

<b>Meeting of:</b>	<b>Licensing Sub-Committee</b>
<b>Date of Meeting:</b>	<b>Wednesday, 01 July 2026</b>
<b>Relevant Scrutiny Committee:</b>	Live Well Scrutiny Committee
<b>Item which the Chair has decided is urgent (Part I)</b> (If yes, why)	Not applicable
<b>Urgent Decision Procedure Used (15.14 of the Constitution)</b> (If yes, why)	Not applicable
<b>Item Type</b>	Part I
<b>Report Title:</b>	Application for a new premises licence at Cosmeston Lakeside Café
<b>Portfolio Holder:</b>	No Relevant Cabinet Member
<b>Strategic Leadership Team:</b>	Director of Environment and Housing
<b>Lead Officer:</b>	Licensing Team Manager

## 1.0 What is this report about?

- 1.1 The purpose of this report is for the Licensing Sub-Committee to determine an application for the grant of a premises licence at Cosmeston Lakeside Café, Cosmeston Lakes Country Park, Lavernock Road, Penarth, Vale of Glamorgan CF64 5UY.

## 2.0 What are the Recommendations?

	<b>Recommendations – What and How?</b>	<b>Reason for Recommendation – Why?</b>
2.1	The Sub-Committee is asked to determine the application having regard to the Council's Statement of Licensing Policy, the guidance issued by the Home Office under Section 182 of the Licensing Act 2003, the application, submissions and representations before them.	To comply with the Council's statutory duty under the Licensing Act 2003.

### **3.0 What is the background to this report?**

3.1 The Licensing Authority has received an application for the grant of a premises licence from Big Fresh Catering Company Limited.

A copy of the application form and plan is detailed in **Appendix A**.

3.2 The application requests the following licensable activities for the hours stated:

- Live Music (indoors), Recorded Music (indoors) and Films (Indoors and outdoors):

Monday to Sunday: 09:00 to 23:00 hours

- Sale of Alcohol for consumption of alcohol both on and off the premises:

Monday to Sunday 12:00 to 23:00 hours

3.3 During the consultation period the applicant amended their proposals in response to representations received and advertised the revised proposals at the premises. The Sub-Committee is therefore requested to determine the application based on the amended proposals which are as follows:

- Sale of Alcohol for consumption of alcohol both on and off the premises:

Monday to Sunday: 12:00 to 22:30 hours

3.4 The premises is described in the application as:

*“Overall, the premises form a well-established, publicly accessible café in a lakeside setting, suitable for the controlled on-site consumption of food and drinks, including alcoholic beverages as part of programmed events throughout the year. The café contains an internal dining area providing seated accommodation of customers, along with an on-site kitchen capable of preparing and serving a range of hot and cold food. The premises also include toilet facilities, including accessible toilets available during café opening hours.”*

### **4.0 What issues are there to be considered?**

4.1 In accordance with the requirements of the Licensing Act 2003, copies of the application were forward to the Responsible Authorities.

4.2 During the statutory 28-day consultation period the application has been advertised in accordance with the regulations at the premises, in a local newspaper and on the Council's website.

4.3 A representation was received from South Wales Police during the consultation period. However, their request for a hearing was subsequently withdrawn, and licensing conditions

were agreed with the applicant. It is proposed that these conditions are attached to the licence should the Sub-Committee be minded to grant the application.

The conditions agreed with South Wales Police focus on promoting the prevention of crime and disorder and the protection of children from harm licensing objectives. In summary, these include the installation and maintenance of a comprehensive CCTV system, staff training in alcohol sales and conflict management, operation of a Challenge 25 age verification policy, and the use of an incident recording system.

Additional measures include restrictions on off-sales to designated areas, a ticketed approach for events held after 18:00, requirements for under 18s to be accompanied at such events, and the use of an age-restricted till prompt system. The permitted hours for the sale of alcohol have also been reduced to 22:30 hours in line with the agreed position

Details of the agreed conditions are set out in **Appendix B**.

- 4.4 No further representations were received from other Responsible Authorities.
- 4.5 Six representations were received from “other persons” (as defined by the Licensing Act 2003); these were from local residents and a ward Councillor.

In summary, the representations received raise concerns primarily in relation to the prevention of crime and disorder, public nuisance, and public safety. Objectors highlight the location of the premises within a country park and nature reserve, expressing concern that the sale of alcohol and extended hours could lead to increased anti-social behaviour, noise disturbance, littering and damage to the environment.

Concerns have also been raised regarding the suitability of the proposed hours, particularly into the evening, and the potential impact on nearby residents, park users and wildlife. In addition, representations refer to risks associated with alcohol consumption in proximity to the lake, including safety concerns, and the perceived incompatibility of the proposals with the family-oriented and tranquil nature of the park.

Copies of these representations are detailed in **Appendix C**.

- 4.6 In support of their application, the applicant has submitted a statement for the consideration of the Sub-Committee and those who have made representations.

A copy of this supporting statement is included in **Appendix D** and has been circulated to all relevant parties.

- 4.7 As relevant representations have been received the Sub-Committee must determine the application in accordance with the Licensing Act 2003.

## **5.0 How has evidence been used to inform the report, including the views of others?**

- 5.1 The report is based on the application submitted, the amended proposals and the representations received from both responsible Authorities and other persons which have

been summarised and appended for the sub-Committee's consideration.

## **6.0 What are the next steps if the recommendations are approved?**

6.1 The Sub-Committee may make the following determination under Section 18 (4) Licensing Act 2003:

- a) Grant the application subject to:
  - (i) the conditions mentioned in subsection (2)(a) modified to such extent as the Authority considers appropriate for the promotion of the licensing objectives, and
  - (ii) any condition which must under section 19, 20 or 21 be included in the licence;
- (b) Exclude from the scope of the licence any of the licensable activities to which the application relates;
- (c) Refuse to specify a person in the licence as the premises supervisor;
- (d) Reject the application.

6.2 Any party to the hearing may appeal the decision of the Licensing Sub-Committee to the Magistrates court.

## **7.0 How does this report support Vale 2030 and Reshaping?**

- 7.1 The report supports the delivery of safe and well-managed licensed premises, contributing to community safety and well-being within the Vale of Glamorgan.
- 7.2 By ensuring that applications are determined in accordance with the licensing objectives, the Council promotes a balanced approach to economic activity and the protection of local communities.

## **8.0 How does this demonstrate the Five Ways of Working?**

- 8.1 This report has been screened for evidence of the Five Ways of Working and how it may contribute to our Well-being Objectives.
- 8.2 The proposals support the following well-being objective: Objective 2: Providing decent homes and safe communities.
- 8.3 The licensing process contributes to prevention by promoting the licensing objectives, collaboration through consultation with responsible Authorities and the public, and involvement by enabling local residents to make representations.

## **Resources**

### **9.0 Finance**

9.1 Fees associated with the issue of licences are set in statute and support the administration and enforcement of the Licensing Act 2003 functions.

9.2 There are no financial implications arising from this report.

## 10.0 Workforce

10.1 There are no workforce implications arising from this report.

## 11.0 Legal and Equalities

11.1 An Equalities Impact Assessment has not been completed as the determination of a premises licence application is a statutory process under the Licensing Act 2003 and the decision must be based on the individual merits of the application and representations received.

11.2 The Council has a duty to determine the application in accordance with the Licensing Act 2003, having regard to its Statement of Licensing Policy and the Section 182 Guidance issued by the Home Office.

11.3 The Sub-Committee must promote the four licensing objectives when determining the application:

- The prevention of crime and disorder
- Public safety
- The prevention of public nuisance
- The protection of children from harm

## 12.0 Key Contacts

12.1 **Who are the primary officers to contact with any comments and/or queries on the report?**

Lead Officer: Kirsty Evans, Licensing Team Manager (Vale and Bridgend) <a href="mailto:kjevans@valeofglamorgan.gov.uk">kjevans@valeofglamorgan.gov.uk</a>	Democratic Services Officer Matt Swindell Cabinet and Committee Services Officer. <a href="mailto:miswindell@valeofglamorgan.gov.uk">miswindell@valeofglamorgan.gov.uk</a>
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## Appendices

Appendix A – Application and Plan

Appendix B – South Wales Police Objection and agreement with the applicant

Appendix C – Representations from “Other Persons”

Appendix D – Supporting Statement from Applicant

## Background Documents

[Vale of Glamorgan Council's Statement of Licensing Policy](#)

[Home Office Guidance issued under Section 182 of the Licensing Act 2003](#)

**Application for a premises licence to be granted under the Licensing Act 2003**

**PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST**

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

I/We Big Fresh Catering Company Limited

*(Insert name(s) of applicant)*

**apply for a premises licence under section 17 of the Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003**

**Part 1 – Premises details**

Postal address of premises or, if none, ordnance survey map reference or description			
Cosmeston Lakeside Café, Cosmeston lakes country Park Lavernock Road, Penarth, Vale of Glamorgan,			
<b>Post town</b>	Penarth	<b>Postcode</b>	CF64 5UY

Telephone number at premises (if any)	
Non-domestic rateable value of premises	<b>£38,000 pa</b>

**Part 2 - Applicant details**

Please state whether you are applying for a premises licence as **Please tick as appropriate**

- a) an individual or individuals  please complete section (A)
- b) a person other than an individual
  - i as a limited company/limited liability partnership \* please complete section (B)
  - ii as a partnership (other than limited liability)  please complete section (B)
  - iii as an unincorporated association or  please complete section (B)
  - iv other (for example a statutory corporation)  please complete section (B)
- c) a recognised club  please complete section (B)
- d) a charity  please complete section (B)

- e) the proprietor of an educational establishment  please complete section (B)
- f) a health service body  please complete section (B)
- g) a person who is registered under Part 2 of the Care Standards Act 2000 (c14) in respect of an independent hospital in Wales  please complete section (B)
- ga) a person who is registered under Chapter 2 of Part 1 of the Health and Social Care Act 2008 (within the meaning of that Part) in an independent hospital in England  please complete section (B)
- h) the chief officer of police of a police force in England and Wales  please complete section (B)

\* If you are applying as a person described in (a) or (b) please confirm (by ticking yes to one box below):

- I am carrying on or proposing to carry on a business which involves the use of the premises for licensable activities; or
- I am making the application pursuant to a  
 statutory function or   
 a function discharged by virtue of Her Majesty's prerogative

**(A) INDIVIDUAL APPLICANTS** (fill in as applicable)

Mr <input type="checkbox"/>	Mrs <input type="checkbox"/>	Miss <input type="checkbox"/>	Ms <input type="checkbox"/>	Other Title (for example, Rev)	
<b>Surname</b>			<b>First names</b>		
<b>Date of birth</b>			I am 18 years old or over <input type="checkbox"/> Please tick yes		
<b>Nationality</b>					
Current residential address if different from premises address					
Post town				Postcode	
<b>Daytime contact telephone number</b>					
<b>E-mail address (optional)</b>					
Where applicable (if demonstrating a right to work via the Home Office online right to work checking service), the 9-digit 'share code' provided to the applicant by that service (please see note 15 for information)					

**SECOND INDIVIDUAL APPLICANT (if applicable)**

Mr <input type="checkbox"/>	Mrs <input type="checkbox"/>	Miss <input type="checkbox"/>	Ms <input type="checkbox"/>	Other Title (for example, Rev)	
<b>Surname</b>			<b>First names</b>		
<b>Date of birth</b>			I am 18 years old or over <input type="checkbox"/> Please tick yes		
<b>Nationality</b>					
Where applicable (if demonstrating a right to work via the Home Office online right to work checking service), the 9-digit 'share code' provided to the applicant by that service: (please see note 15 for information)					
Current residential address if different from premises address					
Post town				Postcode	
<b>Daytime contact telephone number</b>					
<b>E-mail address (optional)</b>					

**(B) OTHER APPLICANTS**

**Please provide name and registered address of applicant in full. Where appropriate please give any registered number. In the case of a partnership or other joint venture (other than a body corporate), please give the name and address of each party concerned.**

<b>Name</b> Big Fresh Catering Company Limited
<b>Address</b> Big Fresh Catering Company The Promenade Paget Road Barry Island Barry CF62 5TQ
<b>Registered number (where applicable)</b> Registered in Wales VAT Registration Number: 338 7795 43
<b>Description of applicant (for example, partnership, company, unincorporated association etc.)</b>  Limited company

Telephone number (if any)
E-mail address (optional)

**Part 3 Operating Schedule**

When do you want the premises licence to start? DD MM YYYY  
2 3 0 4 2 0 2 6

If you wish the licence to be valid only for a limited period, when do you want it to end? DD MM YYYY  
[ ][ ][ ][ ][ ][ ][ ][ ]

Please give a general description of the premises (please read guidance note 1)

Overall, the premises form a well-established, publicly accessible café in a lakeside setting, suitable for the controlled on-site consumption of food and drinks, including alcoholic beverages as part of programmed events throughout the year. The café contains an internal dining area providing seated accommodation for customers, along with an on-site kitchen capable of preparing and serving a range of hot and cold food. The premises also include toilet facilities, including accessible toilets available during café operating hours.

If 5,000 or more people are expected to attend the premises at any one time, please state the number expected to attend. [ ]

What licensable activities do you intend to carry on from the premises?

(please see sections 1 and 14 and Schedules 1 and 2 to the Licensing Act 2003)

- |   |                            |
|---|----------------------------|
| Provision of regulated entertainment (please read guidance note 2)  | Please tick all that apply |
| a) plays (if ticking yes, fill in box A)  | <input type="checkbox"/>   |
| b) films (if ticking yes, fill in box B)  | x                          |
| c) indoor sporting events (if ticking yes, fill in box C)   | <input type="checkbox"/>   |
| d) boxing or wrestling entertainment (if ticking yes, fill in box D)  | <input type="checkbox"/>   |
| e) live music (if ticking yes, fill in box E)   | x                          |
| f) recorded music (if ticking yes, fill in box F)   | x                          |
| g) performances of dance (if ticking yes, fill in box G)  | <input type="checkbox"/>   |
| h) anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H) | <input type="checkbox"/>   |

**Provision of late night refreshment** (if ticking yes, fill in box I)

x

**Supply of alcohol** (if ticking yes, fill in box J)

x

**In all cases complete boxes K, L and M**

**A**

Plays Standard days and timings (please read guidance note 7)			<b><u>Will the performance of a play take place indoors or outdoors or both – please tick</u></b> (please read guidance note 3)	Indoors	<input type="checkbox"/>
				Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Day	Start	Finish	<b><u>Please give further details here</u></b> (please read guidance note 4)		
Mon					
Tue					
Wed			<b><u>State any seasonal variations for performing plays</u></b> (please read guidance note 5)		
Thur					
Fri			<b><u>Non standard timings. Where you intend to use the premises for the performance of plays at different times to those listed in the column on the left, please list</u></b> (please read guidance note 6)		
Sat					
Sun					

**B**

Films Standard days and timings (please read guidance note 7)			<b><u>Will the exhibition of films take place indoors or outdoors or both – please tick</u></b> (please read guidance note 3)	Indoors	<input type="checkbox"/>
				Outdoors	<input type="checkbox"/>
				Both	x
Day	Start	Finish	<b><u>Please give further details here</u></b> (please read guidance note 4) We intend to offer an outdoor cinema (with permission from the site rangers) and indoor via a projector in part of the café at different times through the year. This could also be on any given day throughout the week  <b><u>State any seasonal variations for the exhibition of films</u></b> (please read guidance note 5) The seasonal change would be for outside cinema to take place very close to the building itself.  <b><u>Non standard timings. Where you intend to use the premises for the exhibition of films at different times to those listed in the column on the left, please list</u></b> (please read guidance note 6)		
Mon	9am	11pm			
Tue	9am	11pm			
Wed	9am	11pm			
Thur	9am	11pm			
Fri	9am	11pm			
Sat	9am	11pm			
Sun	9am	11pm			

**C**

Indoor sporting events Standard days and timings (please read guidance note 7)			<b><u>Please give further details</u></b> (please read guidance note 4)
Day	Start	Finish	
Mon			
Tue			<b><u>State any seasonal variations for indoor sporting events</u></b> (please read guidance note 5)
Wed			
Thur			<b><u>Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, please list</u></b> (please read guidance note 6)
Fri			
Sat			
Sun			

**D**

<b>Boxing or wrestling entertainments</b> Standard days and timings (please read guidance note 7)			<b><u>Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick</u></b> (please read guidance note 3)	Indoors	<input type="checkbox"/>
				Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Day	Start	Finish			
Mon			<b><u>Please give further details here</u></b> (please read guidance note 4)		
Tue					
Wed			<b><u>State any seasonal variations for boxing or wrestling entertainment</u></b> (please read guidance note 5)		
Thur					
Fri			<b><u>Non standard timings. Where you intend to use the premises for boxing or wrestling entertainment at different times to those listed in the column on the left, please list</u></b> (please read guidance note 6)		
Sat					
Sun					

**E**

Live music Standard days and timings (please read guidance note 7)			Will the performance of live music take place <u>indoors or outdoors or both – please tick</u> (please read guidance note 3)	Indoors	*
				Outdoors	<input type="checkbox"/>
				Both	
Day	Start	Finish	<b><u>Please give further details here</u></b> (please read guidance note 4) Live music will form part of our events offering and local performers and acoustic nights will accompany a food and alcohol offering through the year		
Mon	9am –	11pm			
Tue	9am –	11pm			
Wed	9am –	11pm	<b><u>State any seasonal variations for the performance of live music</u></b> (please read guidance note 5) This could move itself out onto veranda seating area toward the boardwalk on occasion.		
Thur	9am –	11pm			
Fri	9am –	11pm	<b><u>Non standard timings. Where you intend to use the premises for the performance of live music at different times to those listed in the column on the left, please list</u></b> (please read guidance note 6)		
Sat	9am –	11pm			
Sun	9am –	11pm			

**F**

Recorded music Standard days and timings (please read guidance note 7)			<b><u>Will the playing of recorded music take place indoors or outdoors or both – please tick</u></b> (please read guidance note 3)	Indoors	<input checked="" type="checkbox"/>
Day	Start	Finish		Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Mon	9am	11pm	<b><u>Please give further details here</u></b> (please read guidance note 4) We intend on using a speaker system to share recorded music via Spotify etc throughout the day. We are seeking PPL/PRS licencing for this also.		
Tue	9am	11pm			
Wed	9am	11pm	<b><u>State any seasonal variations for the playing of recorded music</u></b> (please read guidance note 5)		
Thur	9am	11pm			
Fri	9am	11pm	<b><u>Non standard timings. Where you intend to use the premises for the playing of recorded music at different times to those listed in the column on the left, please list</u></b> (please read guidance note 6)		
Sat	9am	11pm			
Sun	9am	11pm			

**G**

<b>Performances of dance</b> Standard days and timings (please read guidance note 7)			<b><u>Will the performance of dance take place indoors or outdoors or both – please tick</u></b> (please read guidance note 3)	Indoors	<input type="checkbox"/>
				Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
<b>Day</b>	<b>Start</b>	<b>Finish</b>	<b><u>Please give further details here</u></b> (please read guidance note 4)		
Mon					
Tue			<b><u>State any seasonal variations for the performance of dance</u></b> (please read guidance note 5)		
Wed					
Thur			<b><u>Non standard timings. Where you intend to use the premises for the performance of dance at different times to those listed in the column on the left, please list</u></b> (please read guidance note 6)		
Fri					
Sat					
Sun					

## H

<b>Anything of a similar description to that falling within (e), (f) or (g)</b> Standard days and timings (please read guidance note 7)			Please give a description of the type of entertainment you will be providing		
Day	Start	Finish	<b><u>Will this entertainment take place indoors or outdoors or both – please tick</u></b> (please read guidance note 3)	Indoors	<input type="checkbox"/>
Mon				Outdoors	<input type="checkbox"/>
				Both	<input type="checkbox"/>
Tue			<b><u>Please give further details here</u></b> (please read guidance note 4)		
Wed					
Thur			<b><u>State any seasonal variations for entertainment of a similar description to that falling within (e), (f) or (g)</u></b> (please read guidance note 5)		
Fri					
Sat			<b><u>Non standard timings. Where you intend to use the premises for the entertainment of a similar description to that falling within (e), (f) or (g) at different times to those listed in the column on the left, please list</u></b> (please read guidance note 6)		
Sun					

**I**

<b>Late night refreshment</b> Standard days and timings (please read guidance note 7)			<b>Will the provision of late night refreshment take place indoors or outdoors or both – please tick</b> (please read guidance note 3)	Indoors	<input type="checkbox"/>
				Outdoors	<input type="checkbox"/>
				Both	*
Day	Start	Finish			
Mon	6pm	11pm	<b>Please give further details here</b> (please read guidance note 4) During the summer months we will offer a later offering for events that can spill onto the terrace seating area for late night dining and will include the sale of alcohol. This will also include any late night events where we offer food and drink including alcoholic drinks all year round.		
Tue	6pm	11pm			
Wed	6pm	11pm	<b>State any seasonal variations for the provision of late night refreshment</b> (please read guidance note 5)		
Thur	6pm	11pm			
Fri	6pm	11pm	<b>Non standard timings. Where you intend to use the premises for the provision of late night refreshment at different times, to those listed in the column on the left, please list</b> (please read guidance note 6)		
Sat	6pm	11pm			
Sun	6pm	11pm			

**J**

<b>Supply of alcohol</b> Standard days and timings (please read guidance note 7)			<b>Will the supply of alcohol be for consumption – please tick</b> (please read guidance note 8)	On the premises	<input type="checkbox"/>
				Off the premises	<input type="checkbox"/>
				Both	x
Day	Start	Finish	<b>State any seasonal variations for the supply of alcohol</b> (please read guidance note 5) Will be supplying alcohol daily to customers, but when we hold events evening's we will also be including this as a sale item for customers to purchase		
Mon	12pm	11pm			
Tue	12pm	11pm			
Wed	12pm	11pm			
Thur	12pm	11pm			
Fri	12pm	11pm			
Sat	12pm	11pm			
Sun	12pm	11pm			
			<b>Non standard timings. Where you intend to use the premises for the supply of alcohol at different times to those listed in the column on the left, please list</b> (please read guidance note 6)		

State the name and details of the individual whom you wish to specify on the licence as designated premises supervisor (Please see declaration about the entitlement to work in the checklist at the end of the form):

<b>Name</b> Nicola Pagano	
<b>Date of birth</b>	██████████
<b>Address</b> ██████████ ██████████	
<b>Postcode</b>	██████████
<b>Personal licence number (if known)</b> PL2297	
<b>Issuing licensing authority (if known)</b> VALE OF GLAMORGAN	

**K**

**Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 9).**

N/A

**L**

<p><b>Hours premises are open to the public</b> Standard days and timings (please read guidance note 7)</p>			<p><b>State any seasonal variations</b> (please read guidance note 5) Winter hours will be 9am – 4pm</p>
Day	Start	Finish	<p><b>Non standard timings. Where you intend the premises to be open to the public at different times from those listed in the column on the left, please list</b> (please read guidance note 6)</p> <p>Events throughout the year will be open until 11pm.</p>
Mon	9am	11pm	
Tue	9am	11pm	
Wed	9am	11pm	
Thur	9am	11pm	
Fri	9am	11pm	
Sat	9am	11pm	
Sun	9am	11pm	

## M

Describe the steps you intend to take to promote the four licensing objectives:

### **a) General – all four licensing objectives (b, c, d and e) (please read guidance note 10)**

We will work closely with local PCSO's where needed and also the site rangers to make sure crime and disorder is prevented.

All relative risk assessments will be on hand for all events that require one. We will also consult our local authority H&S officer to make sure we are on top of public safety.

The DSP will make sure no public nuisance will happen when we are setting up events etc.

### **b) The prevention of crime and disorder**

We are installing CCTV in the property.

Sale of alcohol will be limited to being consumed onsite only and no takeaway sale

Events will be ticketed and controlled by Big Fresh staff, security will be booked when needed.

Engage with customers

Work with the site rangers to review events if anything should occur for preventative measure going forward.

### **c) Public safety**

All site safety measures will be in place to keep the public safe.

All events will be RA where applicable

### **d) The prevention of public nuisance**

No alcohol will be sold as take out or allowed off site.

We will work with site rangers and police where needed to make sure all measures are in place to reduce this risk

### **e) The protection of children from harm**

DBS checks will be in place where applicable

RA will also be in place for events where there are needed and will be instructing advice from H&S officers for this.

Adult supervision for any events including children

**Checklist:**

**Please tick to indicate agreement**

- I have made or enclosed payment of the fee. x
- I have enclosed the plan of the premises. x
- I have sent copies of this application and the plan to responsible authorities and others where applicable. x
- I have enclosed the consent form completed by the individual I wish to be designated premises supervisor, if applicable.
- I understand that I must now advertise my application. x
- I understand that if I do not comply with the above requirements my application will be rejected. x
- [Applicable to all individual applicants, including those in a partnership which is not a limited liability partnership, but not companies or limited liability partnerships] I have included documents demonstrating my entitlement to work in the United Kingdom or my share code issued by the Home Office online right to work checking service (please read note 15).

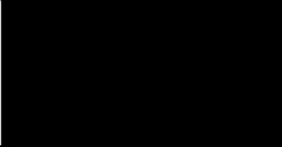
**IT IS AN OFFENCE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION. THOSE WHO MAKE A FALSE STATEMENT MAY BE LIABLE ON SUMMARY CONVICTION TO A FINE OF ANY AMOUNT.**

**IT IS AN OFFENCE UNDER SECTION 24B OF THE IMMIGRATION ACT 1971 FOR A PERSON TO WORK WHEN THEY KNOW, OR HAVE REASONABLE CAUSE TO BELIEVE, THAT THEY ARE DISQUALIFIED FROM DOING SO BY REASON OF THEIR IMMIGRATION STATUS. THOSE WHO EMPLOY AN ADULT WITHOUT LEAVE OR WHO IS SUBJECT TO CONDITIONS AS TO EMPLOYMENT WILL BE LIABLE TO A CIVIL PENALTY UNDER SECTION 15 OF THE IMMIGRATION, ASYLUM AND NATIONALITY ACT 2006 AND PURSUANT TO SECTION 21 OF THE SAME ACT, WILL BE COMMITTING AN OFFENCE WHERE THEY DO SO IN THE KNOWLEDGE, OR WITH REASONABLE CAUSE TO BELIEVE, THAT THE EMPLOYEE IS DISQUALIFIED.**

**Part 4 – Signatures** (please read guidance note 11)



**Signature of applicant or applicant’s solicitor or other duly authorised agent** (see guidance note 12). **If signing on behalf of the applicant, please state in what capacity.**

<b>Declaration</b>	<ul style="list-style-type: none"><li>• [Applicable to individual applicants only, including those in a partnership which is not a limited liability partnership] I understand I am not entitled to be issued with a licence if I do not have the entitlement to live and work in the UK (or if I am subject to a condition preventing me from doing work relating to the carrying on of a licensable activity) and that my licence will become invalid if I cease to be entitled to live and work in the UK (please read guidance note 15).</li><li>• The DPS named in this application form is entitled to work in the UK (and is not subject to conditions preventing him or her from doing work relating to a licensable activity) and I have seen a copy of his or</li></ul>
--------------------	---

	her proof of entitlement to work, or have conducted an online right to work check using the Home Office online right to work checking service which confirmed their right to work (please see note 15)
Signature	
Date	24.04.26
Capacity	Commercial Manager for Big Fresh Catering

**For joint applications, signature of 2<sup>nd</sup> applicant or 2<sup>nd</sup> applicant's solicitor or other authorised agent (please read guidance note 13). If signing on behalf of the applicant, please state in what capacity.**

Signature	
Date	
Capacity	

Contact name (where not previously given) and postal address for correspondence associated with this application (please read guidance note 14)			
			
Big Fresh Catering Company The Promenade Paget Road Barry Island Barry			
Post town	<b>Barry</b>	Postcode	<b>CF62 5TQ</b>
Telephone number (if any)	07739194971		
If you would prefer us to correspond with you by e-mail, your e-mail address (optional)			
			





Symon Dovey,  
Big Fresh Catering Company,  
The Promenade,  
Paget Road,  
Barry Island,  
CF62 5TQ

04 June 2026

**APPLICATION FOR A PREMISE LICENCE UNDER THE LICENSING ACT 2003. COSMESTON LAKESIDE CAFÉ,  
COSMESTON LAKES COUNTRY PARK, LAVERNOCK ROAD, PENARTH, CF64 5UY**

South Wales Police have made enquiries into this application. The applicant advises that the premises operates as a modestly sized cafe which offers hot and cold food, along with a limited offering of alcoholic and non-alcoholic beverages.

The application seeks the following licensable activity:

**Permitted hours for sale of alcohol for consumption on and off the premises: Mon-Sun 12:00-23:00hrs.**

At this time, South Wales Police object to the grant of a new Premises Licence as applied for under the following licensing objective:

- **The Prevention of Crime and Disorder.**
- **Protect Children from Harm.**

The Country Park opened to the public in 1978 and gained Local Nature Reserve status in May 2013. Today, Cosmeston Lakes Country Park is a haven for local wildlife.

That said, the area experiences its fair share of crime and anti-social behaviour issues and, as such, the following recommendations are deemed to be the most effective, appropriate and proportionate measures to support the licensing objectives. However, should the applicant agree to the below representations then South Wales Police will automatically withdraw their request for a hearing before the Licensing Committee.

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Prif Gwnstabl | Chief Constable Jeremy Vaughan

[www.south-wales.police.uk](http://www.south-wales.police.uk)

Rydym yn croesawu gohebiaeth yn Gymraeg ac yn Saesneg.  
Byddwn yn ymateb yn eich iaith o ddewis.

We welcome correspondence in Welsh and English.  
We will respond in your language of choice.

Heddlu De Cymru  
Pencadlys Heddlu  
Heol y Bont-faen  
Penybont  
CF31 3SU

South Wales Police  
Police Headquarters  
Cowbridge Road  
Bridgend  
CF31 3SU



**HEDDLU  
DE CYMRU**  
**SOUTH WALES  
POLICE**

**SOUTH WALES POLICE REPRESENTATIONS:**

1. A CCTV system shall be installed to a standard as approved by South Wales Police. It will be maintained and operating at all times the premises are open to the public. The system will cover all internal areas of the premises where the public have access {excluding toilets} including all entrances and exits and any external areas associated with the premises. The images shall be kept for a minimum of 31 days and shall be produced to a Police employee in a readily playable format immediately upon request when the premises are open and at all other times as soon as reasonably practicable. There will be sufficient trained staff to facilitate the above. Signage shall alert patron to the use of CCTV at the premises.
2. All staff involved in the sale of alcohol will receive training in relation to alcohol sales, conflict management and the promotion of the Licensing Objectives. This training will be refreshed every 6 months, with a record held on the premise. The training record shall be retained for a period of 12 months and is to be made available for inspection upon request by a South Wales Police employee. Staff will receive this training prior to beginning work at the Premises.
3. The premises will operate a 'Challenge 25' policy. This policy will be brought to customers' attention by staff and through the display of appropriate signage. The only forms of identification (ID) recognised will be photographic ID cards, such as a driving licence, passport, Military ID, or proof of age scheme card bearing the "PASS" mark hologram, official photographic identity cards issued by EU states bearing a hologram or ultraviolet feature. In the event of a challenge and the customer has no acceptable ID, there shall be no sale of alcohol.
4. An incident reporting system will be in use at the premises (either electronic or in the form of an incident book with sequentially numbered pages). Each report will record the date, time and location of the incident. The following will be recorded:
  - All crimes reported.
  - All ejections of patrons.
  - Any incidents of disorder.
  - Any refusal of the sale of alcohol.
  - Any visit by a relevant authority or emergency service.Incident reports shall be retained for a minimum of 12 months. Incident reports will be made available to the Police on request. Each report will include the name of the person making the report.
5. An age-restricted till prompt system will be in use at the premises.
6. Whenever the premises is open for Licensable Activities beyond 18:00hrs, it will be on a ticket-only basis.
7. Under 18s shall only be allowed to remain on the premises when Licensable Activities are taking place for a ticket only event after 18:00hrs when they are accompanied by a responsible adult.

**Page 3/**

8. Sales of alcohol for consumption off premises shall only be made to patrons who are using the outside area shown on the site diagram (dated 13.05.2026) marked "consumption only".

Additionally:

9. Please amend permitted hours for sale of alcohol for consumption on and off the premises from:

Mon-Sun 12:00-23:00hrs

To

Mon-Sun 12:00-22:30hrs

10. The attached Document, Licensable areas dated 13.05.26 signed by Symon Dovey, should be used as the reference for the premises for any future dealings.

If the applicant does not agree with the representations, the police objections will be based on the following:

- **The prevention of crime and disorder**
- **Protect Children from Harm**

Additional evidence to support the notice of objection will be presented at any subsequent Licensing Committee hearing. This evidence will be expanded on through verbal, written, statistical or CCTV evidence.

If you require any further information please contact Police Licensing Officer John Crowther at Cardiff Bay police station, Licensing Department on 01656 869211 Ext 34950 or by email to [John.crowther1@south-wales.police.uk](mailto:John.crowther1@south-wales.police.uk).

Yours sincerely

Geraint White  
Chief Inspector  
Communities & Partnerships



## Representations from Other Persons

Representation 1

**From:** [REDACTED]  
**Sent:** 31 May 2026 12:07  
**To:** Licensing <[Licensing@valeofglamorgan.gov.uk](mailto:Licensing@valeofglamorgan.gov.uk)>  
**Subject:** Objection to Cosmeston Cafe Licensing Application

To whom it may concern

I would like my objections recorded regarding the licensing application by the Cosmeston Cafe on the following grounds:-

- 1) Prevention of crime and disorder - Cosmeston is a nature reserve, an area for education for the respect of wildlife and our natural surroundings. There have been many instances of Public disorder seen as Cosmeston where alcohol is an issue, including vandalism, violence and general public disorder.
- 2) Prevention of Public Nuisance - Cosmeston is used by families, children, older people and those with accessibility issues (like myself), and is one of the few local areas that can provide accessible respite from city living. As a user of the park, I have already witnessed Public Nuisance from disrespectful visitors and adding alcohol availability to that mix would add to that behaviour.
- 3) Prevention of Public Safety - for all of the reasons stated above.

This is so unnecessary. Leave Cosmeston as a park where people can enjoy nature and the creatures that live there, or visit, can be left in peace. There are plenty of other venues that could be used as a marketable opportunity for parties, weddings or whatever else VoG's money making teams are planning.

I understand the financial pressures the council is facing, but leave our green spaces alone and think again, please.

[REDACTED]

Vale Resident

## Representation 2

From: [REDACTED]  
Sent: Tuesday, June 2, 2026 4:59 PM  
To: Licensing <[Licensing@valeofglamorgan.gov.uk](mailto:Licensing@valeofglamorgan.gov.uk)>  
Subject: Cosmeston Lakes Cafe

To whom it may concern,

I wish to object to the proposed change in license to the Cosmeston Cafe.

The proposed hours do not reflect the nature of the surrounding area and will in my opinion contribute to public nuisance and potential criminal activity.

The proposed hours fall too close to the final public transport options for the area, this will cause inebriated customers to leave either via the footpaths or via drunk driving.

We already have enormous amounts of rowdiness in Penarth lanes caused by drunken individuals returning after local establishments close. This is at a minimum a nuisance, but often escalated to damage to property and things like broken bottles across footpaths etc.

I am shocked the license is even being considered for what is so concretely a family and nature focused area.

Yours sincerely,

[REDACTED]

Representation 3

**From:** [REDACTED]

**Sent:** 03 June 2026 11:18

**To:** Licensing <[Licensing@valeofglamorgan.gov.uk](mailto:Licensing@valeofglamorgan.gov.uk)>

**Subject:** Cosmeston Lake Country Park Cafe, application for premises licence.

Good morning

Although I have seen no official notice in my local area, at Lavernock Park, Penarth, I understand from the Penarth Times that an application has been made for a premises and entertainment licence at the Cosmeston Lake Cafe.

If this is the case, then I wish to submit an objection to the application for such a licence at the Lakeside Cafe.

From the details I have gleaned from the Penarth Times story it seems to me that what is being proposed is a totally inappropriate development in a so-called Country Park location. While I have no issue with a cafe at the Park, serving tea, cakes etc, the addition of a drinks and entertainment licence notches things up considerably.

If such a licence is granted it will send the wrong message as to the purpose of the Country Park. It is supposed to be about nature, beauty and the environment, not about consumption of alcoholic beverages and provision of entertainment. It will cause disturbance due to noise and possibly anti-social behaviour in what is meant to be a quiet, peaceful Country Park. This will negatively impact local residents in the nearby Lavernock Park estate and also the residents of the Country Park itself, in other words, the wildlife!

The proposed hours of operation are excessively lengthy until 11pm at night, 7 days a week. Such hours resemble those operating in a public house, not a lakeside cafe in a Country Park. It would not be quite so bad if the operating hours were reduced somewhat to make them more appropriate for a cafe rather than a public house. For example, an earlier finish time 7pm rather than 11pm would seem more appropriate. If it is the case that the operators of the premises wish to turn the Lakeside Cafe into a de

facto public house then come out into the open and say so and seek a change of use under planning legislation.

Finally, it also concerns me that the applicant for the licence and the operator of the premises is in fact a company owned by the VOG Council. As you know, this is the same Council whose Licensing committee will consider the application. Surely this is a serious conflict of interests?



Representation 4

**From:** Ernest, Anthony M (Cllr) F.T.S., M.R.S.G.B. [REDACTED]

**Sent:** Thursday, June 4, 2026 2:42 PM

**To:** Licensing <[Licensing@valeofglamorgan.gov.uk](mailto:Licensing@valeofglamorgan.gov.uk)>

**Subject:** RE: Grant of Premises Licence - Cosmeston Lake Cafe

## Observation as follows:-

The Sale by Retail of alcohol for consumption ON and Off the premises: This hour is considered as being too late, and should have a Closing Hour of 2200. For the avoidance of nuisance and disturbance to adjoining residents.

Monday to Sunday 12pm to 11pm . My comment above also applies to this application.

Live music, recorded music and films 9am to 11pm . My comment above also applies to this application.

Late night refreshment 6pm to 11pm . My comment above also applies to this application.

Thank you.

Anthony Ernest.

Anthony M. Ernest (Cllr)

**Opposition Spokesman for PLACE (including Environment, Regeneration, Tourism, Highways, Transportation, Countryside, Waste Management & Grounds Management).**

Conservative Councillor for **PLYMOUTH Ward in Penarth**

Vale of Glamorgan County Borough Council / Cyngor Bro Morgannwg

**Tel: Vale of Glamorgan Council (TEAMS Number):** [REDACTED]

**(Voicemail outside Core Hours)**

[REDACTED]

## Representation 5

**From:** [REDACTED]  
**Sent:** 04 June 2026 23:05  
**To:** Licensing <[Licensing@valeofglamorgan.gov.uk](mailto:Licensing@valeofglamorgan.gov.uk)>  
**Subject:** Cafe at Cosmeston Lakes Licensing Application

Dear Sirs,

We are local residents and wish to make representations in respect of what we understand is an amended licensing application in respect of the Cafe at Cosmeston Lakes.

We wish to object to the sale of alcohol at this site.

It is not an appropriate location for a number of reasons, besides being in a nature reserve, and adjacent to a lake where a number of people have drowned over the years while attempting to swim there. Selling alcohol next to one of the lakes late at night seems inherently risky.

The site is intended for recreation purposes, for children and adults, and not for the outdoor consumption of large amounts of readily available alcohol "on tap".

Invariably, alcohol consumption results in an increase in noise levels, deterioration in people's behaviour, with predictable adverse impacts on neighbourhoods.

In this case houses nearby are already affected by late night parties, noise, music, and rowdy behaviour coming from the park on a regular basis, especially in the Summer, and parking vehicles in nearby streets to avoid paying for parking in the car park.

This would add an on site legal source of outdoor alcohol consumption, every day, and irrespective of the season, and which will go on into the night - to 11 pm each and every night.

It is hard to imagine that that will in some way primarily benefit ordinary users of the park, including dog walkers, as has been suggested, but it will inevitably increase motor traffic in and about of the park, and especially in the evenings and late at night - presumably with all the usual noise and banging of car doors, and the outflow of increased traffic onto the main road late at night.

It is the wrong place, and any permitted hours extend far beyond daylight hours or what might be acceptable in a more suitable or appropriate location.

Although it is not a basis of objection, the law fails to take into account the impact on the wildlife in the park of such intrusive and late activities, but surely that should also be a concern in deciding what uses are made of these rare spaces.

Yours faithfully

A solid black rectangular redaction box covering the signature area.

## Representation 6

**From:** [REDACTED]  
**Sent:** 05 June 2026 11:07  
**To:** Licensing <[Licensing@valeofglamorgan.gov.uk](mailto:Licensing@valeofglamorgan.gov.uk)>  
**Subject:** objection to Cosmeston Cafe license

Dear Licensing,

I object to the application for a license for the sale of on and off premises alcohol at Cosmeston Cafe. My reasons are as follows:

**Prevention of crime and disorder:** Promoting the consumption of alcohol off-premises, throughout the Country park will contribute to anti-social behaviour, vandalism, littering or damage to park infrastructure. This is already a problem at Cosmeston. The sale of alcohol until 11pm is likely to further encourage this behaviour in a park largely unsupervised or properly resourced. It should also be noted that additional noise from the Cafe could disturb nearby Schedule 1 birds (for example Cetti's Warbler, who are now known to nest within 10's of metres of the Cafe) in the evening, which might constitute a wildlife crime under the Wildlife and Countryside Act 1981

**Prevention of Public Nuisance:** Additional noise, voice, bottle bins, cleaning, deliveries, litter and other likely disturbance associated with an evening drinking venue would constitute a public nuisance. This is particularly relevant in an otherwise quiet and peaceful country park. The precedent is the 2022 Medieval Village licensing case, where residents are on record complaining about the additional noise and disturbance generated by events.

**Public Safety:** Encouragement of alcohol on and off premises increases the likelihood of risky behaviour around the water. Historically, people have drowned at Cosmeston in precisely this manner. The Cafe's location next to the lakes and the known illegal usage of the lake for recreational swimming should be material factors.

**Protection of Children from Harm:** Cosmeston is a family environment with playgrounds and other children's activities. Off premises alcohol consumption might

lead to glasses, bottles and intoxicated behaviour around the park, which is totally unnecessary for a family country park.



## Additional Information submitted by the Applicant

Thank you for the opportunity to provide further clarification regarding the application for a Premises Licence at Cosmeston Lakeside Café.

Having reviewed the representations received, we recognise that many of the concerns raised appear to stem from a misunderstanding about the nature and scale of what is being proposed.

### **Nature of Operation**

The café will continue to operate primarily as a daytime, family-focused facility within the Country Park, serving refreshments consistent with its current offer.

There is no intention to operate as a public house or alcohol-led venue, and we fully recognise the importance of maintaining the character of Cosmeston as a peaceful, family-friendly environment.

### **Daytime Alcohol Provision**

During standard daytime trading hours, we are proposing to offer the sale of alcohol from 12:00pm, however this would be a limited and proportionate offer, consistent with what was previously available under the former tenant's licence and secondary to the café's core food offer.

### **Evening Use and Hours**

The café would not operate routinely into the evening on a daily basis. Any operation beyond 6:00pm would be limited to pre-planned, organised events or activities such as community or ticketed events.

### **Alcohol Provision at Events**

The previous tenant held an alcohol licence, meaning alcohol provision is not new to the site. The only additional provision being sought is the ability to supply alcohol at organised, ticketed events, with alcohol service ending by 10:30pm and all customers vacating the premises by 11:00pm.

### **Management and Control**

All events would be pre-planned, carefully managed, and delivered in a controlled environment within the café and designated seating areas, ensuring respect for residents, park users, and wildlife.

### **Addressing Key Concerns**

The limited daytime offer, combined with occasional and controlled evening use, ensures that the café will not operate in a manner comparable to a public house and that any alcohol provision remains proportionate and appropriate for the setting.

**Conclusion**

Our intention is to enhance the café's offer in a measured and responsible way, supporting community use and occasional events, while preserving the unique character and tranquillity of Cosmeston Lakes Country Park.

Kind regards

Symon Dovey  
Commercial Development Manager  
The Big Fresh Catering Company  
e-mail /e-bost: [REDACTED]