)	13,020
190,446	Other Service Expenditure	207,472
13,939	Depreciation, Amortisation, Impairments & Other Capital Adjustments	17,767
6,916	Interest Payments	6,751
27,692	Precepts & Levies	29,027
10,078	Loss on Disposal of Non-Current Assets	4,339
6,825	Interest on net defined benefit liability/ (asset)	7,239
7	Revaluation on Investment Properties	204
0	Trading Deficit	88
454,057	Total Expenditure	490,643
(45,304)	Fees Charges & Other Service Income	(50,066)
(146)	Interest, Investment Income and Trading Surplus	(2,152)
(95,019)	Income from Council Tax	(98,495)
(348,603)	Government Grants and Contributions	(344,047)
0	Gains Disposal of Non-Current Assets	0
(489,072)	Total Income	(494,760)
(35,015)	(Surplus) or Deficit on the Provision of Services	(4,117)

## 10. Adjustments between Accounting Basis and Funding Basis under Regulations

Adjustments between Accounting Basis and Funding Basis under Regulations 2021/22	Council Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Capital Grants Unapp	Mvmt in Unusable Reserves
Adjustments to Revenue Resources	£'000	£'000	£'000	£'000	£'000
Amounts by which the income and expenditure included in the CIES are different from revenue for the year calculated in accordance with statutory requirements					
Reversal of items relating to retirement benefits debited or credited to the CIES	39,560	858	0	0	(40,418)
Employers pension contributions and direct payments to pensions payable in the year	(15,558)	(304)	0	0	15,862
Financial Instruments (transferred to the Financial Instruments Adjustment Account)	(2)	0	0	0	2
Holiday pay (transfers to the Accumulated Absences Reserve)	1	0	0	0	(1)
Charges for depreciation/impairment of non-current assets	13,434	1,454	0	0	(14,888)
Revaluation (surplus)/deficit on Property Plant and Equipment	3,175	(6,575)	0	0	3,400
Amortisation of intangible assets	78	0	0	0	(78)
Amounts of non-current assets written off on disposal to CIES	11,176	0	0	0	(11,176)
Revenue Expenditure funded from capital under statute	6,481	934	0	0	(7,415)
Total Adjustments to Revenue Resources	58,345	(3,633)	0	0	(54,712)
Adjustments between Revenue and Capital Resources					
Transfer of non-current asset sale proceeds from revenue to the Capital Receipts Reserve	(248)	0	248	0	0
Transfer of non-current asset sale proceeds from revenue to the Deferred Capital Receipts Reserve	(850)	0	0	0	850
Administrative costs of the non-current asset disposals (funded by Capital Receipts Reserve)	0	0	0	0	0
Statutory provision for the repayment of debt (transfer from the Capital Adjustment Account)	(3,619)	(1,600)	0	0	5,219
Capital Expenditure financed from revenue balances (transferred to the Capital Adjustment Acc.)	(1,863)	(2,701)	0	0	4,564
Total Adjustments between Revenue and Capital Resources	(6,580)	(4,301)	248	0	10,633
Adjustments to Capital Resources					
Use of Capital Receipts Reserve to finance capital expenditure	0	0	(1,796)	0	1,796
Application of capital grants to finance capital expenditure	(47,530)	(7,355)	0	(1,457)	56,342
Cash payments in relation to deferred capital receipts	0	0	0	0	0
Total Adjustments to Capital Resources	(47,530)	(7,355)	(1,796)	(1,457)	58,138
Total Adjustments	4,235	(15,289)	(1,548)	(1,457)	14,059

Adjustments between Accounting Basis and Funding Basis under Regulations 2022/23	Council Fund Balance	Housing Revenue Account	Capital Receipts Reserve	Capital Grants Unapp	Mvmt in Unusable Reserves
Adjustments to Revenue Resources	£'000	£'000	£'000	£'000	£'000
Amounts by which the income and expenditure included in the CIES are different from revenue for the year calculated in accordance with statutory requirements					
Reversal of items relating to retirement benefits debited or credited to the CIES	42,176	909	0	0	(43,085)
Employers pension contributions and direct payments to pensions payable in the year	(17,426)	(335)	0	0	17,761
Financial Instruments (transferred to the Financial Instruments Adjustment Account)	66	0	0	0	(66)
Holiday pay (transfers to the Accumulated Absences Reserve)	963	11	0	0	(974)
Charges for depreciation/impairment of non-current assets	15,895	1,582	0	0	(17,477)
Revaluation (surplus)/deficit on Property Plant and Equipment	4,043	3,724	0	0	(7,767)
Amortisation of intangible assets	81	0	0	0	(81)
Amounts of non-current assets written off on disposal to CIES	6,069	739	0	0	(6,808)
Revenue Expenditure funded from capital under statute	6,929	1,167	0	0	(8,096)
Total Adjustments to Revenue Resources	58,796	7,797	0	0	(66,593)
Adjustments between Revenue and Capital Resources					
Transfer of non-current asset sale proceeds from revenue to the Capital Receipts Reserve	(404)	(2,090)	2,494	0	0
Transfer of non-current asset sale proceeds from the Deferred Capital Receipts Reserve to Capital Receipts	0	0	850	0	(850)
Administrative costs of the non-current asset disposals (funded by Capital Receipts Reserve)	23	0	0	0	(23)
Statutory provision for the repayment of debt (transfer from the Capital Adjustment Account)	(3,885)	(1,618)	0	0	5,503
Capital Expenditure financed from revenue balances (transferred to the Capital Adjustment Acc.)	(14,600	(8,696)	0	0	23,296
Total Adjustments between Revenue and Capital Resources	(18,866)	(12,404)	3,344	0	27,926
Adjustments to Capital Resources					
Use of Capital Receipts Reserve to finance capital expenditure	0	0	(4,554)	0	4,554
Application of capital grants to finance capital expenditure	(47,815)	(6,957)	0	2,878	51,894
Cash payments in relation to deferred capital receipts	0	0	0	0	0
Total Adjustments to Capital Resources	(47,815)	(6,957)	(4,554)	2,878	56,448
Total Adjustments	(7,885)	(11,564)	(1,210)	2,878	17,781

#### 11. Transfers To/From Earmarked Reserves

This sets out the amounts set aside from the Council Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet Council Fund and HRA expenditure in 2022/23.

Restated	31-	Tfr In	Tfr	31-	Tfr In	Tfr	31-
	Mar- 21		Out	Mar-22		Out	Mar- 23
Council Fund	£'000	£'000	£'000	£'000	£'000	£'000	£'000
School Reserves- Under Local Government Management of Schools, schools are able to carry forward surpluses and deficits. These are ringfenced for schools.	6,640	8,874	2,425	13,089	934	6,516	7,508
Capital Reserves							
ICT Renewal - This is a fund set aside to meet ICT renewals and has been consolidated with Digital Reshaping reserve.	3,980	72	1,320	2,732	10	2,742	0
School Investment Strategy - The fund is available in respect of improvements to Schools including the 21st Century schools capital programme.	8,563	1,324	1,849	8,038	306	6,448	1,896
WG Additional Schools Capital Grant – Grant funding received and carried forward for capital works.	2,312	2,385	2,285	2,412	2,276	2,354	2,334
Investment and Growth Fund- This fund is to finance the Council's Non Treasury Investment Strategy Fund	2,354	0	0	2,354	0	0	2,354
Vehicle Repairs and Renewals - For the replacement of plant and vehicles.	1,744	2,366	2,627	1,483	1,221	731	1,973
Carbon Vehicles Reserve – This scheme will now be delivered using Project Zero Funding	215	0	175	40	0	40	0
Waste Transfer Station – Establishment of a Waste Transfer Station.	1,498	849	0	2,347	0	1,456	891
Corporate Landlord – To maintain Council buildings.	5,889	0	424	5,465	1,509	1,267	5,707
Energy Pressures Reserve – Funding to support risk associated with Energy pressures.	0	0	0	0	3,885	0	3,885
Social Services Buildings - To fund the update of Social Services this will now be met from Corporate Landlord Reserve	500	0	4	496	0	496	0
ICF Capital - To fund ICF capital projects.	300	0	25	275	0	16	259
Gypsy Traveller Study and Site Provision Funding for Gypsy Traveller Site scheme.	1,052	0	3	1,049	0	1,049	0
Capital Scheme Commitments – Set aside to top up Barry Regeneration schemes.	3,075	1,628	242	4,461	1,993	616	5,838
<b>Telecare</b> – Replacement fund for Telecare.	753	109	0	862	181	0	1,043
Social Services Vehicles and Licences	0	408	0	408	0	0	408

	31- Mar- 21	Tfr In	Tfr Out	31- Mar-22	Tfr In	Tfr Out	31-Mar- 23
Council Fund	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Revenue Reserves							
Resurfacing and Structural Improvements - Funding set aside for Capital Improvements now reallocated to Capital Commitments	0	2,420	0	2,420	0	2,420	0
Country Park Capital Schemes - Funding set aside for Capital Improvements reallocated to Capital Commitments	0	336	0	336	77	276	137
Free School Meals Reserve - Funding displaced by grant to fund initial adaptations to allow implementation of WG Free School Meals Policy	0	1,138	0	1,138	1,593	1,138	1,593
Energy Management Fund – Energy management schemes initially funded from the reserve and services make repayments to the fund once savings are achieved.	226	87	23	290	110	241	159
Coastal Works - To fund the ongoing liabilities of coastal developments. Reallocated to Capital Commitments.	607	0	31	576	0	576	0
Capital Economic Regeneration Reserve – Reallocated to Capital Commitments	456	0	61	395	0	395	0
City Deal – To provide funds for the Cardiff Capital Region City Deal.	1,898	0	0	1,898	0	0	1,898
Neighbourhood Services Reserve – To fund capital and revenue Neighbourhood Services schemes.	3,390	1,147	850	3,687	698	1,981	2,404
<b>Events -</b> To provide funds to promote events in the Vale of Glamorgan.	180	0	100	80	0	80	0
Pay Pressures - This is set aside to fund unbudgeted pay pressures future costs of the early retirement and redundancy scheme.	973	0	500	473	3,695	0	4,168
Corporate Governance	338	0	102	236	0	236	0
Election Expenses –Set aside for Council Elections	452	42	1	493	41	239	295
Libraries and Community - To provide funds to support Library Services and Adult Community Learning	290	0	0	290	162	55	397
Catering - To support the establishment of the Catering trading company.	117	0	0	117	0	117	0

	31-	Tfr In	Tfr Out	31-	Tfr In	Tfr Out	31-Mar-
	Mar-		Till Out	Mar-22		Til Out	23
	21						
Council Fund	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Revenue Reserves							
Grant Exit Strategy – To pay	630	0	0	630	0	630	0
potential redundancy costs if							
Welsh Government grants are							
discontinued now reallocated to							
Pay Pressures	0	50	0	50	0	0	50
Ysgol Bro Morgannwg 3G Pitch Repairs and Renewals Fund	U	50	U	50	U	U	50
Wellbeing and Family	0	695	0	695	0	695	0
Engagement	o	000	O	000	0	000	o
Reallocated to Education							
Improvements							
Welsh Immersion Reserve	0	80	0	80	32	112	0
Reallocated to Education							
Improvements							
Trainee Appointments – To fund	601	0	0	601	0	80	521
the appointment of trainees and							
interns to support services and the Reshaping Service							
Programme.							
Legal Services – To provide for	415	0	124	291	0	291	0
external and additional legal	110	Ŭ	121	201	J	201	o
capacity required for one off							
schemes and major projects.							
Corporate Resources Reserve –	377	0	0	377	670	313	734
To support Directorate pressures							
and initiatives	055	0.47		700	400		000
Building Services Improvement	355	347	0	702	100	0	802
Monies set aside for improvements to the Building							
Services.							
Insurance Fund - This reserve	4,648	0	119	4,529	373	25	4,877
covers an estimate of potential	,		_	,			, -
claims (those estimated to have							
occurred but not reported as at 31							
March 2023). These would							
include claims for public and							
employers liability, motor vehicle, buildings insurance costs.							
Schools Rationalisation - This	1,167	76	510	733	0	733	0
reserve will meet the costs of	1,107	70	310	7 00	0	700	o
school restructuring and							
reorganisation. Reallocated to							
Education Improvements.							
School Deferred Pensions –	335	0	19	316	25	341	0
Reallocated to Pay Pressures							
Education Improvements and	452	498	80	870	2,924	244	3,550
Pressures – To fund the current							
pressures within Learning and							
Skills							

	31- Mar-	Tfr In	Tfr Out	31- Mar-22	Tfr In	Tfr Out	31-Mar- 23
	21						
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
<b>Bad Weather-</b> To fund costs due to bad weather.	470	0	0	470	0	0	470
Regeneration Fund - To fund regeneration projects.	465	0	25	440	0	440	0
Ash Die Back Reserve - Dedicated funding to address Ash Die Back	0	600	38	562	0	226	336
Reshaping Services - To fund one off costs that will be incurred during the implementation of the Council's Reshaping Services Programme, and fund invest to save schemes.	517	0	3	514	2,159	150	2,523
Digital Reshaping - To fund one off costs that will be incurred during the implementation of the Council's Reshaping Services Digital Programme.	220	0	0	220	1,312	0	1,532
Welfare Reforms - To fund pressures resulting from Welfare Reforms.	1,021	611	733	899	0	45	854
<b>Legal Claims -</b> Funds have been set aside to cover potential legal cases.	1,870	0	0	1,870	130	0	2,000
Social Services Legislative Changes – To cover additional burdens on the authority due to changes in legislation.	8,227	2,596	71	10,752	2,400	3,140	10,012
Social Services Pressures - To cover potential expenditure on high cost children placements.	1,913	0	186	1,727	0	1,727	0
Social Services Development – To cover costs of implementing service development and contingency for premises maintenance.	350	0	0	350	0	350	0
Homelessness and Housing Staffing – Funding for temporary housing roles.	725	0	3	722	3,636	0	4,358
Place Reserve – Monies set aside to cover various commitments in the Directorate.	996	114	0	1,110	914	122	1,902
Socio Economic Mapping and Recovery – To support recovery initiatives	500	0	0	500	0	500	0
Civil Parking Enforcement - Ringfenced funding for parking improvements in the Vale	0	127	0	127	26	150	3
Additional Leaning Needs Reserve – To support the delivery of the ALN act now reallocated to Education Improvements.	375	776	0	1,151	0	1,151	0

	31-	Tfr In	Tfr Out	31-	Tfr In	Tfr Out	31-Mar-
	Mar- 21			Mar-22			23
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Waste Management	0	250	0	250	0	50	200
Contingency Reserve -							
Recycling material values							
Covid Response Reserve -	0	1,249	0	1,249	0	1,249	0
Funding set aside to support the							
Council's response to Covid							
Cost of Living Discretionary -	0	825	0	825	0	825	0
WG Discretionary Funding carried							
forward to deliver the Cost of							
Living scheme							
Private Sector Housing – To	224	45	0	269	0	269	0
cover developments within Private							
Sector Housing.							
<b>Building Stronger Communities</b>	206	0	15	191	29	0	220
-Promotes initiatives consistent							
with the Council's vision of							
"Strong communities with a bright							
future".							
Regulatory Services - For	298	83	124	257	0	156	101
Regulatory Services issues and to							
be used for any future issues							
arising from the shared services							
collaboration.							
Green Infrastructure and	1,250	0	600	650	0	650	0
Climate Change -Reallocated to	.,						
Project Zero.							
Project Zero - To support the	500	299	68	731	751	59	1,423
Council climate change agenda		200	00				1,120
Wellbeing and Leisure - To	350	0	3	347	0	347	0
support and promote wellbeing	000	· ·	J	047	O	047	· ·
and leisure in the Vale							
Shared Internal Audit Service –	399	224	138	485	161	385	261
Balance held by the Vale of	000	227	100	400	101	000	201
Glamorgan on behalf of the							
shared service							
Other - Various amounts set	2,102	862	177	2,787	1,317	3,496	609
aside for education, planning,	2,102	002	177	2,707	1,517	3,430	003
housing and community service							
issues.							
Joint Committees - This is the	616	372	0	988	1,392	0	2,380
Council's proportion of reserves	010	312	U	900	1,082	١	2,500
held by the Joint Committees, the							
use of which, is agreed by the Joint Committee.							
Total Council Fund Reserves	80,376	33,96	16,083	98,257	37,044	50,436	84,865
Total Coulicii Fullu Reserves	00,376	33,96	10,003	30,231	37,044	30,436	04,000
		J					

	31- Mar-21	Tfr In	Tfr Out	31- Mar-22	Tfr In	Tfr Out	31-Mar- 23
Housing Revenue Account (HRA)	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Housing Revenue Account - The Authority maintains a Housing Revenue Account. This reserve is ringfenced by statute for use by the HRA.	12,000	5,439	0	17,439	0	953	16,486
Total HRA Reserves	12,000	5,439	0	17,439	0	953	16,486

#### 12. Revenue Support Grant

The amount of Revenue Support Grant recorded as income is a total figure of £138.065m.

#### 13. Council Tax

Council Tax income derives from charges raised according to the value of residential properties, which have been classified into 9 valuation bands estimating 1 April 2003 values for this specific purpose. Charges are calculated by taking the amount of income required for The Vale of Glamorgan Council and the Police and Crime Commissioner for South Wales (£18.724m) and Town and Community Councils (£3.270m) for the forthcoming year and dividing this amount by the council tax base. The Council Tax base is the number of properties in each band adjusted by a proportion to convert the number to a band D equivalent, totaled across all bands for 2022/23.

This basic amount for a band D property £1,396.35 (£1,357.02 in 2021/22) is multiplied by the proportion specified for the particular band to give the individual amount due.

Council Tax bills were based on the following proportions for Bands A to I for 2022/23:

Council Tax Band	Proportion	No. of Properties
Band A	0.67	1,441
Band B	0.78	6,452
Band C	0.89	14,221
Band D	1.00	11,625
Band E	1.22	10,579
Band F	1.44	7,532
Band G	1.67	5,813

Band H	2.00	2,240
Band I	2.33	1,055
		60,958

Council Tax collectable in 2022/23 can be calculated as:

	2021/22	2022/23
	£'000	£'000
Council Tax Collectable	106,708	111,101
Council Tax Reduction Scheme and Care Leaver	(11,081)	(11,073)
Provision for non payment of Council Tax	(605)	(1,533)
Amount Due From Taxpayers Before Rebates	95,022	98,495
Allocated to:		
South Wales Police Precept	17,669	18,724
Vale of Glamorgan County Council	85,260	87,574
Council Tax Reduction Scheme and Care Leaver	(11,081)	(11,073)
Town and Community Councils Precepts	3,174	3,270
Total	95,022	98,495

#### 14. National Non-Domestic Rates

NNDR is organised on a national basis. The Government specifies an amount (53.5p in 2021/22 and 53.5p in 2022/23 local businesses pay rates calculated by multiplying their rateable value by that amount.

The Council collects rates due from the ratepayers in its area but pays the proceeds into an NNDR pool administered by the Welsh Government. The sums paid into the pool are redistributed back to local authorities' Council Funds on the basis of a fixed amount per head of population. The Council received £47.950m in 2022/23 (£43.918m in 2021/22).

The NNDR billed to ratepayers, after reliefs etc. was £31,801,061.17 for 2022/23 (£31,102,802 in 2021/22) and was based on year end rateable value for both 2022/23 at 31/03/23 being £79,927,638 and 2021/22 at 31/03/22 being £78,705,995. The NNDR rateable value was significantly reduced due to the introduction of the enhanced RHLRR Scheme due to the pandemic.

#### 15. Property, Plant and Equipment

Movement on Balance in 2021/22			త			Ø	
	Council	Land & Buildings	Vehicle Plant Equipment	Community Asset	Assets under Construction	Surplus Assets	Total
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Cost or Valuation as at 1 April 2021	199,325	381,926	28,788	3,868	64,955	2,785	681,647
Additions	3,503	32,265	4,498	0	9,910	0	50,176
Joint Committee Additions	0	0	144	0	67	0	211
Derecognition of accumulated depreciation & impairment to GCA	(38,227)	(17,730)	0	0	0	0	(55,957)
Revaluation increase	20,994	26,855	0	0	0	(56)	47,793
Disposals	0	(11,523)	(1,483)	0	0	(180)	(13,186)
Transfers between asset classes	2,396	58,164	210	0	(61,457)	687	0
Cost or Valuation as at 31 March 2022	187,991	469,957	32,157	3,868	13,475	3,236	710,684
Accumulated depreciation and impairment as at 1 April 2021	(36,891)	(12,276)	(14,092)	0	0	0	(63,259)
Depreciation charge	(1,342)	(6,312)	(3,336)	0	0	(5)	(10,995)
Derecognition of accumulated depreciation to GCA	38,227	17,730	0	0	0	0	55,957
Impairment Losses	0	0	0	0	0	0	0
Transfers between asset classes	0	31	0	0	0	(31)	0
Disposals	0	615	1,397	0	0	0	2,012
Accumulated Depreciation and Impairment as at 31 March 2022	(6)	(212)	(16,031)	0	0	(36)	(16,285)
Net Book Value 2021/22	Council	Land & Buildings	Vehicle Plant & Equipment	Community Asset	Assets under Construction	Surplus Assets	Total
At 31 March 2021	162,434	369,650	14,696	3,868	64,955	2,785	618,388
At 31 March 2022	187,985	469,745	16,126	3,868	13,475	3,200	694,399

Movement on Balance in 2022/23	Council	Land & Buildings	Vehicle Plant & Equipment	Community Asset	Assets under Construction	Surplus Assets	Total
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Cost or Valuation as at 1 April 2022	187,991	469,957	32,157	3,868	13,475	3,236	710,684
Additions	5,742	18,973	5,664	0	35,250	0	65,629
Joint Committee Additions	0	13	141	0	53	0	207
Derecognition of accumulated depreciation & impairment to GCA	(1,404)	(7,754)	0	0	0	0	(9,158)
Revaluation increase/(decrease)	7,185	8,204	0	0	0	0	15,389

Disposals	(73)	(1,059)	(1,675)	0	0	0	(2,807)
Transfers between asset classes	5,249	3,698	0	0	(8,947)	0	0
Assets reclassified (to) held for sale	0	0	0	0	0	0	0
Cost or Valuation as at 31 March 2023	204,690	492,032	36,287	3,868	39,831	3,236	779,764
Accumulated depreciation and impairment as at 1 April 2022	(6)	(212)	(16,031)	0	0	(36)	(16,285)
Depreciation charge	(1,404)	(8,151)	(3,815)	0	0	0	(13,370)
Derecognition of accumulated depreciation to GCA	1,404	7,754	0	0	0	0	9,158
Impairment Losses	0	(61)	3	0	0	0	(58)
Transfers between asset classes	0	0	0	0	0	0	0
Disposals	5	5	1,632	0	0	0	1,642
Accumulated Depreciation and Impairment as at 31 March 2023	(1)	(665)	(18,211)	0	0	(36)	(18,913)
Net Book Value 2022/23	Council	Land & Buildings	Vehicle Plant & Equipment	Community Asset	Assets under Construction	Surplus Assets	Total
At 31 March 2022	187,985	469,745	16,126	3,868	13,475	3,200	694,399
At 31 March 2023	204,689	491,367	18,076	3,868	39,778	3,200	761,031

#### Infrastructure Assets

In accordance with the temporary relief that has been offered by the update to the 2022/23 Code on accounting for Infrastructure Assets this note does not include disclosure of gross cost and accumulated depreciation for infrastructure assets because historical reporting practices mean that this would not accurately represent an accurate asset position to the user of the financial statements.

The Council has chose not to disclose this information as the information available would not provide an accurate basis for the users of the financial statements to take economic or other decisions relating to infrastructure assets.

The Council has deteremined in accordance with Regulation 24L Wales of the Local Authorities (Capital Finance as Accounting) (Wales) Regulations 2003 (as amended) that the carrying amounts to be derecognised when there is replacement expenditure is nil. The Infrastructure Assets Net Book Value is set out in the table below:

Infrastructure Net Book Value	2021/22	2022/23
	£'000	£'000
Net Book Value 1 April	123,133	127,842
Additions	8,606	8,352
Disposals	0	(10,946)
Depreciation charge	(3,897)	(4,074)
Depreciation Disposal	0	5,293
Net Book Value 31 March	127,842	126,466

Infrastructure Assets are not disclosed separately on the Balance Sheet, a reconciliation of the Property Plant & Equipment amount held on the Balance Sheet is set out in the table below.

Reconciliation to Balance Sheet	2021/22	2022/23
	£'000	£'000
Infrastructure Assets	127,842	126,466
Other Property, Plant and Equipment	694,399	761,031
Total Property Plant and Equipment Assets	822,241	887,497

#### Depreciation

The following useful lives and depreciation rates have been used in the calculation of depreciation:

Asset Class	Indicative Asset Life
Council Dwellings	100 years
Other Land and Buildings	3-125 years
Vehicles Plant and Equipment	2-18 years
Infrastructure	40 years
Intangible Assets	5 years

#### **Capital Commitments**

At 31 March 2023, the Authority has entered into a number of contracts for the construction, or enhancement of property, plant and equipment which will continue into 2023/24 and future years. Similar commitments at the 31<sup>st</sup> March 2022 were £30.909M. The major commitments are listed below.

Scheme	£'000
Sustainable Communities for Learning	7,114
Housing Schemes	15,362
Highways and Transport Schemes	1,715
Other Education Schemes	163
Vehicles	2,900
Place Schemes	618
Coastal Schemes	332
Other Schemes	216
Total	28,420

#### Revaluations

The Council Dwellings and Other Land and Buildings etc. are revalued on a rolling 5 year programme by a MRICS external valuer.

Asset Class	Most Recent Valuation	Valuation Completed By	Next Valuation Due
Surplus Assets	2022/23	FRICS valuer	2023/24
(Reviewed annually)		Avison Young	
Council Dwellings	2022/23	Savills	2027/28
Schools and Social	2021/22 DRC	FRICS valuer	2023/24
Service Assets	assets revalued 2022/23	Avison Young	
Other Land and	2021/22 DRC	FRICS valuer	2024/25
Buildings	assets	Avison Young	
	revalued 2022/23		

The Housing Revenue Account Council Dwelling assets have been revalued following a review of the Beacons used for the asset base. This valuation has been carried out by a RICS qualified valuer from Savills using a Beacon approach. The valuation incorporates the 772 garages included in the Housing Revenue Account which are shown against Land and Buildings, they also include the new build development at Hayes Wood Lane and Court Road Phase 2.

In addition due to the materiality uncertainty that continued to be applied to the other services Land and Building assets and in response to concerns expressed in the context of rising construction costs by Audit Wales a desktop valuation was performed by a RICs qualified valuer from Avison Young during 2022/23 for assets valued on a Depreciated Replacement Cost. The impact of rising construction costs was considered to be particularly significant for assets which are typically valued on a depreciated replacement cost (DRC) basis which reflect the cost of construction for a similar asset.

A number of new build schemes were completed during 2022/23 and these assets were also revalued upon transfer from the Asset Under Construction Account by a RICs valued from Avison Young.

Therefore a significant proportion of the Council's asset base has been subject to revaluation during the 2022/23 financial year. Whereas land asset values have typically remained unchanged the majority of building assets particulary those valued on a DRC basis have increased in value. The valuations are set out in Note 15 to the accounts Property Plant and Equipment.

### **Impairment**

The Council asked key staff to identify any assets that need to be reviewed for impairment, and no assets were identified as part of this process.

When general fund capital expenditure is complete, a review is carried out by a RICS valuer working for Avison Young for all expenditure in excess of £250k to determine how much of this expenditure results in either an increase in asset value or an impairment. As most assets were subject to revaluation as at 31st March 2023 there are minimal impairments.

#### Retentions

As at the 31 March 2023 £1.851m (£1.936m as at 31 March 2022) has been deducted from payments to contractors to protect the Authority from situations such as the contractor going bankrupt during the defects liability period. Normally a proportion of the retention is paid on practical completion; the balance following the defects liability period stipulated in the contract, subject to any defects being made good.

### Heritage Assets

The Authority has reviewed its assets and given consideration to the presentation of those assets that would have a heritage connection. The Council considers that it does not hold any material distinct assets that could be classed as heritage assets. In addition the Authority holds a number of items that can be grouped under the heading 'civic regalia'; which are used on ceremonial occasions during the Council's year. There is no known value for 'civic regalia' as at 31 March 2022 (although it is unlikely to be significant). It was felt that any external valuation costs of 'civic regalia' would not be cost effective compared to the benefits to the users of the Authority's financial statement. Taking account of this 'civic regalia' has not been recognised as a Heritage Asset in the Balance Sheet.

# 16. Fair Value Hierarchy – Surplus Assets

Fair Value Measurements Surplus Assets	Quoted prices in active markets for identical assets (Level 1)	Other significant observable inputs (Level 2)	Significant unobservable inputs (Level 3)	Total
	£'000	£'000	£'000	£'000
Total 31st March 2022	0	3,200	0	3,200
Total 31st March 2023	0	3200	0	3,200

## Transfers between levels of the Fair Value Hierarchy

There were no movements in the valuation hierarchy during 2022/23.

### Valuation Techniques used to Determine Level 2 and 3 Fair Values

The Valuation of Surplus Assets was carried out by a RICS qualified external valuer, Avison Young. The Valuation techniques considered comparable resale and new build properties in the area. The Valuer considered Leisure/Retail, Commercial and Residential possibilities in addition to planning considerations.

# 17. Assets Held for Sale

There were no Assets Held for Sale in 2021/22 or 2022/23.

# 18. Capital Expenditure and Capital Financing

	2021/22	2022/23
	£'000	£'000
Opening Capital Financing Requirement	198,763	197,674
Plus: Capital Investment		
Council Dwellings	3,503	5,742
Other Land and Buildings	32,264	18,973
Vehicle, Plant and Equipment	4,497	5,649
Infrastructure	8,606	8,352
Assets Under Construction	9,908	35,250
Disposal and Demolition Costs	0	23
Community Assets	0	0
Intangible Assets	218	61
Revenue Expenditure Funded from Capital under	7,415	6,741
Statute		
Less: Sources of Finance		
Capital Receipts	(1,796)	(4,554)
Government Grants and Other Contributions	(55,920)	(49,502)
Less: Sums set aside from revenue		
Direct Revenue Contributions	(4,564)	(23,284)
Minimum Revenue Provision( inc. Voluntary)	(5,220)	(5,503)
Closing Capital Financing Requirement	197,674	195,622
Explanation of movements in year		
Decrease in underlying need to borrow	(1,088)	(2,052)
(unsupported by Government Financial Assistance)		
Increase /(Decrease) in Capital Financing	(1,088)	(2,052)
Requirement		

The above excludes Capital Adjustments for the consolidated share of the City Deal Joint Committee, Revenue Expenditure Funded from Capital under Statute (£1.355m) and Capital Grants (£2.392m).

# 19. Financial Instruments

The following categories of financial instrument are carried in the Balance Sheet;

	Long Term		Short	Term
	31/03/2	31/03/23	31/03/22	31/03/23
	2			
	£'000	£'000	£'000	£'000
Financial Assets at Amortised Cost				
Investments	2	2	82,462	83,729
Debtors	2,880	5,941	67,827	52,244
Cash and Cash Equivalents	0	0	20,980	19,552
Total Financial Assets	2,882	5,943	171,269	155,525
Financial Liabilities at Amortised cost				
Borrowings	145,492	138,144	9,163	11,267
Creditors	8,720	10,013	49,155	57,526
Total Financial Liabilities	154,212	148,157	58,318	68,793

- The above short term debtors balance at 31<sup>st</sup> March 2023 excludes £9.858m of non contractual balances (£9.140M in 2021/22) that do not meet the definition of financial assets at amortised cost.
- The above short term creditors balance at 31st March 2023 excludes £1.226m of non contractual balances (£1.208M in 2021/22) that do not meet the definition of financial liabilities at amortised cost.

Financial Liabilities at Amortised Cost	PWLB	Market	Other	Total
(Borrowing) Reconciliation		Loans		
	£'000	£'000	£'000	£'000
Principal Amount	141,809	4,000	2,674	148,483
Accruals	1,079	18	0	1,097
Other Accounting Adjustments	0	105	-274	-169
Total Borrowing measured at Amortised Cost	142,888	4,123	2,400	149,411
Short Term Borrowing	10,812	18	437	11,267
Long Term Borrowing	132,076	4,105	1,963	138,144
Financial Liabilities at Amortised Cost	142,888	4,123	2,400	149,411

Income, Expense, Gains and Losses

2021/22		2022/23				
Total		Financial	Financial	Financial	Total	
		Liabilities	Assets:	Assets: Fair		
		measured at	Amortised	Value		
		Amortised	Cost	through Profit		
		cost		and Loss		
		£'000	£'000	£'000	£'000	
(6,916)	Interest Expense	(6,768)	0	0	(6,768)	
(6,916)	Total Expense in Deficit on	(6,768	0	0	(6,768)	
	the Provision of Services					
146	Interest Income	1,703	0	0	1,703	
146	Total Income in Deficit on the	1,703	0	0	1,703	
	Provision of Services					
(6,770)	Net gains/losses from	(5,065)	0	0	(5,065)	
	financial instruments					

## Fair Value of Assets and Liabilities

Financial liabilities and financial assets represented by loans and receivables and long term debtors and creditors are carried in the Balance Sheet at amortised cost.

The fair value for financial liabilities and financial assets that are not measured at fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

- Estimated interest rates at 31 March 2023 are the PWLB / market set of rates in force on that date:
- No early repayment or impairment is recognised;
- Where an instrument will mature in the next 12 months, carrying amount is assumed to be approximate to fair value;
- The fair value of trade and other receivables is taken to be invoiced or billed amount.

Short Term Debtors and Creditors are carried at cost as this is a fair approximation of their value. The fair values calculated are as follows:

	Loan	Carrying	Fair	Loan	Carrying	Fair Value
	Principal	Amount 31	Value 31	Principal	Amount 31	31 March
	31 March	March	March	31 March	March	2023
	2022	2022	2022	2023	2023	
	£'000	£'000	£'000	£'000	£'000	£'000
Financial	153,347	154,655	184,684	148,483	149,411	146,217
Liabilities						

The fair values as at 31 March 2022 and 2023 do not include Joint Committee Liabilities.

The fair value is higher than the carrying amount because the Authority's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans at the balance sheet date. This commitment to pay interest above current market rates increases the amount that the Authority would have to pay if the lender requested or agreed to early repayment of the loans.

Fair Value Hierarchy for Financial Instruments that are not measured at Fair Value

Recurring Fair Value	Quoted prices in	Other	Significant	Total
Measurements using;	active markets	significant	unobservable	
	for identical	observable	inputs	
	assets (Level 1)	inputs	(Level 3)	
		(Level 2)		
	£'000	£'000	£'000	£'000
As at 31st March 2022				
Financial Liabilities	0	184,684	0	184,684
Loans and Borrowings	0	0	0	0
Long Term Creditors	0	0	0	0
Total	0	184,684	0	184,684
Recurring Fair Value	Quoted prices in	Other	Significant	Total
Measurements using;	active markets	significant	unobservable	
	for identical	observable	inputs	
	assets (Level 1)	inputs	(Level 3)	
	assets (Level 1)	inputs (Level 2)	(Level 3)	
	assets (Level 1) £'000		(Level 3) £'000	£'000
As at 31 <sup>st</sup> March 2023	, ,	(Level 2)	,	£'000
As at 31 <sup>st</sup> March 2023 Financial Liabilities	, ,	(Level 2)	,	£'000 146,217
	£'000	(Level 2) £'000	£'000	
Financial Liabilities	£'000	(Level 2) £'000	£'000	

# **Valuation Techniques used to Determine Level 2 and 3 Fair Values**

Level 2 valuations for Market Loans including LOBOs have been calculated by Link Asset Management Limited and incorporate PWLB rates and discussions with possible new market participants for Local Authority borrowing. The Level 2

valuations for PWLB have also been calculated by Link Asset Management Limited utilising data available on the Debt Management Office website.

# 20. Debtors

	31 March 2022	31 March 2023
	Restated	
	£'000	£'000
Central government bodies	50,079	33,231
Other local authorities	9,613	14,022
NHS bodies	2,811	2,249
Council Tax Payers	3,671	9,543
General	18,484	11,952
Provision for Bad Debts	(7,691)	(8,895)
Gross Total	76,967	62,102

# 21. Cash and Cash Equivalents

The balance of Cash and Cash Equivalents is made up of the following elements:

31/03/2022		31/03/2023
£'000		£'000
3,777	Cash held by the Authority and at Bank	4,103
5,783	Joint Committee Cash	4,429
11,420	Short-term Investment	11,020
20,980	Total Cash and Cash Equivalents	19,552

# 22. Creditors

31/3/2022		31/3/2023
Restated		
£'000		£'000
11,338	Central government bodies	6,534
13,052	Other local authorities	10,273
285	NHS bodies	377
17,637	General	35,272
1,208	Prepayments of Council Tax	1,225
3,190	Receipts in advance	622
3,653	Accumulated absences	4,629
50,363	Total	58,752

### 23. Provisions

	Insurance	MMI	Other	Total
	£'000	£'000	£'000	£'000
Balance at 1 April 2021	1,400	329	324	2,053
Additional provisions made	2	39	33	74
Amounts used / Transfer out	0	0	(19)	(19)
Balance at 1 April 2022	1,402	368	338	2,108
Additional provisions made	24	0	25	49
Amounts used / Transfer out	0	0	0	0
Balance at 1 April 2023	1,426	368	363	2,157

The closing provision balance of £2.157M is made up of £0.497M considered to be long term and £1.660M expected to fall due within 12 months.

- 1. Insurance This provision covers all known claims as at 31 March 2023. These include provisions for public and employers liability, motor vehicle, buildings plus a number of risks insured internally, which cannot be covered economically by conventional external insurance. The excesses for 2022/23 are £75,000 for all property claims, £25k on fidelity guarantee covering internal and external fraud, £1k on computers and £175k on all other claim types.
- 2. MMI The Scheme administrators may well require the Authority to contribute a further levy. A total of £368k has been set aside to meet this potential liability. Further information is included within note 39 Contingent Liability.
- 3. Other Included within this figure is a sum of £128k for Housing Committed Bonds and £209k in respect of the Vale of Glamorgan Council's share of the City Deal accounts.

## 24. Other Long Term Liabilities

An analysis of Other Liabilities that will not be settled for 12 months is given in the following table:

31/03/22		31/03/23
£'000		£'000
2,155	City Deal Joint Committee	3,712
1,623	Welsh Government Home Improvement Loans	1,619
1,346	Welsh Government Town Centre Improvement Loans	1,346
3,596	Long Term Receipts in Advance including commuted sums and S278 contributions	3,336
8,720	Total	10,013

Section 278 contributions relate to agreements between Developers and LA's to make permanent alterations or improvements to the highway in line with a planning decision.

### 25. Usable Reserves

31/03/22		31/03/23
£'000		£'000
12,510	Council Fund	11,523
98,257	Earmarked General Fund Reserves	84,865
17,439	Housing Revenue Account	16,486
11,844	Capital Receipts Reserve	10,634
4,551	Capital Grants Unapplied Account	7,429
144,601	Total Usable Reserves	130,937

An analysis of the Earmarked General Fund Reserves are shown in note 11.

### 26. Unusable Reserves

31/03/22		31/03/23
£'000		£'000
116,370	Revaluation Reserve	137,305
511,993	Capital Adjustment Account	559,180
(107)	Financial Instruments Adjustment Account	(173)
861	Deferred Capital Receipts Reserve	11
(276,615)	Pensions Reserve	(64,630)
(3,653)	Accumulated Absences Account	(4,627)
348,849	Total Unusable Reserves	627,066

# **Revaluation Reserve**

The Revaluation Reserve contains the gains made by the Authority arising from its Property, Plant and Equipment and Intangible Assets.

2021/22	Revaluation Reserve	2022/23
£'000		£'000
72,916	Balance at 1 April	116,370
(3,121)	Downward revaluation of assets and Impairment losses	(2,909)
	not charged to the Provision of Services	
47,444	Upward revaluation of assets	26,034
(823)	Difference between fair value depreciation and	(1,729)
	historical cost depreciation	
(47)	Amount written off to the Capital Adjustment Account	(461)
	following disposal	
116,370	Balance at 31 March	137,305

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

# Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains.

Restated	Capital Adjustment Account	2022/23
2021/22		
£'000		£'000
473,360	Balance at 1 April	511,993
	Reversal of items relating to capital expenditure	
	debited or credited to the CIES	
(14,889)	Charges for depreciation and impairment of non current	(17,477)
	assets	
(78)	Amortisation of intangible assets	(81)
(7,415)	Revenue expenditure funded from capital under statute	(8,096)
(11,176)	Amounts of non current assets written off on disposal or	(6,832)
	sale as part of the gain/loss on disposal to the CIES	
4,270	Other (Adjusting amounts written out of the Revaluation	(5,575)
	Reserve etc.)	
	Capital financing applied in year:	
1,795	Use of the Capital Receipts Reserve to finance new capital	4,554
	expenditure	
2,770	Use of the Major Repairs Reserve to finance new capital	2,773
	expenditure	
55,029	Capital grants and contributions credited to the CIES that	49,121
	have been applied to capital financing	
(1,457)	Application of grants to capital financing from the	0
	Government Grants Unapplied Account	
5,220	Statutory provision for the financing of capital investment	5,503
	charged against the Council Fund and HRA balances	
4,564	Capital Expenditure charged against the Council Fund and	23,297
	HRA balances	
511,993	Balance at 31 March	559,180

# Financial Instruments Adjustment Account

The Financial Instruments Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to

certain financial instruments and for bearing losses or benefiting from gains per statutory provisions.

2021/22	Financial Instruments Account	2022/23
£'000		£'000
(109)	Balance at 1 April	(107)
2	Amount by which finance costs charged to the CIES are	(66)
	different from finance costs chargeable in the year in	
	accordance with statutory requirements	
(107)	Balance at 31 March	(173)

### Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions.

2021/22	The Pensions Reserve	2022/23
£'000		£'000
(332,244)	Balance at 1 April	(276,615)
80,185	Remeasurements of the net defined benefit liability	237,308
0	Adjustment against the net defined benefit liability for the	0
	McCloud Ruling	
(40,418)	Reversal of items relating to retirement benefits debited	(43,084)
	or credited to the Surplus or Deficit on the Provision of	
	Services in the CIES	
15,862	Employer's pension contributions and direct payments to	17,761
	pensioners payable in the year	
(276,615)	Balance at 31 March	(64,630)

An analysis of the Pension Reserve by pension fund is set out below. An analysis of the actuarial calculation of the Vale of Glamorgan Council Pension fund at 31<sup>st</sup> March 2023 is included in note 38 to the accounts.

2021/22	The Pensions Reserve	2022/23
£'000		£'000
(268,100)	Vale of Glamorgan Council	(64,159)
(3,160)	Foundation School	(550)
(4,948)	Joint Committee Shared Regulatory Services	(709)

(532)	Joint Committee Vale, Valleys and Cardiff Regional	(81)
	Adoption Service	
125	Joint Committee Central South Consortium	869
(276,615)	Balance at 31 March	(64,630)

## **Deferred Capital Receipts Reserve**

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Authority does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

2021/22	Deferred Capital Receipts Reserve	2022/23
£'000		£'000
11	Balance at 1 April	861
850	Transfer of Deferred Capital Receipt	(850)
861	Balance at 31 March	11

### **Accumulated Absences Account**

The Accumulated Absences Account absorbs the differences that would otherwise arise on the Council Fund Balance from accruing for compensated absences earned but not taken in the year i.e. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the Council Fund Balance is neutralised by transfers to or from the Account.

2021/22	Accumulated Absences Account	2022/23
£'000		£'000
(3,652)	Balance at 1 April	(3,652)
(3,652)	Amounts accrued at the end of the current year	(4,627)
3,652	Amount by which officer remuneration charged to the	3,652
	CIES on an accrual basis is different from remuneration	
	chargeable in the year in accordance with statutory	
	requirements.	
(3,652)	Balance at 31 March	(4,627)

# 27. Cash Flow Statement - Operating Activities

The cash flows for operating activities include the following items:

2021/22		2022/23
£'000		£'000
319	Interest Received	1,661
(6,875)	Interest Paid	(6,531)
0	Dividends Received	304

The surplus or deficit on the provision of services has been adjusted for the following non-cash movements:

2021/22		2022/23
£'000		£'000
11,481	Depreciation and Impairment and Downward Valuations	25,241
78	Amortisation	81
0	Soft Loans (non-subsidiary)	0
850	Deferred revenue Capital Receipt	0
12,670	Increase / (Decrease) in creditors	9,818
(18,623)	(Increase) / Decrease in debtors	(119)
298	(Increase) / Decrease in inventories	(112)
24,556	Movement in pension liability	25,324
0	Other non-cash items charged to the net surplus or deficit	(1,057)
	on the provision of services	
11,176	Carrying amount of non-current assets and non current	6,832
	assets held for sale, sold or de-recognised	
42,486	Adjustments to net surplus or deficit on the provision	66,008
	of services for non-cash movements.	

# 28. Members Allowances

The Authority paid the following amounts to members of the Council during the year. This includes payments to Co-opted Members.

	2021/22	2022/23
	£'000	£'000
Salaries	687	892
Allowances	220	250
Expenses	0	1
Total	907	1,143

#### 29. External Audit Costs

The Authority has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and non-audit services provided by the Authority's external auditors.

	2021/22	2022/23
	£'000	£'000
Fees payable to Audit Wales with regard to external audit	171	197
services carried out by the appointed auditor.		
Fees payable to Audit Wales in respect of performance audit	101	106
Fees payable to Audit Wales for the certification of grant claims	45	60
and returns		
Total	317	363

# 30. Employees Emoluments

#### Remuneration Ratio

The remuneration ratio is arrived at by taking the median amount of remuneration for 2022/23 for all Vale of Glamorgan employees (excluding those employed by a Voluntary Aided or Foundation School) as at 31<sup>st</sup> March 2023. This Median remuneration is then compared to the annualised remuneration for the Head of Paid Service in the Council which is the Chief Executive. In 2022/23 the remuneration ratio is 1:5 and in 2021/22 the remuneration ratio was 1:6.

### Officers remunerated in excess of £60,000

The Returning Officer's remuneration is not included in the table below (£23,979 in 2021/22 and £0 in 2022/23) including pension contributions) and has been paid in accordance with the WG Guidance on remuneration

Senior Officers whose remuneration is included in the senior officers emoluments disclosure are also included in the bandings table. Staff employed by a voluntary aided or Roman Catholic aided schools are excluded from the remuneration bandings calculation.

The number of employees whose remuneration excluding employer's pension contributions was £60,000 or more in bands of £5,000 are shown in the following table:

Remuneration Band	2021/22	2021/22	2021/22	2022/23	2022/23	2022/23
	Number of	Number of	Total	Number of	Number of	Total
	Teaching	Non	Number of	Teaching	Non	Number of
	Employees	Teaching	Employees	Employees	Teaching	Employees
		Employees			Employees	
£60,000-£64,999	27	8	35	24	22	46
£65,000-£69,999	16	2	18	23	2	25
£70,000-£74,999	12	1	13	13	0	13
£75,000-£79,999	10	1	11	13	2	15
£80,000-£84,999	2	7	9	6	6	12
£85,000-£89,999	4	1	5	3	2	5
£90,000-£94,999	0	3	3	2	2	4
£95,000-£99,999	1	0	1	0	2	2
£100,000-£104,999	0	0	0	3	0	3
£105,000-£109,999	0	3	3	0	3	3
£110,000-£114,999	0	0	0	0	0	0
£115,000-£119,999	1	0	1	0	0	0
£120,000-£124,999	1	0	1	2	0	2
£125,000-£129,999	1	0	1	0	0	0
£130,000-£134,999	0	0	0	0	0	0
£135,000-£139,999	0	0	0	2	0	2
£140,000-£144,999	1	1	2	0	1	1
£145,000-£149,999	0	0	0	1	0	1
Total	76	27	103	92	42	134

The number of employees above excludes Teaching positions employed by their Governing Body. The remuneration bands include expenses chargeable to United Kingdom income tax.

2021/22 Senior Officers Emoluments

Post Holder Information	Salary	Expense	Pension	Total
		Allowances	Contribution	Remuneration
	£	£	£	£
Managing Director (to 24 <sup>th</sup>	140,721	0	29,833	170,544
January 2022) / Chief				
Executive (from 25th January				
2022)				
Director of Social Services	107,101	0	22,894	129,995
Director of Environment and	107,257	0	22,738	129,995
Housing Services				
Director of Learning and Skills	107,257	0	22,738	129,995
Head of Finance (to 5th	70,726	0	13,267	83,993
December 2021)				

Interim Head of Finance from	31,035	0	5,993	37,028
(6th December 2021 to 31st				
March 2022)				
Head of Legal Services	92,018	0	19,508	111,526
(Monitoring Officer)				
Head of Human Resources	81,325	0	17,050	98,375
Head of Regeneration and	81,325	0	17,241	98,566
Planning				
Head of Policy and Business	77,261	0	16,379	93,640
Transformation				
Head of Digital / Strategy,	91,971	0	19,498	111,469
Community Learning and				
Resources				

# 2022/23 Senior Officers Emoluments

Post Holder Information	Salary	Expense Allowances	Pension Contribution	Total Remuneration
	£	£	£	£
Chief Executive	142,646	0	30,241	172,887
Director of Social Services	109,182	0	23,147	132,329
Director of Environment and Housing Services	109,182	0	23,147	132,329
Director of Learning and Skills	109,182	0	23,147	132,329
Head of Finance (Started 4/04/2022)	89,320	0	18,936	108,256
Head of Legal Services (Monitoring Officer)	94,135	0	19,957	114,092
Head of Human Resources	83,553	0	17,649	101,202
Head of Regeneration and Planning to 24/04/2022 then Director of Place	97,443	0	20,658	118,101
Head of Policy and Business Transformation to 24/04/2022 then Director of Resources	97,172	0	20,601	117,773
Head of Digital / Strategy, Community Learning and Resources to 31/05/2022 then Head of Strategy, Community Learning and Resources	85,064	0	18,034	103,098

The Pension Contribution shown above includes the deficit recovery element of the contributions made to Cardiff and Vale Pension Fund which was 2.4% in 2021/22 and 2022/23.

# Exit Packages

The number of exit packages with total cost per band and total cost of the compulsory and other departures are set out in the tables below.

Teachers are included even where appointed by the Governing body, as the liability for redundancy costs is with the Authority rather than the school.

	2021/22					2022/23
Number of	Total	Total cost	Exit Package cost	Number of	Total	Total cost
other	number of	of exit	band (including	other	number of	of exit
departures	exit	packages	special	departures	exit	packages
agreed	packages	in each	payments)	agreed	packages	in each
	by cost	band			by cost	band
	band				band	
		£	£			£
7	7	18,598	0-20,000	4	4	33,905
2	2	59,738	20,001-40,000	2	2	61,661
1	1	59,686	40,001-60,000	0	0	0
0	0	0	60,001-80,000	0	0	0
0	0	0	80,001-100,000	0	0	0
1	1	121,699	100,001-150,000	1	1	120,179
11	11	259,721	Total	7	7	215,745

## 31. Grant Income

The Authority credited the following grants, contributions and donations to services.

	2021/22	2022/23
Credited to Services	£'000	£'000
Arts Council	15	9
Cabinet Office	441	(22)
Home Office	10	353
Department for Works and Pensions	29,969	27,327
Education Workforce Council	110	196
European Rural Development Programme	195	47
HMRC	0	0
Department for Levelling Up Housing and	484	627
Communities		
Lottery	46	1
Ministry of Defence	3	0
Natural Resources Wales	0	5

Police & Crime Commissioner	105	67
Public Health Wales	129	133
Rural Payments Agency	139	139
Sports Wales/Disability Sports Wales	310	265
Welsh Government	75,460	49,702
Welsh Local Government Association	484	500
Youth Justice Board	172	191
Other	31	259
Total	108,103	79,799

# Capital Grants Received in Advance

	2021/22	2022/23
	£'000	£'000
Section 106 agreements – unapplied	19,439	19,412
Other Capital Grants Received in Advance	3,507	3,293
S106 Administration Fees	352	353
Total Capital Grants Received in Advance	23,298	23,058
The amount has been apportioned as follows:		
To be applied within one year	13,410	13,290
To be applied after one year	9,888	9,768
Total	23,298	23,058

In addition to the grants detailed in the table above the Council also distributed £13.119 million on behalf of (and funded by) Welsh Government for Cost of Living and Covid support initiatives - the most significant initiative including the £150 cost of living support payment to eligible households £4.919m, £200 Winter Fuel payments £2.545m and Social Care Worker payments £1,498 totalling £5.309m . In relation to these items, as the Council was acting on behalf of the Welsh Government as its agent, these transactions are not reflected in the CIES.

### 32. Agency Funds and Other Funds Administered by the Council

Welsh Government (WG) has provided funding to the Council to provide recyclable loans for housing and town centre regeneration. For the Home Improvement scheme, funding has been received both in the form of a grant and as a repayable loan. The loan element of the Home Improvement Loan scheme is repayable to WG during 2029/30 with £153k of the Town Centre Improvement Loan being repayable to WG by 31st March 2030 and a further £893k being repayable by 31st March 2031. An analysis of the funding sources is shown in the table below along with a breakdown of the repayment profile for loans that have been issued by the Council.

As at 31 <sup>st</sup> March 2023	Home	Town Centre
	Improvement	Improvement
	Loans	Loan
Funding Source for Loan Scheme	£'000	£'000
Grant	752	0
Loan	868	1,346
Total Funding (included in Long	1,620	1,346
Term Liabilities)		
Repayments Due to Council		
Within 12 months	493	0
Over 12 months	717	1,000
Total Value of Outstanding	1,210	1,000
Repayments (included in Debtors)		

The Council maintains individual Safe Custody accounts for service users living in the community, who are unable to deal with their financial affairs due to their mental incapacity. The Chief Officer Social Care is the appointee with the Department for Work & Pensions for each of the service users. The balance of monies held by the Council at 31 March 2023 was £458k.

### 33. Joint Committees

The Council is a member of a number of Joint Committees and the unaudited accounts have been consolidated into the Council's Financial Statements on a line by line basis calculated using a reasonable apportionment methodology e.g. population, Education Indicator Based Assessment Share. The Joint Committees consolidated are;

# 1. Shared Regulatory Service

The Shared Regulatory Service was created on 1st May 2015 to provide a range of regulatory services across Cardiff, Bridgend and the Vale of Glamorgan. The Council is the host authority for the service.

Shared	Vale of	Income and Expenditure Statement	Shared	Vale of
Regulatory	Glamorgan	·	Regulatory	Glamorgan
Service	Council		Service	Council
2021/22	Share		2022/23	Share
	2021/22			2022/23
£'000	£'000		£'000	£'000
12,243	2,536	Operating Expenditure	11,614	2,423
(1,552)	(323)	Operating Income	(1,176)	(247)
10,691	2,213	Net Cost of Services	10,438	2,176
(8,745)	(1,807)	Finance and Investment Income and	(8,250)	(1,722)
, ,		Expenditure		
1,946	406	(Surplus) / Deficit on Provision of	2,188	453
		Services		

(6,900)	(1,202)	Other Comprehensive Income and Expenditure	(22,700)	(4,663)
(4,954)	(796)	Total Comprehensive Income & Expenditure	(20,512)	(4,210)

Shared	Vale of	Balance Sheet	Shared	Vale of
Regulatory	Glamorgan		Regulatory	Glamorgan
Service	Council		Service	Council
2021/22	Share		2022/23	Share
	2021/22			2022/23
£'000	£'000		£'000	£'000
91	18	Property, Plant and Equipment	103	21
0	0	Intangible Assets	0	0
0	0	Long Term Debtors	0	0
91	18	Total Long Term Assets	103	21
1,560	325	Short Term Debtors	1,676	46
0	0	Short Term Payment in Advance	0	0
413	63	Cash Owed from Host Authority	0	253
1,973	388	Current Assets	1,676	299
(690)	(125)	Short Term Creditors	(412)	(63)
0	0	Cash Owed to Host Authority	(102)	0
(690)	(125)	Total Current Liabilities	(514)	(63)
(24,100)	(4,948)	Long Term Pension Liability	(3,450)	(708)
(460)	(94)	Revenue Grants Received in Advance	(490)	(101)
(24,560)	(5,042)	Total Long Term Liabilities	(3,940)	(809)
(23,186)	(4,761)	Net Assets	(2,675)	(552)
1,103	225	Usable Reserves	785	157
(24,289)	(4,986)	Unusable Reserves	(3,460)	(709)
(23,186)	(4,761)	Total Reserves	(2,675)	(552)

# 2. Vale, Valleys & Cardiff (VVC) Adoption Collaborative Service

The VVC Adoption Services was created on 1<sup>st</sup> June 2015 to provide an adoption service across Cardiff, Rhondda Cynon Taf, Merthyr Tydfil and the Vale of Glamorgan. The Council is the host authority for the service.

VVC	Vale of	Income and Expenditure Statement	VVC	Vale of
Service	Glamorgan	·	Service	Glamorgan
2021/22	Council		2022/23	Council
	Share			Share
	2021/22			2022/23
£'000	£'000		£'000	£'000
2,668	403	Operating Expenditure	2,901	403
(2,408)	(363)	Operating Income	(2,578)	(431)
260	40	Net Cost of Services	323	(28)
90	14	Finance and Investment Income and	90	14
		Expenditure		

350	54	(Surplus) / Deficit on Provision of Services	413	(14)
(1,020)	(156)	Other Comprehensive Income and Expenditure	(3,350)	(519)
(670)	(102)	Total Comprehensive Income &	(2,937)	(533)
		Expenditure		
VVC	Vale of	Balance Sheet	VVC	Vale of
Adoption	Glamorgan		Adoption	Glamorgan
Service	Council		Service	Council
2021/22	Share		2022/23	Share
	2021/22			2022/23
£'000	£'000		£'000	£'000
791	119	Short Term Debtors	808	51
791	119	Current Assets	808	51
(647)	(97)	Short Term Creditors	(686)	(32)
(647)	(97)	Total Current Liabilities	(686)	(32)
(3,480)	(532)	Long Term Pension Liability	(520)	(81)
(3,336)	(510)	Net Assets	(398)	(62)
163	25	Usable Reserves	143	22
(3,499)	(535)	Unusable Reserves	(541)	(84)
(3,336)	(510)	Total Reserves	(398)	(62)

# 3. Glamorgan Archives

The Glamorgan Archive Joint Committee provides a Joint Archive facility for Cardiff, Bridgend, Rhondda Cynon Taf, Merthyr Tydfil and the Vale of Glamorgan Councils.

Glamorgan Archives 2021/22	Vale of Glamorgan Council Share 2021/22	Income and Expenditure Statement	Glamorgan Archives 2022/23	Vale of Glamorgan Council Share 2022/23
	12%			12%
£'000	£'000		£'000	£'000
956	115	Operating Expenditure	858	103
(749)	(90)	Operating Income	(928)	(111)
207	25	Net Cost of Services	(70)	(8)
0	0	Finance and Investment Income and Expenditure	0	0
207	25	(Surplus) / Deficit on Provision of Services	(70)	(8)
(26)	(3)	Other Comprehensive Income and Expenditure	(6)	(1)
181	22	Total Comprehensive Income & Expenditure	(76)	(9)

Glamorgan	Vale of	Balance Sheet	Glamorgan	Vale of
Archives	Glamorgan		Archives	Glamorgan
2021/22	Council		2022/23	Council
	Share			Share
	2021/22			2022/23
	12%			12%
£'000	£'000		£'000	£'000
6,062	727	Land and Buildings	6,118	734
0	0	Vehicle, Plant, Furniture and	0	0
		Equipment		
6,062	727	Long Term Assets	6,118	734
17	2	Inventories	20	3
28	3	Short Term Debtors	19	2
95	11	Cash and Cash Equivalents	126	15
140	16	Current Assets	165	20
(52)	(6)	Short Term Creditors	(58)	(7)
(52)	(6)	Total Current Liabilities	(58)	(7)
0	0	Long Term Borrowing	0	0
6,150	737	Net Assets	6,225	747
113	14	Usable Reserves	133	16
6,037	723	Unusable Reserves	6,092	731
6,150	737	Total Reserves	6,225	747

# 4. Prosiect Gwyrdd

The Prosiect Gwyrdd is a Joint Working Arrangement between Cardiff, Caerphilly, Monmouthshire, Newport and the Vale of Glamorgan Councils to manage the contract with Viridor which provides a long term sustainable treatment solution to the residual waste that is remaining in each authority after recycling has been maximised.

Prosiect	Vale of	Income and Expenditure Statement	Prosiect	Vale of
Gwyrdd	Glamorgan	·	Gwyrdd	Glamorgan
2021/22	Council		2022/23	Council
	Share			Share
	2021/22			2022/23
	20%			20%
£'000	£'000		£'000	£'000
187	37	Operating Expenditure	201	40
(171)	(34)	Operating Income	(96)	(19)
16	3	Net Cost of Services	105	21
16	3	Transfer to(from) Joint Committee	(105)	(21)
		Reserve		
0	0	Total	0	0

Prosiect	Vale of	Balance Sheet	Prosiect	Vale of
Gwyrdd	Glamorgan		Gwyrdd	Glamorgan
2021/22	Council		2022/23	Council
	Share			Share
	2021/22			2022/23
	20%			20%
£'000	£'000		£'000	£'000
108	22	Short Term Debtors	0	0
192	38	Cash and Cash Equivalents	272	54
300	60	Current Assets	272	54
(4)	(1)	Short Term Creditors	(4)	(1)
(4)	(1)	Total Current Liabilities	(4)	(1)
296	59	Net Assets	268	53
(296)	(59)	Usable Reserves	(268)	(53)
0	0	Unusable Reserves	0	0
(296)	(59)	Total Reserves	(268)	(53)

# 5. Central South Consortium

The Central South Consortium was created on 1<sup>st</sup> September 2012 to provide a range of School Improvement services within the local authority areas of Bridgend, Cardiff, Merthyr Tydfil, Rhondda Cynon Taf and the Vale of Glamorgan. Rhondda Cynon Taf is the host authority for the service.

Central	Vale of	Income and Expenditure Statement	Central	Vale of
South	Glamorgan		South	Glamorgan
Consortium	Council		Consortium	Council
2021/22	Share		2022/23	Share
	2021/22			2022/23
	14.78%			14.84%
£'000	£'000		£'000	£'000
99,424	14,755	Operating Expenditure	97,980	14,540
(97,819)	(14,516)	Operating Income	(96,925)	(14,384)
1,605	239	Net Cost of Services	1,055	156
-2	0	Finance and Investment Income and	(130)	(19)
		Expenditure		
1,603	239	(Surplus) / Deficit on Provision of	925	137
		Services		
(2,554)	(379)	Other Comprehensive Income and	(6,589)	(978)
·		Expenditure		
(951)	(140)	Total Comprehensive Income & Expenditure	(5,664)	(841)
		Expenditure		

Central	Vale of	Balance Sheet	Central	Vale of
South	Glamorgan		South	Glamorgan
Consortium	Council Share		Consortium	Council Share
2021/22	2021/22		2022/23	2022/23
	14.78%			14.84%
£'000	£'000		£'000	£'000
0	0	Long Term Debtors	0	0
843	125	Long Term Asset - Defined Benefit	5,858	869
		Pension Asset		
843	125	Long Term Assets	5,858	869
0	0	Inventories	0	0
1,435	213	Short Term Debtors	2,317	344
1,435	213	Current Assets	2,317	344
(857)	(127)	Short Term Creditors	(1,090)	(162)
(857)	(127)	Total Current Liabilities	(1,090)	(162)
578	86	Net Current Assets	1,227	182
(0)	(0)	Long Term Liability - Defined Benefit	(0)	(0)
		Pension Liability		
1,421	211	Net Assets/Liabilities	7,085	1,051
627	93	Usable Reserves	1,291	192
794	118	Unusable Reserves	5,794	860
1,421	211	Total Reserves	7,085	1,051

# 6. City Deal

The £1.2 billion Cardiff Capital Region City Deal has been established between the UK Government, the Welsh Government and 10 local authorities in South East Wales, including the Vale of Glamorgan Council. The Deal is expected to deliver up to 25,000 new jobs and bring in an additional £4 billion of private sector investment. The Deal will cover a 20 year period and work is currently ongoing to establish projects to be undertaken and cost implications for each authority. There was not a capital contribution to the Joint Committee during 2022/23. The 2022/23 accounts have been consolidated into the Vale of Glamorgan Council accounts on the basis of the draft accounts.

City Deal	Vale of	Income and Expenditure	City Deal	Vale of
2021/22	Glamorgan	Statement	2022/23	Glamorgan
	Council Share			Council Share
	2021/22			2022/23
	8.48%			8.48%
£'000	£'000		£'000	£'000
6,697	568	Operating Expenditure	23,347	1,841
(9,015)	(764)	Operating Income	(24,176)	(1,849)
(2,318)	(196)	Net Cost of Services	(829)	(8)
110	9	Finance and Investment Income	849	58
		and Expenditure		
(4,496)	(381)	Taxation and Non Specific Grant	(28,378)	(2,392)
		Income	·	
(6,704)	(568)	(Surplus) / Deficit on	(28,358)	(2,342)
		Provision of Services		

0	0	Other Comprehensive Income	0	0
		and Expenditure		
(6,704)	(568)	<b>Total Comprehensive Income</b>	(28,358)	(2,342)
		& Expenditure		

City Deal 2021/22	Vale of Glamorgan Council Share 2021/22	Balance Sheet	City Deal 2022/23	Vale of Glamorgan Council Share 2022/23
	8.48%			8.48%
£'000	£'000		£'000	£'000
28,950	2,454	Investment Properties	63,593	5,390
810	69	Assets Under Construction	1430	121
4,176	354	VPFE	5,680	481
-597	-51	Depreciation - VPFE	-1225	-104
2,000	170	Equity	7,500	636
0	0	Long Term Investments	1,328	113
16,295	1,381	Long Term Debtors	16,478	1,397
51,634	4,378	Long Term Assets	94,784	8,034
3,000	254	Financial Assets and Bonds	4,414	374
6,162	522	Short Term Debtors	11,032	935
1,335	113	Deferred Tax Asset	1,798	152
65,734	5,572	Cash and Cash Equivalents	51,430	4,360
76,231	6,461	Current Assets	68,674	5,821
(48,691)	(4,127)	Short Term Creditors	(38,033)	(3,224)
(48,691)	(4,127)	Current Liabilities	(38,033)	(3,224)
0	0	Long Term Borrowing	(70)	(6)
(25,423)	(2,156)	Long Term Creditors	(43,722)	(3,706)
(2,471)	(209)	Provisions for Liabilities	(2,770)	(235)
(27,894)	(2,365)	Long Term Liabilities	(46,562)	(3,947)
51,280	4,347	Net Assets/Liabilities	78,863	6,684
1,819	154	Usable Reserves	22,886	1940
49,461	4,193	Unusable Reserves	55,977	4,744
51,280	4,347	Total Reserves	78,863	6,684

# **34. Pooled/Joint Budgets Arrangements**

The Council has entered into a number of joint and pooled budget arrangements for the following:-

# Older People Care Accommodation Pooled Budget

Under regulation 19(1) of the Partnership Arrangements (Wales) Regulations 2015, a pooled budget arrangement has been agreed between Cardiff and Vale local authorities and the Cardiff and Vale University Health Board in relation to the provision of care home accommodation for older people. The arrangement came into effect on 1st April 2018. Cardiff Council is currently acting as host authority. The processes for commissioning and payment for services has remained unchanged

and is still undertaken by the individual partner's. Each partner continues to be responsible for their own budget and expenditure.

Costs incurred by each partner are charged to the pooled budget held by Cardiff Council and these costs are then offset by contributions made by each partner into the pool. The value of the Vale's transactions into and out of the pool for 2022/23 are £12.06m.

## Joint Equipment Store (JES)

The contributors to the pool are the Vale of Glamorgan Council, Cardiff County Council and the Cardiff and Vale University Health Board. The JES is run by Cardiff County Council and provides community equipment and minor adaptations to residents of Cardiff and the Vale of Glamorgan. £365k was paid into the pool in respect of 2022/23.

### Integrated Care Fund (ICF)

ICF grant is provided to the Cardiff and Vale University Health Board by Welsh Government. The funding allows various initiatives to be undertaken by the Cardiff and Vale University Health Board, Cardiff County Council and the Vale of Glamorgan Council. This fund is being used to build effective working practices across health, social services and housing, to take forward schemes which demonstrate an effectiveness across community and acute environments and linking out-of-hospital care and social care to strengthen the resilience of the unscheduled care system. The Vale of Glamorgan Council undertook revenue schemes to the value of £4.038m and capital schemes to the value of £41k during 2022/23 from this fund.

### Integrated Family Support Service (IFSS)

The service covers the Vale of Glamorgan Council and Cardiff County Council geographical area. The service is run by Cardiff County Council and provides targeted intervention to support children and families affected by parental substance misuse. The Vale of Glamorgan Council contributed £284k to the service in 2022/23.

#### Coroner

There is a South Wales Central Joint Coroner Service for Rhondda Cynon Taf, Cardiff, Powys, Bridgend, Merthyr Tydfil and the Vale of Glamorgan Councils. The service is hosted by Rhondda Cynon Taf. During 2022/23 the Council made contributions of £368k to the service.

#### Shared Internal Audit Service

The Council is the lead authority for a Shared Internal Audit Service covering the Vale of Glamorgan, Rhondda Cynon Taf, Merthyr Tydfil and Bridgend Councils. The

total cost of the service for 2022/23 was £1.026M with a contribution of £183k from the Vale of Glamorgan, £311k from Rhondda Cynon Taf and £245k Merthyr Tydfil and £287k from Bridgend. As at 31<sup>st</sup> March 2023 a reserve to the value of £261k was held by the Vale of Glamorgan Council on behalf of the service.

#### Local Resilience Forum

The Authority is the lead for the Local Resilience Forum, the members of the forum are; the Local Health Board, Natural Resources Wales, Fire Service, South Wales Police and Local Authorities - Cardiff, Newport, Swansea, Bridgend, Rhondda Cynon Taf and The Vale of Glamorgan.

The Local Resilience Forum is no longer consolidated into the Council's accounts. The Council's share of the LRF's balance is 8% and the overall reserve balances stood at £173k at 31st March 2023.

# Swansea and Carmarthen Bay Coastal Engineering Group.

The Authority is the lead for the Swansea and Carmarthen Bay Coastal Engineering Group. The members of the partnership are Natural Resources Wales, Pembrokeshire County Council, Swansea City County Council, Bridgend County Borough Council, Carmarthenshire County Council and the Vale of Glamorgan.

This group is not consolidated into the Council's accounts. The overall cash balance of the group was £247k at 31<sup>st</sup> March 2023 due to a WG grant that has been carried forward,.

### 35. Other Related Parties

Other than that shown below there are no matters that the Council is required to disclose separately as material transactions with related parties – bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council other than those shown elsewhere in the notes to the accounts. All transactions referred to in this Related Parties disclosure have been conducted on an arms length basis.

There are no monies owed from/to disclosed related parties at the end of the year. If there are any outstanding amounts at year end they will be included in the relevant disclosure.

Welsh Government effect influence on the Authority via legislation and grant funding. As at 31<sup>st</sup> March 2023 there was a debtor balance of £7.069m for revenue and £9.942m for capital. During 2022/23 the Council received revenue grants as set out in Notes 31 and 12.

The Authority has material transactions with the Cardiff and Vale University Health Board in respect of Social Service matters whereby the Health Board reimburses the Authority for Continuing Health Care costs. The Council also receives Regional Integration Funding and other grant income for capital and revenue expenditure from the Health Board. During 2022/23 there were income transactions with the Health Board totalling £3.578m and as at 31<sup>st</sup> March 2023 there was a debtor balance of £2.214m.

As part of the Covid response PPE has been distributed to the Council by the JES. The PPE has been utilsed in part by the Council (predominantly is the Social Services directorate) but has also been passed on to third parties such as private Residential homes and domiciliary care providers.

The Big Fresh Catering Company (BFCC) was established on 1<sup>st</sup> January 2020 and the Vale of Glamorgan Council is sole shareholder. The Council has included income of £212k and expenditure of £5.659m in its 2021/22 single entity accounts. A number of Council Officers and Members were named as directors of BFCC during the 2022/23 financial year, Cabinet Member for Learning and Skills Cllr Rhiannon Birch, Head of Strategy, Community Learning and Resources, the Headteacher at Sully Primary School and the Headteacher St Richard Gwyn and James Sommerin. None of these Directors are remunerated in excess of the sum included in the Single Entity accounts for their role in BFCC.

At the 31 March 2023 there are 31 Vale of Glamorgan Councillors who also were members of Town and Community Councils. The precepts raised in respect of Town and Community Councils in the Vale were £3.270m in 2022/23 (£3.174m in 2021/22 and are included in the Comprehensive Income and Expenditure Statement.

### 36. Operating Leases (Lessor)

The future minimum lease payments due under non-cancellable leases in future years are:

	2021/22 Land	2021/22	2022/23 Land	2022/23
	and Buildings	Other Leases	and Buildings	Other Leases
	£'000	£'000	£'000	£'000
Within 1 year	427	135	412	171
Between 1 and 5 years	1,227	0	1,182	0
After 5 years	8,659	0	8,403	0
Total	10,313	135	9,997	171

### 37. Operating Leases (Lessee)

The future minimum lease payments due under non-cancellable leases in future years are:

	2021/22 Land	2021/22	2022/23 Land	2022/23
	and Buildings	Other Leases	and Buildings	Other Leases
	(Restated)			
	£'000	£'000	£'000	£'000
Within 1 year	263	0	268	0
Between 1 and 5 years	736	0	686	0
After 5 years	1,350	0	1,181	0
Total	2,349	0	2,135	0

#### 38. Pension Assets and Liabilities

### Local Government Pension Scheme Funded Benefits

The disclosures below relate to the funded liabilities within the Cardiff and Vale of Glamorgan Pension Fund (the Fund) which is part of the Local Government Pension Scheme (the LGPS). The LGPS is a funded defined benefit plan with benefits earned up to 31 March 2014 being linked to final salary. Benefits after 31 March 2014 are based on a Career Average Revalued Earnings scheme. Details of the benefits to be paid for the period covered by this disclosure are set out in the 'Local Government Pension Scheme Regulations 2013' and 'The Local Government Pension Scheme (Transitional Provisions, Savings and Amendment) Regulations 2014'.

The funded nature of the LGPS requires the Employer and its employees to pay contributions into the Fund, calculated at a level intended to balance the pension liabilities with investment assets. Information on the framework for calculating contributions to be paid is set out in LGPS Regulations 2013 and the Fund's Funding Strategy Statement. The last actuarial valuation was at 31 March 2022 and the contributions to be paid until 31 March 2024 resulting from that valuation are set out in the Fund's rates and adjustment certificate.

The Fund Administering Authority, City and County of Cardiff, is responsible for the governance of the Fund.

### Local Government Pension Scheme Unfunded Benefits

The disclosures below also relate to the unfunded pension arrangements established by The Vale of Glamorgan Council. These are termination benefits made on a discretionary basis upon early retirement in respect of members of the Local Government Pension Scheme (LGPS) under the Local Government (Early Termination of Employment) (Discretionary Compensation) (England and Wales) Regulations and members of the Teachers' Pension Scheme.

The latest actuarial valuation of unfunded benefits took place as at 31 March 2022. Liabilities have been estimated by the independent qualified actuary basis on an actuarial basis using the projected unit credit method.

The accounts have been adjusted to include the Joint Committees and the Foundation School's Pension Liabilities. The Council's share of the Joint Committees and Foundation School's pension liabilities are reflected in the disclosure notes below. The table below sets out the reconciliation of the pension liability figure included on the Council's balance sheet.

The Central South Consortium and Shared Regulatory Service Joint Committees are consolidated using different percentages each year this means that there are small discrepancies between the closing 2021/22 position and the opening 2022/23 position for some of the notes included in this analysis.

Pension Liability	31 March	31 March
	2022	2023
	£'000	£'000
Vale of Glamorgan Council Pension (Liability)	(268,100)	(64,159)
Vale, Valleys and Cardiff Regional Adoption	(532)	(81)
Service Joint Committee Pension (Liability)		
Shared Regulatory Service Joint Committee	(4,948)	(709)
Pension (Liability)		
Central South Consortium Joint Committee	125	869
Pension Asset		
Foundation School Pension (Liability)	(3,160)	(550)
Total Pension Liability	(276,615)	(64,630)

<sup>\*</sup>The administering body for the Central South Consortium Joint Committee Pension Fund is Rhondda Cynon Taf County Council.

Liabilities have been estimated by the independent qualified actuary on an actuarial basis using the projected unit credit method.

Key issues impacting the actuarial calculation

### 2022 Actuarial Valuation

These results allow for the 2022 Actuarial Valuation of the Cardiff and Vale Pension Fund. The effect of this is shown in the Actuarial (gains)/losses due to liability experience and the Return on plan assets (in excess of)/below that rexognised in net interest and is reflected in the balance sheet position. The demographic assumptions have also been adjusted, and the Current Service Cost has also been updated to reflect the employer's membership data as at the 2022 valuation.

## McCloud Judgement

All employers will have accounted for McCloud in previous years and there is therefore no requirement to recognise an additional past service cost in relation to this.

### **Assets Returns**

Asset Returns over the accounting period have been lower than expected. This has led to a loss on assets over the accounting period and a worsening balance sheet position before allowance for the 2022 Actuarial Valuation.

## **Financial Assumptions**

All inflation linked benefits are determined by reference to CPI. The recommended CPI Inflation at each duration has been calculated using the Aon UK Gilts Prices RPI curve adjusted for the RPI-CPI wedge, establishing an equivalent average CPI inflation rate for the four sample schemes.

The defined benefit obligation has been adjusted for actual CPI inflation being higher (or lower) than assumed. Over this accounting period the adjustment is based on actual CPI inflation of 13.8% between September 2021 and February 2023.

The defined benefit obligation has been adjusted to allow for salary increases of 7% per annum in line with the average settlement for 2022 under the National Joint Council negotiations. This impacts the value of active members' liabilities that remain linked to final salary.

# **Demographic Assumptions**

All mortality assumptions are based on an analysis of the Funds recent mortality experience that was carried out in advance of the 2022 valuation of the Fund using Aon's demographic horizon's longevity model.

Other demographic assumptions are the rates of withdrawal and ill health retirements (for active members). The allowance made for cash commutation on retirement, the proportion of members whose death gives rise to a dependants pension and the assumed levels of promotional salary increases. These assumptions have been kept as the same level as in the 2022 valuation.

### Impact of Covid-19 on Mortality

ONS Data showed that the cumulative deats in 2020 and 2021 were well outside the range od the outcomes seen in recent years. There is likely to be an initial experience gain to pension funds from excess deaths over this period. This effect has been captured as part of the update of employer accounting figures to the results of the 2022 valuation and further allowance for experience after March 2022 is not reflected in the accounting figures.

The impact of longevity for the Fund's members will additionally be affected by the indirect impact of Covid 19, including the health of the surviving population and the economic, social and political consequences of tackling Covid 19. Current

expectations are that Covid 19 will have a negative impact on the rate of future longevity improvements.

## Estimated Employer Payments 2023/24

The estimated Employer payments for the year ended 31<sup>st</sup> March 2023 are set out in the table below. Additional contributions may also become due in respect of any employer discretions to enhance members' benefits in the Fund over the next accounting period.

Employer regular contribution for 2023/24	Year ended 31st March 2024
	(£M)
Vale of Glamorgan	15.05
Foundation School	0.30
Vale of Glamorgan share of Shared Regulatory Service	0.267
Vale of Glamorgan share of Vale, Valleys and Cardiff Regional	0.04
Adoption Service	
Vale of Glamorgan share of Central South Consortium	0.047
Total	15.704

The expected employer payments direct to beneficiaries in 2023/24 for unfunded pensions is £1.26M.

The principal assumptions used by the actuary in updating the latest valuation of the Fund for IAS 19 purposes were:

# Principal Financial Assumptions (% per annum)

		Funded		Unfunded			
	31/03/21	31/03/22	31/03/23	31/03/21	31/03/22	31/03/23	
	%	%	%	%	%	%	
Discount Rate	2.1	2.7	4.7	2.1	2.7	4.7	
CPI Rate	2.7	3.0	2.7	2.7	3.0	2.7	
Rate of increase to	2.7	3.0	2.7	2.7	3.0	2.7	
pensions (1)							
Pension accounts	2.7	3.0	2.7				
revaluation rate (2)							
Rate of general increase	3.7	4.0	3.7				
in salaries (3)							

The above Pension assumptions apply to Cardiff and Vale Pension Fund schemes (Vale of Glamorgan and the Foundation School).

• The duration of the liabilities is the average period between the calculation date and the date at which benefit payments fall due.

- Durations will be calculated based on the output of the most recent valuation exercise of the Employer's funded liabilities
- Employers may also prepare a separate disclosure note for their unfunded benefit schemes' which pay pensions awarded at retirement on a discretionary basis. The duration of the unfunded liabilities will usually be shorter than the duration of the LGPS benefits. In the interest of pragmatism and practicality it is recommended that the financial assumptions used to report the unfunded scheme liabilities are the same as those used for valuing funded benefits.
- Pension increases on pension in excess of the Guaranteed Minimum Pension in payment where appropriate.
- It is recommended that the assumption for the revaluation rate of pension accounts is set equal to the assumption for pension increases.
- The defined benefit obligation has been adjusted to allow for salary increases of 7% pa in line with the average settlement for 2022 under National Joint Council negotiations. This impacts the value of active members' liabilities that remain linked to final salary.
- The mortality tables shown apply to normal health retirements. Different rates may apply to retirements in ill health

Assumptions for the Vale, Valleys and Cardiff Regional Adoption Service and Shared Regulatory Service are set out below:

		Joint Committees Vale Valleys and Cardiff Regional Adoption Service and Shared Regulatory Service (Funded)				
	31/03/21 31/03/22 31/03/23					
	%	%	%			
Discount Rate	2.1%	2.7%	4.6%			
CPI Rate	2.6%	2.9%	2.6%			
Rate of increase to pensions (1)	2.6%	2.9%	2.6%			
Pension accounts revaluation rate (2)	2.6%	2.9%	2.6%			
Rate of general increase in salaries (3)	3.6%	3.9%	3.6%			

Assumptions for the Central South Consortium Pension Fund are set out below:

	Central South Consortium (Funded) 31/03/21 31/03/22 31/03/23					
	31/03/21					
	%	%	%			
Discount Rate						
CPI Rate	2.1%	2.7%	4.7%			
Rate of increase to pensions (1)	2.7%	3.0%	2.7%			
Pension accounts revaluation rate (2)	2.7%	3.0%	2.7%			

The majority of the pension liabilities are linked to either price or pay inflation. Higher inflation expectations will lead to a higher liability value. The assets are either unaffected or loosely correlated with inflation meaning that an increase in inflation will increase the deficit.

The mortality assumptions are based on the recent actual mortality experience of members within the Fund and allow for expected future mortality improvements.

### Post retirement mortality (retirement in normal health)

	Funded (	Funded (excl CSC)		unded	Unfunded	
Post Retirement	31/03/22	31/03/23	31/03/22	31/03/23	31/03/22	31/03/23
Mortality						
Males						
Future lifetime from age 65 (aged 65 at accounting date)	22.1	22.6	21.6	21.6	22.1	22.6
Future lifetime from age 65 (aged 45 at accounting date)	23.2	23.2	22.6	22.9		
Females						
Future lifetime from age 65 (aged 65 at accounting date)	24.6	24.7	23.9	24.2	24.6	24.7
Future lifetime from age 65 (aged 45 at accounting date)	26.0	25.8	25.4	25.7		

The majority of the Fund's obligations are to provide benefits for the life of a member following retirement, so increases in life expectancy will result in an increase in the approximate split of assets for the Fund as a whole (based on data supplied by the Fund Administering Authority) is shown in the table below. The assets allocated to the employer in the Fund are notional and the assets are assumed to be invested in line with the investments of the Fund set out below for the purposes of calculating the return to be applied to those notional assets. The Fund is large and largely liquid and as a consequence there will be no significant restriction on realising assets if the situation arises. The assets are invested in a diversified spread of investments and the approximate split for the Fund as a whole is included in the disclosures.

The Administering Authority does not invest in property or assets related to itself. It is possible, however, that assets may be invested in shares relating to some of the private sector employers participating in the Fund if it forms part of their balanced investment strategy.

	Funded (	excl CSC)	Funded CSC		
	Asset split at	Asset split at	Asset split at	Asset split at	
	31 March 2022	31 March 2023	31 March 2022	31 March 2023	
	(%)	(%)	(%)	(%)	
Equities	67.5	67.9	68.75	68.18	
Property	6.9	7.2	6.6	7.76	
Government Bonds	9.2	8.8	11.7	10.47	
Corporate Bonds	8.4	7.6	12.6	12.38	
Cash	2.3	3.2	0.35	0.67	
Infrastructure	0	0	0	0.54	
Other	5.7	5.3	0	0	
Total	100.0	100.0	100.0	100.0	

Of the assets shown above for Funded (excl CSC) 4.5% are classified as unquoted equities at 31<sup>st</sup> March 2023.

# Reconciliation of Funded/Unfunded Status to Balance Sheet

As at 31/03/22		Fui		Unfunde	Total		
						d	
	Vale	Foundation	CSC	SRS	VVC		
		School					
	£M's	£M's	£M's	£M's	£M's	£M's	£'Ms
Fair Value of Assets	498.62	6.95	5.025	6.962	0.734	0	518.291
Present Value of	(753.91)	(10.11)	(4.9)	(11.91)	(1.256)	(12.81)	(794.895)
Defined Benefit							
Obligation							
Funded/Unfunded	(255.29)	(3.16)	0.125	(4.948)	(0.521)	(12.81)	(276.605)
status							
Impact of minimum	0	0	0	0	0	0	0
funding requirement /							
asset ceiling							
Asset / (Liability)	(255.29)	(3.16)	0.125	(4.948)	(0.521)	(12.81)	(276.605)
recognised on the							
Balance Sheet							

As at 31/03/23	Funded				Unfunded	Total	
	Vale	Foundation	CSC	SRS	VVC		
		School					
	£M's	£M's	£M's	£M's	£M's	£M's	£'Ms
Fair Value of Assets	510.14	7.04	4.671	7.392	0.768	0	530.011
Present Value of	(563.27)	(7.59)	(3.802)	(8.101)	(0.846)	(11.03)	(594.639)
Defined Benefit							
Obligation							
Funded/Unfunded	(53.13)	(0.55)	0.869	(0.709)	(0.078)	(11.03)	(64.628)
status							

Impact of minimum	0	0	0	0	0	0	0
funding requirement /							
asset ceiling							
Asset / (Liability)	(53.13)	(0.55)	0.869	(0.709)	(0.078)	(11.03)	(64.628)
recognised on the							
Balance Sheet							

The split of the defined benefit obligation at the last valuation date between the various categories of members was as follows:

Active Members	Vale of Glamorgan	Foundation School	CSC	SRS	VVC
	%	%	%	%	%
Active Members	38%	69%	n/a	73%	70%
Deferred Pensioners	17%	8%	n/a	11%	15%
Pensioners	45%	23%	n/a	16%	15%

Employers who leave the Fund (or their guarantor) may have to make an exit payment to meet any shortfall in assets against their pension liabilities. If the employer (or guarantor) is not able to meet this exit payment the liability may in certain circumstances fall on other employers in the Fund. Further the assets at exit in respect of 'Orphan Liabilities' may in retrospect not be sufficient to meet the liabilities. This risk may fall on other employers. 'Orphan Liabilities' are currently a small proportion of the overall liabilities in the Fund.

# Maturity Profile of the Defined Benefit Obligation

The estimated duration of liabilities for the scheme members is set out below.

Duration of Liabilities (in years)	Vale of Glamorgan	Foundation School	CSC	SRS	VVC
2021/22	20.2	22.6	n/a	27.3	27.8
2022/23	17.1	18.4	n/a	22.3	23.1

Breakdown of Amounts recognised in Surplus or Deficit on the Provision of Services and Other Comprehensive Income.

Year Ending 31/03/22	Funded	Unfunded	Total
----------------------	--------	----------	-------

	Vale £M's	Foundati on School £M's	CSC £M's	SRS £M's	VVC £M's	£M's	£M's			
Comprehensive Income and Exp	penditure									
Cost of Services										
Service Cost Comprising										
Current Service Cost*	31.77	0.65	0.251	0.593	0.099	0	33.363			
Past Service Cost (including curtailments)	0.23	0.00	0.201	0	0	0	0.23			
(Gain)/Loss on Settlements	0.00	0	0	0	0	0	0.00			
Financing and Investment Incom	ne									
Net Interest Expense	6.31	0.09	0.001	0.122	0.013	0.29	6.826			
Total post-employment benefits charged to the surplus or deficit on the provision of services	38.31	0.74	0.251	0.715	0.112	0.29	40.418			
Remeasurements in Other Comprehensive Income and Expenditure										
Return on plan assets (in excess of) /below that recognised in net interest	(21.79)	(0.53)	(0.014)	(0.300)	(0.030)	0	(22.664			
Actuarial (gains)/ losses due to change in financial assumptions	(49.17)	(1.01)	(0.331)	(1.024)	(0.116)	(0.32)	(51.971			
Actuarial (gains)/ losses due to changes in demographic assumptions	(7.61)	(0.1)	(0.049)	(0.121)	(0.012)	(0.21)	(8.102)			
Actuarial (gains) / losses due to liability experience	2.36	0.03	0.016	0.029	0.005	(0.07)	2.37			
Total post-employment benefits charged to the comprehensive income and expenditure statement	(76.21)	(1.61)	(0.379)	(1.416)	(0.153)	(0.57)	(80.338			
Total Amount Recognised	(37.90)	(0.87)	(0.128)	(0.701)	(0.041)	(0.28)	(39.92)			
Reversal of net charges made to the surplus or deficit on the provision of services for postemployment benefits in accordance with the Code	(38.31)	(0.74)	(0.251)	(0.715)	(0.111)	(0.29)	(40.417			
Actual amount charged against	Actual amount charged against General Fund and HRA balances for Pensions in year									
Employers' contributions payable to scheme	14.11	0.29	0.034	0.265	0.044	0	14.743			
Retirement benefits payable	0	0	0	0	0	1.13	1.13			
Administration Expenses Allowa	nce									
*The current service cost included an allowance for the administration expenses	0.31	0.0	1 n/a	0.03	0.01	0	0.36			

For Year Ending 31/03/23		Fu	ınded			Unfunded	Total	
	Vale	Foundatio n School	csc	SRS	VVC			
	£M's	£M's	£M's	£M's	£M's	£M's	£M's	
Comprehensive Income and Exp	penditure							
Cost of Services								
Service Cost Comprising								
Current Service Cost*	34.29	0.62	0.278	0.575	0.092	0	35.855	
Past Service Cost (including curtailments)	0	0	0	0	0	0	0	
(Gain)/Loss on Settlements	0	0	0	0	0	0	0	
Financing and Investment Incom	ne							
Net Interest Expense	6.68	0.08	(0.004	0.129	0.014	0.33	7.229	
Total post-employment benefits charged to the surplus or deficit on the provision of services	40.97	0.70	0.274	0.704	0.106	0.33	43.084	
Remeasurements in Other Com	prehensive	Income and E	Expenditu	re				
Return on plan assets (in excess of) /below that recognised in net interest	3.83	0.35	0.517	0.084	0.041	0	4.822	
Actuarial (gains)/ losses due to change in financial assumptions	(286.03)	(3.91)	(1.974	(5.277	(0.570	(1.82)	(299.581)	
Actuarial (gains)/ losses due to changes in demographic assumptions	(1.78)	(0.03)	(0.002	(0.045	(0.005	(0.24)	(2.102)	
Actuarial (gains) / losses due to liability experience	56.80	0.58	0.481	0.575	0.032	1.09	59.558	
Total post-employment benefits charged to the comprehensive income and expenditure statement	(227.18)	(3.01)	(0.978	(4.663	(0.502	(0.97)	(237.303)	
Total Amount Recognised	(186.21)	(2.31)	(0.704	(3.959	(0.396	(0.64)	(194.219)	
Reversal of net charges made to the surplus or deficit on the provision of services for postemployment benefits in accordance with the Code	(40.97)	(0.70)	(0.274	(0.704	(0.106	(0.33)	(43.084)	
Actual amount charged against General Fund and HRA balances for Pensions in year								
Employers' contributions payable to scheme	15.95	0.30	0.041	0.283	0.047	0	16.621	
Retirement benefits payable to pensioners	0	0	0	0	0	1.14	1.14	
Administration Expenses Allowa	nce							

*The current service cost							
included an allowance for	0.45	0.01	n/a	0.04	0.01	0	0.51
the administration expenses							

## Changes to the Present Value of Defined Benefit Obligation during the Period

Year Ended 31/03/22	Funded					Unfunded	Total
	Vale	Foundation	CSC	SRS	VVC		
		School					
	£M's	£M's	£M's	£M's	£M's	£M's	£M's
Opening Defined Benefit	772.63	10.34	4.914	12.143	1.251	14.22	815.498
Obligation							
Current Service Cost	31.77	0.65	0.251	0.593	0.099	0.00	33.363
Interest Expense on defined	16.10	0.22	0.103	0.255	0.027	0.29	16.995
benefit obligation							
Contributions by Participants	4.09	0.08	0.063	0.082	0.014	0.00	4.329
Actuarial (gains)/ losses on	(49.17)	(1.01)	(0.331)	(1.024)	(0.116)	(0.32)	(51.971)
liabilities financial							
assumptions							
Actuarial (gains)/ losses on	(7.61)	(0.1)	(0.05)	(0.121)	(0.012)	(0.21)	(8.103)
liabilities demographic							
assumptions							
Actuarial (gains)/ losses on	2.36	0.03	0.016	0.029	0.005	(0.04)	2.40
liabilities experience							
Net Benefits Paid Out	(16.49)	(0.1)	(0.049)	(0.047)	(0.012)	(1.13)	(17.828)
Past Service Cost (including	0.230	0.00	0.00	0.00	0.00	0.00	0.23
curtailments)							
Net increase in liabilities from	0.00	0.00	0.00	0.00	0.00	0.00	0.00
disposals/ acquisitions							
Settlements	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Closing Defined Benefit Obligation	753.91	10.11	4.917	11.91	1.256	12.81	794.913

Year Ended 31/03/23	Funded					Unfunded	Total
	Vale	Foundati	CSC	SRS	VVC		
		on					
		School					
	£M's	£M's	£M's	£M's	£M's	£M's	£M's
Opening Defined Benefit	753.91	10.11	4.900	11.915	1.256	12.81	794.901
Obligation							
Current Service Cost	34.29	0.62	0.278	0.575	0.092	0.00	35.855
Interest Expense on defined	20.17	0.27	0.132	0.322	0.035	0.33	21.259
benefit obligation							
Contributions by	4.65	0.09	0.076	0.088	0.014	0.00	4.918
Participants							

Actuarial (gains)/ losses on	(286.03)	(3.91)	(1.974)	(5.277)	(0.570)	(1.82)	(299.581)
liabilities financial							
assumptions							
Actuarial (gains)/ losses on	(1.78)	(0.03)	(0.002)	(0.045)	(0.005)	(0.24)	(2,102)
liabilities demographic							
assumptions							
Actuarial (gains)/ losses on	56.80	0.58	0.481	0.575	0.032	1.090	59.558
liabilities experience							
Net Benefits Paid Out	(18.74)	(0.14)	(0.069)	(0.053)	(0.006)	(1.14	(20.148)
Past Service Cost (including	0	0.00	0.00	0.00	0.00	0.00	0
curtailments)							
Net increase in liabilities	0	0.00	0.00	0.00	0.00	0.00	0
from disposals/ acquisitions							
Settlements	0	0.00	0.00	0.00	0.00	0.00	0
Closing Defined Benefit	563.27	7.59	3.822	8.100	0.848	11.03	594.660
Obligation							

## Changes to the Fair Value of Assets during the Accounting Period

Restated Year ended 31/03/22		F		Unfunded	Total		
	Vale	Foundation School	CSC	SRS	VVC		
	£M's	£M's	£M's	£M's	£M's	£M's	£M's
Opening Fair Value of Assets	465.33	6.03	4.878	6.229	0.635	0	483.112
Interest Income on Assets	9.79	0.13	0.103	0.133	0.014	0	10.17
Remeasurement gains/ (losses) on Assets	21.79	0.53	0.014	0.300	0.030	0	22.664
Contributions by the Employer	14.11	0.28	0.034	0.265	0.044	1.13	15.863
Contributions by Participants	4.09	0.08	0.046	0.082	0.013	0	4.312
Net Benefits Paid Out	(16.49)	(0.1)	(0.049)	(0.047)	(0.012)	(1.13)	(17.828)
Net increase in assets from disposals/ acquisitions	0	0	0.00	0.00	0.00	0	0.00
Settlements	0	0	0.00	0.00	0.00	0	0.00
Closing Fair Value of Assets	498.62	6.95	5.026	6.962	0.735	0	518.293

Year ended 31/03/23		F	Unfunded	Total			
	Vale	Foundation	CSC	SRS	VVC		
		School					
	£M's	£M's	£M's	£M's	£M's	£M's	£M's

Opening Fair Value of Assets	498.62	6.95	5.025	6.965	0.734	0	518.274
Interest Income on Assets	13.49	0.19	0.136	0.193	0.021	0	14.030
Remeasurement gains/ (losses) on Assets	(3.83)	(0.35)	(0.517)	(0.084)	(0.041)	0	(4.822)
Contributions by the Employer	15.950	0.3	0.041	0.283	0.047	1.14	17.761
Contributions by Participants	4.650	0.09	0.055	0.088	0.014	0	4.897
Net Benefits Paid Out	(18.74)	(0.14)	(0.069)	(0.053)	(0.006)	(1.14)	(20.148)
Net increase in assets from disposals/ acquisitions	0	0	0.00	0.00	0.00	0	0.00
Settlements	0	0	0.00	0.00	0.00	0	0.00
Closing Fair Value of Assets	510.14	7.04	4.671	7.392	0.769	0	530.012

## Actual Return on Assets

Restated Year ended 31/03/22	Funded					Total
	Vale	Foundation School	CSC	SRS	VVC	
	£M's					
Interest Income on Assets	9.79	0.13	0.102	0.133	0.014	10.169
Remeasurement gains/ (losses) on Assets	21.79	0.53	0.014	0.300	0.030	22.664
Actual Return on Assets	31.58	0.66	0.116	0.433	0.044	32.833

Year ended 31/03/23	Funded					Total
	Vale	Foundation School	CSC	SRS	VVC	
	£M's					
Interest Income on Assets	13.49	0.19	0.136	0.193	0.021	14.030
Remeasurement gains/ (losses) on Assets	(3.83)	(0.35)	(0.517)	(0.84)	(0.041)	(4.822)
Actual Return on Assets	9.66	(0.16)	(0.381)	0.109	(0.020)	9.208

### Sensitivity Analysis of Projected Service Costs 2022/23

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, i.e. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

Projected service cost in the sensitivity analysis below is the projected service cost for the period ending 31st March 2024.

The Sensitivity Analysis is only shown below relating to the main Vale of Glamorgan LGPS pension fund however a similar analysis have been compiled as part of the actuarial report for each pension fund that has been consolidated as part of these accounts.

#### Discount rate assumption

Adjustment to discount rate	+0.1% p.a.	Base figure	-0.1% p.a.
Present value of total obligation (£M)	7.45	7.59	7.73
% change in present value of total obligation	-1.8%		1.9%
Projected service cost (£M)	0.32	0.33	0.34
Approx. % change in projected service cost	-3.3%		3.4%

#### Rate of general increase in salaries

Adjustment to salary increase rate	+0.1% p.a.	Base figure	-0.1% p.a.
Present value of total obligation (£M)	7.61	7.59	7.57
% change in present value of total obligation	0.3%		-0.3%
Projected service cost (£M)	0.33	0.33	0.33
Approx. % change in projected service cost	0.0%		0.0%

#### Rate of increase to pensions and rate of revaluation of pension accounts

Adjustment to pension increase rate	+0.1% p.a.	Base figure	-0.1% p.a.
Present value of total obligation (£M)	7.71	7.59	7.48
% change in present value of total obligation	1.6%		-1.5%
Projected service cost (£M)	0.34	0.33	0.32
Approx. % change in projected service cost	3.4%		-3.3%

#### Post retirement mortality assumption\*

Adjustment to mortality age rating assumption	-1 year	Base figure	+1 year
Present value of total obligation (£M)	7.79	7.59	7.39
% change in present value of total obligation	2.7%		-2.7%
Projected service cost (£M)	0.34	0.33	0.32
Approx. % change in projected service cost	3.5%		-3.5%

<sup>\*</sup>A rating of +1 year means that members are assumed to follow the mortality pattern for the base table for an individual that is 1 year older than them.

#### Teacher's Pension Scheme

The total employer contributions to the Teacher's Pension Scheme in 2022/23 made by the Council were £14.081m. This includes contributions for Teachers appointed by the Governing body. The total employer contributions to the Teacher's Pension Scheme in 2021/22 made by the Council were £13.049m.

A notional fund is used as the basis for calculating the employer's contribution rate paid by local authorities and valuations of the notional fund are undertaken every four years. This scheme is administered by the Teachers' Pensions Agency (TPA). No liability for future payments of these benefits is recognised in the Council's Balance Sheet.

It is projected that the total employer contributions to the Teacher's Pension Scheme in 2023/24 will be approximately £14.873m.

#### 39. Contingent Liabilities

#### Municipal Mutual Insurance Ltd. (MMI)

Municipal Mutual Insurance (MMI) was the main insurer of the public sector prior to it closing its insurance business in 1992. A scheme is in place for any liabilities still outstanding from historic insurance with MMI and therefore a provision has been included in the accounts. Any increase in claims could lead to a further levy being imposed on the Authority by the administrator of MMI in the future; provision for any sum due will be made once such an event becomes likely and can be reasonably assessed. The scheme administrator regularly reviews the scheme and any significant changes in the financial position may lead to a further clawback.

#### **BFCC Pension Liability**

The Council has agreed to guarantee the opening pension liability as shown on the BFCC accounts, this is because the liability relates to its' former employees and the opening deficit is approximately equivalent to a gain shown against the Council's settlement for BFCC. Any additional deficit should be recovered as part of the pension contribution rate set as part of the next triennial actuarial valuation.

### 40. Nature and Extent of Risks Arising From Financial Instruments

The Authority's activities expose it to a variety of financial risks:

- Credit risk the possibility that other parties might fail to pay amounts due to the Authority;
- Liquidity risk the possibility that the Authority might not have funds available to meet its commitments to make payments;
- Market risk the possibility that financial loss might arise for the Authority as a result of changes in such measures as interest rates and stock market movements.

The Authority's overall risk management programme focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the resources available to fund services. The Council has approved the Annual Treasury Management Strategy which includes policies on risk management.

#### Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Authority's customers. Deposits are not made with banks and financial institutions unless they are rated independently and comply with the credit rating as set out in the Treasury Management and Investment Strategy Statement. The Authority's internally managed investments complied with this strategy statement in 2022/23 and the Authority does not expect any losses from non-performance by any of its counterparties in relation to deposits.

The Authority has a cautious approach to risk, with its priority to safeguard capital. During 2021/22 and 2022/23 investments were made with the Debt Management Account Deposit Facility which is guaranteed by the UK Government and UK Local Authorities. The maximum investment sum per Local Authority was £5M and the maximum investment period was 12 months. The Authority also utilised Money Market Funds and Call Accounts with Lloyds (the Council's bankers). Notice Accounts with Santander were introduced during 2021/22. The maximum investment sum with UK institutions was £10m. The investment position at 31st March 2023 is set out below;

	31 March 2022	31 March 2023
	£'000	£'000
UK Debt Management Account Deposit Facility	26,650	27,400
UK Local Authorities	55,500	47,250
Federated Hermes Money Market Fund	100	8,250
CCLA Money Market Fund	4,100	0
Treasury Bills	6,500	9,000
Lloyds Instant Access Deposit Account	10	2,000

Lloyds Monthly Bonus Deposit Account	10	10
Santander Notice Accounts	750	10
Total	93,620	93,920
Reconciliation of Investment Balances		
Short Term Investment	82,200	82,900
Overnight Investments shown as Cash and Cash	11,420	11,020
Equivalents		
Total	93,620	93,920
Short Term Investment Accrued Interest	8	455
Short Term Investment Joint Committees	254	254
	93,882	94,629

#### Liquidity Risk

As the Authority has ready access to borrowings from the money markets and the Public Works Loans Board, there is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. When the Authority borrows money the maturity date determined for the loan is considered on each occasion.

The Authority has one loans of £4M in respect of LOBOs (Lenders Option Borrowers Option). The Lender can increase the interest rate by giving a set period of notice before the interest payment dates in each year, it would then be for the Authority to decide whether to accept the increase or repay the loan. The £4M loan has a full term maturity date of 24<sup>th</sup> February 2054. The maturity analysis of financial liabilities is as follows:

	31 March 2022	31 March 2023
	£'000	£'000
Less than one year	9,163	10,171
Between one and two years	9,902	7,961
Between two and five years	23,145	23,869
More than five years	112,445	106,481
Total	154,655	148,482

#### Market Risk

#### Interest Rate Risk

The Authority is exposed to significant risk in terms of its exposure to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Authority. For instance, a rise in interest rates would have the following effects:

 Borrowings at variable rates – the interest expense charged to the Surplus or Deficit on the Provision of Services will rise;

- Borrowings at fixed rates the fair value of the liabilities borrowings will fall;
- Investments at variables rates the interest income credited to the Surplus or Deficit on the Provision of Services will rise;
- Investments at fixed rates the fair value of the assets will fall.

Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Surplus or Deficit on the Provision of Services and affect the Council Fund Balance. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in Other Comprehensive Income and Expenditure.

The total Government Grant Support receivable by the Authority for future years is indicative only and therefore no amount has been included for this in the table.

The Treasury Management Strategy Statement includes a section on borrowings and the Head of Finance (Section 151 Officer) will monitor the interest rate market and adopt a pragmatic approach to changing circumstances.

If interest rates had been 1% higher with all other variables held constant, the financial effect would be:

	£'000
Increase in interest payable on variable rate borrowings	41
Increase in interest receivable on variable rate investments	(412)
Increase in government grant receivable for financing costs	0
Impact on (Surplus) or Deficit on the Provision of Services	(371)
Share of overall impact credited to the HRA	(146)
Decrease in fair value of fixed rate investment assets	0
Impact on Other Comprehensive Income and Expenditure	0
Decrease in fair value of fixed rate borrowings liabilities (no	(11,545)
impact on the (Surplus) or Deficit on the Provision of Services or	
Other Comprehensive Income and Expenditure)	

To compile the above analysis the Council reviews the following;

- The interest chargeable on LOBO's and other variable rate loans.
- The interest received on investment income in 2022/23.
- Information provided by the Treasury Management Advisor on the projected decrease in fair value of fixed rate borrowings liabilities.

The impact of a 1% fall in interest rates would be as above but with the movements being reversed.

## **The Housing Revenue Account**

## **Housing Revenue Account Income and Expenditure Account**

The HRA Income and Expenditure Statement shows the economic cost in the year of providing housing services in accordance with generally accepted accounting practices, rather than the amount to be funded from rents and government grants. Authorities charge rents to cover expenditure in accordance with the legislative framework; this may be different from the accounting cost. The increase or decrease in the year, on the basis on which rents are raised, is shown in the Movement on the Housing Revenue Account Statement.

2021/22		2022/23	2022/23
£'000		£'000	£'000
	Expenditure		
3,871	Repairs and Maintenance	4,514	
5,469	Supervision and Management	6,083	
209	Rents, Rates, Taxes, & Other Charges	170	
(6,575)	Revaluation charged to CIES	3,724	
1,453	Non-Current Assets Depreciation /Impairment	1,583	
39	Debt Management Costs	40	
180	Increase in Provision for Bad and Doubtful Debts	319	
934	Revenue Expenditure Funded from Capital Under Statute	1,167	
5,580	Total Expenditure		17,600
	Income		
(20,620)	Dwelling Rents	(21,286)	
(153)	Non Dwelling Rents	(156)	
(557)	Charges for Services and Facilities	(685)	
(243)	Contributions towards expenditure	(294)	
(379)	Grant Income	(290)	
(21,952)	Total Income		(22,711)
	Net Expenditure of HRA Services as Included in the Whole Authority CIES		(5,112)
	HRA share of other amounts included in the whole authority Net Expenditure of Continuing Operations but not allocated to specific services		0
(16,372)	Net Expenditure of HRA Services		(5,112)
	HRA share of the operating income and expenditure included in the CIES		
0	(Gain)/ loss on sale of HRA assets		(1,351)
2,879	Interest payable and similar charges		3,120
	Interest and Investment Income		(456)
139	Interest on net defined benefit liability/ (asset)		145
(7,355)	Capital Grants		(6,958)
(20,729)	(Surplus) or deficit for the year on HRA services		(10,612)

#### Movement on the HRA Statement

2021/22		2022/23
£'000		£'000
(12,000)	Balance on the HRA at the end of the previous year	(17,439)
(20,729)	(Surplus) or deficit for the year on the HRA Income and Expenditure Statement	(10,611)
15,290	Adjustments between accounting basis and funding basis under statute	11,564
(5,439)	Increase/(Decrease) during the financial year	(953)
(17,439)	Balance on the HRA at the end of the current year	(16,486)

#### Note to the Statement of Movement on the HRA Balance

#### Adjustments between Accounting Basis and Funding Basis under Statute

	2021/22	2022/23
	£'000	£'000
Revaluation Loss/ Gain on Property, Plant and Equipment	6,574	(3,724)
Charges for depreciation and Impairment of Non Current	(1,453)	(1,583)
Assets		
Capital Grants and Contributions	7,355	6,957
Statutory Provision for the Financing of Capital Investment	1,601	1,618
Revenue Expenditure Funded from Capital Under Statute	(934)	(1,167)
Capital Expenditure charged against HRA	2,701	8,696
Gains / (Losses) on sales of non current assets	0	1,351
Pensions Reserve	(554)	(574)
Accumulated Absences	0	(11)
Total Adjustments	15,290	11,564

#### Summary

The Housing Revenue Account revenue balance at 31st March 2023 was £16.486m.

#### **H1 Gross Dwelling Rent Income**

This is the total dwelling rent income due for the year after allowance is made for voids. During the year 1.56% of the total dwelling rent due was uncollectable due to lettable properties being vacant; in 2021/22 the figure was 1.3%. Average dwelling rents were £105.82 a week in 2022/23 an increase of 2.95% over the previous year.

#### **H2 Rent Rebates**

Assistance with rents is available under the Housing Benefit Scheme for those on low incomes. 48.45% of the Council's tenants receive some help with the costs of rent charges.

### **H3 Housing Stock**

Average Housing Stock over the past ten years is shown in the following table:

2013/14	3,940
2014/15	3,937
2015/16	3,930
2016/17	3,909
2017/18	3,891
2018/19	3,883
2019/20	3,868
2020/21	3,894
2021/22	3,916
2022/23	3,940

The numbers and types of dwelling at 31st March for the past two years are shown below:

Number of Dwellings by Type	At 31st March	At 31st	Additions	Disposals
	2022	March 2023	2022/23	2022/23
1 Bedroom Houses	0	0	0	0
2 Bedroom Houses	322	341	19	0
3 Bedroom Houses	1,558	1,562	4	0
4 or more Bedroom Houses	87	87	0	0
1 Bedroom Bungalows	272	272	0	0
2 Bedroom Bungalows	72	72	0	0
3 Bedroom Bungalows	33	33	0	0
4 or more Bedroom	2	2	0	0
Bungalows				
1 Bedroom Flats	875	875	0	0
2 Bedroom Flats	587	588	1	0
3 Bedroom Flats	93	93	0	0
Other – Hostel	15	15	0	0
Total	3,916	3,940	24	0

The change in stock can be summarised as follows:-

Housing Stock 31 <sup>st</sup> March 2022	3,916
Less: Sold	0
Change of Use	0
New Build	24

#### **H4 Rent Arrears**

During the year 2022/23 rent arrears as a proportion of gross rent income was 10.23% of the amount due, compared to 8.67% in 2021/22. The figures are as follows: -

	2021/22	2022/23
	£'000	£'000
Arrears at 31st March	2,032	2,485

Amounts written off during the year amounted to £1k. The aggregate provision in respect of uncollectable rent and other housing debts is £1.746m (£1.425m in 2021/22).

### **H5 Sale of Council Dwellings/ Administration Costs**

There were no sale of council dwellings during the year. The right to buy scheme was abolished on 26<sup>th</sup> January 2019.

#### **H6 Water Rates**

Total monies collected in respect of water rates were £1.672m (£1.582m in 2021/22). Commission earned on this for 2022/23 was £214k (£183k in 2021/22).

### **H7 Capital Expenditure**

Capital Expenditure of £22.369m has been spent in 2022/23 improving Council Dwellings and building new Council Dwellings, this Capital Expenditure has been taken into account at arriving at the Council Dwellings valuation.

**H8 Capital Funding** 

	2021/22	2022/23
	£'000	£'000
Unsupported Borrowing	0	0
Supported Borrowing – Affordable Housing Grant	0	0
Usable Capital Receipts	0	2,090
Revenue Contributions	2,676	8,725
Major Repairs Reserve	2,770	2,773
Non HRA Reserve	25	16
Section 20 contributions	662	248
Other Capital Grants	3,923	4,169
Total	10,056	18,021

#### **H9 Assets - Depreciation / Impairment**

The charge is broken down as follows:-

Council Dwellings	2021/22	2022/23
	£'000	£'000
Depreciation of Dwellings	1,341	1,404
Depreciation of Other Land and Buildings	108	113
Depreciation of Equipment	4	26

Total	1,453	1 5/3
Impairment	0	0

Council Dwellings / Other are included in note 15 to the main accounts, Property, Plant and Equipment.

#### H10 Pension Reserve

Staff that are employed within the HRA are included in the Vale of Glamorgan Council's share of the Cardiff and Vale of Glamorgan Pension Fund and therefore a proportion of the actuarial adjustments are included in the HRA accounts.

The impact of the principal assumptions used by the independent qualified actuaries in updating the latest valuations of the Fund for IAS 19 are shown below.

	2021/22	2022/23
	£'000	£'000
IAS 19 Adjustment	415	429
Interest on net defined benefit liability/ (asset)	139	145
Contribution from Pension Reserve	554	574

### H11 Major Repairs Allowance

The Major Repairs Allowance is a grant provided by the Welsh Government and is used to fund capital expenditure in the Housing Revenue Account.

	2021/22	2022/23
	£'000	£'000
Opening Balance brought forward	0	0
Grant Received in Year	2,770	2,773
Grant Utilised in Year	(2,770)	(2,773)
Closing Balance Carried Forward	0	0

#### **Trust Funds**

#### **Welsh Church Acts**

The Council is sole trustee of this Fund which was set up on the disestablishment of The Church in Wales. Funds generated from investments and property rents are disbursed in the form of grants to deserving causes on the basis of applications considered by the Welsh Church Act Estate Committee.

	Balance at 31 March 2022	Acquisitions / Disposals	Revaluation	Surplus/ (Deficit)	Balance at 31 March 2023
	£'000	£'000	£'000	£'000	£'000
Accumulated Fund	5,245	0	(99)	12	5,158

The non-current assets of the fund are included at their 31 March 2023 value. The external investments held by the fund are included at their fair value at 31 March 2023.

The Welsh Church Acts fund although not audited as part of the Council audit, will be subject to independent examination by Audit Wales.

# **Group Accounts Vale of Glamorgan Council and Big Fresh Catering Company**

#### Introduction

The 2020/21 Local Authority Accounting Code requires the consolidation of material interests on subsidiaries into group accounts in addition to the preparation of single entity accounts.

The Big Fresh Catering Company (BFCC) is a Local Authority Owned Trading Company that was established on 1<sup>st</sup> January 2020, the principle purpose of the organization is the provision of school meals and other catering services. The Council is the sole shareholder and its shares in the company are valued at £1. The accounts for the Big Fresh Catering Company have been prepared for the period ended 31<sup>st</sup> March 2023. At the date of authorising these draft accounts, the audit of the BFCC accounts has been undertaken and is substantially complete but not finalised therefore the accounts remain in draft status.

During the period a board of directors has been established made up of a number of Council Officers and Members. Due to the accounting requirements for Local Government Pension Schemes the organisation is showing a deficit on the accounts for the period. In practice this deficit is underwritten by the Council and steps to set a contribution rate that recover this deficit will be taken as part of the triennial actuarial valuation of the Pension Fund process.

#### **Basis of Consolidation**

The group accounts have been prepared on the basis of a full consolidation of the financial transactions and balances of the Council and Big Fresh Catering Company Inter-group transactions and balances between the Council and its subsidiary have been eliminated in full.

The BFCC Accounts that have been consolidated into the Group Accounts reflect the 12 months of operation for the Trading Company.

## **Accounting Policies**

The accounts have been prepared in accordance with the accounting policies used in the preparation of the single entity accounts, the exceptions to this approach are detailed below.

#### Value Added Tax

VAT paid by BFCC is accounted for in the Group Comprehensive Income and Expenditure Statement to the extent that it is irrecoverable from HM Revenue and Customs.

## **Group Accounts Comprehensive Income and Expenditure Statement**

	Restated 2021/22			2022/23			2022/23	
Gross Expt.	Income	Net Expt.	Expenditure on Services	Gross Expt.	Income	Net Expt.		
£'000	£'000	£'000		£'000	£'000	£'000		
163,439	46,604	116,835	Learning and Skills	174,475	45,591	128,884		
101,315	31,459	69,856	Social Services	106,709	23,375	83,334		
60,464	25,327	35,137	Visible and Housing Services	65,999	22,372	43,627		
5,580	21,951	(16,371)	Housing Revenue Account (HRA)	17,599	22,710	(5,111)		
7,897	3,543	4,354	Place	8,506	3,106	5,400		
53,690	34,576	19,114	Corporate Resources	57,556	33,637	23,919		
6,000	2,844	3,156	Policy	6,424	2,289	4,141		
4,170	478	3,692	Big Fresh Catering Company (BFCC)	5,873	146	5,726		
402,555	166,782	235,773	Cost of Services	443,141	153,226	289,914		
,,,,,,,	,		Other operating expenditure	•	,	·		
3,174	0	3,174	Town and Community Council Precepts	3,270	0	3,270		
17,669	0	17,669	South Wales Police Authority	18,724	0	18,724		
6,743	0	6,743	South Wales Fire Authority	6,918	0	6,918		
106	0	106	Other Levies and Contributions	115	0	115		
10,078	0	10,078	(Gains)/losses on the disposal of non- 4,338		0	4,338		
10,070	0	10,070	current assets			4,330		
			Financing and investment income and					
			expenditure					
6,916	0	6,916		6,751	0	6,751		
6,891	0	6,891	Net interest on defined benefit liability	7,307	0	7,307		
7	0	7	Revaluation of Investment Properties	205	0	205		
0	344	(344)	Interest receivable and other income	88	1,882	(1,794)		
	25.222	(0.7.000)	Taxation and non-specific grant income		22.42.4	(22, 42,4)		
0	95,022	(95,022)	Council Tax income (Note 13)	0	98,494	(98,494)		
0	43,918	(43,918)	Non domestic rates (Note 14)	0	47,950	(47,950)		
0	126,846	(126,846)	Revenue Support grants	0	138,065	(138,065)		
0	1,249	(1,249)	Council Tax grant	0	104	(104)		
149	31	(31)	Deferred Tax  Corporation Tax (Note C16)	0	104	(104)		
0	54,885	(54,885)	Corporation Tax (Note G16) Capital grants and contributions	0	54,774	(54,774)		
		,	(Surplus) or Deficit on the Provision of					
454,288	489,077	(34,789)	Services	490,857	494,495	(3,639)		
		(44,323)	(Surplus)/Deficit on revaluation of non current assets (Note 15)			(23,157)		
		0	Impairment losses on non current assets charged to the Revaluation Reserve (Note 15)			31		

(81,:	Remeasurements of the net defined benefit liability/(asset) (Note G14)	(240,249)
	0 Income Tax Relating to Other Comprehensive Income	735
(125,	620) Other Comprehensive Income and Expenditure	(262,640)
(160,	409) Total Comprehensive Income and Expenditure	(266,279)

## **Group Accounts Movement in Reserves Statement 2021/22 and 2022/23**

Movement in Reserves Statement	Council Fund & Earmarked Reserves	Housing Revenue Account	Capital Receipts Reserve	Capital Grants Unapplied Account	Total Usable Reserves	Unusable Reserves	Group Entity Unusable Reserves	Total Group Reserves
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Balance as at 31 <sup>st</sup> March 2021	92,245	12,000	13,392	6,008	123,645	210,282	(2,096)	331,831
Total Comprehensive Income and Expenditure	14,287	20,728	0	0	35,015	124,509	885	160,409
Adjustments between accounting basis and funding basis under regulations (Note 10)	4,235	(15,289)	(1,548)	(1,457)	(14,059)	14,059	0	0
Increase/(Decrease) in 2021/22	18,522	5,439	(1,548)	(1,457)	20,956	138,568	885	160,409
Balance as at 31 <sup>st</sup> March 2022	110,767	17,439	11,844	4,551	144,601	348,850	(1,211)	492,240
Total Comprehensive Income and Expenditure	(6,494)	10,611	0	0	4,117	260,435	1,727	266,279
Adjustments between accounting basis and funding basis under regulations (Note 10)	(7,885)	(11,564)	(1,210)	2,878	(17,781)	17,781	0	0
Increase/(Decrease) in 2022/23	(14,379)	(953)	(1,210)	2,878	(13,664)	278,216	1,727	266,279
Balance as at 31 <sup>st</sup> March 2023	96,388	16,486	10,634	7,429	130,937	627,066	516	758,519

## **Group Accounts Balance Sheet**

31 March 2022		Notes	31 March 2023
£'000			£'000
822,258	Property, Plant and Equipment	G7	887,513
2,454	Joint Committee Investment Properties	33	5,390
170			636
352	Intangible Assets		323
2	Long Term Investments	19	2
685	Deferred Tax Asset		0
2,880	Long Term Debtors	19	6,064
828,801	Long Term Assets		899,928
82,462	Short Term Investment	19	83,729
0	Assets Held for Sale	17	0
1,238	Inventories		1,390
113	Deferred Tax Asset		152
76,758	Short Term Debtors	G9	61,240
21,904	Cash and Cash Equivalents	G10	21,223
182,475	Current Assets		167,734
9,163	Short Term Borrowing	19	11,267
50,301	Short Term Creditors	G11	58,756
1,611	Provisions (Short Term)	23	1,664
596	,		622
13,410	Grants Receipts in Advance – Capital	31	9,768
75,081	Current Liabilities		82,077
501	Provisions (Long Term)	23	497
	Long Term Borrowing	19	138,144
8,720	Other Long Term Liabilities	24	10,013
279,354	Other Long Term Liabilities (Pensions)	G14	65,122
9,888	Grants Receipts in Advance - Capital (Long Term)	31	13,290
443,955	Long Term Liabilities		227,066
492,240	Net Assets		758,519
144,601		25	130,937
	Unusable Reserves	G13	627,582
492,240	Total Reserves		758,519

## **Group Accounts Cash flow Statement**

31 March 2022		Notes	31 March 2023
£'000			£'000
34,789	Net surplus or (deficit) on the provision of services		3,639
47,010	Adjustments to net surplus or deficit on the provision of services for non-cash movements	G15	67,280
	Adjustments for items that are investing and financing activities		
(1,098)	Proceeds from the sale of property, plant and equipment and intangible assets.		(2,494)
(56,342)	Any items which the cash effects are investing or financing cashflows		(51,894)
(57,440)	Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities		(54,388)
24,359	Net cash flows from Operating Activities		16,531
	Investing Activities		
(59,210)	Purchase of property, plant and equipment and intangible assets.		(77,640)
248	Proceeds from the sale of property, plant and equipment and intangible assets.		3,344
(13,477)	Purchase of short term/long term investments		(866)
(3,133)	Other payments for investing activities		(240)
(0)	Proceeds from short term/long term investments		(0)
43,363	Other Receipts from Investing Activities		59,370
(32,209)	Net Cashflow from Investing Activities		(16,032)
	Financing Activities		
611	Repayments of Short and Long Term Borrowing		(5,140)
1,417	Other Payments for Financing Activities		3,960
2,028	Net cash flows from Financing Activities		(1,180)
(5,822)	Net increase or decrease in cash and cash equivalents		(681)
27,726			21,904
21,904	Cash and cash equivalents at the end of the reporting period		21,223

## **Group Accounts Notes to the Financial Statements**

The following notes to the Financial Statements have been adjusted to include details relating to the Vale of Glamorgan Council and The Big Fresh Catering Company (BFCC) as a group.

G1. Employee Emoluments Remuneration over £60k

Remuneration	2022/23	2022/23	2022/23	2022/23
Band	Number of	Number of	Number of	Total
	Teaching	Non	BFCC	Number of
	Employees	Teaching	Employees	Employees
		Employees		
£60,000-£64,999	24	22	0	46
£65,000-£69,999	23	2	1	26
£70,000-£74,999	13	0	0	13
£75,000-£79,999	13	2	0	15
£80,000-£84,999	6	6	0	12
£85,000-£89,999	3	2	0	5
£90,000-£94,999	2	2	0	4
£95,000-£99,999	0	2	0	2
£100,000-£104,999	3	0	0	3
£105,000-£109,999	0	3	0	3
£110,000-£114,999	0	0	0	0
£115,000-£119,999	0	0	0	0
£120,000-£124,999	2	0	0	2
£125,000-£129,999	0	0	0	0
£130,000-£134,999	0	0	0	0
£135,000-£139,999	2	0	0	2
£140,000-£144,999	0	1	0	1
£145,000-£149,999	1	0	0	1
Total	92	42	1	135

The Directors of BFCC during the accounting period are set out below. With the exception of the Managing Director post Directors did not receive any additional remuneration in excess of the amount disclosed in the Single Entity Accounts for their roles in the BFCC. The Managing Director of BFCC is a remunerated post and is included in the table above.

Director	Date Appointed
Head of Strategy, Community Learning and Resources	11/09/2019
Cllr Rhiannon Birch (Cabinet Member for Learning and Culture)	01/06/2022
Head of Sully Primary School	31/01/2022

Head of St Richard Gwyn	02/03/2023
Managing Director BFCC	01/01/2020
J J Sommerin	01/07/2021

#### G2. Exit Payments

There are no Exit Payments in the Group other than those set out in Note 30 of the Single Entity accounts.

#### G3. Members Allowances

The Members allowances for 2022/23 are as shown in Note 28 of the Single Entity Accounts.

#### G4. Related Parties

The Related Party transactions are included in Note 35 of the Single Entity Accounts.

#### G5. External Audit Costs

	Restated 2021/22	2022/23
	£'000	£'000
Fees payable to Audit Wales with regard to external audit	171	197
services carried out by the appointed auditor.		
Fees payable to Audit Wales in respect of performance work	101	106
Fees payable to Audit Wales for the certification of grant claims	45	60
and returns		
Fees payable in respect of other services provided by Audit	0	0
Wales.		
Fees payable in respect of External Audit of BFCC by	10	14
Advantage Accountancy and Advisory Limited		
Total	327	377

#### G6. Leases

There are no leases in the Group other than those shown in Notes 36 and 37 of the single entity accounts. The Catering Equipment leased to the BFCC by the Vale of Glamorgan in 2021/22 and 2022/23 has been excluded from the Group Accounts as an Intra-company transaction Note 37 is restated below to reflect this adjustment.

	2021/22 Land	2021/22	2022/23 Land	2022/23
	and Buildings	Other Leases	and Buildings	Other Leases
	£'000	£'000	£'000	£'000
Within 1 year	437	0	412	0
Between 1 and 5 years	1,244	0	1,182	0
After 5 years	8,659	0	8,403	0
Total	10,340	0	9,997	0

## **G7.** Property Plant and Equipment

In addition to the Property Plant and Equipment shown in Note 15 of the single entity accounts. The BFCC holds £16k of Equipment as a Tangible Asset.

Summary of Property Plant and Equipment Group Accounts	Council	Land & Buildings	Vehicle Plant & Equipment	Community Asset	Assets under Construction	Surplus Assets	Total
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Cost or Valuation as at 31 March 2022 Single Entity	204,690	492,032	36,287	3,868	39,831	3,236	779,944
BFCC Cost or Valuation	0	0	25	0	0	0	25
Cost or Valuation as at 31 March 2022 Group Accounts	204,690	492,032	36,312	3,868	39,831	3,236	779,969
Accumulated Depreciation and Impairment as at 31 March 2022 Single Entity	(1)	(665)	(18,211)	0	0	(36)	(18,913)
BFCC Accumulated Depreciation	0	0	(9)	0	0	0	(9)
Accumulated Depreciation and Impairment as at 31 March 2022 Group	(1)	(665)	(18,220)	0	0	(36)	(18,922)
Net Book Value 2020/21	Council	Land & Buildings	Vehicle Plant & Equipment	Community Asset	Assets under Construction	Surplus Assets	Total
At 31 March 2023	204,689	491,367	18,092	3,868	39,831	3,200	761,047

Reconciliation to Balance Sheet	2022/23
	£'000
Infrastructure Assets	126,466
Other Property, Plant and Equipment	761,047
Total Property Plant and Equipment Assets	887,513

### **G8.** Financial Instruments

The BFCC only invests in basic financial instruments transactions that result in the recognition of financial assets and liabilities like trade and other accounts receivable and payables.

## G9. Debtors

	31 March 2022	31 March 2023
	Restated	
	£'000	£'000
Central government bodies	50,079	33,232
Other local authorities	9,613	13,762
NHS bodies	2,811	2,249
Council Tax Payers	3,671	9,543
General	18,274	11,349
Provision for Bad Debts	(7,691)	(8,895)
Total	76,757	61,240

G10. Cash and Cash Equivalents

	31/03/2022	31/03/2023
	£'000	£'000
Cash held by the Authority and at Bank	3,777	4,103
Joint Committee Cash	5,783	4,429
Short-term Investment	11,420	11,020
BFCC Cash	924	1,671
Total Cash and Cash Equivalents	21,904	21,223

## G11. Creditors

	31/3/2022	31 March 2023
	£'000	£'000
Central government bodies	11,484	6,434
Other local authorities	13,052	10,270
NHS bodies	285	377
Prepayments of Council Tax	1,208	1,226
General	17,409	35,198
Receipts in advance	3,210	622
Accumulated absences	3,653	4,629
Total	50,301	58,756

### G12. Provisions

	Total Single	BFCC	Total Group
	Entity		<b>Provisions</b>
	£'000		
Balance at 1 April 2022	2,108	4	2,112
Additional provisions made	49	0	49
Amounts used / Transfer out	0	0	0
Balance at 1 April 2023	2,157	4	2,161
Short Term Provisions	1,660	4	1,664
Long Term Provisions	497	0	497

## G13. Unusable Reserves

Restated		31/03/23
31/03/22		
£'000		£'000
116,370	Revaluation Reserve	137,305
511,993	Capital Adjustment Account	559,180
(107)	Financial Instruments Adjustment Account	(173)
861	Deferred Capital Receipts Reserve	11
(276,615)	Pensions Reserve	(65,122)
(3,653)	Accumulated Absences Account	(4,627)
(1,211)	Group Entity BFCC Reserves	1,008
347,638	Total Unusable Reserves	627,582

### G14. Pension Assets and Liabilities

A summary of the various Joint Committees and Pension Fund Elements that make up the Pension Funding Liability included in the Group Accounts Balance Sheet is set out below.

Pension Liability	31 March	31 March
	2022	2023
	£'000	£'000
Vale of Glamorgan Council Pension (Liability)	(268,100)	(64,160)
Funded and Unfunded		
Vale, Valleys and Cardiff Regional Adoption	(532)	(80)
Service Joint Committee Pension (Liability)		

Shared Regulatory Service Joint Committee	(4,948)	(709)
Pension (Liability)		
Central South Consortium Joint Committee	125	869
Pension Asset/(Liability)*		
Foundation School Pension (Liability)	(3,160)	(550)
BFCC Pension Liability**	(2,739)	(492)
Total Pension Liability	(279,354)	(65,122)

<sup>\*</sup>The administering body for the Central South Consortium Joint Committee Pension Fund is Rhondda Cynon Taf County Council.

The Employer's regular contributions to the Fund for the accounting period ending 31 March 2024 are set out in the table below. Additional contributions may also become due in respect of any employer discretions to enhance members' benefits in the Fund over the next accounting period.

	Year ended 31st March		
	2024		
	(£M)		
Single Entity Accounts	15.707		
BFCC	0.34		
Total	16.047		

There are no Unfunded Pensions in the Group Accounts other than those included in Note 38 of the Single Entity Accounts.

The assumptions for the Group Accounts are in line with those recorded in the Single Entity Accounts except where stated below.

As at 31/03/22	Vale of	Big Fresh	Total
	Glamorgan	Catering	
	Single Entity	Company	
	Accounts		
	£M's	£M's	£M's
Fair Value of Assets	518.291	5.373	523.664
Present Value of Defined Benefit	(794.895)	(8.112)	(803.007)
Obligation			
Funded/Unfunded status*	(276.605)	(2.739)	(279.344)
Impact of minimum funding requirement /	0	0	0
asset ceiling			
Asset / (Liability) recognised on the	(276.605)	(2.739)	(279.344)
Balance Sheet			

As at 31/03/23	Vale of	Big Fresh	Total
	Glamorgan	Catering	
	Single Entity	Company	
	Accounts		
	£M's	£M's	£M's
Fair Value of Assets	530.011	5.692	535.703
Present Value of Defined Benefit	(594.639)	(6.184)	(600.823)
Obligation			
Funded/Unfunded status*	(64.628)	(0.492)	(65.120)
Impact of minimum funding requirement /	0	0	0
asset ceiling			
Asset / (Liability) recognised on the	(64.628)	(0.492)	(65.120)
Balance Sheet			

Active Members	Vale Funded	Vale Unfunded	Foundation School	SRS	RAS	BFCC
	%	%	%	%	%	%
Active Members	41%	0	65%	78%	61%	79%
Deferred Pensioners	18%	0	10%	11%	15%	10%
Pensioners	41%	100%	25%	11%	24%	11%

We do not have the split of membership for the CSC Joint Committee Pension

The duration of liabilities for the scheme members is set out below.

Duration of liabilities	Vale of Glamorgan*	Foundation School	CSC	SRS	RAS	BFCC
Liability in years	20.2	22.6	n/a	27.3	27.8	19.1

Breakdown of Am Comprehensive Ir	nounts recognised in	n Surplus or Deficit	t on the Provision	of Services and	Other

For Year Ending 31/03/22	£M's	£M's	£M's
Comprehensive Income and Expenditure	Single Entity Accounts	BFCC	Total Group Pensions
Cost of Services			
Service Cost Comprising			
Current Service Cost*	33.363	0.834	34.197
Past Service Cost (including curtailments)	0.23	0	0.23
(Gain)/Loss on Settlements	0	0	0
Financing and Investment Income			
Net Interest Expense	6.826	0.066	6.892
Total post-employment benefits charged to the surplus or deficit on the provision of services	40.418	0.9	41.318
Remeasurements in Other Comprehensive Income and	Expenditure		
Return on plan assets (in excess of) /below that recognised in net interest	(22.664)	(0.398)	(23.062)
Actuarial (gains)/ losses due to change in financial assumptions	(51.971)	0.647	(51.324)
Actuarial (gains)/ losses due to changes in demographic assumptions	(8.102)	(0.082)	(8.184)
Actuarial (gains) / losses due to liability experience	2.37	0.015	2.385
Total post-employment benefits charged to the comprehensive income and expenditure statement	(80.338)	(1.11)	(81.448)
Total Amount Recognised	(39.92)	(0.212)	(40.132)
Reversal of net charges made to the surplus or deficit on the provision of services for post-employment benefits in accordance with the Code	(40.417)	(0.9)	(41.317)
Actual amount charged against General Fund and HRA Pensions in year	balances for		
Employers' contributions payable to scheme	14.733	0.327	15.06
Retirement benefits payable to pensioners	1.130	0	1.130
Administration Allowance *The current service cost included an allowance for the administration expenses	0.36	0.009	0.369

For Year Ending 31/03/23	£M's	£M's	£M's
Comprehensive Income and Expenditure	Single Entity Accounts	BFCC	Total Group Pensions
Cost of Services			
Service Cost Comprising			
Current Service Cost*	35.855	1.055	36.910
Past Service Cost (including curtailments)	0	0	0
(Gain)/Loss on Settlements	0	0	0
Financing and Investment Income			
Net Interest Expense	7.229	0.068	7.297
Total post-employment benefits charged to the surplus or deficit on the provision of services	43.084	1.123	44.207
Remeasurements in Other Comprehensive Income and	Expenditure		
Return on plan assets (in excess of) /below that recognised in net interest	4.822	0.382	5.204
Actuarial (gains)/ losses due to change in financial assumptions	(299.578)	(3.813)	(303.391)
Actuarial (gains)/ losses due to changes in demographic assumptions	(2.102)	(0.038)	(2.140)
Actuarial (gains) / losses due to liability experience	59.558	0.529	60.087
Total post-employment benefits charged to the comprehensive income and expenditure statement	(237.300)	(2.94)	(240.240)
Total Amount Recognised	(194.216)	(1.82)	(196.033)
Reversal of net charges made to the surplus or deficit on the provision of services for post-employment benefits in accordance with the Code	43.084	1.12	44.207
Actual amount charged against General Fund and HRA Pensions in year	balances for		
Employers' contributions payable to scheme	16.621	0.430	17.051
Retirement benefits payable to pensioners	1.140	0	1.140
Administration Allowance *The current service cost included an allowance for the administration expenses	0.510	0.014	0.524

## Changes to the Present Value of Defined Benefit Obligation during the Period

Year Ended 31/03/22	Single Entity	BFCC	Total
	Accounts		Group
			Pension
	£M's	£M's	£M's
Opening Defined Benefit Obligation	815.498	7.738	823.236
Current Service Cost	33.363	0.834	34.197
Interest Expense on defined benefit	16.995	0.164	17.159
obligation			
Contributions by Participants	4.329	0.101	4.43
Actuarial (gains)/ losses on liabilities	(51.971)	(0.647)	(52.618)
financial assumptions			
Actuarial (gains)/ losses on liabilities	(8.103)	(0.082)	(8.185)
demographic assumptions			
Actuarial (gains)/ losses on liabilities	2.4	0.015	2.415
experience			
Net Benefits Paid Out	(17.828)	(0.011)	(17.839)
Past Service Cost (including curtailments)	0.23	0	0.23
Net increase in liabilities from disposals/	0	0	0
acquisitions			
Settlements	0	0	0
Closing Defined Benefit Obligation	794.913	8.112	803.025

Year Ended 31/03/23	Single Entity	BFCC	Total
	Accounts		Group
			Pension
	£M's	£M's	£M's
Opening Defined Benefit Obligation	794.895	8.112	803.007
Current Service Cost	35.855	1.055	36.910
Interest Expense on defined benefit	21.259	0.221	21.480
obligation			
Contributions by Participants	4.918	0.13	5.048
Actuarial (gains)/ losses on liabilities	(299.578)	(3.813)	(303.391)
financial assumptions			
Actuarial (gains)/ losses on liabilities	(2.102)	(0.038)	(2.140)
demographic assumptions			

Actuarial (gains)/ losses on liabilities	59.558	0.529	60.087
experience			
Net Benefits Paid Out	(20.148)	(0.012)	(20.160)
Past Service Cost (including curtailments)	0	0	0
Net increase in liabilities from disposals/	0	0	0
acquisitions			
Settlements	0	0	0
Closing Defined Benefit Obligation	594.657	6.184	600.841

## Changes to the Fair Value of Assets during the Accounting Period

Year ended 31/03/22	Single Entity	BFCC	Total
	Accounts		
	£M's	£M's	£M's
Opening Fair Value of Assets	483.112	4.46	487.572
Interest Income on Assets	10.17	0.098	10.268
Remeasurement gains/ (losses) on Assets	22.664	0.398	23.062
Contributions by the Employer	15.863	0.327	16.19
Contributions by Participants	4.312	0.101	4.413
Net Benefits Paid Out	(17.828)	(0.011)	(17.839)
Net increase in assets from disposals/	0	0	0
acquisitions			
Settlements	0	0	0
Closing Fair Value of Assets	518.293	5.373	523.666

Year ended 31/03/23	Single Entity	BFCC	Total
	Accounts		
	£M's	£M's	£M's
Opening Fair Value of Assets	518.294	5.373	523.667
Interest Income on Assets	14.030	0.153	14.183
Remeasurement gains/ (losses) on Assets	(4.822)	(0.382)	(5.204)
Contributions by the Employer	17.761	0.43	18.191
Contributions by Participants	4.897	0.13	5.027
Net Benefits Paid Out	(20.148)	(0.012)	(20.160)
Net increase in assets from disposals/	0	0	0
acquisitions			
Settlements	0	0	0
Closing Fair Value of Assets	530.012	5.692	535.704

## **Actual Return on Assets**

Year ended 31/03/21	Single Entity	BFCC	Total
	Accounts		
	£M's	£M's	£M's
Interest Income on Assets	10.170	0.098	10.268
Remeasurement gains/ (losses) on Assets	22.664	0.398	23.062
Actual Return on Assets	32.834	0.496	33.330

Year ended 31/03/22	Single Entity	BFCC	Total
	Accounts		
	£M's	£M's	£M's
Interest Income on Assets	14.030	0.153	14.183
Remeasurement gains/ (losses) on Assets	(4.822)	(0.382)	(5.204)
Actual Return on Assets	9.208	0.229	8.979

## G15. Cash Flow Statement - Operating Activities

The cash flows for operating activities include the following items:

2021/22		2022/23
£'000		£'000
319	Interest Received	1,530
(6,875)	Interest Paid	(6,531)

The surplus or deficit on the provision of services has been adjusted for the following non-cash movements:

2021/22		2022/23
£'000		£'000
11,481	Depreciation and Impairment and Downward Valuations	25,241
78	Amortisation	81
0	Soft Loans (non-subsidiary)	0
850	Deferred revenue/deferred payment agreements (IFRS 15)	0
13,555	Increase / (Decrease) in creditors	9,884
(15,544)	(Increase) / Decrease in debtors	411
285	(Increase) / Decrease in inventories	(126)
25,129	Movement in pension liability	26,014

47,010	Adjustments to net surplus or deficit on the provision of services for non-cash movements.	67,280
47.040	Adjustments to not complete ou definit on the provision of	67 200
	assets held for sale, sold or de-recognised	
11,176	Carrying amount of non-current assets and non current	6,832
	the provision of services	
0	Other non-cash items charged to the net surplus or deficit on	(1,057)

## G16. Taxation

Big Fresh Catering Company	31/3/2022	31/3/2023
	£'000	£'000
Corporation Tax	137	81
Current Tax on Profits for the year	(1)	0
Total Current Tax	136	81
Deferred Tax	(167)	(173)
Changes to Tax Rates	0	0
Adjustments in Respect of Prior Year	0	0
Total Deferred Tax	(167)	(173)
Taxation on Ordinary Activities	(31)	(92)

Deferred Taxation 2021/22	Asset	Liability
	£'000	£'000
Deferred Tax Asset on Pension Deficit	685	0
Accelerated Capital Allowances	0	4
Total Deferred Taxation	685	4

Deferred Taxation 2022/23	Asset	Liability
	£'000	£'000
Deferred Tax Asset on Pension Deficit	123	0
Accelerated Capital Allowances	0	4
Total Deferred Taxation	123	4

## **Glossary**

### **Accounting Period**

The period of time covered by the accounts, typically a period of twelve months commencing on 1 April. The end of the accounting period is the balance sheet date.

### **Accounting Policies**

The specific principles, bases, conventions, rules & practices applied by the Council in preparing & presenting its financial statements.

#### Accruals

Amounts included in the final accounts to recognise revenue and capital income and expenditure earned or incurred in the financial year, but for which actual payment had not been received or made as at 31 March.

#### **Actuarial Gains and Losses**

For a defined benefit pension scheme, the changes in actuarial surpluses or deficits that arise because the events have not coincided with the actuarial assumptions made for the last valuation (experience gains and losses); or the actuarial assumptions have varied.

#### **Amortisation**

The gradual elimination of a liability, such as a loan, in regular payments over a specified period of time. Such payments must be sufficient to cover both principal & interest.

#### Asset

An item having value to the authority in monetary terms. Assets are classed as either current or non current:

- A **current** asset will be consumed or cease to have material value within the next financial year (e.g. cash and stock);
- A **non current** asset provides benefits to the Authority and to the services it provides for a period of more than one year and may be tangible e.g. a school building, or intangible, e.g. computer software licences.

#### **Assets Under Construction**

The cost of work performed on an incomplete project at the balance sheet date, which should be accounted for.

#### **Balance Sheet**

A statement of the recorded assets, liabilities and reserves at the end of the accounting period.

#### **Beacon Valuation**

This approach is designed to value large groups of properties which are of similar design, age or construction. In essence, this approach comprises three stages:

- a) Dividing the stock into Asset Groups (large groupings of properties such as a housing estate or groups of estates);
- b) Sub-dividing these Asset Groups into Archetype Groups (dwellings within the Asset Groups which have similar characteristics and;
- c) Selecting a Beacon Property an actual property which is representative of its Archetype group.

### **Capital Financing**

Funds obtained to pay for capital expenditure. There are various methods of financing capital expenditure including borrowing, leasing, direct revenue financing, usable capital receipts, capital grants, capital contributions, revenue reserves and earmarked reserves.

### **Capital Receipt**

The income from the disposal of land or other non current assets.

### **Cash Equivalents**

Short-term, highly liquid investments that are readily convertible to known amounts of cash & which are subject to an insignificant risk of changes in value.

### **Community Assets**

Assets that the Council plans to hold in perpetuity, that have no determinable useful life, and that may have restrictions on their disposal. Examples of community assets are parks and historical buildings.

### **Comprehensive Income and Expenditure Account**

The revenue account of the Council that reports the net cost for the year of the functions for which it is responsible, and demonstrates how that cost has been financed from precepts, grants and other income.

### **Contingent Asset**

A contingent asset is a likely asset arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Authority's control.

### **Contingent Liability**

A contingent liability is either a potential obligation arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Authority's control; or a present obligation arising from past events where it is not probable that a transfer of economic benefits will be required, or the amount of the obligation cannot be measured with sufficient reliability.

### Creditor

Amount owed by the Council for works done, goods received or services rendered within the accounting period, but for which payment has not been made by the end of that accounting period.

### **Current Service Cost (Pensions)**

The increase in the present value of a defined benefit pension scheme's liabilities, expected to arise from employee service in the current period.

### **Debtor**

Amount owed to the Council for works done, goods received or services rendered within the accounting period, but for which payment has not been received by the end of that accounting period.

### **Defined Benefit Pension Scheme**

Pension schemes in which the benefits received by the participants are independent of the contributions paid and are not directly related to the investments of the scheme.

### **Depreciated Replacement Cost (DRC)**

A method of valuation which gives a recognised approximation for the market value of specialised properties. It is an estimate of the market value for the existing use of the land, plus the current gross replacement costs for the building less an allowance for physical deterioration of the asset to its current equivalent physical state.

### **Depreciation**

The measure of the cost of the wearing out, consumption or other reduction in the useful economic life of the Authority's non current assets during the accounting period, whether from use, the passage of time, or obsolescence through technological or other changes.

### Discretionary Benefits (Pensions)

Retirement benefits which the employer has no legal, contractual or constructive obligation to award and are awarded under the Authority's discretionary powers such as The Local Government Pension Scheme (Benefits, Membership & Contributions) Regulations 2007.

### **Effective Interest Rate**

This is the rate of interest needed to discount the estimated stream of principal and interest cash flows through the expected life of a financial instrument to equal the amount at initial recognition.

### **Employee Benefits**

All forms of consideration given by the Council in exchange for service rendered by its employees.

### **Events After The Balance Sheet Date**

Events after the balance sheet date are those events, favourable or unfavourable, that arise between the balance sheet date and the date when the Statement of Accounts is authorised for issue.

### **Exceptional Items**

Material items which derive from affairs or transactions that fall within the ordinary activities of the Authority and which need to be disclosed separately by virtue of their size or incidence to give fair presentation of the accounts.

### Existing Use Value (EUV)

The estimated amount for which a property should exchange on the date of valuation between a willing buyer and a willing seller in an arm's-length transaction, after proper marketing wherein the parties had acted knowledgeably, prudently and without compulsion. It assumes that the buyer is granted vacant possession of all parts of the property required by the business and disregarding potential alternative uses and any other characteristics of the property that would cause its market value to differ from that needed to replace the remaining service potential at least cost.

### **Expected Return on Pension Assets**

For a funded defined benefit scheme, this is the average rate of return, including both income and changes in fair value but net of scheme expenses, which is expected over the remaining life of the related obligation on the actual assets held by the scheme.

### **Extraordinary Items**

Material items, having a high degree of abnormality, which derive from events or transactions that fall outside the ordinary activities of the authority and which are not expected to recur. They do not include exceptional items, nor do they include prior period items merely because they relate to a prior period.

### Fair Value

The fair value of an asset is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's-length transaction.

### Financial Instrument

Any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another. The term covers both financial assets and financial liabilities, from straightforward trade receivables (invoices owing) and trade payables (invoices owed) to complex derivatives and embedded derivatives.

### **Going Concern**

The concept that the statement of accounts are prepared on the assumption that the Council will continue in operational existence for the foreseeable future.

### Gross Carrying Amount (GCA)

This is the value of the land, building or other category of non current asset as per the latest valuation including any enhancements but before allowing for any depreciation or impairments.

### **Housing Revenue Account (HRA)**

A separate account to the Council Fund that includes the expenditure and income arising from the provision of housing accommodation by the Authority.

### **Impairment**

A reduction in the value of a non current asset to below its carrying amount on the balance sheet. Impairment may be caused by a consumption of economic benefit (economic benefit impairment) or a general fall in prices.

### Infrastructure Assets

Non current assets belonging to the Authority that cannot be transferred or sold, on which expenditure is only recoverable by continued use of the asset created. Examples are highways, footpaths and bridges.

### Intangible Assets

An intangible asset is an identifiable non-monetary asset without physical substance. Intangible assets most frequently found in local authorities are computer software.

### **Inventories**

Items of raw materials and stores an authority has procured and holds in expectation of future use.

### Liability

A liability is where the Council owes payment to an individual or another organisation.

- A **current** liability is an amount which will become payable or could be called in within the next accounting period, e.g. creditors or cash overdrawn.
- A **deferred** liability is an amount which by arrangement is payable beyond the next year at some point in the future or to be paid off by an annual sum over a period of time.

### **Materiality**

The concept that the Statement of Accounts should contain all amounts which, if omitted, or misstated, could be expected to lead to a distortion of the financial statements and ultimately mislead a user of the accounts.

### Minimum Revenue Provision (MRP)

The minimum amount, which must be charged to the revenue account each year in order to provide for the repayment of loans and other amounts borrowed by the Council.

### National Non-Domestic Rates (NNDR)

The National Non-Domestic Rate is a levy on businesses, based on a national rate in the pound set by the government and multiplied by the assessed rateable value of the premises they occupy. It is collected by the Council on behalf of central government and then redistributed back to support the cost of services.

### **Net Book Value**

The amount at which non current assets are included in the balance sheet, i.e. their historical costs or current value less the cumulative amounts provided for depreciation and impairment.

### **Operating Lease**

A lease where the ownership of the non current asset remains with the lessor.

### Past Service Cost (Pensions)

For a defined benefit pension scheme, the increase in the present value of the scheme liabilities related to employee service in prior periods arising in the current period as a result of the introduction of, or improvement to, retirement benefits.

### **Pension Scheme Liabilities**

The liabilities of a defined benefit scheme for outgoings due after the valuation date. Scheme liabilities measured using the projected unit method reflect the benefits that the employer is committed to provide for service up to the valuation date.

### Precept

The levy made by precepting authorities on billing authorities, requiring the latter to collect income from council taxpayers on their behalf.

### **Prior Year Adjustment**

Material adjustments relating to prior years arising from changes in accounting policies or from the correction of fundamental errors. This does not include normal recurring corrections or adjustments of accounting estimates made in prior years.

### **Provision**

An amount put aside in the accounts for future liabilities or losses which are certain or very likely to occur, but the amounts or dates of when they will arise are uncertain.

### Public Works Loan Board (PWLB)

A Central Government Agency, which provides loans for one year and above to authorities at interest rates only slightly higher than those at which the government itself can borrow.

### **Related Parties**

Parties are considered to be related if one party has the ability to control the other party or exercise significant influence over the other party in making financial or operating decisions.

### Remeasurement of Pension Liability

Changes to the pension liability made to reflect the return on plan assets and because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions

### Reserves

The accumulation of surpluses, deficits and appropriations over past years. Reserves of a revenue nature are available and can be spent or earmarked at the discretion of the Council. Some capital reserves such as the Revaluation Reserve cannot be used to meet current expenditure.

### **Residual Value**

The net realisable value of an asset at the end of its useful life.

### Revenue Expenditure Funded From Capital Under Statute (REFCUS)

Expenditure which can be classified as capital for funding purposes when it does not result in the expenditure being carried on the Balance Sheet as a non-current asset. This is to enable it to be funded from capital resources. Examples of REFCUS are grants of a capital nature to voluntary organisations.

### Revenue Support Grant -

A grant paid by Central Government to authorities, contributing towards the general cost of their services.

### **Soft Loan**

A loan made interest free or at a rate less than the market rate, usually for policy reasons. Such loans are often made to individuals or organisations that the Council considers benefits the local population.

### **Trust Funds**

Funds administered by the Authority for such purposes as prizes, charities, specific projects, and on behalf of minors.

### **Useful Economic Life (UEL)**

The period over which the Council will derive benefits from the use of a non current asset.

The Council is required to undertake an annual review of internal control and governance and this is achieved by producing the Annual Governance Statement (AGS) which must be included within the Statement of Accounts. The AGS describes the Council's corporate governance arrangements and provides an assessment of those arrangements and where appropriate identifies improvements that need to be made.

The Purpose of the Governance Framework

The Council's Governance Framework comprises all the systems and processes, culture and values, by which the Council directs and controls its activities, and how it leads, engages with and accounts to the community it serves.

A significant part of that framework is the Council's system of internal control. This helps to manage and control the business risks that the Council encounters in delivering its operations. Not all risks can be eliminated but they can be reduced and mitigated by implementing effective systems of control. This can only provide reasonable and not absolute assurance of the effectiveness of the environment. The Council's Governance Framework, including the Council's system of internal control, has been in place for the year ended 31st March 2023 and up to the date of the approval of the Statement of Accounts and is a continuous process.

The Council's Code of Corporate Governance was reviewed in 2016/17, with the amendments made being based upon the "Delivering Good Governance in Local Government: Framework" (CIPFA/SOLACE, 2016). The Framework positions the attainment of sustainable economic, social, and environmental outcomes as a key focus of good governance processes and structures. The focus on sustainability and the links between governance and public financial management are crucial – local authorities must recognise the need to focus on the long term.

This Annual Governance Statement explains how the Council has complied with the terms of the CIPFA/SOLACE Framework (2016) for the year ended 31st March 2023.

As with all work undertaken by the Council, the Annual Governance Statement reflects the Council's responsibilities under the Well-being of Future Generations (Wales) Act 2015. The Council recognises the need to ensure that in line with the sustainable development principle we take account of how our decisions may impact on future generations. The Council has embedded the five ways of working across its activities and in delivering our priorities we will maximise our contribution to the seven national Well-being Goals.

# Scope of Responsibility

The Vale of Glamorgan Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money allocated to it is safeguarded, properly accounted for and used economically, efficiently and effectively. The Vale of Glamorgan Council sees Corporate Governance as doing the right things, in the right way, for the right people in a timely, inclusive, open, honest and accountable manner. Strong, transparent and responsive governance enables the Vale of Glamorgan Council to put citizens first by pursuing its aims and priorities effectively, and by underpinning them with appropriate mechanisms for managing performance and risk. In order to maintain citizens confidence, these mechanisms must be sound and be seen to be sound.

The Council has approved and adopted a Code of Corporate Governance which is consistent with the principles of the CIPFA and SOLACE Framework - Delivering Good Governance in Local Government 2016. This statement explains how the Council has complied with the Code.

The Code of Corporate Governance sets out the principles of good governance and describes the arrangements in place to meet each of these principles.

A copy of the Council's Code is available on our website at www.valeofglamorgan.gov.uk

- A Behaving with integrity, demonstating strong commitment to ethical values, and respecting the rule of law.
- B Ensuring openness and comprehensive stakeholder engagement.
- C Defining outcomes in terms of sustainable economic, social and environmental benefits.
- D Determining the interventions necessary to optimise the achievement of the intended outcomes.
- E Developing the entity's capacity, including the capability of its leadership and the individuals within it.
- F Managing risks and performance through robust internal control and strong public financial management.
- G Implementing good practices in transparency, reporting, and audit, to deliver effective accountability.

### **GOVERNANCE PRINCIPLES**

Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law.

Ensuring openness and comprehensive stakeholder engagement.

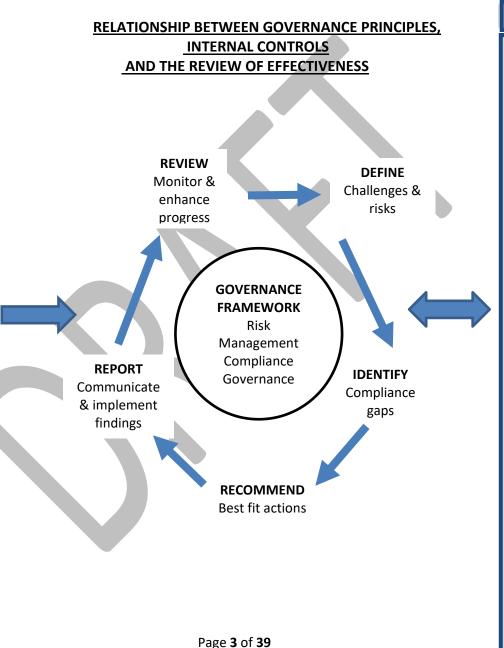
Defining outcomes in terms of sustainable economic, social, and environmental benefits.

Determining the interventions necessary to optimise the achievement of the intended outcomes.

Developing the entity's capacity, including the capability of its leadership and the individuals within it.

Managing risks and performance through robust internal control and strong public financial management.

Implementing good practices in transparency, reporting, and audit, to deliver effective accountability.



### **INTERNAL CONTROLS**

### Leadership, Culture and Planning

Organisational priorities and outcomes Corporate Plan & Annual Delivery Plan Directorate and Service/Team plans Performance Management Framework Medium term financial Plan

### **Policies and Procedures**

Constitution, Codes of Conduct
Anti-fraud, Bribery and Corruption
Policy, Whistleblowing Policy
HR and OD Policies/Procedures,
Corporate Safeguarding Policy, Health
and Safety Policies and Procedures,
Risk Management Strategy

### People, Knowledge, Finance, Assets

Robust HR and H&S practices Information governance Performance monitoring and improvement Financial management and reporting Ethical & legal practices

### **Scrutiny and Transparency**

Freedom of Information requests Complaints procedure Reports considered by Legal and Finance experts Equality impact assessments

### **Partnership Working**

Community engagement; Collaboration / Partnership toolkit

### **IMPACT OF COVID 19 PANDEMIC**

During the year the impact of the COVID 19 pandemic largely dissipated in isolation. However, the legacy of the pandemic continued to be felt by the organisation and the wider community as a whole. The financial arrangements provided by Welsh Government were tapered or removed during the year, requiring less intervention by Council teams to administer. The aftereffects of the COVID 19 pandemic and other macroeconomic events have created a significantly challenging environment within which to operate. During the year the focus moved away from the public health emergency and towards an economic one around the cost-of-living crisis. This, along with the effects of Brexit and the pandemic, have created a challenging environment with increasing inflation, supply chain issues and labour shortages, and the need to support the community in new ways.



# GOVERNANCE & AUDIT COMMITTEE (Challenge the draft AGS and supporting evidence. Approve AGS) CHIEF EXECUTIVE & STRATEGIC LEADERSHIP TEAM (Challenge the draft AGS and supporting evidence) STRATEGIC INSIGHT BOARD (Challenge Governance Statement) Section 151 Officer (Promote & Deliver Good Financial Management) Monitoring Officer (Legal & Ethical Assurance)

### **CODE OF CORPORATE GOVERNANCE**

(The Council's commitment to good governance based on the principles of the CIPFA/SOLACE "Delivering Good Governance in Local Government Framework 2016)

Pag

Constitution
Codes of conduct
Scheme of Delegation
Code of Corporate
Governance
Complaints Process
Equality
Standards Committee
Public Consultation
Public Services
Ombudsman

Corporate Plan
Annual Delivery Plan
Policies & Procedures
Performance Results
Partnership/Collaboration
protocols
Committee Reports
Annual Internal Audit Opinion
Scrutiny Committees
Insight Board
Project Management & Boards

Financial Management
Framework,
Budget Setting,
Budget Monitoring
Compliance with CIPFA
guidelines
Medium Term Financial Plan
Treasury Management Strategy
Statement of Accounts
Annual Audit Letter

HR Policies
Risk Management
Corporate Risk Register
Service Planning
Personal Appraisals
Whistleblowing Policy
Anti-Fraud & Bribery Policy
Corporate Safeguarding
Policy
Health and Safety Policies
and Procedures

Principle A –
Behaving with
integrity,
demonstrating
strong
commitment to
ethical values, and
respecting the rule
of law

The Council supports a culture of behaviour based on shared values, ethical principles and good conduct. This guides how the long-term vision is put into effect and how members and officers behave in their day to day work. The behaviour of elected members and officers is governed by codes of conduct, which include a requirement for declarations of interest to be completed. The roles and responsibilities of elected members and officers and the processes to govern the conduct of the Council's business are defined in procedural standing orders, scheme of delegations, contract and financial procedure rules. Codes of Conduct are in place which define the high ethical values and standards of behaviour expected from Elected Members and officers to make sure that public business is conducted with fairness and integrity.

The Council's Code of Conduct for its Elected Members builds on the seven principles of public life (supplemented by an additional 3 principles in Wales) and the Council has arrangements in place to receive investigation reports from the Ombudsman regarding allegations of potential breaches of proper standards of conduct which are outlined within the Council's Constitution, including the Council's Local Dispute Resolution Procedures and the Protocol of Standards which support the Code of Conduct for Elected Members. Following the 2022 Local Government Elections an ambitious induction training programme was established and agreed by the Council for new and returning Members and co-opted Members of the Council; as part of the induction training mandatory training was provided on the Ethical Framework which in part included training on the Members' Code of Conduct and the 10 Principles underpinning the Members' Code of Conduct.

The Council's Monitoring Officer is responsible for ensuring that agreed procedures are followed and that all applicable statutes and regulations are complied with.

The Council seeks feedback from the public through its complaints procedure for both Corporate and Social Services areas, responding to the outcomes as appropriate and reporting the results at least annually to the Governance and Audit Committee. The complaints dashboard enables data to be monitored in real-time across all service areas to ensure lessons are being learned to improve how we manage, monitor, and learn from complaints. During 2022/23 the number of corporate complaints received by the Council increased to 532 from 358 in the previous year. 51% of which were dealt with within corporate target timescales (2021/22 60.9%). During the year new complaints handling software was introduced and this has impacted performance in this area as staff have adjusted to using the new system. The percentage of complaints resolved at Stage 1 was 94.7%, an improvement on the previous year (89.7%) whilst 5.3% were resolved at Stage 2 which was slightly lower than the previous year (10.3%). Complaints and Enquiries received under the Social Services complaints procedure reduced during the year from140 to 106 of which 60.3% were dealt with within target times. During 2022/23 of the 49 complaints received by the Public Services Ombudsman for Wales none were taken into investigation; one complaint was upheld against the Council (including Social Services) and 15 were resolved through the early resolution process.

Principle A –
Behaving with
integrity,
demonstrating
strong
commitment to
ethical values, and
respecting the rule
of law

The Whistleblowing policy was updated in 2021/22 and a significant publicity drive launched in June 2022 to raise awareness of the policy. As part of this exercise, it has been rebranded as the Speak Out Line and the policy again refreshed during 2022/23 to reflect this.

During 2022/23, 11 concerns were raised via the Speak Out line. Four concerns were considered to be outside of the Whistleblowing policy and dealt with under other policies. Of the 7 deemed to be under the Whistleblowing Policy, 1 concern was upheld, 1 was partially upheld, 2 concerns were not upheld and three concerns remain under investigation.

The Constitution is at the heart of the Council's business. It provides an important means of enabling councillors, officers, citizens and stakeholders to understand how the Council makes decisions and who is responsible for those decisions. It also regulates the behaviour of individuals and groups through the codes of conduct, protocols and standing orders. Through the Council's Constitution, the Council has created the conditions necessary to ensure that the statutory Chief Officers, other key post holders, Members and where appropriate statutory committees are able to fulfil their responsibilities in accordance with legislative and regulatory requirements. A number of updates have been made during the year and a significant piece of work undertaken across Wales, co-ordinated by the Welsh Local Government Association to produce a standard template for Councils to use as the basis for their Constitution.

The Local Government and Elections (Wales) Act 2021 introduced changes covering electoral reform, public participation, governance, performance and regional working. This has had a significant impact on the way the Council operates and as a result of the provisions detailed within the Act a working group of officers was established and a detailed action plan developed to ensure that Senior Officers and Members are aware of the provisions within the Act. Progress and changes have been reported to Full Council and changes have been made to the Council's Constitution to comply with the requirements of the Act. The Council has also responded to consultation regarding the establishments of Corporate Joint Committees (CJCs). Regular updates have been provided to Cabinet and Committees throughout the year.

Principle B – Ensuring openness and comprehensive stakeholder engagement The Council is committed to understanding and learning from the views of the public. Engagement is the process by which views of stakeholders are able to inform and influence policy and service delivery. The Council's planning and decision-making processes are designed to include consultation with stakeholders and the submission of views by local people.

How this will be achieved is detailed in our Public Participation Strategy and accompanying action plan. The Strategy explains how we will encourage and facilitate public participation in the Vale of Glamorgan. It also sets out how we will be diverse in our engagement methods, using social media platforms, community connectors and face-to-face engagement, to take an integrated approach to public participation. Our strategy seeks to provide as many stakeholders as possible the opportunity to participate and become involved in the decision-making process, enabling people to shape what we do and how we do it.

The Council has always sought to develop the methods used to engage with stakeholders in a way that is accessible and convenient. The Council has also introduced a range of new approaches, which have included using Zoom webinars as means to consult, in which stakeholders were invited to meet and discuss with Council officers in a constructive way. Feedback from these sessions showed that they were well-received and that they could be developed further.

The Council has also expanded its use of social media to include social media polls and encouraging residents to leave 'comments' expressing their views. Data from both the polls and comment section have then been used in reports. We have also used social media to promote Council meetings, consultations, alongside bespoke videos to promote greater understanding of the issues in question.

We still undertake to host face to-face engagement sessions where possible and to provide consultation documents online.

An e-petitions function was launched in May 2022 to give residents a new way of engaging directly in the democratic processes of the Council.

Principle B –
Ensuring
openness and
comprehensive
stakeholder
engagement

Since 2018 the Council has carried out Staff Surveys every two years, providing all staff with the opportunity to engage and rate on several factors. Following the publication of the results, a corporate action plan is created to make improvements.

Improvements that have taken place as a result of the Staff Surveys includes the launch of a 'Culture Book' in 2021 complete with Staff stories which will be updated regularly highlighting the many achievements and work of the Council, aligned to our Corporate Values with input from the Engagement Champions. In addition, the Council hosts Staff Awards bi-annually, recognising the achievements and hard work of our staff.

In 2020 and 2021 a Staff Wellbeing Survey was undertaken to measure how staff were coping with the effects of the pandemic. As a result, Staff Wellbeing Champions and Mental Health champions have been working together to organise virtual activities to support staff wellbeing, this has continued in 2022/23 with our wellbeing champions working in collaboration with our H&S and occupational health teams to continue to develop the wellbeing offering.

Following the 2022 Staff Survey, an Engagement and Involvement Strategy has been drafted and approved by SLT; this lays the foundation for our Engagement activity over the next 3 years, focusing on larger scale activity to embed the values, improve our diversity and inclusion activity and establish an Innovation Lab process.

The Council has also conducted a survey with Members in 2022 which included timing of meetings and wellbeing aspects. Decisions made by the Council and/or Cabinet are documented in the public domain, unless confidential, along with reasons for those decisions. The impact and consequences of all decisions are clearly set out.

Principle B –
Ensuring openness
and comprehensive
stakeholder
engagement

In May 2022 the Council agreed and published its Public Participation Strategy, which sets out how the Council will make it easier for residents to take part in the decision-making process. The strategy is split in to three key workstreams which are :

- **Reach** Maximising opportunities for as many voices as possible to be heard, using variety of mechanisms.
- **Involve** Targeting our activity to ensure different communities are offered different opportunities to participate.
- **Represent** Making sure the views we gather are presented to decision makers at the right level, and that elected members are effective advocates for participation and have skills and tools to fulfil their role in increasing involvement.

Community of practise networks involving elected member champions, officers and partner organisations have been established to help meet the objectives under each of these workstreams. A new engagement platform, Participate Vale, has also been launched to make it easier for residents to share their and to be kept informed of progress on projects they are engaged in. A good example of effective community engagement is around building a new concrete skatepark at the Knap in Barry. The Council were approached with an idea to upgrade existing facilities and a project group was established to understand what the local skate community would like. Funding has been sought and secured and a final design was agreed in consultation with an engaged group of users. Construction of the new skate facility is underway and due for completion in September 2023.

Principle C –
Defining outcomes
in terms of
sustainable
economic, social,
and environmental
benefits.

"Strong Communities with a Bright Future" is the vision for the Vale of Glamorgan and the Corporate Plan 2020-2025 sets out how the Council intends to work towards the delivery of this vision and the promotion of well-being. The Plan set out the activities to be undertaken to ensure the best possible outlook for Vale citizens and communities.

In delivering this vision, the Council is mindful of the short, medium- and long-term challenges and the need to work with partners and the local community. In developing the Council's Corporate Plan for 2020-25 consideration was given to the achievements from the previous plan, local needs and available resources and has incorporated the views of residents, partners, and staff to inform the Council's key priorities going forward. The Council has embraced the Well-being of Future Generations (Wales) Act 2015 (WFGA) and the Corporate Plan is framed around four Well-being Objectives that are aligned to the well-being goals of the WFGA. Our Well-being Objectives are;

- To work with and for our communities
- To support learning, employment and sustainable economic growth
- To support people at home and in their community
- To respect, enhance and enjoy our environment

The Corporate Plan is underpinned by a set of enabling strategies (including the Asset Management Plan, Medium Term Financial Plan, People Strategy, Workforce Plan, Digital Strategy, Customer Relations Strategy, Performance Management Framework and Risk Management Strategy and Register) which together form the Council's overall policy framework supporting improvement.

An integrated model of working has been adopted via the Strategic Insight Board to look at all aspects of corporate governance and planning arrangements to ensure that they are inter-related, complementary, consistent and no longer undertaken in isolation. This continues to ensure that the Council's integrated processes and policies become an enabling force for the delivery of the Corporate Plan's vision and the Well-being Outcomes.

Principle C –
Defining
outcomes in
terms of
sustainable
economic,
social, and
environmental
benefits.

2020/21 marked the start of a new Corporate Plan and the agreement to publish an Annual Delivery Plan (ADP) each year to support the five year Corporate Plan. The ADP sets out the key activities to be undertaken by the Council 'in year' to deliver on the commitments in the Corporate Plan. The ADP provides a framework for annual Service Plans and monitoring progress in delivering the Corporate Plan. The ADP for 2023/24 also identifies three critical challenges for the year: the cost of living crisis, project zero and organisational resilience. These challenges are pertinent to all of the Council's Well-being Objectives.

Both the Local Government & Elections (Wales) Act 2021 and the Well-being of Future Generations (Wales) Act 2015, place specific duties on objective setting, self-assessment and performance reporting. The retrospective aspect of these duties involve undertaking an annual self-assessment of performance, use of resources and governance arrangements that informs our improvement journey and increases the extent to which the Council is meeting the performance requirements. The Annual Self-Assessment Report is one of the most significant documents produced by the Council that is used to demonstrate effective accountability and transparency.

The Annual Self-Assessment Report presents a position statement on the Council's performance retrospectively over the past year in delivering the Council's priorities as set out in the ADP aligned to the Corporate Plan. Self-assessment of performance is an important way for the Council to identify the capacity and ability to deliver continuous improvement by identifying areas of strength and those requiring particular focus in coming years. The findings from the Annual Self-Assessment Report are used to identify the actions required to be undertaken in future years and progressed through the Service Plans. The Council's Annual Self-Assessment Report for the period 2022/23 will be published in November 2023. The findings will be used to inform the development of the next Annual Delivery Plan, that will set out priorities for delivery during 2024/25 alongside Service Plans, Workforce Plans and associated performance targets.

Principle C –
Defining
outcomes in
terms of
sustainable
economic, social,
and
environmental
benefits.

In line with the Council's Annual Performance Calendar, quarterly performance reviews and monitoring of corporate improvement priorities as aligned to our ADP and Corporate Plan Well-being Objectives are undertaken to ensure actions are completed and closed down and outcomes reported in a timely manner. Regular reviews of our regulatory recommendations also form part of the self-assessment process enabling the Council to demonstrate progress and outcomes on implementation of these in line with our performance duties. This is reported on a quarterly basis to the Strategic Leadership Team, Strategic Insight Board, Scrutiny Committees and Cabinet aligned with corporate performance monitoring arrangements thus enabling us to effectively meet both regulatory and statutory performance and reporting requirements using the same insight and resources. The Governance and Audit Committee has final oversight on all regulatory work in line with its remit. The Committee also plays a key role in providing additional challenge to the draft Annual Self-Assessment findings and in ensuring that the Council is proactive in addressing the identified self-assessment findings.

The Strategic Insight Board continues to enhance and streamline the corporate governance arrangements relating to integrated planning activities and reports to SLT and Cabinet. Further work is being undertaken to enhance our internal 'insight' function, using a wide range of data sources (including a blend of operational and national research and information, community and public engagement insight and performance and risk insight) to identify issues and take action. This will play an increasingly important role in strengthening our evidence base to meet our legislative requirements under the Local Government & Elections (Wales) Act 2021 and the Well-being of Future Generations (Wales) Act 2015.

This focused approach is contributing to more integrated business planning practices, staff development opportunities, continued promotion of "One Council" working in addressing our key challenges and taking advantage of opportunities to maximise benefits where they exist. A review of the Strategic Insight Board was undertaken in the autumn of 2022 to ensure that the membership and scope of the Board remains appropriate and this has resulted in a revised membership and terms of reference.

Programme Boards are established for major projects as needed such as Sustainable Communities for Learning (formerly 21st Century Schools), Project Zero, and Barry Regeneration to manage and ensure delivery.

Principle C –
Defining
outcomes in
terms of
sustainable
economic, social,
and
environmental
benefits.

The Council has a successful track record of delivering a balanced budget made possible by its robust approach to managing finances which incorporates an effective corporate framework for financial planning, financial management and control. These arrangements enable the Council to regularly review and challenge financial performance and monitor spend against budgets.

The Council achieved a balanced budget in 2022/23 and utilised reserves of £17.029m this included a drawdown of £12.307m to fund capital schemes, £987k from the Council Fund which was a budgeted contribution. In addition £953k was utilised from the Housing Revenue Account Reserve and £11.785m was transferred into specific reserves from revenue and £15.554m was transferred from specific reserves to provide one off funding to support revenue budgets and projects. There were areas experiencing financial pressures mainly in Waste Management, Children's Services and Leisure Services. £80.791m was spent through the capital programme during 2022/23, with £34m relating to Learning and Skills and £22m relating to Housing.

The 2022/23 settlement from Welsh Government sustained the increase in funding that was evidenced in the 2021/22 settlement. The Council received an initial Revenue Support Grant of £138.065m and National Non-Domestic Rate of £47.950m which equates to total funding, referred to as the Aggregate External Finance (AEF) of £186.015m. This represented an increase in funding of £17.5m (10.4%) from the previous year after taking into account adjustments. Based on this funding level, the Council was ranked 21st out of 22 councils in Wales (21st in 2021/22) on a funding per head of population, which is £239 per head below the Welsh average (£222 per head below in 2021/22). With a positive settlement the Council was able to set a lower savings target for the year of £500k, with no savings being requested from schools. Service areas made some good progress towards achieving these savings during 2022/23 and as part of the preparation for the 2023/24 budget.

Principle C –
Defining
outcomes in
terms of
sustainable
economic, social,
and
environmental
benefits.

The Council is facing significant financial challenges, as are all councils across Wales, which have been driven by the surge in inflation over the past few years. This has impacted on pay, utility costs and contracts with suppliers and schools. A budget of £294.422m for 2023/24 was approved by Council on 6th March 2023. The revenue settlement from Welsh Government represented an increase, with a settlement of £202.797m, which represents an adjusted increase of £16.782m over 2022/23. The Council Tax was increased by 3.9% from 1st April 2023 this included a new policy around charging for empty and second homes in the region, the latter from 2024/25.

Whilst the additional funding in the settlement was significant this did not address the scale of cost pressures reported by Directorates across the Council, most significantly in Social Care, Additional Learning Needs and Housing and Homelessness. A challenging savings and efficiency target of £7.378m was set for the year and was at a level which was significantly higher than historical targets including an allocation to schools.

Principle D –
Determining the interventions necessary to optimise the achievement of the intended outcomes

The Council achieves its intended outcomes by providing a mixture of legal, regulatory and practical interventions. Determining the right mix of these courses of action is a critically important strategic choice that the Council has to make to ensure intended outcomes are achieved. The Council must have robust decision-making mechanisms in place to ensure that their defined outcomes can be achieved in a way that provides the best trade-off between the various types of resource inputs while still enabling effective and efficient operations. The Council recognises that informed decision making is a fundamental part of good governance. Decision makers receive objective analysis of a variety of options indicating how intended outcomes would be achieved together with the risks associated with those options. In determining how services and other courses of action should be planned and delivered the Council is increasingly engaging with internal and external stakeholders.

The Council fosters effective relationships, collaborative working and contractual arrangements with other public, private and voluntary organisations in delivering services that meet the needs of the local community as stated in the Council's Corporate Plan.

The Council is a major partner in the Public Services Board, which works to deliver the Vale Well-being Plan, a new Well-being Assessment was published in 2022 and this has informed a new Well-being Plan which was published in May 2023. This work has been led by council officers on behalf of the PSB. The Cardiff and Vale Regional Partnership Board brings together the two regional local authorities with health and others, to focus on delivering joined-up services across health, social care and housing.

Partnership working throughout the COVID crisis has been testament to the strong foundations in place. Building on the strong working relationships the Council, UHB and Cardiff Council have formed an Amplifying Prevention Board focusing on key public health challenges in the region including bowel screening, childhood immunisations and delivery of the Move More Eat Well Plan. The Council continues to work closely with the third sector and a range of community groups and this is evident in the work undertaken to deliver warm spaces during the winter of 22/23 and work to tackle the cost of living crisis and in particular food poverty. Projects being taken forward through a number of schools are testament to the connections they have with pupils and their families and also the wider community.

One of the Council's key strengths is its ability to explore opportunities to work in partnership with others and the Council has developed a robust approach to collaborative working to enable it to maximise benefits for its customers and residents. The Council has developed and hosts a number of regional services, including the Shared Regulatory Service, Regional Adoption Service and the Regional Internal Audit Service.

Principle D –
Determining the interventions necessary to optimise the achievement of the intended outcomes

The Council aims to deliver high quality services that provide value for money, and which are aligned to the needs and priorities of the local community. The Council is committed to ensuring that the relevance of the Well-being Objectives in the Corporate Plan continue to reflect the priorities for the Vale of Glamorgan.

The Annual Performance Calendar of activities is the Council's key means of complying with the WBFG Act and the LG&E Act to demonstrate achievement of our Corporate Plan Well-being Objectives and contribution to the national well-being goals. The completion of the key activities outlined in the 2022/23 Annual Performance Calendar culminated in the approval and publication of the Council's first Self-Assessment under the LG&E Act (published in November 2022), the Annual Delivery Plan and Service Plans in March 2023 for the period 2023/24.

Engagement work with Elected Members, key partners and other stakeholders and council officers throughout the year (as part of a planned programme of collaboration) continues to help shape the key plans and activities within the performance calendar to further strengthen our approach to self-assessment and the evidence base/insight for identifying our improvement areas and ensuring appropriate and timely action is taken to address them. This process is reviewed annually at the start of the new calendar to identify further enhancements to our approach that will further strengthen the extent to which the Council is meeting the performance requirements and contributing to the national well-being goals.

The Council undertakes annual Service Planning that is aligned to the commitments set out in the Annual Delivery Plan (ADP) and Corporate Plan. Service Plans are our delivery arm of the ADP specific to each service area. Through self-assessment, Service Plans provide an opportunity for service areas to outline how they are going to achieve continuous improvement by delivering the priorities of the ADP and contribute to meeting the Well-being Objectives of the Corporate Plan. The Council's vision and priorities as set out in the Corporate Plan and the ADP are reflected in Service Plans and support the development of detailed actions and performance targets that contribute towards the achievement of Corporate Plan and ADP priorities and set out how resources will be used to support this work. Scrutiny Committees review the progress of Service Plans on a quarterly basis, including the achievement of set targets and actions through performance reporting. Performance reporting via Scrutiny Committees is presented as a singular report, and performance is reported by Well-being Objectives. Scrutiny Committees review and scrutinise performance on a quarterly basis aligned to their committee's remit. Taking a more integrated and cross-cutting approach to how Service Plans and the ADP is reviewed enables a more holistic approach to monitoring and reflects that multiple service areas contribute to multiple priorities. Service Plans are also used alongside other sources of information to inform the development of the Council's internal audit plan.

Principle E –
Developing the
entity's capacity,
including the
capability of its
leadership and
the individuals
within it.

The Council aims to ensure that members and officers of the Council have the skills, knowledge and capacity they need to discharge their responsibilities and recognises the value of well-trained and competent people in effective service delivery. All new members and staff undertake an induction to familiarise them with protocols, procedures, values and aims of the Council. There is a Member Development Strategy, which provides a framework for supporting elected members in the numerous roles that they are required to undertake both within, and outside, the Council. This activity has moved to virtual delivery methods since the pandemic, with the staff induction process returning to a face to face activity, to support the growth of strong relationships and collaborative working internally. Following the Local Government Elections 2022 a full comprehensive induction programme for Elected Members, Co-opted Members and Lay members was put in place with a number of elements of the training having been determined as essential mandatory training by the Council e.g. Code of Conduct.

The Strategic Leadership Team consists of the Chief Executive, five Corporate Directors, the Council's Monitoring Officer, the Council's Section 151 Officer, and the Head of Human Resources. The roles and responsibility of Corporate Officers are defined in agreed job profiles and set out in the Council's Constitution. Chief Officer Performance is reviewed on an annual basis in accordance with the Chief Officer Appraisal process, this has recently been reviewed for 2023, with a revised process introducing greater touchpoints and more robust methods of reviewing performance. Introducing per-to-peer review and 360 feedback.

The Chief Executive is responsible and accountable to the Council for all aspects of management including promoting sound governance, providing quality information / support to inform decision-making and scrutiny, supporting other statutory officers, and building relationships with all Councillors.

Members continue to receive refresher training and support (including Co-opted / Lay Members and observers on Committees) on the use of virtual meeting software. Remote meeting procedures are available to Members and the public.

Democratic Services officers continue to support all Members and the public who are registered to speak on the use of the virtual meeting platforms as required prior to and during meetings. A trouble shooting / quick guide and useful aide memoire has been made available to all Members and Co-opted/ Lay Members.

Principle E –
Developing the
entity's capacity,
including the
capability of its
leadership and
the individuals
within it.

A refreshed Member Development Strategy had been approved by the Democratic Services Committee in July 2021 and the Committee also approved the new Member Induction Programme for implementation in April 2022 to support a new cohort of Elected Members post Local Government Elections, in May 2022.

The Training following the Local Government Elections 2022 included both Mandatory and non Mandatory training.

Mandatory Training as below -

- Finance
- Induction Event
- Ethics and Standards
- Equality and Diversity
- Corporate Safeguarding
- Rules of Debate
- GDPR e-learning on IDEV
- Chairing skills if a Chair of a Committee
- Specific Training in respect of a Member's role on a Committee e.g. Planning.

One of the Council's key strengths has been the ability to explore opportunities to work in partnership with others and the Council has developed a robust approach to collaborative working. In addition, Cabinet receives a six-monthly report providing an update on progress being made with strategic collaborative working initiatives. The Council continues to work proactively with a range of partners to transform how services will be delivered as well as considering new and innovative models of delivery in line with the Council's transformational change agenda.

The Council has developed and implemented a protocol for managing information and the interface between Cabinet and Scrutiny.

Principle E –
Developing the entity's capacity, including the capability of its leadership and the individuals within it.

Through the established workforce planning and staff engagement processes, the Council continues to maintain a highly skilled and resilient workforce that is responsive to the constantly changing environment. The Council has continued to make good progress in delivering the 15 commitments within the Staff Charter, which details the expectations of staff and managers in a "reshaped" working environment and have evolved the Staff Charter to develop the Culture Book in 2021/22

During 2022/23 the OD and Learning Team have taken further steps to support the development our people by improving the scope and capacity of our Online Learning System, iDev. We continue to offer and develop a series of events through the Learning Café, and during 2022 this included several Ask the Chief Exec sessions and sessions linked to the ADP priorities, including Project Zero and Cost of Living.

In January 2023 we launched a new blended Onboarding and Induction Programme, aiming to provide all new starters with key information to ensure they feel welcomed and valued in the council, whilst ensuring they have the core knowledge to reach competency. All new starters are enrolled from day one in the Council, ensuring they have access to mandatory learning, key information about the Council and access to sign up to our half day induction session, Welcome to the Vale.

During 2022/2023 a revamped Chief Officer Performance Process was launched along with the relaunch of the Senior Leadership Competency Framework. The process brings our Senior level appraisal process more in line with a recognised approach to performance management, with more regular review touchpoints and a forward looking, strengths based approach to performance. This will be further developed in 2023/24 with a refreshed itsaboutme process, aligning with the Chief Officer Performance Review process and adding more touchpoints and a wider method of review (including360 feedback and peer-to-peer review).

Principle F –
Managing risks
and performance
through robust
internal control
and strong public
financial
management.

The Council, which has overall responsibility for directing and controlling the organisation, has approved an Executive / Scrutiny model of decision making. Full Council sets the policy and budget framework. Within this framework, most key decisions are made by the Cabinet. Cabinet meetings are open to the public (except where items are exempt under the Access to Information Act). The decision-making process is scrutinised by five Scrutiny Committees, which support the work of the Cabinet as Executive and the Council as a whole.

Risk management is an important feature of the Council's governance arrangements, and it is recognised that successful risk management relies on a corporate approach to ensure that all risks are identified and managed systematically and consistently across the Council. The Risk Management Strategy sets out the approach to the identification of and responses to strategic and operational risks. The Council's Risk Management Strategy also provides essential input to the determination of Council priorities, targets and objectives.

The Council has a well-established risk management process in place for corporate and service risks. This has been further enhanced by the Council's focused corporate approach to integrated planning via the Strategic Insight Board and enhanced corporate performance reporting arrangements. The Strategic Insight Board provides a strategic focus for the delivery of the Council's Corporate Plan and the Well-being of Future Generations Act, ensuring that the seven well-being goals and our five ways of working are grounded in our robust corporate governance and providing an integrated approach to corporate planning and risk management. The Council has continued to hone its approach to corporate risk management using a reporting format which reflects the different needs of the various audiences. This provides a holistic overview of all risks to enable the identification of any trends or themes within the risks impacting on the Council, as well as the robust management of individual risks by risk owners, the Strategic Insight Board and Governance and Audit Committee.

A key feature of corporate risk management continues to be horizon scanning of emerging risks which are outlined quarterly in a Corporate Risk Summary Report. This supports the role of the Strategic Insight Board, Strategic Leadership Team, Cabinet and Governance and Audit Committee by providing them with an overview of any issues associated with emerging risks and provides an opportunity to scrutinise potential risks in greater detail.

Principle F – Managing risks and performance through robust internal control and strong public financial management.

In addition to this, the Corporate Risk Summary Report also identifies a small number of risks on the register each quarter where a more detailed brief of the issues is highlighted. This gives both officers and Members a spotlight for discussion where issues surrounding those risks can prompt more detailed scrutiny and analysis and enable the identification of any further action where required. This has been particularly effective during the Pandemic, as it identifies emerging risks and challenges associated with Covid to be highlighted through risk reporting. The monitoring of service risks identified through our service planning process continue to be monitored quarterly to enable risk owners to reduce, eliminate and manage their service risks.

An internal audit review of a sample of corporate risks was undertaken during 2022/23. The findings from the review provided a 'substantial' audit opinion in relation to the management of those risks across the local authority and indicates that the Council has sound systems/processes in place in terms of how those risks were being managed. The review identified that the whilst the Council's arrangements for risk management are well defined and consistently applied in relation to the risks reviewed, the existing Risk Management Strategy is out of date, and this represents a risk that needs to be addressed. This work has commenced with Governance & Audit Committee members, the Strategic Leadership Team and the Strategic Insight Board to inform the review of the Council's Risk Management Strategy. It is anticipated that a draft Risk Management Strategy will be developed for consultation by the end of 2023.

The Council has put in place robust performance management arrangements, to monitor the Corporate Plan and our annual commitments as outlined in the Annual Delivery Plan. Currently, reports are presented in a focused and accessible way that highlights performance by areas of exception thus promoting more effective scrutiny. Elected members are also able to influence the information they receive to support their scrutiny roles through member workshops aligned to the annual performance calendar.

A self-reflective approach is taken by Directorates to reviewing their performance as part of corporate quarterly performance monitoring arrangements for the ADP culminating with an end of year position statement that dovetails with the Annual Directorate Self-Assessment. Key insights on performance, achievements, challenges and areas for improvement provide an evidence base that informs the Council's Annual Self-Assessment findings. Adopting a corporate approach to self-reflection across all its functions is helping the Council to demonstrate how well it is embedding the sustainable development principle in its use of resources in delivering the Annual Delivery Plan commitments and our Corporate Plan Well-being Objectives and the national Well-being Goals. It has also enhanced performance accountability in service areas to ensure success.

Principle F – Managing risks and performance through robust internal control and strong public financial management.

The Corporate Plan and Annual Delivery Plan have provided an opportunity to further enhance the scrutiny function. For example, alternative forms of scrutiny and a focus on case studies and cross-cutting themes will continue to be developed during of the delivery of the Plan. This will take forward the work already underway in response to the report from the Wales Audit Office (Audit Wales) which identified areas for development for the Council in relation to the Scrutiny function and take advantage of the digital opportunities offered by virtual / hybrid meetings. An action plan has been devised and agreed by the Cabinet and the Scrutiny Committee - Corporate Performance and Resources with work now being undertaken to address the issues and ongoing monitoring taking place. Working with Directors and Elected Members via a member led working group a new style of performance reporting was developed. This new style of reporting aligned to the Corporate Plan 2020/25 will be further developed in line with the requirements of the Local Government & Elections Act.

The Head of Finance / Section 151 Officer is responsible for the proper administration of all aspects of the Council's financial affairs including ensuring appropriate advice is given to Cabinet and the Council on all financial matters. The Council's system of internal financial control is based on a framework of financial / contract procedure rules and notes, regular management information, administrative procedures (including segregation of duties), management supervision and a system of delegation of accountability.

The financial management of the Council is conducted in accordance with all relevant legislation and its Constitution. Through the Council's continued focus on integrated planning it is able to take a more holistic approach to corporate planning arrangements that include risk management, financial and asset management, workforce planning, performance management and information management. Therefore, corporate arrangements are coordinated and complementary to each other which puts the Council in a stronger position to secure continuous improvement. The Council has a successful track record of delivering a balanced budget made possible by its robust approach to managing finances which incorporates an effective corporate framework for financial planning, financial management and control.

Principle F – Managing risks and performance through robust internal control and strong public financial management.

The Council's statement of compliance with the CIPFA Financial Management Code was taken to Cabinet and Governance and Audit Committee in February 2023. In the report the Council set out a full consideration of the Council's compliance with the Financial Management Code in 2022/23 and in budget setting for 2023/24. The Council also identified potential areas for further improvement, it was felt that good progress had been made in demonstrating collective responsibility and transparency in budget setting but that an action plan should be developed to accompany the assessment and that there should be some consideration of peer review in future years. The Council's compliance with the Code demonstrates that Council understands and demonstrates the importance of collective responsibility to deliver good financial management across the organisation

The Council's Medium-Term Financial Plan clearly links to the priorities outlined in the Corporate Plan to ensure they are financially viable and that the MTFP is closely aligned with the business planning cycle work will be undertaken to update the Medium-Term Financial Plan in July 2023 and to address the need for sustainable finances as part of the plan throughout the next budget setting cycle.

The Council has a proactive, holistic approach to tackling fraud, bribery, theft, corruption and crime, as an integral part of protecting public finances, safeguarding assets, and delivering services effectively and sustainably. The Council has been successful in investigating matches arising from the National Fraud Initiative and any recommendations raised in the Audit Wales report 'Raising Our Game Tackling Fraud in Wales' is integrated into the Council's Fraud Strategy and Framework 2021/22 to 2024/25.

Principle G –
Implementing
good practices in
transparency,
reporting, and
audit, to deliver
effective
accountability

The Council remains committed to implementing good practices in transparency, reporting and audit to deliver effective accountability. This is demonstrated by:

- Mechanisms which are in place for reporting progress against key regulatory recommendations / improvement proposals via the Strategic Insight Board, Governance & Audit Committee, all Scrutiny Committees, and Cabinet.
- All Committees have clear Terms of Reference and work programmes;
- Procedures are in place for sign-off of Cabinet Reports ensuring legal and financial implications have been appropriately assessed and are consistent with corporate policy.

The Council reports at least annually on performance, value for money and stewardship of resources to stakeholders in a timely and understandable way.

The Internal Audit Service is a key means of assurance. Since the 1<sup>st</sup> April 2019 the Council has hosted an expanded Regional Internal Audit Service (RIAS) partnering with Bridgend, Rhondda Cynon Taff and Merthyr Tydfil Councils. This has operated effectively throughout the year and the service operated in compliance with the Public Sector Internal Audit Standards (PSIAS). The Governance & Audit Committee annually reviews the Internal Audit Charter for the Regional Internal Audit Shared Service. The Governance & Audit Committee also approves the Internal Audit Annual Plan and receives progress updates at least quarterly.

The 2022/23 Internal Audit Plan outlined the assignments to be carried out to enable the Head of Internal Audit to form an annual opinion of the Council's overall control environment including, governance, risk management and internal control. The plan had regard to the continuing impact caused by the pandemic and the changes that have been made to the way the Council is operating.

The work completed by the Regional Internal Audit Shared Service for the financial year was sufficient for the Head of Audit to be able to give an opinion.

The Head of Internal Audit's annual opinion on the adequacy and effectiveness of the Council's framework of governance, risk management and control for 2022/23 is:

### "Reasonable Assurance"

The opinion states that, based on the work completed by the Regional Internal Audit Shared Service for the financial year, no significant cross-cutting control issues have been identified that would impact on the Council's overall control environment. The weaknesses that have been identified are service specific.

Many Council staff are continuing to work remotely, and systems & processes have had to be adjusted to cater for the new ways of working. Similarly, Internal Audit has worked remotely, conducting audits and obtaining evidence digitally. Each audit has considered the potential impact of remote working to ensure adequate controls and governance arrangements remained in place.

The recommendations made to improve governance, risk management and control have been accepted and are at various stages of implementation.

The Council responds to the findings and recommendations of Internal Audit, External Audit and other inspection bodies. The Governance & Audit Committee is integral to overseeing independent and objective assurance and monitoring improvements in internal control and governance.

The Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework, including the system of internal control. The review of the effectiveness is informed by the work of Internal Audit and Chief Officers within the Authority who have responsibility for the development and maintenance of the internal control environment, and also by comments made by the external auditors and other review agencies and inspectorates.

The review of effectiveness is informed by:

- ✓ The Annual Internal Audit Assurance opinion, as provided by the Regional Internal Audit Service
- ✓ The Governance & Audit Committee provides the focus for reviewing the effectiveness of the system of internal control and risk.
- ✓ The Cabinet (as Executive) is responsible for considering overall financial and performance management and receive comprehensive reports on a regular basis. The Cabinet is also responsible for the decisions and for initiating corrective action in relation to risk and internal control issues.
- ✓ The Scrutiny function which holds the Cabinet to account.

### Review of Effectiveness

The Council's Monitoring Officer has a legal responsibility to look into matters of potential unlawfulness within the Council.

During 2022/23 the Council received 532 complaints (2021/22 = 358), 51% of which were dealt with within corporate target timescales. The percentage of complaints being resolved at Stage 1 was 94.7% and 5.3% at Stage 2.

Standards The Committee has monitored standards of conduct. During 2022/23 there were no investigation reports of potential breaches of the Members' Code of Conduct referred to the Standards Committee by the Public Services Ombudsman for Wales.

The Performance Framework has operated effectively during the year. Monitoring of key areas of performance has been regularly provided to Cabinet and Scrutiny.

In relation to Corporate Health, the Council continues to perform well in the context of supporting Council services in the delivery of the Corporate Plan Well-being Outcomes. The improved approach to Integrated Planning, via the Strategic Insight Board, is enabling services to effectively deliver transformational change in line with the Reshaping Services agenda and the Council's duties under the Well-being of Future Generations Act. Integrated Planning enables the Council to take a more holistic approach to their corporate planning arrangements that include risk management, financial management, workforce planning, performance management and information management. The Council has developed a robust approach to collaborative working, has a successful track record of delivering a balance budget and generally performing well in performance indicators across all service areas.

### Review of Effectiveness

The Council's first Annual Self-Assessment under the Local Government and Elections (Wales) Act was published in November 2022. The findings have informed the development of our Annual Delivery Plan for 2023/24. The Council's Annual performance calendar (which includes key activities such as the Quarterly ADP Performance reports, the Annual Directorate Self-Assessments (including Internal Peer Challenge of the DSAs) and the Council Annual Self-Assessment Report for the period 2022/23 are a key source of information supporting this Annual Governance Statement. Work on the 2022/23 Annual Self-Assessment has commenced and will be published in November 2023. An internal audit review of the Council's 2021/22 Self-Assessment undertaken in February 2023 provided a 'substantial assurance' audit opinion of the process.

The Council is dedicated to ensuring that its resources are utilised in the most effective and efficient manner whilst delivering continuous improvement. The Council introduced a strategy for transformational change called "Reshaping Services". Through effective management of the Council's Reshaping Programme, transformational change is being delivered in line with the Council's Corporate well-being outcomes and duties under the Wellbeing of Future Generations (Wales) Act 2015. In 2021/22, the Reshaping Programme work was redefined to reflect the breadth of transformation the Council is seeking to deliver – internally and externally, reflecting learning from the pandemic. During 2022/23 the financial situation meant a focus on tactical savings took precedence over transformation and this is something that is being revisited during the preparations of the 2024/25 budget to incorporate a more medium-term transformational focus to our work, community, and resources. This revised approach to transformation was reported to Cabinet in March 2021.

### Review of Effectiveness

Strategic Insight
Board considers
corporate priorities
outlined in the
Corporate Plan and
ADP including:
Financial Planning;
Workforce planning,
Partnership &
collaborations;
Engagement &
Communication;
Risk and Asset
Management, and
Governance.

Working Groups / Projects
Staff Engagement Forum;
Information
Governance Group;
Digital Champions
Programme;
Housing Forums;
Local Government
& Elections Act
Working Group
Project Boards

Governance
The Code of
Corporate
Governance complies
with the Delivering
Good Governance in
Local Government
Framework 2016.

**Key Developments** Implementation of the Senior Leadership Competency Framework **Revised Chief** Officer Performance Process. Review of the itsaboutme process New report formats designed to make it easier to assess overall progress in each Well-being ahiaatiya

During the year, core financial and administrative systems were reviewed by Internal Audit either through specific reviews (e.g. Creditors and purchasing cards or generally in the reviews undertaken in respect of directorate and school systems.

The Council's external auditors, Audit Wales, have advised that they have completed the majority of their planning work for the 2022/23 financial year. Whilst aspects of this planning work remain outstanding and the majority of their audit work for 2022/23 is yet to be completed they have confirmed that there are no significant issues arising from their work to date.

# Review of Effectiveness

# Code of Corporate Governance (COCG)

The Council's COCG has been reviewed, amended and approved to reflect the 2016 Governance Framework.

## Statement of Accounts 2021/22

In January 2023 the Council's External Auditor, Audit Wales, provided the Council with an unqualified opinion on the Council's accounts within their Annual Audit and Inspection Letter.

### **Internal Audit Opinion**

Based on the assurance, work undertaken by Internal Audit, the Head of Audit has provided an overall reasonable assurance opinion on the adequacy and effectiveness of the Council's control environment.

Of the 41 opinions given by Internal Audit during 2022/23:

- 32 (78%) were finalised with either Substantial or Reasonable Assurance opinion levels.
- 9 (22%) of the assignments were given an opinion of *Limited Assurance* or *No Assurance* due to weaknesses in the internal control environment.

The areas where control issues were identified during the year have tended to relate to specific service areas rather than any wider underlying concerns. The relevant managers have agreed with and are implementing the recommendations made to address the weaknesses identified. Internal Audit will follow up on these issues during 2023/24 to ensure that progress is being made.

As well as financial work, Audit Wales also completed performance audits on various services of the Council. These provide useful and timely feedback to the Council through which an action plan is developed for any matters to be addressed

Review of Effectiveness

The Head of Audit's annual opinion report was presented to the Council's Governance & Audit Committee on 12<sup>th</sup> June 2023.

The Head of Audit provided an overall opinion of "Reasonable Assurance" on the Council's internal control environment based on the work undertaken during the year by Internal Audit.

In addition, the Head of Audit provided an opinion of "Reasonable Assurance" on the adequacy and effectiveness of the Council's framework of governance, risk management and control.

### Progress Made on the Significant Governance Issues 2021/22

#### **Action Taken / Planned**

#### **Workforce Pressures on all Services**

The Council has continued to experience workforce pressures across the organisation, which are multi-faceted and include pressures from a recruitment and retention perspective, Market Fragility and Wellbeing (including Absence).

A number of risks are included in the Council's Corporate Risk Register which have a significant workforce component which mean that these risks have become Significant Governance issues for the Council. They are:

Corporate Risk 1 – Financial Fragility

Corporate Risk 5 - Workforce

Corporate Risk 17 - Market Fragility (Social Care Market)

Corporate Risk 18 – Demand Management & Service Capacity (Social Care)

The workforce issues impacting these risks are fundamentally to do with the Council and its partners struggling to attract and retain staff in key areas which is causing difficulties with regards to service delivery. There are a number of examples of this particularly in Social Care, HGV drivers for Waste Collections and for professional staff such as Property, Finance, Legal, Health and Safety, Planning and Payroll.

To support these pressures the Council have adapted its recruitment practices, harnessed digital technology to ensure real life data is available on aspects such as recruitment, absence and retention and developed a strategic workforce planning group, who review short, medium and long term workforce pressures. During the year the Council continued to pay market supplements for some posts reflecting their scarcity and the market rate, for example HGV drivers. Within Social Services a range of activity has been put in place to support attraction and retention strategies, for example in direct care roles and children's social workers.

The Council have expanded its Wellbeing offering to all staff, including a mix of physical, emotional and financial sessions and review market fragility with partner organisations. The Council has continued to support the network of Wellbeing Champions as well as undertaking a deeper analysis of the causes of absence, to inform a further review and engagement including learning and development to focus on long term career opportunities in areas such as Social Care, Planning and Project Management.

Social Care market fragility is reviewed as part of a wider strategic workforce plan which includes considering options for overseas recruitment and the Fast Track to Care scheme working in partnership with Social Care Wales. Several actions have been taken and are planned which are included in the Councils risk management reports.

Progress Made on the Significant Governance Issues 2021/22 In 2022 the Council has committed to review accreditation to the Real Living Wage Foundation and uplifted its lowest paid to the Real Living Wage, with effect from July 2022. A wider review of the pay structure was undertaken during the year and due to affordability issues, was not progressed. However, this will be considered again as part of the budget process for 2024/25. This is being done alongside a wider piece of work to review of pay, benefits and engagement including learning and development to focus on long term career opportunities in areas such as Social Care, Planning and Project Management.

### **Senior Management Restructure**

As a result of a restructure in 2021/22 two new Director posts were created - Director of Corporate Resources and Director of Place. These were filled following robust recruitment & selection process in April 2022 by internal promotions. This, alongside pre-existing senior vacancies, has meant that there are a number of senior management posts that are vacant and new structural arrangements to be put in place in the coming months to address priority areas for the Council and alleviate capacity issues.

Work is underway to review the structures in the two new Directorates to identify the necessary additional capacity and affordability of any further appointments which will progress in line with the Council's recruitment processes. A review of the structure of Corporate Resources has been undertaken and reported to Cabinet in July 2023, with endorsement of proposals given and recruitment to three new senior roles within the Directorate to be undertaken during the summer of 2023.

### Progress Made on the Significant Governance Issues 2021/22

#### **Financial Pressures & Resilience**

The Council achieved a balanced budget in 2021/22 and was able to transfer £19.7m from revenue into reserves at year end. However, there were areas experiencing financial pressures mainly in Waste Management, Children's Services and Leisure Services.

Despite numerous financial pressures a generous settlement from Welsh Government has meant there was a minimal savings programme of £500k for 2022/23. There are nevertheless emerging pressures which relate to fuel, energy, standing charges, general inflation particularly in areas such as school transport and social care placements, cost of living and staffing pressures are being experienced across services.

Also, the general costs of living challenges and matters such as Universal Credit are affecting rent income and arrears are increasing as a result.

The Council has had a breakeven position at outturn for 2022/23. As well as through strong financial management the Council has benefited from accounting changes to care contributions in Adult Social Care and reduced financing costs for the Capital Programme through internal borrowing and increased investment returns on reserves in balances due to the Bank of England's strategy on the base rate of interest.

There are also pressures on the Capital Programme with significant increased costs, for example the cost of new house building per metre squared increasing by 166%. There are similar challenges are across all areas of construction including schools and infrastructure which have required retendering, value engineering and negotiation to deliver the Programme.

These pressures as well as being carefully monitored during the financial year and have been incorporated into the Council's Medium Term Financial Planning as set out below.

# Significant Governance Issues 2022/23

### **Action Taken / Planned**

#### **Financial Pressures & Resilience**

Financial pressures and resilience are likely to be an ongoing issue for the Council.

The Council is facing significant financial challenges, as are all councils across Wales, which have been driven by the surge in inflation over the past year. This is impacting on pay, utility costs and contracts with suppliers. In October 2022, based on 3.5% and 2.4% increases in AEF in 2023/24 and 2024/25 respectively from the three year Settlement the Council had been faced with a £28.2M funding gap in 2023/24 and £50M across the medium term. There has been a better than expected settlement with an 8.9% increase for 2023/24 and this along with work to mitigate some of the pressures has meant the approved a balanced budget with savings proposals of £4.628M and £2.750M of efficiencies for schools.

Prospects for the medium term do remain challenging with the inflationary pressures proving to be persistent, the decline since the start of the year stalling at 8.7% for May and numerous pay negotiations remaining ongoing. Further, the general health of the economy is a concern with the high inflation and interest rates being a drag on economic growth and the impending likelihood of a recession. Consequently, there is unlikely to be the better than expected Settlement in the autumn which the Council has experienced in recent years.

There was Government support through a number of strategies for Cost of Living during 2022/23 with significant grant support. The energy inflation has eased back albeit the underlying cost increase are in the system and food inflation remains high at 16% in May 2023 but the Government support has ceased in 2023/24 which will undoubtedly impact on the communities the Council is supporting.

# Significant Governance Issues 2022/23

### **Action Taken / Planned**

### **Expectations & Demand for Services**

The demands being placed on Council services are greater and more complex than in the past, in part as a result of the pandemic and cost of living crisis, but also as a result of an ageing population and increasing expectations at a time of limited resources. Transforming Council services to keep pace with these developments and taking preventative action are vital parts of the Council's strategy for the future, with a greater emphasis on investing in the short-term to save in the longer-term, focusing on prevention, the use of data and insight to inform decision making and improving public participation being key areas of focus across service areas in the coming year. This will also involve the consideration of greater partnership opportunities, both within the public sector but importantly with communities as the Council begins work on developing the new five year corporate strategy to define the organisation it needs to be by 2030.

Significant Governance Issues 2022/23

#### Workforce

There are a number of risks are included in the Council's Corporate Risk Register which have a significant workforce component and have regular monitoring arrangements in place, in addition to the Council's Strategic Leadership Team and Strategic Insight Board's oversight.

As noted above, the Council identified the need to increase strategic capacity with the review of the Leadership Team. The coming year will see further reform of elements of the structure to ensure sufficient capacity and capability exist in key roles.

Requiring a multi-faceted approach, the revised People Strategy and Workforce Implementation plan provides the strategic direction and focus for much of this activity moving forward. Based around 3 key themes (Redesigning for responsiveness, Striving for high performance and Driving employee experiences) the strategy strongly aligns with our Corporate Plans and Wellbeing Objectives, whilst underpinned by other parts of the Council's integrated planning arrangements, such as the Medium Term Financial Strategy, Digital Strategy, and Strategic Equalities Plan.

However, it is recognised that internal mitigations must be supported by a partnership approach, working with key partners such as Social Care Wales, NHS, WLGA, our Trade Union Colleagues, ADSS and the PSB to continue to address the significant pressures facing the organisation in this space moving forward. Significant inroads have been made in 2022/23 to mitigate the effect of all workforce pressures which has included;

- Strategic Workforce planning, including competency-based training conducted and supported by the LGA, further development of succession plans and our Kickstarter scheme
- Roll out Equalities based training, including Race Awareness. Strong collaborative working with our Network groups, including the establishment of a Disability Network
- The growth of wellbeing initiatives, including Wellbeing Walks, Fika, and Menopause Sessions
- Hybrid Working Strategy
- Review of our pay structures, which will now align to the 2024/24 budget process
- Social Services Reshaping Board, with a strong focus on workforce capacity, this has seen a review of recruitment practices, the introduction of overseas recruitment and greater development opportunities to allow line managers to make informed decisions based on rich data.

### Significant Governance Issues 2022/23

#### **Workforce Continued..**

- Revised Chief Officer Performance Appraisal Process and Competency Framework
- Learning Café
- Revised Learning Plan
- Improved Staff Induction and Welcome to the Vale
- H&S Policy Review and offering of IOSH qualification to improve H&S competence

For 2023/24 our focus continues on embedding those initiatives delivered in 2023/23, such as the implementation of the Oracle Fusion Project and Strategic Workforce Planning as well as moving to further strategic elements aligned to the People Strategy Key Themes.

#### This includes:

- Review of all reward structures linked strongly to the review our recruitment practices the development of a Recruitment and Attraction Strategy and Reward Strategy
- Revised Reward Offering for 2024. Linked strongly to staff wellbeing, employee culture and the Council's priorities such as Project Zero and the cost of living
- Reviewed and Revised Recruitment Website
- Reviewed Recruitment Processes
- Further development of HR Dashboards to include workforce planning, aligned to the LGA Workforce Planning Matrix and Annual Delivery Plan
- Improved Occupational Health Digital Platform, greater efficiency in the Occupational Health process
- Review of Sickness Policy and process
- Reviewed EAP Provision, with focus on psychological wellbeing
- Suicide Prevention Policy, aligned to the Cardiff and Vale Suicide Prevention Strategy
- Innovation Lab focusing a culture of growth and innovation
- Apprentices and the development of a Learning Academy
- Improved H&S practices and development of greater H&S competence at line manager level

Good governance is about running things properly. It is the means by which the Council shows it is taking decisions for the good of the people of the area, in a fair, equitable and open way. It also requires standards of behaviour that support good decision making – collective and individual integrity, openness and honesty. It is the foundation for the delivery of good quality services that meet local people's needs. It is fundamental to showing public money is well spent. Without good governance councils will struggle to improve services.

From the review, assessment and on-going monitoring work undertaken we have reached the opinion that reasonable assurance can be given that the governance arrangements continue to be regarded as fit for purpose in accordance with the governance framework.

We can confirm to the best of our knowledge and belief, this statement provides an accurate and fair view.

Approval of the Annual Governance Statement 2022/23

D.R. Thomas

Chief Executive

Date:

L. Burnett

Leader of the Council

Date:



1 Capital Quarter Tyndall Street / Stryd Tyndall Cardiff / Caerdydd CF10 4BZ

Tel / Ffôn: 029 2032 0500

Fax / Ffacs: 029 2032 0600

Textphone / Ffôn testun: 029 2032 0660 info@audit.wales / post@archwilio.cymru www.audit.wales / www.archwilio.cymru

11 April 2023

Dear Matt,

### Audit enquiries to those charged with governance and management

The Auditor General's <u>Statement of Responsibilities</u> sets out that he is responsible for obtaining reasonable assurance that the financial statements taken as a whole are free from material misstatement, whether caused by fraud or error. It also sets out the respective responsibilities of auditors, management and those charged with governance.

This letter formally seeks documented consideration and understanding on a number of governance areas that impact on our audit of your financial statements. These considerations are relevant to both the management of the Vale of Glamorgan Council and 'those charged with governance' (the full Council, although in practice the Governance and Audit Committee may be better placed to comment on these matters).

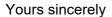
I have set out below the areas of governance on which I am seeking your views:

- 1. Matters in relation to fraud
- 2. Matters in relation to laws and regulations
- 3. Matters in relation to related parties

The information you provide will inform our understanding of the Council's business processes and support our work in providing an audit opinion on your 2022-23 financial statements.

I would be grateful if you could update the attached table in Appendix 1 to Appendix 3 for 2022-23.

The completed Appendix 1 to Appendix 3 should be formally considered and communicated to us on behalf of both management and those charged with governance by **30 June 2023**. In the meantime, if you have queries, please contact me (02920 320664 or at <a href="mailto:steve.wyndham@audit.wales">steve.wyndham@audit.wales</a>).



Steve Wyndham

**Audit Manager** 

Сс

Gemma Jones

Anthony Veale

### **Appendix 1**

#### Matters in relation to fraud

International Standard for Auditing (UK) 240 covers auditors' responsibilities relating to fraud in an audit of financial statements. This standard has been revised for 2022-23 audits.

The primary responsibility to prevent and detect fraud rests with both management and 'those charged with governance'.

As external auditors, we are responsible for obtaining reasonable assurance that the financial statements are free from material misstatement due to fraud or error. We are required to maintain professional scepticism throughout the audit, considering the potential for management override of controls.

#### What are we required to do?

As part of our risk assessment procedures we are required to consider the risks of material misstatement due to fraud. This includes understanding the arrangements management has put in place in respect of fraud risks. The ISA views fraud as either:

- The intentional misappropriation of assets (cash, property, etc); or
- The intentional manipulation or misstatement of the financial statements.

We also need to understand how those charged with governance exercises oversight of management's processes. We are also required to make enquiries of both management and those charged with governance as to their knowledge of any actual, suspected or alleged fraud, management's process for identifying and responding to the risks and the internal controls established to mitigate them.

### Enquiries of management – in relation to fraud

Question	2022-23 Response
What is management's assessment of the risk that the financial statements may be materially misstated due to fraud? What is the nature, extent and frequency of management's assessment?	There have been no specific fraud issues identified during 2022-23 relating to the financial statements. The Head of Audit's Annual Opinion report provides satisfactory assurance with regards to the key financial systems.
	The issue of Fraud remains integral part of the Governance and Audit Committee remit. The Committee members have regard to the reports laid before them by internal and external audit/regulators. This informs their review of the financial statements and the level to which there may be a risk of material misstatements.
	The risk that the financial statements may be materially misstated due to fraud is low.
Do you have knowledge of any actual, suspected or alleged fraud affecting the audited body?	Instances of potential fraud or error were identified via the National Fraud Initiative or the Council's Speak Out service. These have been dealt with through appropriate processes and any monies incorrectly paid are in the process of being recovered.
	Not aware of anything material.

### Enquiries of management - in relation to fraud

#### Question

3. What is management's process for identifying and responding to the risks of fraud in the audited body, including any specific risks of fraud that management has identified or that have been brought to its attention?

### 2022-23 Response

The Council's Regional Internal Audit Service has a key role in the identification of and responding to the risk of fraud. The Annual Audit Plan is based on risk and includes an annual review of key financial systems and contingency provision for fraud work as it arises. Auditors are mindful of the potential presence of fraud when undertaking audits. All issues of possible fraud are reported and allegations are investigated by Internal Audit and/or the Council's Corporate Fraud Officer and potential weaknesses in the control environment are identified and reported. Any matters of significance are reported to the Chief Executive, Head of Finance and relevant Director.

The Council's updated Counter Fraud Strategy & Framework 2021 to 2024 was considered by the Governance & Audit Committee and approved by Cabinet, together with the updated Anti Fraud, Bribery and Corruption Policy, Anti Money Laundering Policy and an Anti Tax Evasion policy. The Speak Out line has been launched which enables staff to confidentially and easily report any concerns which are initially reviewed by the Corporate Fraud Officer.

Enquiries of management – in relation to fraud	
Question	2022-23 Response
	The Corporate Fraud Officer also undertakes fraud awareness training across the Council which includes raising awareness of the policies in place.
4. What classes of transactions, account balances and disclosures have you identified as most at risk of fraud?	
5. Are you aware of any whistleblowing or complaints by potential whistle blowers? If so, what has been the audited body's response?	Each allegation is recorded and investigated where appropriate. If it is found that there is a case to answer a fact-finding report is presented to a Chief Officer for further action under the various Council policies. The Governance and Audit Committee receive an annual Corporate Complaints Report in line with the Council's Whistleblowing Policy and Performance Update.  Nothing material identified.
6. What is management's communication, if any, to those charged with governance regarding their processes for identifying and responding to risks of fraud?	Any concerns regarding internal controls, fraud or misappropriation are reflected in Audit recommendations and the level of assurance given at the end of the audit. Progress reports are taken to the Council's Governance

<b>Enquiries of management –</b>	in relation to fraud
----------------------------------	----------------------

Question	2022-23 Response
	and Audit Committee highlighting where there is limited assurance and identifies if this impacts on the overall system of internal control.  An Annual Corporate Fraud report is presented to the Governance and Audit Committee to inform on progress made against the Counter Fraud Strategy and the number and nature of investigations carried out.  Governance and Audit Committee also receive reports in relation to the number of complaints received and any whistleblowing incidents reported.
7. What is management's communication, if any, to employees regarding their views on business practices and ethical behaviour?	Principles of good governance and ethical behaviour are embedded in key policy documents including Codes of Conduct for Members and Employees. The Regional Internal Audit Service has a Code of Ethics which all auditors have to sign to state that they have read, understood and will abide by the Code.  Internal Audit and the Corporate Fraud Officer have developed a fraud awareness training session which is being rolled out to key functions within service areas. This

### Enquiries of management – in relation to fraud

Question	2022-23 Response
	will become part of the corporate i-dev suite of training packages by the end of 23/24.  The Council's Governance Arrangements are also included within the annual internal audit plan. The Monitoring Officer ensures that each Councillor and Co-opted Member (with voting rights) are trained regarding ethics and standards and this is embedded as business as usual
8. For service organisations, have you reported any fraud to the user entity?	An Annual Corporate Fraud report is presented to the Governance and Audit Committee

### Enquiries of those charged with governance – in relation to fraud

Question	2022-23 Response
Do you have any knowledge of actual, suspected or alleged fraud affecting the audited body?	All allegations are taken seriously and investigated. Whilst issues are reported, they will be deemed significant where they can be substantiated and reflected in the Council's Annual Governance Statement if appropriate.  Nothing material
2. What is your assessment of the risk of fraud within the audited body, including those risks that are specific to the audited body's business sector?	Nothing material
<ul> <li>3. How do you exercise oversight of:</li> <li>management's processes for identifying and responding to the risk of fraud in the audited body, and</li> <li>the controls that management has established to mitigate these risks?</li> </ul>	This is reflected in the Governance and Audit Committee's Terms of Reference and the reports as set out in the Forward Work Programme for the Committee.

### **Appendix 2**

#### Matters in relation to laws and regulations

International Standard for Auditing (UK and Ireland) 250 covers auditors' responsibilities to consider the impact of laws and regulations in an audit of financial statements.

Management, with the oversight of those charged with governance, is responsible for ensuring that the operations of the Council are conducted in accordance with laws and regulations, including compliance with those that determine the reported amounts and disclosures in the financial statements.

As external auditors, we are responsible for obtaining reasonable assurance that the financial statements are free from material misstatement due to fraud or error, taking into account the appropriate legal and regulatory framework. The ISA distinguishes two different categories of laws and regulations:

- laws and regulations that have a direct effect on determining material amounts and disclosures in the financial statements;
- other laws and regulations where compliance may be fundamental to the continuance of operations, or to avoid material penalties.

### What are we required to do?

As part of our risk assessment procedures we are required to make enquiries of management and those charged with governance as to whether the Council is in compliance with relevant laws and regulations. Where we become aware of information of non-compliance or suspected non-compliance we need to gain an understanding of the non-compliance and the possible effect on the financial statements.

### **Enquiries of management – in relation to laws and regulations**

Question	2022-23 Response
Is the audited body in compliance with relevant laws and regulations? How have you gained assurance that all relevant laws and regulations have been complied with? Are there any policies or procedures in place?	Through the work of the Internal Audit Shared Services, Legal Services and oversight by the Monitoring Officer.
2. Have there been any instances of non-compliance or suspected non-compliance with relevant laws and regulations in the financial year, or earlier with an ongoing impact on this year's audited financial statements?	No – not to our knowledge
Are there any potential litigations or claims that would affect the financial statements?	There are no legal claims which would affect the Council's financial statements.
Have there been any reports from other regulatory bodies, such as HM Revenues and Customs which indicate non-compliance?	No – not to our knowledge

Enquiries of management – in relation to laws and regulations		
Question	2022-23 Response	

5. Are you aware of any non-compliance with laws and regulations within service organisations since 1 April of the financial year?

No – not to our knowledge

### Enquiries of those charged with governance – in relation to laws and regulations

Question	2022-23 Response
Are you aware of any non-compliance with laws and regulations that may be expected to have a fundamental effect on the operations of the entity?	No – not to our knowledge.
2. How does the Council, in its role as those charged with governance, obtain assurance that all relevant laws and regulations have been complied with?	Through the Internal Audit Shared Service. Also, through the application of Council policies, such as the Contract and Financial Procedure Rules.

### **Appendix 3**

#### Matters in relation to related parties

International Standard for Auditing (UK) 550 covers auditors' responsibilities relating to related party relationships and transactions.

The nature of related party relationships and transactions may, in some circumstances, give rise to higher risks of material misstatement of the financial statements than transactions with unrelated parties.

Because related parties are not independent of each other, many financial reporting frameworks establish specific accounting and disclosure requirements for related party relationships, transactions and balances to enable users of the financial statements to understand their nature and actual or potential effects on the financial statements. An understanding of the entity's related party relationships and transactions is relevant to the auditor's evaluation of whether one or more fraud risk factors are present as required by ISA (UK and Ireland) 240, because fraud may be more easily committed through related parties.

### What are we required to do?

As part of our risk assessment procedures, we are required to perform audit procedures to identify, assess and respond to the risks of material misstatement arising from the entity's failure to appropriately account for or disclose related party relationships, transactions or balances in accordance with the requirements of the framework.

Enquiries of management – in relation to related parties	
Question	2022-23 Response
Have there been any changes to related parties from the prior year? If so, what is the identity of the related	No changes from the prior year, no new joint committees or arrangements in place over the past twelve months

Enquiries of management – in relation to related parties	
Question	2022-23 Response
parties and the nature of those relationships? Confirm these have been disclosed to the auditor.	
<ol> <li>What transactions have been entered into with related parties during the period? What is the purpose of these transactions? Confirm these have been disclosed to the auditor.</li> </ol>	There are transactions with statutory partners which have been disclosed as part of the related parties submissions of which Audit Wales are aware.
3. What controls are in place to identify, account for and disclose related party transactions and relationships?	Regular discussion with Accountants, finance and democratic services staff to identify related parties and put together the required disclosures. Further work to identify any related parties for close family relationships was carried out.
<ul> <li>4. What controls are in place to authorise and approve significant transactions and arrangements:</li> <li>with related parties, and</li> <li>outside the normal course of business?</li> </ul>	Officers and members are required to declare any transactions in line with the Council's Code of Conduct.  There is also a manual end of year process that reviews transactions against any organisation that has been declared.

Enquiries of management – in relation to related parties	
Question	2022-23 Response
	For 2022/23 there has also been an end of year process with members of the Senior Leadership Team to declared transactions on a non exceptions basis.

Enquiries of those charged with governance – in relation to related parties		
Question	2022-23 Response	
<ol> <li>How does the full Council, in its role as those charged with governance, exercise oversight of management's processes to identify, authorise, approve, account for and disclose related party transactions and relationships?</li> </ol>	Related party disclosures are reviewed by Governance and Audit Committee as part of the review of the statement of accounts	



# **Audit of Accounts Report Vale of Glamorgan Council**

Audit year: 2022-23

Date issued: November 2023

Document reference: 3904A2023

This document has been prepared as part of work performed in accordance with statutory functions.

In the event of receiving a request for information to which this document may be relevant, attention is drawn to the Code of Practice issued under section 45 of the Freedom of Information Act 2000. The section 45 code sets out the practice in the handling of requests that is expected of public authorities, including consultation with relevant third parties. In relation to this document, the Auditor General for Wales and the Wales Audit Office are relevant third parties. Any enquiries regarding disclosure or re-use of this document should be sent to the Wales Audit Office at infoofficer@audit.wales.

We welcome correspondence and telephone calls in Welsh and English. Corresponding in Welsh will not lead to delay. Rydym yn croesawu gohebiaeth a galwadau ffôn yn Gymraeg a Saesneg. Ni fydd gohebu yn Gymraeg yn arwain at oedi.

# Contents

We intend to issue an unqualified audit report on your Accounts There are some issues to report to you prior to their approval.

### **Audit of Accounts Report**

Introduction	4
Proposed audit opinion	5
Significant issues arising from the audit	5
Recommendations	5
Appendices	
Appendix 1 – Final Letter of Representation	6
Appendix 2 – Proposed Audit Report	9
Appendix 3 – Summary of Corrections Made	14
Appendix 4 – Recommendations	16

# **Audit of Accounts Report**

### Introduction

- 1 We summarise the main findings from our audit of your 2022-23 accounts in this report.
- We have already discussed these issues with the Head of Finance.
- 3 Auditors can never give complete assurance that accounts are correctly stated. Instead, we work to a level of 'materiality'. This level of materiality is set to try to identify and correct misstatements that might otherwise cause a user of the accounts into being misled.
- We have this year set this level at £4.886 million for the Vale of Glamorgan Council (the Council) single entity financial statements, with a materiality level of £4.887 million in respect of the Council's group accounts.
- There are some areas of the accounts that may be of more importance to the reader and we have set a lower materiality level for these, as follows:
  - Related Party Transactions for members and senior officers: £10,000; and
  - Senior officer remuneration: £1,000
- We have now substantially completed this year's audit. but the following work remains outstanding at the time of writing this report:
  - The receipt of and review of the revised financial statements; and
  - The completion of some areas of our internal file review arrangements.
- In our professional view, we have complied with the ethical standards that apply to our work; remain independent of yourselves; and our objectivity has not been compromised in any way. There are no relationships between ourselves and yourselves that we believe could undermine our objectivity and independence.
- 8 The timeline of the audit is set out in **Exhibit 1** below:

#### Exhibit 1 - audit timetable

#### **Timetable**

- The draft accounts were received on 30 June 2023
- We commenced our audit of the accounts on 3 July 2023
- The audit report will be signed by the Auditor General on 7 December following Full Council approval on 4 December 2023

### Proposed audit opinion

- We intend to issue an unqualified audit opinion on this year's accounts once you have provided us with a Letter of Representation based on that set out in Appendix 1.
- We issue a 'qualified' audit opinion where we have material concerns about some aspects of your accounts; otherwise we issue an unqualified opinion.
- The Letter of Representation contains certain confirmations we are required to obtain from you under auditing standards.
- 12 Our proposed audit report is set out in **Appendix 2**.

### Significant issues arising from the audit

#### **Uncorrected misstatements**

13 There are no misstatements identified in the accounts, which remain uncorrected.

#### **Corrected misstatements**

As a result of our audit there have been a small number of adjustments to the financial statements, none of which are material or impact upon the closing position of the Council. These adjustments are summarised, for information, in **Appendix 3**.

### Other significant issues arising from the audit

In the course of the audit, we consider a number of matters relating to the accounts, such as any significant qualitative issues or internal control weaknesses. There are no issues of this nature that require reporting to you.

### Recommendations

There is one recommendation arising from our audit and this is set out in **Appendix 4**. Management has responded and we will follow up progress against during next year's audit. Where any actions are outstanding, we will continue to monitor progress and report it to you in next year's report.

# Appendix 1

### Final Letter of Representation

Audited body's letterhead

Auditor General for Wales Wales Audit Office 24 Cathedral Road Cardiff CF11 9LJ

4 December 2023

### Representations regarding the 2022-23 financial statements

This letter is provided in connection with your audit of the financial statements of the Vale of Glamorgan Council and its group for the year ended 31 March 2023 for the purpose of expressing an opinion on their truth and fairness.

We confirm that to the best of our knowledge and belief, having made enquiries as we consider sufficient, we can make the following representations to you.

### **Management representations**

#### Responsibilities

We have fulfilled our responsibilities for:

- The preparation of the financial statements in accordance with legislative requirements and the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom UK 2022-23; in particular the financial statements give a true and fair view in accordance therewith.
- The design, implementation, maintenance and review of internal control to prevent and detect fraud and error.

### Information provided

We have provided you with:

- Full access to:
  - all information of which we are aware that is relevant to the preparation of the financial statements such as books of account and supporting documentation, minutes of meetings and other matters;

- additional information that you have requested from us for the purpose of the audit; and
- unrestricted access to staff from whom you determined it necessary to obtain audit evidence.
- The results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.
- Our knowledge of fraud or suspected fraud that we are aware of and that affects the Vale of Glamorgan Council and its group and involves:
  - management;
  - employees who have significant roles in internal control; or
  - others where the fraud could have a material effect on the financial statements.
- Our knowledge of any allegations of fraud, or suspected fraud, affecting the financial statements communicated by employees, former employees, regulators or others.
- Our knowledge of all known instances of non-compliance or suspected non-compliance with laws and regulations whose effects should be considered when preparing the financial statements.
- The identity of all related parties and all the related party relationships and transactions of which we are aware.

### **Financial statement representations**

- All transactions, assets and liabilities have been recorded in the accounting records and are reflected in the financial statements.
- The methods, the data and the significant assumptions used in making accounting estimates, and their related disclosures are appropriate to achieve recognition, measurement or disclosure that is reasonable in the context of the applicable financial reporting framework.
- Related party relationships and transactions have been appropriately accounted for and disclosed.
- All events occurring subsequent to the reporting date which require adjustment or disclosure have been adjusted for or disclosed.
- All known actual or possible litigation and claims whose effects should be considered when preparing the financial statements have been disclosed to the auditor and accounted for and disclosed in accordance with the applicable financial reporting framework.
- The financial statements are free of material misstatements, including omissions.
   There are no uncorrected misstatements.

### Representations by the Vale of Glamorgan Council

We acknowledge that the representations made by management, above, have been discussed with us.

We acknowledge our responsibility for the preparation of true and fair financial statements in accordance with the applicable financial reporting framework. The financial statements were approved by the Council on 4 December 2023.

We confirm that we have taken all the steps that we ought to have taken in order to make ourselves aware of any relevant audit information and to establish that it has been communicated to you. We confirm that, as far as we are aware, there is no relevant audit information of which you are unaware.

Signed by:

Head of Finance (S151 Officer)

Chair of the Council – signed on behalf of those charged with governance

Date: 4 December 2023

Date: 4 December 2023

# Appendix 2

### **Proposed Audit Report**

# The report of the Auditor General for Wales to the members of the Vale of Glamorgan Council

### **Opinion on financial statements**

I have audited the financial statements of:

- Vale of Glamorgan Council; and
- Vale of Glamorgan Council Group

for the year ended 31 March 2023 under the Public Audit (Wales) Act 2004.

The Vale of Glamorgan Council's financial statements comprise the Expenditure and Funding Analysis, Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, the Movement on the Housing Revenue Account Statement and the Housing Revenue Account Income and Expenditure Statement and the related notes, including a summary of significant accounting policies.

The Vale of Glamorgan's Group financial statements comprise the Group Movement in Reserves Statement, the Group Comprehensive Income and Expenditure Statement, the Group Balance Sheet and the Group Cash Flow Statement and the related notes, including a summary of significant accounting policies.

The financial reporting framework that has been applied in their preparation is applicable law and UK adopted international accounting standards as interpreted and adapted by the Code of Practice on Local Authority Accounting in the United Kingdom 2023.

In my opinion, in all material respects, the financial statements:

- give a true and fair view of the financial position of the Vale of Glamorgan Council and the Vale of Glamorgan Council's Group as at 31 March 2023 and of its income and expenditure for the year then ended; and
- have been properly prepared in accordance with legislative requirements and UK adopted international accounting standards as interpreted and adapted by the Code of Practice on Local Authority Accounting in the United Kingdom 2023.

### **Basis of opinion**

I conducted my audit in accordance with applicable law and International Standards on Auditing in the UK (ISAs (UK)) and Practice Note 10 'Audit of Financial Statements of Public Sector Entities in the United Kingdom'. My responsibilities under those standards are further described in the auditor's responsibilities for the audit of the financial statements section of my report.

My staff and I are independent of the Vale of Glamorgan Council and the group in accordance with the ethical requirements that are relevant to my audit of the financial statements in the UK including the Financial Reporting Council's Ethical Standard, and I have fulfilled my other ethical responsibilities in accordance with these requirements. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

### Conclusions relating to going concern

In auditing the financial statements, I have concluded that the use of the going concern basis of accounting in the preparation of the financial statements is appropriate.

Based on the work I have performed, I have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the Vale of Glamorgan Council and the group's ability to continue to adopt the going concern basis of accounting for a period of at least twelve months from when the financial statements are authorised for issue.

My responsibilities and the responsibilities of the responsible financial officer with respect to going concern are described in the relevant sections of this report.

#### Other Information

The other information comprises the information included in the annual report other than the financial statements and my auditor's report thereon. The Responsible Financial Officer is responsible for the other information contained within the annual report. My opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in my report, I do not express any form of assurance conclusion thereon.

My responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or knowledge obtained in the course of the audit, or otherwise appears to be materially misstated. If I identify such material inconsistencies or apparent material misstatements, I am required to determine whether this gives rise to a material misstatement in the financial statements themselves. If, based on the work I have performed, I conclude that there is a material misstatement of this other information, I am required to report that fact.

I have nothing to report in this regard.

#### **Opinion on other matters**

In my opinion, based on the work undertaken in the course of my audit:

 the information contained in the Narrative Report for the financial year for which the financial statements are prepared is consistent with the financial statements and is in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2023;  The information given in the Annual Governance Statement for the financial year for which the financial statements are prepared is consistent with the financial statements and is in accordance with guidance.

### Matters on which I report by exception

In the light of the knowledge and understanding of the Vale of Glamorgan Council and group and its environment obtained in the course of the audit, I have not identified material misstatements in the Narrative Report or the Annual Governance Statement.

I have nothing to report in respect of the following matters, which I report to you, if, in my opinion:

- I have not received all the information and explanations I require for my audit:
- adequate accounting records have not been kept, or returns adequate for my audit have not been received from branches not visited by my team; or
- the financial statements are not in agreement with the accounting records and returns.

# Responsibilities of the responsible financial officer for the financial statements

As explained more fully in the Statement of Responsibilities for the Statement of Accounts, the responsible financial officer is responsible for:

- the preparation of the statement of accounts including the Council's group financial statements which give a true and fair view and comply with proper practices;
- maintaining proper accounting records;
- internal controls as the responsible financial officer determines is necessary to enable the preparation of statements of accounts that are free from material misstatement, whether due to fraud or error; and
- assessing the Vale of Glamorgan Council and group's ability to continue as
  a going concern, disclosing as applicable, matters related to going concern
  and using the going concern basis of accounting unless the responsible
  financial officer anticipates that the services provided by the Vale of
  Glamorgan Council and group will not continue to be provided in the future.

### Auditor's responsibilities for the audit of the financial statements

My responsibility is to audit the financial statements in accordance with the Public Audit (Wales) Act 2004.

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level

of assurance but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

Irregularities, including fraud, are instances of non-compliance with laws and regulations. I design procedures in line with my responsibilities, outlined above, to detect material misstatements in respect of irregularities, including fraud.

My procedures included the following:

- Enquiring of management, the Council's head of internal audit and those charged with governance, including obtaining and reviewing supporting documentation relating to the Vale of Glamorgan Council and group's policies and procedures concerned with:
  - identifying, evaluating and complying with laws and regulations and whether they were aware of any instances of non-compliance;
  - detecting and responding to the risks of fraud and whether they have knowledge of any actual, suspected or alleged fraud; and
  - the internal controls established to mitigate risks related to fraud or non-compliance with laws and regulations.
- Considering as an audit team how and where fraud might occur in the financial statements and any potential indicators of fraud. As part of this discussion, I identified potential for fraud in the following areas: the posting of unusual journals;
- Obtaining an understanding of the Vale of Glamorgan Council and group's framework of authority as well as other legal and regulatory frameworks that the Vale of Glamorgan Council and group operates in, focusing on those laws and regulations that had a direct effect on the financial statements or that had a fundamental effect on the operations of the Vale of Glamorgan Council and group.
- Obtaining an understanding of related party relationships.

In addition to the above, my procedures to respond to identified risks included the following:

- reviewing the financial statement disclosures and testing to supporting documentation to assess compliance with relevant laws and regulations discussed above;
- enquiring of management and the Governance and Audit Committee about actual and potential litigation and claims;
- reading minutes of meetings of those charged with governance;
- in addressing the risk of fraud through management override of controls, testing the appropriateness of journal entries and other adjustments; assessing whether the judgements made in making accounting estimates

are indicative of a potential bias; and evaluating the business rationale of any significant transactions that are unusual or outside the normal course of business.

I also communicated relevant identified laws and regulations and potential fraud risks to all audit team members and remained alert to any indications of fraud or non-compliance with laws and regulations throughout the audit.

The extent to which my procedures are capable of detecting irregularities, including fraud, is affected by the inherent difficulty in detecting irregularities, the effectiveness of the Vale of Glamorgan Council and group's controls, and the nature, timing and extent of the audit procedures performed.

A further description of the auditor's responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website <a href="https://www.frc.org.uk/auditorsresponsibilities">www.frc.org.uk/auditorsresponsibilities</a>. This description forms part of my auditor's report.

### Other auditor's responsibilities

I communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

#### Certificate of completion of audit

I certify that I have completed the audit of the accounts of name of the Vale of Glamorgan Council and group in accordance with the requirements of the Public Audit (Wales) Act 2004 and the Auditor General for Wales' Code of Audit Practice.

Adrian Crompton

Auditor General for Wales

7 December 2023

1 Capital Quarter Tyndall Street Cardiff, CF10 4BZ

# Appendix 3

## **Summary of Corrections Made**

Some adjustments have been made to the Financial Statements as a result of our audit. These have been corrected by management. A summary of the most significant corrections made are summarised below.

Exhibit 2: summary of corrections made

Value of correction	Nature of correction
£560k	Short-term debtors / Long-term debtors (Notes 19 and 20) The short-term debtors figure in the Balance sheet (and Note 20) was decreased by £560k to correct a classification error between short-term and long-term debtors for social care debts held against estates. There was a corresponding increase of £560k to the figure for long-term debtors in the Balance Sheet (and Note 19). This adjustment impacts on the Group accounts. This is a classification and has no impact on the overall financial position of the Council.
£10.744m	Note 20 - Debtors  The note was amended to include an additional disclosure for the provision for bad debts of £10.717m with corresponding adjustments to the individual debtor categories within the note.  This adjustment impacts on the Group accounts.  There is no overall financial impact on the total short-term debtors balance disclosed in the note or Balance Sheet
£4.317m	Note 22 - Creditors  Classification errors totalling £4.317m between categories within the note have been amended.  General creditors were decreased by £4.317m, Other local authorities increased by £1.293m and Central government bodies increased by £3.024m.  This adjustment impacts on the Group accounts.  There is no overall impact on the net asset position in the balance sheet.
£0.540m	Note 18 - Capital expenditure and capital financing  The figure for capital receipts was over-stated by £0.540m and government grants and contributions understated by the same amount. Whilst the disclosure note was amended to reflect these adjustments there was no overall impact on the closing balance.  This adjustment impacts on the Group accounts.
£2.878m	Note 26 - Capital Adjustment Account (CAA)  The CAA was amended to remove the entry for 'Application of grants to capital financing from the Government Grants Unapplied Account'

	(GGUA) of £2.878m - as there has been no financing applied from GGUA in 2022-23.	
	A corresponding contra adjustment in the line for 'Capital grants credited to CIES applied to capital financing' of £2.878m was also made. There was no overall impact on the closing balance of the CAA.	
	This adjustment impacts on the Group accounts.	
£6.940m	Movement in Reserves Statement (MIRS)	
	Housing Revenue Account (HRA)	
	Note 10 - Adjustments between accounting basis and funding basis under regulations	
	Capital grant income recognised in the Comprehensive Income and Expenditure Account has been mis-classified between the Council Fund and HRA and the following adjustments have been made:  Note 10 – Application of capital grants to finance capital expenditure Council Fund has been increased by £6.940m with a corresponding decrease to the Housing Revenue Account for the amount.	
	MIRS - Amended to reflect the mis-classification between the Council Fund and HRA in Note 10 as detailed above	
	Capital grants recognised within the HRA has been decreased by £6.940m, with a corresponding increase in the adjustments between accounting basis and funding basis under regulations and HRA MIRS for the same amount.	
	These adjustment impacts on the Group accounts.	
£0.3m	CIES - Interest receivable and similar charges Movement in Reserves Statement (MIRS)	
	Note 25 - Usable Reserves – Earmarked general fund reserves	
	Note 11 Transfers to / from earmarked reserves     CIES - Interest receivable and similar charges increased by £0.3m to reflect dividend income received from the Big Fresh Catering Company	
	MIRS – Total comprehensive income and expenditure     (Earmarked reserves) increased to reflect the additional transfer to reserves to recognise the additional income of £0.3m with a corresponding adjustment to Note 11 Transfers to earmarked reserves and Note 25 Usable reserves.	
Various	Multiple parts of the accounts	
	The Cardiff Capital Region City Deal (CCRCD) accounts were not available for consolidation until after the Council's draft accounts were prepared. As a result, a number of adjustments have been made following receipt of these draft statements.	
	CIES – Other comprehensive income and expenditure increased by £2.337m	
	Balance Sheet – Increase in Net assets £2.337m with a corresponding increase in Usable reserves £0.907m and Unusable reserves £1.367m	

	MIRS – Corresponding adjustments in the movements within the MIRS to reflect the overall increase in reserves £2.337m	
	<ul> <li>Note 33 Joint committees – the disclosure note was updated for the revised CCRCD draft accounts figures.</li> </ul>	
	These adjustments impact on the Group accounts.	
N/A	Other narrative amendments Several other narrative and presentational amendments have been made to the financial statements, including:	
	<ul> <li>Prior period adjustments Note 7 - the Expenditure and Funding analysis Table was amended to reconcile to the corresponding primary statement;</li> </ul>	
	The audit fee disclosure in Note 29 was corrected to reflect the estimated fee per our audit plan; and	
	A number of other minor amendments have been made relating to the revisions to disclosure notes, narrative changes, casting errors, prior-year comparatives or typos.	

# Appendix 4

### Recommendations

There is one recommendation arising from our audit that we will follow up during next year's audit.

**Exhibit 3: recommendation** 

Matter arising 1 – improvements should be made to the Council's arrangements to obtain declarations of interests from senior management		
Findings	We found that the Council does not have a formal process to obtain Declaration of Interests from Senior Management to support the related party transaction disclosures within the accounts.  Currently the Council has ad hoc arrangements that rely on management volunteering any interests. So to obtain assurance on the completeness and accuracy of the related party disclosures within the accounts a circularisation exercise was undertaken during our audit.	
Priority	Medium	
Recommendation	The Council should introduce formal and annual arrangements to ensure that declaration of interests are received from senior management.  These arrangements should also ensure that senior management disclose any entities that are controlled by close family members.	
Accepted in full by management	Yes	
Management response	Senior Leadership Team will be required to make an annual declaration as part of the Statement of Accounts process on a non-exceptions basis.	
Implementation date	31/03/2024	



**Audit Wales** 

Tel: 029 2032 0500

Fax: 029 2032 0600

Textphone: 029 2032 0660

E-mail: info@audit.wales

Website: www.audit.wales

We welcome correspondence and telephone calls in Welsh and English. Rydym yn croesawu gohebiaeth a galwadau ffôn yn Gymraeg a Saesneg.

Date/Dyddiad: Ask for/Gofynnwch am: Telephone/Rhif ffôn

Your Ref/Eich Cyf:

My Ref/Fy Nghyf:

Matt Bowmer

04/12/2023

Telephone: (01446) 700111 Cyngor Bro Morgannwg Swyddfeydd Dinesig, Heol Holton, Y Barri CF63 4RU

The Vale of Glamorgan Council

Civic Offices, Holton Road, Barry CF63 4RU

Ffôn: (01446) 700111

www.valeofglamorgan.gov.uk



e-mail/e-bost @valeofglamorgan.gov.uk

### Final Letter of Representation

Auditor General for Wales Wales Audit Office 24 Cathedral Road Cardiff CF11 9LJ

4 December 2023

### Representations regarding the 2022-23 financial statements

This letter is provided in connection with your audit of the financial statements of the Vale of Glamorgan Council and its group for the year ended 31 March 2023 for the purpose of expressing an opinion on their truth and fairness.

We confirm that to the best of our knowledge and belief, having made enquiries as we consider sufficient, we can make the following representations to you.

### Management representations Responsibilities

We have fulfilled our responsibilities for:

- The preparation of the financial statements in accordance with legislative requirements and the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom UK 2022-23; in particular the financial statements give a true and fair view in accordance therewith.
- The design, implementation, maintenance and review of internal control to prevent and detect fraud and error.

#### Information provided

We have provided you with:

- Full access to:
- all information of which we are aware that is relevant to the preparation of the financial statements such as books of account and supporting documentation, minutes of meetings and other matters;
- additional information that you have requested from us for the purpose of the audit; and
- unrestricted access to staff from whom you determined it necessary to obtain audit evidence.
- The results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.
- Our knowledge of fraud or suspected fraud that we are aware of and that affects the Vale of Glamorgan Council and its group and involves:
- management; Our knowledge of any allegations of fraud, or suspected fraud, affecting the financial statements communicated by employees, former employees, regulators or others.
- employees who have significant roles in internal control; or

- others where the fraud could have a material effect on the financial statements.
- Our knowledge of all known instances of non-compliance or suspected non-compliance with laws and regulations whose effects should be considered when preparing the financial statements.
- The identity of all related parties and all the related party relationships and transactions of which we are aware.

### Financial statement representations

- All transactions, assets and liabilities have been recorded in the accounting records and are reflected in the financial statements.
- The methods, the data and the significant assumptions used in making accounting estimates, and their related disclosures are appropriate to achieve recognition, measurement or disclosure that is reasonable in the context of the applicable financial reporting framework.
- Related party relationships and transactions have been appropriately accounted for and disclosed.
- All events occurring subsequent to the reporting date which require adjustment or disclosure have been adjusted for or disclosed.
- All known actual or possible litigation and claims whose effects should be considered when preparing the financial statements have been disclosed to the auditor and accounted for and disclosed in accordance with the applicable financial reporting framework.
- The financial statements are free of material misstatements, including omissions. There are no uncorrected misstatements.

### Representations by Vale of Glamorgan Council

Signed by:

Date: 4 December 2023

- We acknowledge that the representations made by management, above, have been discussed with
- We acknowledge our responsibility for the preparation of true and fair financial statements in accordance with the applicable financial reporting framework. The financial statements were approved by the Council on 4 December 2023.

Signed by:

We confirm that we have taken all the steps that we ought to have taken in order to make ourselves aware of any relevant audit information and to establish that it has been communicated to you. We confirm that, as far as we are aware, there is no relevant audit information of which you are unaware.

Head of Finance (S151 Officer)	Chair of the Council – signed on behalf
Date: 4 December 2023	of those charged with governance Date: 4 December 2023