

Meeting of:	Learning and Culture Scrutiny Committee
Date of Meeting:	Thursday, 10 December 2020
Relevant Scrutiny Committee:	Learning and Culture
Report Title:	Initial Capital Programme Proposals 2021/22 to 2025/26
Purpose of Report:	To submit the Initial Capital Programme Proposals for 2021/22 to 2025/26 to Scrutiny Committees for consultation.
Report Owner:	Report of the Director of Learning and Skills
Responsible Officer:	Carys Lord, Head of Finance / Section 151 Officer
Elected Member and Officer Consultation:	All Scrutiny Committees will be consulted on the proposals.
Policy Framework:	This report follows the procedure laid down in the constitution for the making of the budget. The 2021/22 budget proposals will require the approval of Council.
Executive Summary:	<ul style="list-style-type: none"> This report submits the Initial Capital Programme Proposals for the 2021/22 to 2025/26 to Scrutiny Committees for consultation.

Recommendation

It is recommended :-

1. That Scrutiny Committee considers the Initial Capital Programme Proposals for 2021/22 to 2025/26 and forward its recommendations to Corporate Performance and Resources Scrutiny Committee as the lead Scrutiny Committee.

Reason for Recommendation

1. In order to gain the view of Scrutiny Committees.

1. Background

- 1.1 Council on 26th February 2020 (minute no 710) approved the Capital Programme for 2020/21 onwards.

2. Key Issues for Consideration

- 2.1 Any changes made to the 2021/22 Capital Programme onwards that were approved at Cabinet on the 16th November 2020 have been reflected in Appendix 1.

2021/22 to 2025/26 Capital Programme

- 2.2 The Provisional General Capital Funding for 2021/22 has not yet been announced by Welsh Government (WG) and is expected on 22nd December 2020 with the Final Settlement due on 2nd March 2021.
- 2.3 As stated in last year's Initial Proposals report, for the previous three years (2018/19, 2019/20 and 2020/21) additional General Capital funding had been received, however from 2021/22 onwards no further indication of additional funding has been received from Welsh Government and therefore the level of capital funding included in this report has reverted back to the same level as set out in the 2018/19 Provisional Settlement and will then remain constant for the remainder of the period of this programme. General Capital Funding has therefore been assumed as £5.505m for 2021/22 which is made up of £2.083m General Capital Grant and £3.422m Supported Borrowing. The General Capital Funding for 2020/21 was £6.796m therefore there is an assumed reduction of £1.291m between years.
- 2.4 Appendix 1 sets out the Initial Proposals for the Capital Programme between 2021/22 and 2025/26 for this Committee.

- 2.5 In addition to external funding, the Council will finance part of the Capital Programme from its own resources, e.g. capital receipts and reserves.
- 2.6 The table below details the General Capital Funding and internal resources required to fund the proposed schemes for the Council as a whole.

Analysis of Net Funding Required for the Indicative 2021/22 Capital Programme

GENERAL FUND	£'000	£'000
Welsh Government Resources		
Supported Borrowing	3,422	
General Capital Grant	2,083	
Total Welsh Government Resources		5,505
Council Resources		
General Capital Receipts	6,018	
Reserves/Revenue	9,760	
City Deal Unsupported Borrowing	675	
Unsupported Borrowing	4,194	
Total Council Resources		20,647
HOUSING REVENUE ACCOUNT		
Housing Reserves/Revenue	6,450	
Housing Unsupported Borrowing	24,806	
Total HRA Resources		31,256
Total Net Capital Resources		57,408

Capital Bids 2021/22 to 2025/26

- 2.7 New capital bids were invited for return by 25th September 2020 and the number of bids received were 19 (2 from Learning and Skills, 9 from

Neighbourhood and Transport Services, 7 from Regeneration and Planning and 1 from Social Services). Departments were requested to rank and assess their own bids in order of importance before submission and bids from each Department were forwarded to the Insight Board for evaluation.

2.8 A number of criteria are used to assess the Capital Bids. The first criterion used is to classify the nature of the bids.

2.9 Where bids are rated an A or B on the criteria listed below there would clearly be a legal obligation to ensure that works are progressed in a timely manner within the confines of the funding available. Schemes that represent an invest to save opportunity or support the achievement of corporate priorities should also be prioritised. The criteria used is set out below:-

Priority Level	Criteria
A	Health and Safety legislation
B	Other Legislation/Statutory Requirement
Ci	Economic Sense/Invest to Save
Cii	Corporate Plan
Ciii	Sufficiency
D	Condition/Suitability
E	Welsh Government Requirements
F	Low Priority

2.10 In addition, in accordance with the criteria set out in the Budget Strategy, the bids were prioritised in terms of their corporate priority and the risk they pose to the Council if they are not pursued. The risk assessment element was undertaken in line with the Council's Corporate Risk Management Strategy as follows;

Possible Impact or Magnitude of Risk	Catastrophic	MEDIUM	MEDIUM/HIGH	HIGH	VERY HIGH
	High	MEDIUM/LOW	MEDIUM	MEDIUM/HIGH	HIGH
	Medium	LOW	MEDIUM	MEDIUM	MEDIUM/HIGH
	Low	VERY LOW	LOW	MEDIUM/LOW	MEDIUM
Risk Matrix		Very Unlikely	Possible	Probable	Almost Certain
Likelihood/Probability of Risk Occurring					

2.11 Taking into account the nature of capital schemes, the following criteria were applied to assess corporate priority:

Corporate Priority	Score
Commitments and areas where the Council has no control over the expenditure, e.g. contractual and legal commitments, absolute minimum statutory service, taxes, etc.	3
Very high priority (publicly announced commitment e.g. items included in the Community Strategy, Corporate Plan etc.)	2
“Invest to Save” and preventative expenditure	2
Statutory expenditure above the absolute minimum and other priorities	1
Low Priority	0

2.12 The bids are also reviewed for the contribution that they make to the Wellbeing and Future Generations criteria as set out below;

- Long Term
- Integration
- Collaboration
- Prevention
- Involvement

2.13 Each scheme is awarded one point for every one of the outcomes that it meets to a maximum of 5.

2.14 In previous years, only those schemes assessed as corporate priority 1 or higher and medium risk or higher were included in the Capital Programme. In addition, successful bids had also contributed to at least three Wellbeing and Future Generations outcomes and should have had a scheme priority factor of either A/B/Ci/Cii/Ciii. Usually bids that did not meet these criteria were excluded from consideration.

2.15 These bids have been considered by the Insight Board where it was agreed that, when agreeing the final programme, consideration should also be given to those schemes that meet the requirements of the Coronavirus Recovery Strategy.

2.16 The value of capital bids received for the Council as a whole totalled £8.586m in 2021/22 and £20.506m over the 5-year period. While the evaluation process has been carried out this year for all capital bids in the normal manner, the settlement for 2021/22 has not been confirmed. It is therefore proposed that at this point, due to the uncertainty in the level of funding that will be provided, no schemes will be approved for inclusion in the Capital Programme and further

assessment will be carried out by the Budget Working Group once the level of funding is known and consultation has taken place. A list of capital bids received for this Committee is shown in Appendix 2.

2.17 An allocation for Asset Renewal has currently been included in Appendix 1 over the 5 year period of the programme. Asset Renewal budgets will be reviewed and schemes will be identified prior to the approval of the Final Capital proposals for 2021/22 to ensure that funding is allocated to priority schemes.

2.18 There have been a number of changes approved by Cabinet since the final budget proposals 2020/21 to 2024/25 were approved in February 2020. These changes including capital sums carried forward have been included in Appendix 1.

21st Century Schools Band B Programme

2.19 A summary of the profile for Band B 21st Century Schools is shown below:-

Band B Scheme	2020/21	2021/22	2022/23	2023/24	Total
	£'000	£'000	£'000	£'000	£'000
Ysgol Gymraeg Bro Morgannwg	10,656	3,052	348	0	14,056
Cowbridge Primary Provision	839	2,500	1,600	0	4,939
Primary Provision Western Vale	2,391	2,287	65	0	4,743
Barry Waterfront	1,001	4,291	2,593	0	7,885
St David's Primary School	2,482	1,554	89	0	4,125
Review Primary Provision to include Cosmeston	0	977	1,708	1,500	4,185
Review Nursery Provision	50	1,210	100	0	1,360
St Nicholas Primary	1,665	2,683	400	0	4,748
Whitmore High School	16,604	5,655	565	0	22,824
Pencoedtre High School	14,918	14,546	3,657	0	33,121
Centre of Learning and Wellbeing	496	2,000	1,825	0	4,321
Ysgol Y Deri	509	5,450	4,000	1,000	10,959
Total	51,611	46,205	16,950	2,500	117,266

2.20 The Band B schemes listed above are included in the current Capital Programme and are funded as follows :-

Funding Source	2020/21	2021/22	2022/23	2023/24	Total
	£'000	£'000	£'000	£'000	£'000
WG Funding	36,591	18,279	8,244	1,000	64,114
S106 monies	7,551	10,134	4,067	0	21,752
Capital receipts	2,819	4,984	848	300	8,951
Reserves and Revenue Contribution	1,882	6,965	1,275	1,200	11,322
Prudential Borrowing	1,295	4,194	2,516	0	8,005
General Capital Funding	1,473	1,649	0	0	3,122
Total	51,611	46,205	16,950	2,500	117,266

2.21 The reprofiled expenditure requested at Cabinet on the 16th November 2020 is reflected above and in Appendix 1. The total cost for Band B schemes is projected to be £135.04m (2018/19 - 2023/24). In total £76.18m is being funded by WG.

Next Steps

2.22 The next stage is for the capital bids and programme to be submitted to Scrutiny Committees for consultation. Each Scrutiny Committee will be asked to first consider the Initial Capital Programme proposals as shown in Appendix 1 and to make any recommendations for changes and to consider the capital bids shown in Appendix 2. If changes are requested or particular bids are supported, then the reasons need to be recorded in order to assist the Cabinet and the Budget Working Group in drawing up the final proposals. Corporate Performance and Resources Scrutiny Committee is the lead Scrutiny Committee and will consider both the Initial Capital Budget Proposals and any recommendations that other Scrutiny Committees have made. The responses of Scrutiny Committees must be made no later than the 16th December 2020.

2.23 Managers will be asked to revisit the recommended schemes contained in the final proposals prior to presentation to Cabinet and to confirm final costs and spend profiles.

2.24 Currently, the approved timetable requires Cabinet to approve the final budget proposals by no later than the 8th February 2021 and that Cabinet's final Capital Programme proposals will be considered by Council at a meeting to be held on 1st March 2021 to enable the Council Tax to be set by 11th March 2021.

2.25 Due to the late announcement of the final settlement it is proposed that the approved timetable is reviewed to ensure decisions regarding the budgets for 2021/2022 can be fully informed by the funding levels available.

3. How do proposals evidence the Five Ways of Working and contribute to our Well-being Objectives?

3.1 The Capital Programme focuses capital investment to deliver the outcomes identified as part of the Corporate Plan. Some examples are :-

- **To work with and for our communities** - Consultations are carried out with the community on capital projects e.g. Band B and park schemes. Building Stronger Communities capital grants are being issued to support projects being carried out by members of the community.
- **To support learning, employment and sustainable economic growth** - Further investment in schools through the School Investment Programme with Band A complete and development under Band B which commenced in 2019/20. Contributing as a partner in the Cardiff Capital Region City Deal will bring economic prosperity to the area. There will be continued investment in environment and regeneration programmes to support economic growth.
- **To support people at home and in their community** - Investment in housing through the Housing Improvement Programme will maintain the Welsh Housing Quality Standard and there is a new build programme. Disabled Facility Grants are also issued to residents. Investment in leisure centres and playgrounds will encourage more use and activity. The core active travel fund allocation grant from Welsh Government is used to implement active travel schemes.
- **To respect, enhance and enjoy our environment** - In response to the climate emergency, the Council launched a project to explore how construction practices could be adapted to support decarbonisation as part the 21st Century Schools Programme. Investing in the introduction of LED street lighting will bring environmental benefits. Funding has been made available for the installation of vehicle charging infrastructure and for the purchase of electric pool cars. The school decarbonisation programme consists of a variety of energy reduction measures and renewable energy installations have been identified across a number of assets within the school portfolio. Recycling is now to be sorted into separate containers, the change is aimed at improving the quality of the materials that are collected for recycling which is better for the environment and will help the Council to recycle more.

3.2 The setting and the monitoring of the Capital Programme follows the Five Ways of Working.

3.3 **Looking to the long term** - The development of the Capital Programme is a means of planning for the future and takes a strategic approach to ensure services are sustainable and that investments are affordable over the longer term and that future need and demand for services is understood.

- 3.4 Taking an integrated approach** – In setting the Capital Programme, working with partners is encouraged, as it allows the utilisation of funding from various sources, such as Welsh Government and S106 contributions, to deliver schemes.
- 3.5 Involving the population in decisions** – As part of the annual budget setting process there is engagement with residents, customers and partners. Prior to the implementation of certain capital schemes, consultation may also take place with the public which may in some cases be statutory.
- 3.6 Working in a collaborative way** – It recognises that more can be achieved and better services can be provided by collaboration and it encourages this as a way of working in the future which includes providing funding to work with local communities.
- 3.7 Understanding the root cause of issues and preventing them** – The process for setting and monitoring the Capital Programme is proactive and allows an understanding of the financial and operational issues to be considered together so that issues can be tackled at the source.

4. Resources and Legal Considerations

Financial

- 4.1** The total net capital expenditure of the proposed programme for the Council as a whole over the 5 years, is £165.57m. If all these schemes are approved, the effect on General Fund useable capital receipts will be as follows.

Capital Receipts	General	Ring fenced Education
	£'000	£'000
Anticipated Balance as at 1st April 2021	4,381	4,779
Anticipated Requirements – 2021/22	(1,182)	(4,836)
Anticipated Receipts – 2021/22	0	57
Balance as at 31st March 2022	3,199	0
Anticipated Requirements – 2022/23	(287)	(300)
Anticipated Receipts – 2022/23	0	300
Balance as at 31st March 2023	2,912	0
Anticipated Requirements – 2023/24	(300)	0
Anticipated Receipts – 2023/24	0	0
Balance as at 31st March 2024	2,612	0
Anticipated Requirements – 2024/25	0	0

Anticipated Receipts – 2024/25	0	0
Balance as at 31st March 2025	2,612	0
Anticipated Requirements – 2025/26	0	0
Anticipated Receipts – 2025/26	0	0
Balance as at 31st March 2026	2,612	0

4.2 The Education Capital Programme utilises general capital receipts in addition to capital receipts ring fenced for Education.

4.3 In line with the overall strategy and specific suggestions proposed by the Budget Working Group, in order to resource the Capital Programme, reserves will be utilised over the period of the Capital Programme 2021/22 to 2025/26.

Employment

4.4 Some of the work included in the Capital Programme will be undertaken by Council staff and the relevant costs will be recharged to the capital scheme.

Legal (Including Equalities)

4.5 There are no legal implications.

5. Background Papers

Bids received from departments

Correspondence received from the Welsh Government

Schemes	2021/22		2022/23		2023/24		2024/25		2025/26		Comments
	Net	Gross	Net	Gross	Net	Gross	Net	Gross	Net	Gross	
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	
Learning and Skills											
Education and Schools											
Schools Investment Programme											
21st Century School Improvement Programme											
Band B Whitmore High Schoo	5,000	5,655	0	565	0	0	0	0	0	0	
Band B Pencoedtre High Schoc	9,095	14,546	3,277	3,657	0	0	0	0	0	0	
Band B Centre of Learning and Wellbein	0	2,000	441	1,825	0	0	0	0	0	0	
Band B Ysgol Y Der	0	5,450	0	4,000	0	1,000	0	0	0	0	
Band B Ysgol Gymraeg Bro Morgannwg	1,795	3,052	0	348	0	0	0	0	0	0	Reprofile requested at Cabinet on the 16th November 2020
Band B Barry Waterfront	0	4,291	386	2,593	0	0	0	0	0	0	
Band B Primary Provision in the Western Vale	455	2,287	0	65	0	0	0	0	0	0	
Band B Cowbridge Primary Provision (YBF)	0	2,500	347	1,600	0	0	0	0	0	0	
Band B St Davids Primary School	219	1,554	0	89	0	0	0	0	0	0	Reprofile requested at Cabinet on the 16th November 2020
Band B St Nicholas	671	2,683	154	400	0	0	0	0	0	0	
Band B Penarth Cluster - Review Primary											
Provision to Include Cosmestor	166	977	0	1,708	1,500	1,500	0	0	0	0	
Band B Review Nursery Provision	391	1,210	34	100	0	0	0	0	0	0	Reprofile requested at Cabinet on the 16th November 2020
Childcare Offer Capital Grant	0	329	0	0	0	0	0	0	0	0	
2021/22 Capital Bids											
Old Hall, Cowbridge, renewal of roof coverings	250	250	80	80	0	0	0	0	0	0	Capital Bid approved February 2020
Asset Renewal											
Schools Asset Renewal/Othe	550	550	550	550	550	550	550	550	550	550	
Education Asset Renewal - contingenc	50	50	50	50	50	50	50	50	50	50	
Slippage											
Llansannor Extensior	100	100	0	0	0	0	0	0	0	0	Requested at Cabinet on the 16th November 202
St Brides	106	106	0	0	0	0	0	0	0	0	Requested at Cabinet on the 16th November 202
Peterston Super Ely Primary Suspended Ceiling											
Renewal Phase 1	80	80	0	0	0	0	0	0	0	0	Requested at Cabinet on the 16th November 2020
St Illtyds Primary Doors	40	40	0	0	0	0	0	0	0	0	Requested at Cabinet on the 16th November 202
Total Education and Schools	18,968	47,710	5,319	17,630	2,100	3,100	600	600	600	600	
Total Learning and Skills	18,968	47,710	5,319	17,630	2,100	3,100	600	600	600	600	

CAPITAL BIDS RECEIVED FOR 2021/22 TO 2025/26

APPENDIX 2

Ref No	Scheme Title	2021/22		2022/23		2023/24		2024/25		2025/26		Total	Scheme Priority Rating	Risk Assessment	Corporate Priority	WFGA Score
		£000		£000		£000		£000		£000		£000				
	Learning & Skills												A-F	H/M/L	0-3	
L1	Temporary expansion of places at Ysgol Y Deri - , Across the September 2021 and September 2022 intakes, it is estimated there will be a net increase of 44 pupils requiring placements at Ysgol Y Deri. There are no more cost effective methods of expanding Ysgol Y Deri within the existing building footprint. Therefore, it is proposed that demountable classroom accommodation is installed on the site from September 2021. This would provide sufficient accommodation for the projected 44 pupils requiring placements prior to the opening of the new school building.	700	700	-	-	-	-	-	-	-	-	700	B, Ci, Cii, Ciii	H	37,290	4
L2	Old Hall, Cowbridge, renewal of roof coverings - This capital scheme was submitted as part of the 2020/21 process and has already been approved for capital funding however the amount previously estimated is now higher due to inflated costs. The original capital bid submitted was £330k, this was approved over the two financial years 2021/22 £250k and 2022/23 £80k, however the current estimate is £345 in 2021/22. Therefore this Capital bid is to increase the capital allocation by £15k and allocate the entire budget in the 2021/22 financial year.	95	95	-	80	-	80	-	-	-	-	15	A	M	2	2
	COMMITTEE TOTAL	795	795	-	80	-	80	-	-	-	-	715				